



**United States Department of the Interior**  
Bureau of Land Management

Challis Resource Area  
Upper Columbia - Salmon Clearwater Districts  
Salmon, Idaho

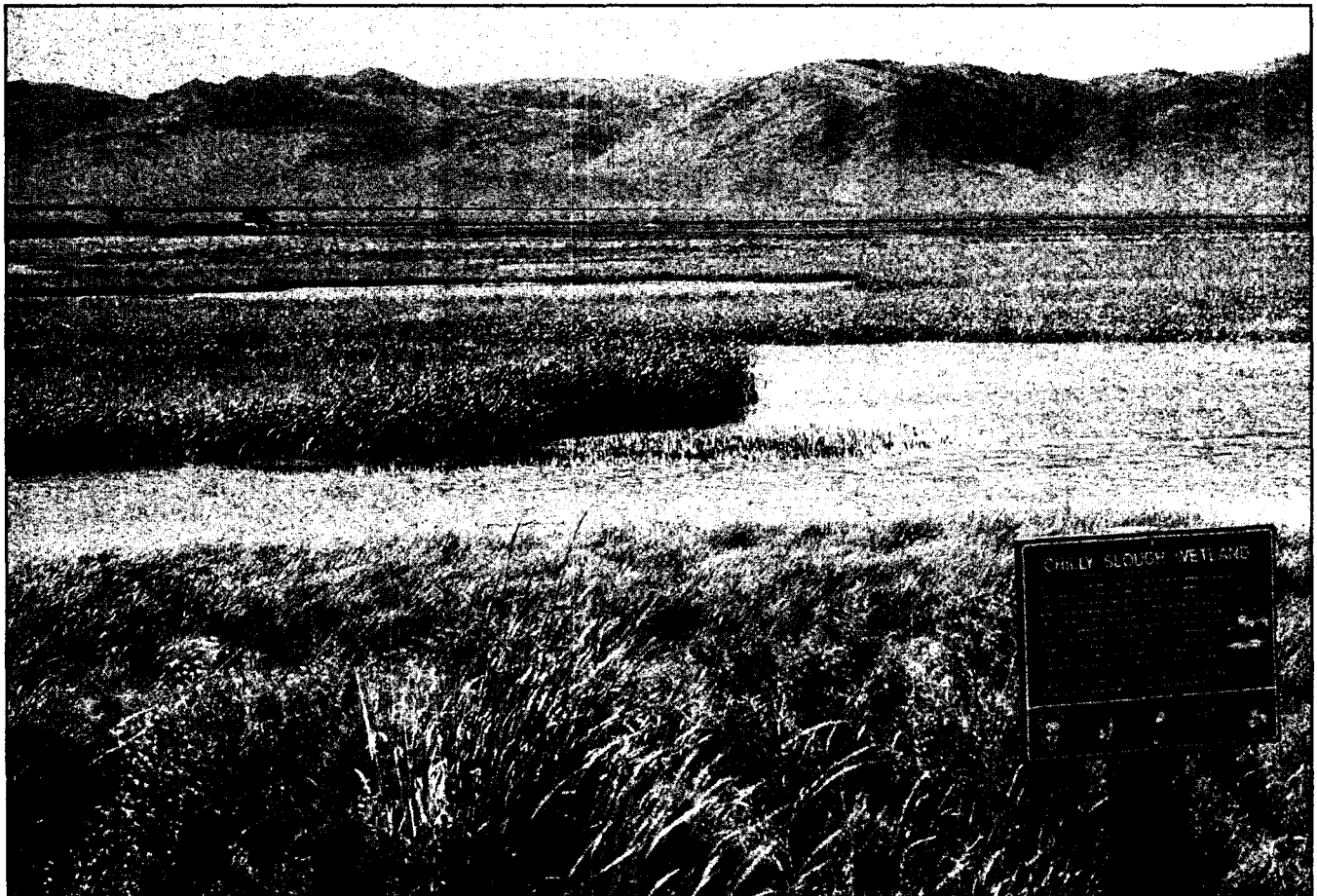
July 1999



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**Challis Resource Area**

**Record of Decision (ROD) and  
Resource Management Plan (RMP)**

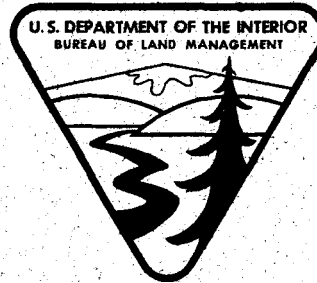


*Chilly Slough Wetland*



## The BLM Mission Statement

"The Bureau of Land Management sustains the health, diversity, and productivity of the public lands for the use and enjoyment of present and future generations."



**Challis Resource Area**

**Record of Decision (ROD)**

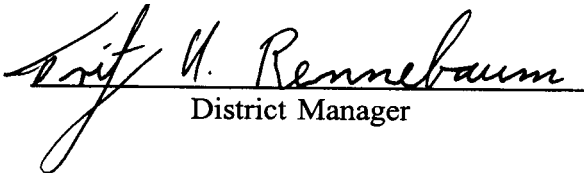
**and**

**Resource Management Plan (RMP)**

**July 1999**

Prepared by:

United States Department of the Interior  
Bureau of Land Management  
Idaho State Office  
Upper Columbia - Salmon Clearwater Districts  
Challis Resource Area  
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District Manager

  
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# United States Department of the Interior

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In Reply Refer To:  
1610/1793 (045)

July 1999

Dear Reader:

This document contains both the approved Challis Resource Management Plan and the Record of Decision for the Plan.

The Record of Decision (ROD) (Section I) approves the Bureau of Land Management's (BLM) plan to manage the approximately 792,567 acres of public lands within the Challis Resource Area during the next 15 to 20 years. The Resource Management Plan (RMP) (Section II) contains the resource condition objectives, land use allocations, and other management actions and direction needed to achieve program or multiple use goals. The Challis RMP includes RMP decisions, listed in alphabetical order by resource or land use, attachments, glossary definitions, and maps.

This document has been sent to all recipients of the Challis Proposed Resource Management Plan and Final Environmental Impact Statement (BLM, October 1998). Copies of this *RODIRMP* document and further information regarding the Challis RMP are available by contacting the BLM at the above address or by phone at (208) 756-5400.

We appreciate the input, cooperation, and assistance provided to the BLM by public land users during the planning process.

Sincerely,

Renee Snyder  
Area Manager

# Table of Contents

## ***Section I: Record of Decision***

Decision	1
Changes Between Proposed RMP and Approved RMP	2
Alternatives Considered and Rationale for the Decision	4
Public Involvement	6
Implementation	6

## ***Section II: Challis Resource Management Plan***

### **Resource Management Plan Decisions**

#### **Air Quality**

Goal I - "Prevent air quality deterioration."	7
---	---

#### **Areas of Critical Environmental Concern/Research Natural Areas**

Goal I - "Highlight values through ACEC/RNA designation and management."	7
Management Decisions Common to All ACECs	7
Antelope Flat ACEC/RNA	8
Birch Creek ACEC	8
Cronk's Canyon ACEC/RNA	9
Donkey Hills ACEC	9
Dry Gulch ACEC/RNA	11
East Fork Salmon River Bench ACEC/RNA	12
Herd Creek Watershed ACEC/RNA	12
Lone Bird ACEC	13
MaIm Gulch/Germer Basin ACEC/RNA	14
Peck's Canyon ACEC/RNA	15
Pennal Gulch ACEC	15
Sand Hollow ACEC/RNA	15
Summit Creek ACEC/RNA	16
Thousand Springs ACEC/RNA	17

#### **Biological Diversity**

Goal I - "Restore and maintain ecological systems and processes."	18
---	----

#### **Cultural Resources**

Goal I - "Identify and manage cultural resources (general)."	19
Goal 2 - "Increase public awareness and appreciation."	20
Goal 3 - "Identify and manage Native American traditional cultural values."	21

Fire Management	
Goal 1 - "Manage wildfires and prescribed fires."	21
Fisheries	
Goal 1 - "Manage aquatic habitat to ensure healthy fisheries resources."	23
Floodplain/Wetland Areas	
Goal 1 - "Maintain or improve values of floodplain/wetland areas."	26
Goal 2 - "Prevent loss of resource values of springs and seeps."	26
Forest Resources	
Goal 1 - "Maintain sustainable productivity of forest lands."	27
Hazardous Materials Management	
Goal 1 - "Prevent hazardous materials incidents."	31
Land Tenure and Access	
Goal 1 - "Retain and acquire lands with significant resource values."	31
Goal 2 - "Identify public lands available for disposal."	33
Goal 3 - "Consider use authorizations."	35
Goal 4 - "Eliminate unauthorized uses."	36
Goal 5 - "Increase access to public lands."	36
Livestock Grazing	
Goal 1 - "Improve ecological condition."	37
Goal 2 - "Manage livestock distribution."	40
Minerals - Energy and Non-Energy Leasable, Saleable and Locatable Management Decisions Which Apply to Development of All Types of Minerals	41
Goal 1 - "Manage oil, gas, and geothermal mineral development."	41
Goal 2 - "Manage saleable and non-energy leasable mineral development."	43
Goal 3 - "Manage locatable mineral development."	44
Minimum Streamflow	
Goal 1 - "Acquire adequate minimum streamflows."	45
Noxious Weed Infestations	
Goal 1 - "Reduce new infestations."	45
Goal 2 - "Inventory noxious weeds."	45
Goal 3 - "Control existing infestations."	46
Off-highway Vehicle Use	
Goal 1 - "Provide OHV use opportunities; manage impacts to resources."	47
Paleontological Resources	
Goal 1 - "Identify and manage paleontological resources."	50
Rangeland Vegetation Treatment Projects	
Goal 1 - "Design effective projects to achieve resource objectives."	51

<b>Recreation Opportunities and Visitor Use</b>	
Goal 1 - "Protect recreation values in SRMAs and along Highway 93."	52
Goal 2 - "Provide interpretive services."	54
Goal 3 - "Provide recreation opportunities in the ERMA."	55
Goal 4 - "Designate Backcountry Byways."	56
Goal 5 - "Inventory and protect caves."	56
<b>Riparian Areas</b>	
Goal 1 - "Achieve proper functioning condition."	57
Goal 2 - "Increase knowledge of riparian resources."	59
Goal 3 - "Manage for nO net loss of riparian and floodplain habitat."	60
Goal 4 - "Increase public awareness."	60
<b>Special Status Species</b>	
Goal 1 - "Increase knowledge."	61
Goal 2 - "Maintain species' populations and habitats."	61
<b>Transportation</b>	
Goal 1 - "Provide an adequate road and trail system."	62
<b>Tribal Treaty Rights</b>	
Goal 1 - "Manage trust resources; accommodate treaty and legal rights."	64
<b>Upland Watershed</b>	
Goal 1 - "Improve upland watershed condition."	65
<b>Visual Resources</b>	
Goal 1 - "Maintain or improve visual quality; establish VRM classes."	66
<b>Water Quality</b>	
Goal 1 - "Improve and maintain water quality."	68
<b>Wilderness Study Areas - Management if Released from Wilderness Review</b>	
Goal 1 - "Manage resources and values in released WSAs."	69
<b>Wild Horses and Burros</b>	
Goal 1 - "Maintain a viable population and thriving natural ecological balance."	71
<b>Wildlife Habitat</b>	
Goal 1 - "Manage big game habitat."	72
Goal 2 - "Manage wildlife habitat (general)."	73
Goal 3 - "Manage riparian wildlife habitat."	75
Goal 4 - "Reintroduce native wildlife."	76
<b>Wild and Scenic Rivers</b>	
Goal 1 - "Identify rivers suitable for inclusion in National WSR System."	76

## Attachments

Attachment 1: Riparian-Wetland Area Function Classification	79
Attachment 2: Procedures Used When Developing or Revising Activity Plans	81
Attachment 3: Component Practices for Grazing Management in Lieu of BMPs	82
Attachment 4: Riparian Habitat Area Width Delineation in Streams or Other Waterbodies	83
Attachment 5: Standard Operating Procedures	85
Attachment 6: IDFG/BLM Elk Policy Statement and Memorandum of Understanding	91
Attachment 7: BLM Guidelines for Domestic Sheep Management in Bighorn Sheep Habitats	95
Attachment 8: Design Specifications	98
Attachment 9: Fire Suppression and Rehabilitation Specifications	102
Attachment 10: Leasable Minerals Stipulations	113
Attachment 11: Summary of the Chilly Slough Wetland Conservation Project	122
Attachment 12: Procedure for Nonpoint Source Consistency Review	123
Attachment 13: Riparian Study Area Development	125
Attachment 14: Procedures for Minimum Streamflow Application	126
Attachment 15: Minimum Riparian and Aquatic Habitat Conditions	127
Attachment 16: Actual and Optimal Pools/Mile in 9 Challis RA Streams	128
Attachment 17: Tracts Considered for Sale	129
Attachment 18: Wild and Scenic Rivers Study	130
Attachment 19: Approved Methods for Waste Disposal	132
Attachment 20: Criteria for Road Maintenance Levels	133
Attachment 21: Withdrawal Status of Campgrounds and Recreation Sites	134
Attachment 22: Easements Needed to Ensure Public Access, by Ownership	136
Attachment 23: Beneficial Use Classifications for Drainage Segments	137
Attachment 24: Grazing Management Summary	142

## Glossary

List of Acronyms	143
Glossary Definitions	144

## Maps

*Note:* Maps 1 through 48 are bound in the section following the Maps divider page.  
Maps A through H are folded and inserted in a maps pocket at the back of the document.

Map 1: Anadromous Fish Migration
Map 2: Anadromous and Resident Fisheries Occupied Habitat
Map 3: Antelope Winter Range
Map 4: ACECs - General Location
Map 5: ACECs - Antelope Flat ACEC/RNA
Map 6: ACECs - Birch Creek ACEC
Map 7: ACECs - Cronk's Canyon ACEC/RNA and Dry Gulch ACEC/RNA
Map 8: ACECs - Summit Creek ACEC/RNA and Donkey Hills ACEC
Map 9: ACECs - East Fork Salmon River Bench ACEC/RNA
Map 10: ACECs - Herd Creek Watershed ACEC/RNA
Map 11: ACECs - Lone Bird ACEC



Map 12: ACECs - Malm Gulch/Germer Basin ACEC/RNA  
 Map 13: ACECs - Peck's Canyon ACEC/RNA  
 Map 14: ACECs - Pennal Gulch ACEC  
 Map 15: ACECs - Sand Hollow ACEC/RNA  
 Map 16: ACECs - Thousand Springs ACEC/RNA  
 Map 17: Bighorn Sheep Winter Ranges  
 Map 18: Chilly Slough Wetland Conservation Project Area  
 Map 19: Communication Sites  
 Map 20: Economic and Social Analysis Regions  
 Map 21: Elk Winter Ranges and Donkey Hills Calving Area  
 Map 22: Existing Maintained Roads  
 Map 23: Fire Control  
 Map 24: General Location  
 Map 25: Geography and Principal Drainage Basins  
 Map 26: Geothermal Potential (and expanded legend)  
 Map 27: Grazing Closures  
 Map 28: Known Noxious Weed Infestations  
 Map 29: Local Wilderness Status  
 Map 30: Locatable Mineral Land Classification (and legend)  
 Map 31: Locatable Mineral Potential (and expanded legend)  
 Map 32: Mule Deer Winter Range  
 Map 33: Off-highway Vehicle Use  
 Map 34: Oil and Gas Potential (and expanded legend)  
 Map 35: Road and Trail Maintenance Priorities  
 Map 36: Sage Grouse Winter Range and Strutting Grounds  
 Map 37: Saleable Minerals Land Classification (and legend)  
 Map 38: Sensitive Plant Species  
 Map 39: Soils  
 Map 40: Special Recreation Management Areas  
 Map 41: Visual Resource Management  
 Map 42: Wilderness Study Areas  
 Map 43: WSAs - Goldburg WSA  
 Map 44: WSAs - Burnt Creek WSA  
 Map 45: WSAs - Borah Peak WSA  
 Map 46: WSAs - Jerry Peak West and Boulder Creek WSAs  
 Map 47: WSAs - Jerry Peak and Corral-Horse Basin WSAs  
 Map 48: Wild Horses

Map A: Adjustment/Management Areas  
 Map B: Allotment Boundaries  
 Map C: Suitable Commercial Timberlands  
 Map D: Forest Lands  
 Map E: Land Ownership  
 Map F: Range Condition  
 Map G: Vegetation  
 Map H: Wild and Scenic River Suitability Findings

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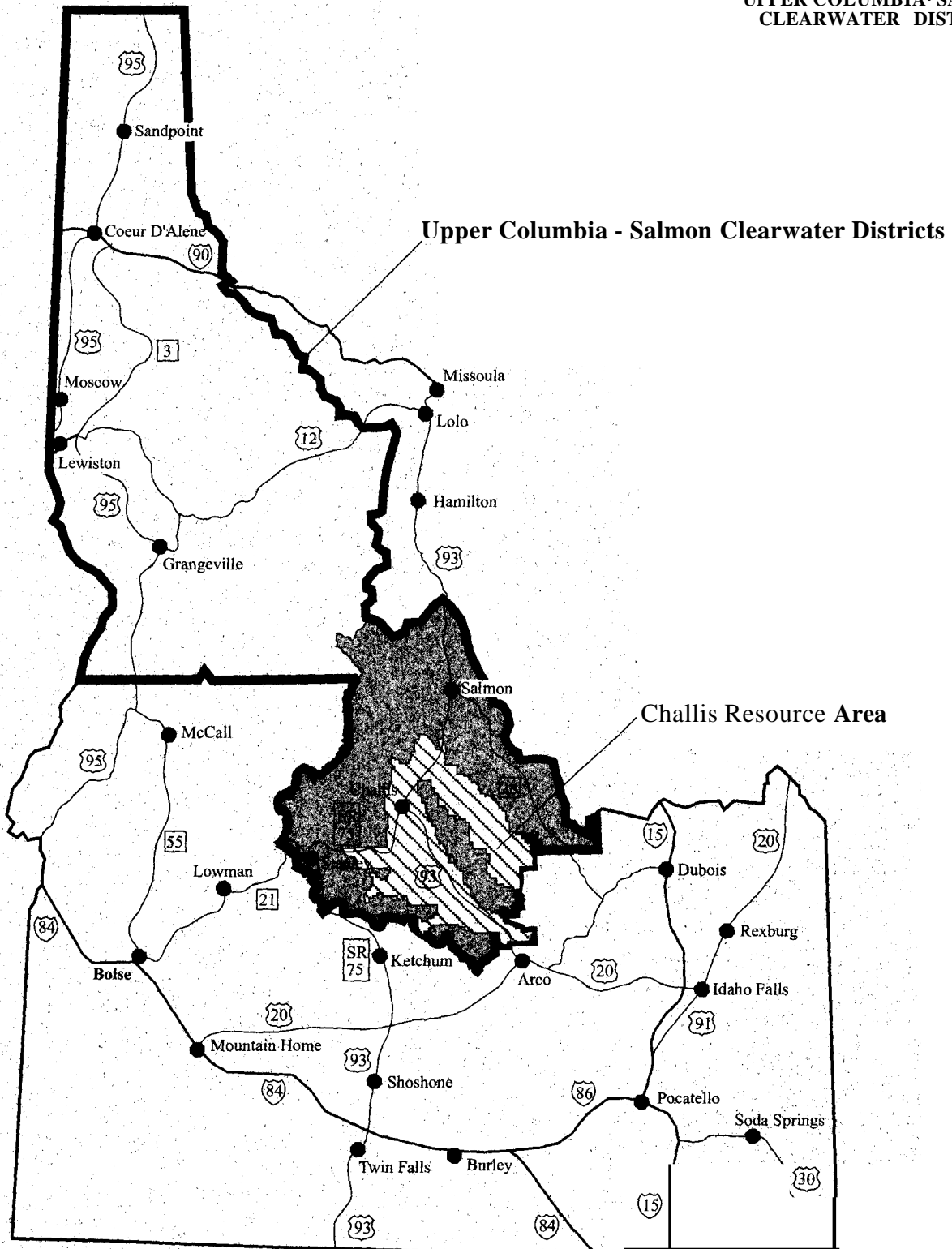
# **Section I**

## **Record of Decision**

for the

## **Challis Resource Management Plan**

**CHALLIS  
RESOURCE AREA**  
UPPER COLUMBIA · SALMON  
CLEARWATER DISTRICTS



Note: Land Ownership Status is shown on Map E.  
Management Actions apply to BLM public land only.

# Record of Decision for the Challis Resource Management Plan

This Record of Decision (ROD) approves the Bureau of Land Management's (BLM's) plan to manage the public lands within the Challis Resource Area (RA) during the next 15 to 20 years. The Challis Resource Management Plan (RMP) is based upon the Challis Proposed Resource Management Plan (PRMP) published in October 1998, as modified through internal review and in response to public protests received on the PRMP.

The Challis RMP is a general management plan which applies to approximately 792,567 acres of public lands administered by the Challis Resource Area, Upper Columbia - Salmon Clearwater Districts, BLM within Lemhi and Custer counties, Idaho (see General Location Map on facing page). The RMP contains resource condition objectives, land use allocations, and other management actions and direction needed to achieve program or multiple use goals. The Challis RMP replaces the BLM's existing land management guidance for the Challis Resource Area contained in the Ellis-Pahsimeroi Management Framework Plan (MFP) (1982), the Challis MFP (1979), and the Mackay MFP (1983). The Challis RMP also amends the portions of the Little Lost - Birch Creek MFP (1981) pertaining to management of public lands in the Donkey Hills Area of Critical Environmental Concern (ACEC) which lie within the boundaries of the Big Butte Resource Area (Idaho Falls Field Office).

## Decision.

The BLM's decision is to select a modification of the Proposed RMP, with accompanying Attachments, Glossary, and Maps (see Section II), as the approved Challis RMP. The following paragraphs summarize the major management emphases of the approved RMP:

- Manage soils and vegetation to (a) ensure properly functioning watersheds, (b) reduce noxious weed infestations, (c) maintain the sustainable productivity of forest lands, and (d) provide habitat for special status plant, animal, and fish species, habitat for a natural abundance and diversity of wildlife (including stable big game populations), habitat for a wild horse herd of 185 to about 253 animals, and up to 50,911 AUMs of forage for grazing cattle, horses and sheep on 62 allotments (grazing allocations as of April 1999). Manage livestock grazing activities so goals for rangeland health and aquatic habitat condition are achieved. Manage 23,578 acres of commercial forest land (3% of the RA) for multiple uses, including timber harvest of up to 6.60 million board feet per decade.
- Manage land uses and activities within watersheds to ensure properly functioning riparian zones, fully support identified beneficial uses, and provide quality habitat for fish, wildlife, and plant communities.
- Recommend and manage two river segments (approximately 13.3 miles) as suitable for designation as Wild and Scenic Rivers. Recommend and manage three additional segments (approximately 5.3 miles) as suitable for designation only if part of a system of Wild and Scenic Rivers. Manage 10 river segments (approximately 134.3 miles) as eligible for further study.
- Designate 14 Areas of Critical Environmental Concern (ACECs) totaling 88,206 acres (11% of the RA), in order to highlight the following resources for management and protection: unique plant communities, petrified trees, fragile soils, crucial bighorn sheep habitat, a geological area of interest, unique riparian areas, fisheries habitat, roadless, primitive and scenic values, crucial elk habitat, and unique cultural resources. Within these ACECs, designate 9,846 acres as Research Natural Areas.

- Continue management of 140,260 acres (17.7% of the RA) as Wilderness Study Areas (WSAs) (38,930 acres recommended to Congress as suitable for Wilderness designation).
- Manage resources (vegetation, fisheries, wildlife) and public lands uses in a manner which fulfills the Federal government's trust responsibility to Native American tribes under treaty.
- Manage ground disturbing activities to protect paleontological and cultural resources.
- Manage land uses and activities to enhance the aesthetic appeal of the Resource Area and otherwise benefit recreation opportunities: i.e., maintain existing good air quality, improve vegetation condition and water quality, and maintain existing good visual quality by designating 88% of the Resource Area (699,925 acres) as Class I (Preservation) or Class II (Retention).
- Designate off-highway vehicle (OHV) use on almost the entire Resource Area "limited" to existing roads, vehicle ways and trails (additional restrictions apply in some areas). Close approximately 13,379 acres and 8 miles of roads/trails to off-highway vehicle (OHV) use.
- Retain approximately 729,500 acres (92%) in public ownership, while providing 63,075 acres for potential disposal. Seek to acquire additional lands having high public values.

## **Changes Between Proposed RMP and Approved RMP.**

The Challis RMP incorporates the following changes to the PRMP, for the reasons stated below.

- (1) *Revise the statement introducing the Donkey Hills ACEC decisions #6 through 12 (PRMP, p. 32) as follows: "Donkey Hills ACEC Management ... Note: Actions #6 through 12 amend the ...." Wording is changed from "would amend" to "amends" to reflect that the Record of Decision implements the amendment to the Little Lost-Birch Creek MFP.*
- (2) *Revise the decisions referring to OHV management within the Maim Gulch/Germer Basin ACEC (PRMP, p. 36: ACECs, Maim Gulch/Germer Basin ACEC, #4; and p. 70: OHV Use, Goal 1, #2(b)(1)) to state that OHV use is limited to the existing road from Highway 75 to a point of closure in the NW 1/4 of Section 28, T12N, R19E. The PRMP decisions incorrectly referred to Highway 93 instead of Highway 75.*
- (3) *Revise ACECs, Maim Gulch/Germer Basin ACEC, #9 (PRMP, p. 36) as follows: "Provide a wayside along Highway 75 ...." The PRMP decision incorrectly referred to Highway 93 instead of Highway 75.*
- (4) *Delete mention of Appendix E in the Cultural Resources, Goal 3 statement (PRMP, p. 43). Appendix materials are not duplicated in the Challis RMP. Deleting this reference to Appendix E, Item 1 does not change the meaning or intent of the goal statement.*
- (5) *Clarify Floodplain/Wetland Areas, Goal 1, #3 (PRMP, p. 48) to read as follows: "To the extent practicable, design and conduct management activities to minimize the destruction, loss, or degradation of floodplains and wetlands, and to preserve and enhance their natural and beneficial*

values, in accordance with applicable Executive Orders (#11988 and 11990)." The decision in the PRMP did not appropriately reflect the language and intent of Executive Orders #11988 and 11990.

- (6) Clarify Land Tenure and Access, Goal 3, #2 (PRMP, p. 57) to read as follows: "New rights-of-way would not be considered within existing WSAs. Rights-of-way in WSAs released from wilderness review would be considered under normal BLM procedures." This revision clarifies that the BLM will honor existing approved rights-of-way within Wilderness Study Areas.
- (7) Revise the first sentence of Livestock Grazing, Goal 1, #2 (PRMP, p. 59) to read as follows: "Continue existing livestock grazing preference allocations for the short term (see Attachment 24: Grazing Management Summary, p. 142)." This statement is revised to include reference to Attachment 24 (see Section II: Challis Resource Management Plan, p. 142), which lists initial stocking levels for each allotment.
- (8) Revise Livestock Grazing, Goal 1, #3(b) (PRMP, p. 59) to read as follows: "In addition, for safety reasons, close the south half of the Highway Allotment (976 acres) to livestock grazing (see Map 27: Grazing Closures)." Add the reason for the closure to this decision, and delete this information from Livestock Grazing, Goal I, #12 (PRMP, p. 61).
- (9) Revise the knowledgeable and reasonable practices evaluation criteria in Livestock Grazing, Goal 1, #7 (PRMP, pp. 60-61) to read as follows: "... Any alternative utilization levels other than those listed above would be based on the following: (a) current scientific rationale, applicable study results, or other information which documents the biological effects of the alternative levels of use on the key species; (b) ...." This change is intended to more clearly state the BLM's criteria for applying knowledgeable and reasonable practices.
- (10) Clarify Livestock Grazing, Goal 1, #9 (PRMP, p. 61) and Riparian Areas, Goal 1, #8 (PRMP, p. 80) to read as follows: "Continue existing management of the Anderson Ranch riparian pasture, including provision for periodic grazing, **if** appropriate, to ensure progress ...." The BLM's intention was to allow, but not require, periodic grazing of the Anderson Ranch riparian pasture.
- (11) Delete the second sentence of Livestock Grazing, Goal 1, #12 (PRMP, p. 61). Reference to the Highway Allotment closure is more appropriately made in Livestock Grazing, Goal I, #3(b). The north half of the Highway Allotment will continue to be managed as a separate allotment, at least for the short term.
- (12) Delete mention of Appendix F in Livestock Grazing, Goal 2, #4 (PRMP, p. 63). Allotment categorizations are dynamic and can be revised, so it is inappropriate to link this decision to information in Appendix F.
- (13) Delete Off-highway Vehicle Use, Goal 1, #3(a)(1) and 3(b)(1) (PRMP, pp. 70-71) and Wilderness Study Areas - Management **if** Released from Wilderness Review, Goal 1, #3(a)(1) and 3(b)(1) (PRMP, pp. 91-92), to reflect that the Dry Creek Road will remain open to OHV use. Revise Map 33: OHV Use to delete the Dry Creek Road closure. The Dry Creek Road will remain open to OHV use, in conformance with an approved Forest Service right-of-way for the Dry Creek Road. Renumber OHV Use, Goal I, #3(a)(2) as #3(a)(1) and #3(b)(2) as #3(b)(1). Renumber WSAs -

*Management if Released from Wilderness Review, Goal 1, #3(a)(2) as #3(a)(1), and #3(b)(2) as #3(b)(1). Revise the wording in OHV Use, Goal 1, #3(a) and #3(b) and WSAs - Management if Released from Wilderness Review, Goal 1, #3(a) and #3(b) to read as follows: "...Except for the road and trail closures stated below,...."* These changes are included to (a) reorganize the decisions after deleting the portions regarding the Dry Creek Road closure and (b) clarify that both a road and trail closure will be implemented in the Jerry Peak WSA.

- (14) *Revise the knowledgeable and reasonable practices evaluation criteria in Riparian Areas, Goal 1, #4 (PRMP, p. 79) to read as follows: "...provided that the alternative practices are based on the following: (1) current scientific rationale, applicable study results, or other documentation which reasonably demonstrates that riparian improvement would result from implementing the practices; (2) ••."* This change is intended to more clearly state the BLM's criteria for applying knowledgeable and reasonable practices.
- (15) *Delete Wildlife Habitat, Goal 1, #1 (PRMP, p. 94).* This decision is redundant with the Wildlife Habitat, Goal 1 statement (PRMP, p. 94), but is misleading because it refers to Table 3-35 (PRMP, p. 316) and implies "target" management numbers. *The PRMP decisions shown as Wildlife Habitat, Goal 1, #2 through #6 (PRMP, pp. 94-95) have been renumbered in the approved RMP as #1 through #5. In addition, other RMP decisions which refer to management described under Wildlife Habitat, Goal 1 have been revised to refer to the appropriate decision number.*
- (16) *Revise Attachment 23: Beneficial Use Classifications for Drainage Segments (PRMP, pp. 159-163).* This attachment is revised to more appropriately reflect the most recent Idaho Administrative Code for Water Quality and Wastewater Treatment (IDAPA 16.01.02; March 23, 1998).
- (17) *Add Attachment 24: Grazing Management Summary (see Section 1/: Challis Resource Management Plan, p. 142).* The information in this attachment is provided to enhance implementation of the livestock grazing portion of the RMP.
- (18) *Revise the Glossary definition of knowledgeable and reasonable practices (evaluation criteria) (PRMP, p. 175) as follows: "... Any knowledgeable and reasonable practice ... would be based on the following: (1) current scientific rationale, applicable study results, or other documentation which reasonably demonstrates that improvement would result from implementing the practice; (2) ...."* This change is intended to more clearly state the BLM's criteria for applying knowledgeable and reasonable practices.

## **Alternatives Considered and Rationale for the Decision.**

The Challis RMP fulfills requirements of Section 202 of the Federal Land Policy and Management Act (FLPMA) of 1976, which specifies the need for a comprehensive land use plan consistent with multiple-use and sustained yield objectives. The resource condition objectives, land use allocations, and other management actions ("decisions") contained in the RMP are based upon approved planning criteria (Challis Draft RMP/EIS, BLM, May 1996, pp. 12-13) and were developed and analyzed consistent with BLM planning regulations (43 CFR 1600) and National Environmental Policy Act (NEPA) implementing regulations (40 CFR 1500). RMP decisions address the issues and management concerns identified during scoping, and are expected to achieve all goals stated in the Plan.



In the Challis Draft RMP/EIS (May 1996) the BLM described and analyzed five alternatives which addressed identified issues and management concerns and contained a varied emphasis on commodity uses and values, non-commodity uses and values, and protection of natural values. **Alternative 1 - Existing Management**, maintained the uses and levels of resource protection which existed in the Challis Resource Area when the RMP planning process began in approximately 1991. **Alternative 2 - Preferred Alternative** balanced the protection of natural values with the need to provide commodity and non-commodity land uses on a sustained basis. **Alternative 3** emphasized commodity uses of lands within the Challis RA, including wood fiber production, forage production, and mineral development. **Alternative 4** emphasized non-commodity uses such as recreation and wildlife habitat. **Alternative 5** emphasized the maintenance, restoration, and enhancement of natural values.

The "Comparison of the Alternatives" (DRMP/EIS, pp. 36-42) indicated Alternative 5 could be an environmentally preferable alternative, eventually maintaining air quality, visual quality, water quality, soil and vegetative condition, biodiversity, fisheries, wild horse and wildlife habitat, and primitive values at near natural conditions. However, Alternative 2 was selected as the Preferred Alternative, because it proposed management to improve and sustain properly functioning resource conditions, while simultaneously considering economic needs and demands for existing or potential resource commodities and values. Changes to the Preferred Alternative which were included in the PRMP (PRMP/FEIS, p. 24) made the PRMP the environmentally preferable alternative, when one considers the human (social and economic) environment, as well as the natural environment, of the planning area.

Decisions in the Challis RMP incorporate management to monitor resource condition and trend and mitigate adverse resource impacts. All practical means to avoid or minimize environmental harm have been adopted. However, implementation of the Challis RMP may result in the following residual (unmitigated) resource impacts:

- *Cultural resources loss, disturbance, or damage may still occur in localized areas, due to (a) unauthorized collection and vandalism, or (b) land sales, transfers, or surface disturbing activities on sites which were not identified during Class III intensive inventories. RMP actions to prevent these adverse impacts include Cultural Resources, Goal I, #2, 3, 10, and 11 and Cultural Resources Standard Operating Procedure #1.*
- *Some surface disturbing activities, such as road construction or campground development, would cause an irreversible and irretrievable commitment of the soil resource on a localized basis, **when and if** these activities are proposed and implemented. Project proposals which could result in an irreversible and irretrievable commitment of the soil resource would receive further site-specific environmental analysis; appropriate mitigation to minimize adverse impacts would be proposed at the project planning level.*
- *Primitive values may decline in some portions of Wilderness Study Areas (WSAs), if released from wilderness review. This loss of values may be irreversible and irretrievable. Resource objectives for management of primitive recreation and biodiversity within WSAs released from wilderness review would be developed through the activity planning process (WSAs - Management if Released from Wilderness Review, Goal I, #2); appropriate mitigation to minimize adverse impacts to primitive values could be proposed at this activity planning level.*

## Public Involvement.

Members of the general public and representatives of Indian tribes, organizations, public interest groups, and Federal, State and local agencies were invited to participate throughout the planning process for the Challis RMP, including the following stages of planning: review of proposed planning criteria, scoping of issues and management concerns, Wild and Scenic Rivers eligibility evaluation, review of the Challis Draft RMP/EIS, and review of the Challis Proposed RMP/Final EIS. These groups and individuals were kept informed during RMP development through mailings, public meetings, media announcements, *Federal Register* notices, personal meetings, telephone conversations, briefings, and distribution of the Wild and Scenic Rivers eligibility evaluation documents, Challis Draft RMP/EIS, and Challis Proposed RMP/Final EIS. The BLM responded in detail to comment letters on the Draft RMP/EIS, and considered public comments when revising the Preferred Alternative and preparing the Proposed RMP. The BLM also considered protests of the Proposed RMP when developing the RMP approved by this Record of Decision.

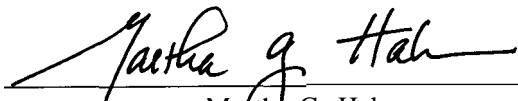
## Implementation.


Implementation of the Challis RMP will begin upon signing of this Record of Decision (ROD) and public notification via a Notice of Availability published in the *Federal Register*. Some RMP decisions require immediate action and will be implemented upon signature of the ROD. Other RMP decisions do not require immediate action, but are identified for implementation sometime during the life of the RMP. Still other Plan decisions will require action only when (and if) an activity is initiated externally.

RMP implementation will occur according to an Implementation Plan developed by the Challis Resource Area Manager after this Record of Decision is signed. The Implementation Plan serves as a link between the BLM's planning and budgeting processes. Information in the Implementation Plan will help the BLM

- ensure that existing or on-going management activities and resource uses are brought into conformance with RMP decisions;
- establish priorities, time frames, and costs for implementing RMP decisions;
- develop budget proposals;
- ensure that future management actions conform with the RMP; and
- provide a basis for tracking and documenting progress in RMP implementation.

The Challis RMP will be monitored and evaluated on an on-going basis in order to determine the effectiveness of the RMP and the need for Plan maintenance, revision, or amendment as provided for in 43 CFR 1610.4-9 and 1610.5-4 through 5-6.

  
\_\_\_\_\_  
Martha G. Hahn  
Idaho State Director, Bureau of Land Management

  
\_\_\_\_\_  
Date

## Section II

### Challis Resource Management Plan

RMP Decisions

Attachments

Glossary

Maps

## Table of Contents: RMP Decisions

Air Quality	7
Areas of Critical Environmental Concern	7
Biological Diversity	18
Cultural Resources	19
Fire Management	21
Fisheries	23
Floodplain Wetland Areas	26
Forest Resources	27
Hazardous Materials Management	31
Land Tenure and Access	31
Livestock Grazing	37
Minerals	41
Minimum Streamflow	45
Noxious Weed Infestations	45
Off-highway Vehicle Use	47
Paleontological Resources	50
Rangeland Vegetation Treatment Projects	51
Recreation Opportunities and Visitor Use	52
Riparian Areas	57
Special Status Species	61
Transportation	62
Tribal Treaty Rights	64
Upland Watershed	65
Visual Resources	66
Water Quality	68
Wilderness Study Areas – Management if Released from Wilderness Review	69
Wild Horses and Burros	71
Wildlife Habitat	72
Wild and Scenic Rivers	76
Attachments (see Attachments divider page for Attachments Table of Contents)	79

# Challis RMP Decisions

## Air Quality

**Goal 1:** Prevent deterioration of air quality by BLM authorized actions within the Challis Resource Area (RA).

**Rationale:** Under the Clean Air Act (as amended in 1977), BLM-administered lands were classified Class II. This classification allows moderate deterioration of air quality with moderate, well controlled population and industrial growth.

1. Mitigation to minimize air quality degradation would be incorporated into project proposals as necessary.
2. Air quality monitoring may be implemented by the BLM where necessary.
3. Bum plans which include incident and cumulative air quality considerations would be developed for all prescribed bum treatments.
4. The BLM would not authorize activities which would be likely to adversely affect the Class II classification of public lands within the Challis RA, or the Class I designations of the Yellowstone or Grand Teton National Parks or the Selway-Bitterroot, Sawtooth, Craters of the Moon, or Red Rock Lakes Wilderness Areas.

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## Areas of Critical Environmental Concern/Research Natural Areas

**Goal 1:** Maintain and protect important biological, cultural, scenic, and other natural systems or processes by highlighting management of areas containing these resources.

**Rationale:** The Federal Land Policy and Management Act directs the BLM to "protect and prevent irreparable damage to important historic, cultural, scenic, fish, and wildlife resources or other natural systems or processes, and to protect life and safety from natural hazards" through designation of Areas of Critical Environmental Concern (ACECs).

### Management Decisions Common to All ACECs:

1. Require plans of operation for development of any new or existing mining claims.
2. Review any new right-of-way application to see if the proposal would negatively affect the values for which the area was designated. If so, deny the application.
3. Tracts of public land within an ACEC, if identified as available for disposal, may be exchanged for private or State lands within or adjacent to the ACEC, provided the acquired lands are of equal or greater benefit to the integrity and management of the associated ACEC.

4. Develop a land use activity plan to manage ACEC values in coordination with other resource uses and values in the ACEC, unless management would be addressed through an existing activity plan (see *Attachment 2: Procedures Used When Developing or Revising Activity Plans*, p. 81).
5. Encourage studies and research, if consistent with protection of ACEC values.
6. Manage other land uses within the ACEC to reduce or eliminate negative impacts to ACEC values.

*For additional decisions regarding management of ACECs/IRNAs, also see Minerals, Goal 1, #5, Goal 2, #4, and Goal 3, #4 (pp. 42-44).*

Additional Management Decisions, by ACEC:

*Antelope Flat ACEC/RNA*

*Values:* Unusual plant communities.

*Relevance and Importance:* The plant communities occurring on the Antelope Flat area are uncommon, occurring only in east central Idaho.

1. Retain designation of 588 acres as an Area of Critical Environmental Concern (ACEC) and Research Natural Area (RNA) (see *Map 5: ACECs - Antelope Flat ACEC/RNA*).
2. Limit motorized vehicle use to existing roads and vehicle ways.

*Birch Creek ACEC*

*Values:* Crucial winter range and lambing habitat for bighorn sheep. Rare plants.

*Relevance and Importance:* The area provides crucial habitat for a remnant herd of approximately 50 bighorn sheep. The area is vulnerable to adverse change due to mineral development, human disturbance from motorized vehicle use, and competition with livestock for forage. Two populations of wavy leaf thelypody, a special status plant species, and one population of Lemhi milkvetch, another rare species, have been found in the area.

1. Designate 8,649 acres as an ACEC (see *Map 6: ACECs - Birch Creek ACEC*).
2. Motorized vehicle use would be prohibited during the winter/spring period between December 16 and April 30, inclusive, and limited to existing roads, vehicle ways, and trails between May 1 and December 15, inclusive.

3. Manage bighorn sheep habitat in the Birch Creek area as described in Wildlife Habitat, Goal I, #5, p. 72.
4. Pursue acquisition of State lands within the ACEC.
5. Monitor rare plant populations.

*Cronk's Canyon ACEC/RNA*

*Values:* Relict bighorn sheep population; pristine natural plant communities.

*Relevance and Importance:* Yearlong habitat for a small relict bighorn sheep population. Since topographic constraints have precluded livestock use on a portion of the area, this area represents pre-grazing vegetative conditions and functions as an important comparison site.

- I. Retain designation of 1,496 acres as an ACEC, of which 366 acres would be managed as an RNA (see *Map 7: ACECs - Cronk's Canyon ACEC/RNA and Dry Gulch ACEC/RNA*).
2. Continue to close the ACEC/RNA to livestock grazing.
3. Monitor plant communities.
4. Continue to close 314 acres of forest land to woodland product sales.
5. Limit motorized vehicle use to existing roads and vehicle ways.

*Donkey Hills ACEC*

*Values:* Crucial elk habitat.

*Relevance and Importance:* Winter range and calving habitat for 850 elk. Regionally significant hunting opportunities. Habitat essential to long term survival and viability of elk populations from several regional IDFG hunt units.

1. Designate 29,706 acres as an ACEC, including approximately 4,714 acres in the Big Butte Resource Area - BLM (see *Map 8: ACECs - Summit Creek ACEC/RNA and Donkey Hills ACEC*).

Donkey Hills ACEC Management Applying to the Designated Acreage in the Challis Resource Area

2. Prohibit motorized vehicle use in the Donkey Hills ACEC during the winter/spring period between December 16 and April 30, inclusive, and limit motorized vehicle use to existing roads, vehicle ways, and trails between May 1 and December 15, inclusive. Accommodate access to private lands in the ACEC. *See Map 33: OHV Use.*
3. Consult the IDFG and appropriate Federally recognized tribes about stipulations to protect elk habitat quality prior to authorization of any actions that may affect elk habitat. Timber would be harvested in accordance with the following stipulations, to protect elk habitat quality: (a) timber would be removed by helicopter or cable logging to existing roads only -no new roads would be constructed, (b) Douglas-fir would be harvested by shelterwood or group selection cuts only (c) clearcuts in lodgepole pine would be 10 acres or smaller, and (d) a 200-foot uncut buffer zone would be left around the edges of all harvest units. Uncut buffer zones may be harvested when cut units have regenerated sufficiently to meet elk habitat requirements.
4. Pursue acquisition of State and private lands in the ACEC, with emphasis on land exchanges and cooperative efforts with conservation organizations such as the Rocky Mountain Elk Foundation.
5. Manage elk habitat in the Donkey Hills area as specified in Wildlife Habitat, Goal 1, #5, p. 72.

*District BLM) Note: Actions #6 through 12 amend the Little Lost-Birch Creek MFP (USDI -BLM 1981). Donkey Hills ACEC Management Applying to the Designated Acreage in the Big Butte Resource Area (Upper Snake River*

6. Designate approximately 4,714 acres currently managed by the Big Butte Resource Area -BLM as part of the Donkey Hills ACEC (see Map 8: ACECs -Summit Creek ACECIRNA and Donkey Hills ACEC).
7. Implement management decisions common to all areas designated as ACECs (see pp. 7-8).
8. Aggressively suppress all wildfires in the Donkey Hills area to meet allowable burn acreage as follows: No fires larger than 200 acres based on values at risk. Resource advisors would be consulted on all wildfires. Design wildfire suppression tactics to minimize (a) impacts to visual, vegetative, and other resource values, and (b) expenditures of public funds.



9. Prohibit motorized vehicle travel from December 16 through April 30, and limit motorized vehicle travel the remainder of the year to existing roads and vehicle ways. Temporary exceptions to this limitation (*e.g.*, travel off-road to retrieve downed big game, cut firewood, access a campsite, park, turn around, pass another vehicle, or for emergency purposes) would be authorized as specified in Off-highway Vehicle Use, Goal 1, #1b and 1c (p. 47).
10. Participate with Challis Resource Area staff in development of a joint land use activity plan to manage elk habitat values in coordination with other resource uses and values in the ACEC (see *Attachment 2: Procedures Used When Developing or Revising Activity Plans*, p. 81).
11. Pursue acquisition of State and private lands in the ACEC, with emphasis on land exchanges and cooperative efforts with conservation organizations such as the Rocky Mountain Elk Foundation.
12. Continue to defer timber harvest in the Donkey Hills area because conventional logging is not possible, due to the terrain (adverse impacts on resource values), and helicopter logging is economically unfeasible. Should timber harvest by helicopter logging become economically feasible, apply the following stipulations to protect elk habitat quality: (a) timber would be removed by helicopter logging to existing roads only - no new roads would be constructed; (b) Douglas-fir would be harvested by shelterwood or group selection cuts only; (c) clearcuts in lodgepole pine would be 10 acres or smaller; and (d) a 200-foot uncut buffer zone would be left around the edges of all harvest units.

#### ***Dry Gulch ACECIRNA***

*Values:* Unusual plant communities; several rare plant populations.

*Relevance and Importance:* This area contains the most northern known populations of three rare Challis endemic plant species. Protecting populations on the fringe of the species' distribution is important in protecting the genetic diversity of the species.

1. Designate 539 acres as an ACEC/RNA (see *Map 7: ACECs - Cronk's Canyon ACECIRNA and Dry Gulch ACECIRNA*).
2. Fence and maintain the northwestern spring as a natural spring (undeveloped)
3. Maintain current slope conditions in habitat areas of sensitive plant species.
4. Limit motorized vehicle use to the existing boundary roads.
5. Monitor plant populations.

*East Fork Salmon River Bench ACEC/RNA*

*Values:* Remnant pristine vegetation.

*Relevance and Importance:* Although this site is small, it has a variety of plant communities in pristine condition. Livestock have been precluded from using this area because of topographic constraints. Thus, this area represents pre-grazing condition and functions as an important comparison site.

1. Retain designation of 78 acres as an *ACEC/RNA* (see *Map 9: ACECs - East Fork Salmon River Bench ACEC/RNA*).
2. Continue to close the area to livestock grazing.
3. Monitor plant communities.
4. Close the *ACEC/RNA* to motorized vehicle use.

*Herd Creek Watershed ACEC/RNA*

*Values:* Riparian recovery and demonstration area; presence of rare plants; variety of high elevation range and forest plant communities; known spawning and rearing habitat for special status steelhead trout, bull trout, and chinook salmon; roadless/primitive and scenic values.

*Relevance and Importance:* Approximately one mile of public land on lower Herd Creek has been fenced since 1980 as a recovery, demonstration, and control area for riparian management. Three populations of wavy leaf thelypody are known to occur in the Herd Creek watershed, the most southern edge of the species' range. The peripheral location and the range of occupied habitats make this an important area to protect and manage for the species' genetic diversity. The upper Lake Creek area also contains most of the forest habitat types common to central Idaho, as well as several range site types. A diversity of aspect and elevations within a small area create a diversity of communities, thus capturing a representation of much of the biodiversity of the Resource Area. Herd Creek is designated critical habitat for chinook salmon and important habitat for bull trout. Historically, the stream contributed more than 30% of the East Fork Salmon River's production of chinook salmon. The watershed is a wilderness study area (the Jerry Peak WSA) because of its naturalness, roadlessness, and outstanding scenic values.

1. Designate 17,943 acres as an *ACEC*, of which 1,055 acres would be retained as an *RNA* (formerly known as the Lake Creek *ACEC/RNA*) (see *Map 10: ACECs-Herd Creek Watershed ACEC/RNA*).
2. Maintain the existing riparian enclosure on lower Herd Creek and explore options for enlarging the enclosure.

3. Improve riparian areas along Lake Creek to proper functioning condition within 5 years (see *Attachment 1*, pp. 79-80).
4. Maintain current slope conditions in habitat areas of the wavy leaf thelypody.
5. Monitor high elevation range and forest plant communities in the upper Lake Creek area.
6. Continue to withdraw 57 acres of suitable commercial forest land in the upper Lake Creek area (T9N, R20E) from the commercial timber base. Also see management of the Jerry Peak WSA, if released from wilderness review, described in *Forest Resources*, Goal 1, #23, p. 30.
7. Continue to close 948 acres of forest land in the upper Lake Creek area (T9N, R20E) to woodland product sales.
8. Manage the Herd Creek watershed to reduce sediment delivery to spawning areas along Herd Creek and the East Fork Salmon River.
9. Designate the existing trail below Herd Lake and road above Herd Lake "closed" to motorized vehicle use; maintain these routes as trails for non-motorized use only. Limit motorized vehicle use in the remainder of the Herd Creek Watershed ACEC/RNA to existing roads and vehicle ways (see *Map 33: OHV Use*).

#### *Lone Bird ACEe*

*Values:* Numerous and unique cultural resources. Rare plants.

*Relevance and Importance:* The area contains a number of prehistoric sites, identified quarry sites, and excellent flakable material. Many of the prehistoric sites have evidence of deeply stratified cultural deposits and several are listed on the National Register of Historic Places. The prehistoric sites are threatened by intensive erosion, vandalism, and destructive casual use. The area is also of local and regional significance to the Shoshone-Bannock Tribes for its socio-cultural values. One population of wavy leaf thelypody, a special status plant species, and populations of two other Challis endemic plant species are found in the area.

1. Designate 9,969 acres as an ACEC (see *Map 11: ACECs - Lone Bird ACEe*).
2. Retain the existing road closure and physically close the existing road from the NE 1/4, NE 1/4 Section 13, T12N R19E to the NW 1/4, SE 1/4 Section 19, T12N R20E to prevent unauthorized use. The remainder of the ACEC would also be signed and closed to motorized vehicle use.
3. Develop management to protect cultural values.

4. Monitor populations of rare plants.
5. Close the Lone Bird ACEC to rockhounding, collection of mineral materials, and mineral material sales.

*Maim Gulch/Germer Basin ACEC/RNA*

*Values:* Concentration of rare plants; unusual plant communities; petrified forest; fragile soils.

*Relevance and Importance:* The Malm Gulch/Germer Basin area contains a high concentration of rare Challis endemic plant species. The paleontological values are regionally unique. Most of the area contains fragile soils that require special management consideration.

1. Retain designation of 7,823 acres as an ACEC, of which 2,643 acres would be retained as an RNA (see *Map 12: ACECs - Maim Gulch/Germer Basin ACEC/RNA*).
2. Continue to close the area to livestock grazing, except for a semi-annual one-day trailing permit.
3. Monitor wild horse use in Malm Gulch, and remove wild horses as necessary to protect the fragile watershed.
4. To reduce the hazard of erosion, limit motorized vehicle use in the ACEC to the existing road from Highway 75 to a point of closure in the NW 1/4 of Section 28, T12N, R19E.
5. Continue to withdraw 270 acres of commercial forest land from the commercial timber base.
6. Continue to close 1,136 acres of non-commercial forest land to woodland product sales.
7. Close the area to rockhounding, collection of mineral materials, and mineral material sales.
8. Monitor plant communities.
9. Provide a wayside along Highway 75 to interpret paleontological values and promote their preservation. Protect significant paleontological localities by not identifying their specific location or otherwise promoting public use of the resource.

*Peck's Canyon ACEC/RNA*

*Values:* Excellent condition plant communities.

*Relevance and Importance:* The area contains a large mountain mahogany stand in excellent condition. Due to the steep topography of the area, most of the other plant communities in this ACEC are also in excellent condition.

1. Retain designation of 782 acres as an ACEC/RNA (see Map /3: ACECs -Peck's Canyon ACEC/RNA).
2. Completely inventory the ACEC for rare plants.
3. Monitor plant communities.
4. Limit motorized vehicle use to existing roads and vehicle ways.

***Pennal Gulch ACEC***

*Values:* Rare plants; unique riparian area; unique and representative vegetation.

*Relevance and Importance:* Populations of the wavy leaf thelypody in the Pennal Gulch area are representative of those found in the north central portion of the species' range. The Pennal Gulch area contains four known population areas of this species, and habitat for additional populations. An unusual cottonwood community with a unique understory composition is present along a portion of the drainage channel. The area also contains many of the Challis endemic sensitive plant species, typical Challis area plant communities, and unusual associations containing rare plant species.

1. Designate 5,832 acres as an ACEC (see Map 14: ACECs Pennal Gulch ACEC).
2. Limit motorized vehicle use to the existing road.
3. Monitor populations of rare plants.

***Sand Hollow ACEC/RNA***

*Values:* Fragile watershed, rare plant populations; geological area of interest.

*Relevance and Importance:* Soils in the Sand Hollow area are fragile and require special management consideration. The area contains a concentration of Challis endemic rare plant species. At the upper end of the Sand Hollow area are the Paint Pots, a regionally significant area that provides excellent representation of the Challis volcanics.

1. Designate 3,332 acres as an *ACEC/RNA* (see *Map 15: ACECs - Sand Hollow ACECIRNA*).
2. Monitor populations of rare plants.
3. Continue to close the Sand Hollow watershed to livestock grazing and motorized vehicle use (see *Map 27: Grazing Closures* and *Map 33: OHV Use*).
4. Monitor wild horse use in the Sand Hollow watershed, and remove wild horses as necessary to protect the fragile watershed.

#### *Summit Creek ACECIRNA*

*Values:* Unique wetland system, rare plants, special recreation values.

*Relevance and Importance:* This wetland system contains unique plant communities and associated rare species. The alkaline primrose, a special status plant species, is found in only two other locations administered by the Challis and Lemhi Resource Areas. Other plant species on the site are very rare within Idaho. The site also has values for waterfowl, fishing, and recreation. As the oldest riparian enclosure in the Resource Area, the Summit Creek RNA is of important scientific value. The site has served as a research site for several studies.

1. Retain designation of 304 acres as an ACEC, of which 230 acres would be an RNA (see *Map 8: ACECs - Summit Creek ACECIRNA and Donkey Hills ACEC*).
2. Limit motorized vehicle use in the Summit Creek *ACEC/RNA* to the Howe-May road, the area south of the existing campground road, and the access route to Barney Hot Springs.
3. To mitigate impacts on special status plant species, move the Summit Creek campground facilities to the southwest side of the existing campground road. The creek and riparian area would be fenced and closed to camping and vehicle traffic, and signs would explain the reasons for the closures.
4. Encourage continued use of the area for research.
5. Develop an interpretive display identifying the unique values of the area to recreationists and explaining restrictions on use.
6. Close the ACEC to livestock grazing, and maintain fencing to exclude livestock.
7. Maintain or increase the size of occupied population areas of the five known special status plant species. Monitor populations.

8. Continue to allow noxious weed control in and around the enclosure area. Any weed control program would be done in a manner that would protect rare plant species.

*Thousand Springs ACEC/RNA*

*Values:* Unique wetland ecosystem; high value for waterfowl.

*Relevance and Importance:* This wetland system is unique in its plant communities, hydrology, and the habitat associated with these features. It contains regionally significant waterfowl values.

1. Retain designation of 843 acres as an ACEC, of which 233 acres would be an RNA. The isolated tract on the south side of the Trail Creek Road (53 acres) would no longer be part of the ACEC and would be identified for potential exchange for lands with comparable resource values that would enhance the integrity of the ACEC. Designate an additional 322 acres of recently acquired lands as part of the ACEC, for a total of 1,165 acres in the ACEC. (See *Map 16: ACECs - Thousand Springs ACEC/RNA*).
2. Monitor plant communities.
3. Continue to manage the ACEC in accordance with the current Chilly Slough Wetland Conservation Project Plan (see *Attachment 11*, p. 122) and the current Thousand Springs/ Chilly Slough HMP. These plans may be updated or revised as necessary (see *Attachment 2: Procedures Used When Developing or Revising Activity Plans*, p. 81). Adjacent private lands with wetland values may be acquired from willing sellers, if available.
4. Livestock use may be authorized after resource objectives have been met, if agreed upon by all members of the Chilly Slough Working Group (see *Attachment 11*, p. 122). Fences would be built in cooperation with adjacent private landowners, to control livestock use on all areas of the ACEC.
5. Condemnation authority would not be used to acquire access across private lands to any part of the ACEC.
6. Limit motorized vehicle travel to existing (and newly constructed, if applicable) roads, vehicle ways, trails, and parking areas (see *Glossary: existing roads, vehicle ways, and trails*, p. 150).

*For additional decisions regarding management of the Chilly Slough Wetlands Conservation Project Area, also see Recreation Opportunities and Visitor Use, Goal 1, #16, p. 54.*

## Biological Diversity

Goal 1: Maintain functional and repair non-functional ecological systems and processes to ensure continued sustained production of ecosystem products and values such as forage, timber, clean water, and wildlife and fisheries habitat.

Rationale: The long term ability of the ecosystem to provide products for human use and enjoyment requires maintenance of biological diversity at several scales: genetic, species, community, and landscape (see *Glossary*: biological diversity, p. 146). Management decisions to improve range and riparian condition are critical to the genetic, species, and community components of this goal, but are not reiterated here (see actions listed under the following sections of the RMP: Fisheries, Floodplain/Wetland Areas, Livestock Grazing, Rangeland Vegetation Treatment Projects, Riparian Areas, Special Status Species, Upland Watershed, Water Quality, Wildlife Habitat). Pattern and processes at scales higher than communities (watershed, mountain ranges, regions) affect the dispersal, migration, and long term viability of organisms and the long term sustainable functioning of the natural ecosystem.

1. Include an analysis of direct, indirect, and cumulative effects to biodiversity as part of project and activity planning. The assessment would include, but is not limited to, the following: special status species; unusual or unique plant associations; potential natural, pristine, or good condition communities; important habitat for wildlife; and unique and important landscape patterns. Diversity would be assessed at the species, community, and landscape levels. Incorporate additional guidance as it becomes available.
2. Participate in the BLM's neotropical migratory bird project.
3. Assess patterns of diversity for wide-ranging species (*e.g.*, wolves, bald eagles, golden eagles, goshawks, black bear, elk) in the Resource Area's ecosystems by identifying and mapping (a) areas of fragmented habitat, barriers, and important dispersal corridors, (b) areas of non-fragmented blocks of important habitat, and (c) areas affected by landscape level processes (*e.g.*, fire, insect infestations, blow-downs). (See *Glossary* definitions: barrier, dispersal corridor, fragmented, landscape level processes; pp. 145, 148, 151, 153.)
4. Identify key ecosystem indicator species (see *Glossary*, p. 153) that require ecosystem level management.
5. During activity planning (see *Attachment 2: Procedures Used When Developing or Revising Activity Plans*, p. 81), develop (a) ecosystem and biodiversity objectives, and (b) management strategies to meet the requirements for key ecosystem indicator species.
6. Develop cooperative projects with agencies and private landowners to assess and manage diversity at the landscape level across agency boundaries. Pursue partnerships with adjacent Federal agencies to develop regional goals for biodiversity management.

*For additional RMP decisions regarding management of unique or representative biological resources, also see Areas of Critical Environmental Concern, Goal 1, pp. 7-17.*



## Cultural Resources

Goal 1: Identify and manage cultural resources for a variety of values, including information potential, public values, and conservation.

Rationale: Cultural resource management responds directly to the National Historic Preservation Act of 1966, as amended, the Archaeological Resources Protection Act of 1979, as amended, and in general to the Federal Land Policy and Management Act. The BLM's Adventures in the Past initiative (1990) (see *Glossary*, p. 144) promotes the preservation of public land resources and encourages scientific study through research projects which have management benefits.

1. Within two years develop a cultural resource overview of all cultural resources identified within the Challis Resource Area.
2. When conducting a watershed assessment or when developing or revising activity plans (see *Attachment 2: Procedures Used When Developing or Revising Activity Plans*, p. 81), fully integrate cultural resources by (a) taking into consideration the effects of all management actions within that planning area on cultural resources; and (b) providing opportunities to manage cultural resources independent from non-cultural resource related activities.
3. Provide a level of inventory which is commensurate with the level of activities/impacts that result from activity or project planning.
4. Continue monitoring and management of cultural resources. Update site information on those sites recorded prior to development of the IMACS (Intermountain Antiquities Computer System) survey form.
5. Conduct data recovery or stabilization at critically threatened sites (in imminent danger of destruction or damage) of high scientific value.
6. Retain public lands containing cultural resources eligible to be listed in, or listed in, the National Register of Historic Places (NRHP) (see *Glossary*, p. 154) on a case-by-case basis.
7. Continue the current use allocation of the Doublesprings Area for scientific use.
8. Close the Lone Bird ACEC to rockhounding, mineral material collection, and mineral material sales.
9. Manage OHV use as follows, in order to protect cultural resources (see *Map 33: OHV Use*):
  - (a) Close the Lone Bird ACEC to motorized vehicle use. Physically close the existing road in the Lone Bird ACEC from the NE 1/4, NE 1/4, Section 13, T12N R19E to the NW 1/4, SE 1/4, Section 19, T12N R20E to prevent unauthorized use. (See *Map 11: ACECs - Lone Bird ACEC*.)

- (b) Physically close approximately 112-mile of the Devil Canyon Road to help prevent vandalism of cultural resources.
  - (c) To protect cultural resources and for safety reasons, limit motorized vehicle travel on the Shay Line Trestle to vehicles with a 50-inch wheel base or less and weighing 1,500 pounds or less.
  - (d) Limit motorized vehicle use in the Antelope Flat area to existing roads and vehicle ways yearlong.
10. Conduct a minimum of 500 acres of Class III non-project intensive inventory (see *Glossary*: cultural resource inventory classes, pp. 147-148) annually in areas with high potential for cultural resources.
  11. Prepare a patrol and surveillance plan within one year of RMP approval, for monitoring and law enforcement purposes.
  12. Areas of known concentrations of human burials would be closed to livestock grazing, withdrawn from locatable mineral entry and mineral material disposal, and stipulated no surface occupancy for the purposes of energy and non-energy leasing. All areas containing Native American burial areas would be retained in public ownership.
  13. Conduct a comprehensive study of rock art locations, including completion of data records, scale drawings, photographs, and descriptions.
  14. Develop management practices to protect cultural values in the Lone Bird area.

Goal 2: Increase public awareness, understanding, and appreciation of the significance and value of cultural resources.

Rationale: Public education and outreach promoting sound cultural resource management and protection will help decrease instances of vandalism as well as enhance public access to cultural resources. Public awareness activities are required through amendment to the Archaeological Resources Protection Act of 1979.

1. Manage interpretive efforts consistent with State and Federal law, protecting cultural resources from adverse impacts associated with interpretive sites and providing for data recovery.
2. Develop interpretive materials for cultural resources including, but not limited to, the following: Shay Line Trestle, Crystal Townsite, Challis Bison Jump, and Salmon River sites.
3. Participate in the BLM's Heritage Education program (see *Glossary*, p. 152).

4. Participate in Adventures in the Past (see *Glossary*, p. 144) initiatives to increase public awareness of the significance of and need to protect cultural resources located on public lands.

Goal 3: Identify and manage cultural resources with high Native American traditional cultural value.

Rationale: The BLM provides for management of cultural resources in consultation with Native American groups. The National Environmental Policy Act, the Federal Land Policy and Management Act, the American Indian Religious Freedom Act, the Archaeological Resources Protection Act, and the Native American Graves Protection and Repatriation Act provide legal requirements for coordination with Native American groups and regarding cultural resources management.

1. Coordinate with appropriate Native American groups on cultural resource values.
2. Conduct and complete an ethnographic inventory project by FY 2005 to document current and historic traditional cultural use by Native American groups.

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## Fire Management

Goal!: Protect human life, property, and valuable resources from wildfire, and reduce the impacts of suppression activities. Use prescribed fire to protect property and valuable resources, improve range and timber resource conditions, and perpetuate the natural ecosystem.

Rationale: Wildfire can be a threat or a tool, depending on the potential for effects on human life, property, and resources. Unless carefully managed, suppression activities can cause greater and longer-lasting impacts on life, property, and resources than fire. Fire management guidance is provided in an annual fire management activity plan.

1. Provide initial attack and full suppression of natural and human-caused wildfires to protect life, property, and high value resources in the areas identified on *Map 23: Fire Control*.
2. Develop activity plans (see *Attachment 2: Procedures Used When Developing or Revising Activity Plans*, p. 81) to direct fire suppression on a site-specific basis within the conditional suppression areas identified on *Map 23: Fire Control*. In the absence of an activity plan, provide initial attack and full suppression of natural and human-caused wildfires occurring within conditional suppression areas.
3. Design wildfire suppression tactics to minimize (a) impacts to visual, vegetative, and other resource values, and (b) expenditures of public funds.
4. Fully suppress all wildfires within mountain mahogany vegetation types to retain important bighorn sheep and other wildlife habitat. The areas supporting large blocks of this vegetation type are included as full suppression areas on *Map 23: Fire Control*.

5. When conducting fire management planning, or suppressing, controlling, or otherwise managing a wildfire or prescribed fire, design fuel treatment and fire suppression/control strategies, practices, and activities to accomplish the following objectives:
  - (a) ensure progress toward the riparian and aquatic habitat conditions described in *Attachment 15* (see p. 127);
  - (b) be in accordance with fire management-related SOPs (see *Attachment 5*, pp. 85-90) and suppression/rehabilitation specifications (see *Attachment 9*, pp. 102-112);
  - (c) protect natural resources, consistent with other decisions in this RMP, by adhering to the following:
    - (1) use motorized fire fighting equipment in accordance with the decisions listed in OHV Use, Goal 1, #1a and b, and #2-7, pp. 47-49, to the extent possible. As noted in OHV Use, Goal 1, #1c, temporary exceptions to the listed OHV limitations and closures may be granted.
    - (2) in Special Management Areas (see *Glossary*, pp 160-161), in areas of fragile soils, on slopes greater than 35%, and on slopes adjacent to (within 1/8-mile of) water courses, limit the use of heavy equipment in construction of fire lines to protection of property and facilities, important wildlife habitat, known cultural/historic resources, and high value timber.
    - (3) avoid retardant applications and fuel storage within 1/8-mile of riparian areas or within designated recreation sites.
    - (4) do not use tractors or other heavy motorized equipment within riparian habitats.

Under situations threatening life or property, these restrictions may be lifted by the authorized officer.

6. Fire management actions would be in accordance with "Minimum Impact Suppression Tactics" (USDA Forest Service - Northern Region 1993, or as revised) or similar fire suppression guidance (see *Attachment 9: Fire Suppression and Rehabilitation Specifications*, pp. 102-112). Locate incident bases, camps, helibases, staging areas, helispots, and other centers for incident activities outside of riparian areas (as defined in *Attachment 4*, pp. 83-84), unless a review and recommendation is made by a qualified resource advisor assigned to the incident. If the site of incident activity is located within riparian habitats (as defined in *Attachment 4*), fire activities should not hinder progress toward attaining desired riparian and aquatic habitat conditions (see *Attachment 15*, p. 127). During presuppression planning, utilize an ID team to predetermine suitable incident base and helibase locations sufficient to support major incidents.

7. Within conditional suppression areas, determine where resource management objectives would be met through the use of prescribed fire to enhance ecosystem health and function and biodiversity. Develop activity plans and fire prescriptions for these areas through an ID team planning process (see *Attachment 2: Procedures Used When Developing or Revising Activity Plans*, p. 81). For prescribed fire proposals in areas where cheatgrass invasion is potentially high, the ID team would physically examine the site to specifically analyze the risk of cheatgrass invasion prior to finalizing the project proposal.
8. Whenever riparian habitats within areas defined in *Attachment 4* (pp. 83-84) are significantly damaged by wildfire or prescribed burning, form an emergency ID team to develop a rehabilitation plan that will ensure progress toward the riparian and aquatic habitat conditions described in *Attachment 15* (see p. 127), and ensure that the fire rehabilitation specifications listed in *Attachment 9*, pp. 102-112, are followed. Address all other fire rehabilitation on a case-by-case basis (also see Upland Watershed, Goal 1, #8, p. 66).

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## Fisheries

Goal 1: Ensure a natural abundance and diversity of aquatic habitats to support fisheries resources in a healthy and productive condition, to provide the continued opportunity for nonconsumptive and consumptive uses, and to ensure the viability of these species.

Rationale: The BLM is responsible for management of fish habitat on the Challis Resource Area's public lands to ensure that self-sustaining, healthy populations can be maintained. The Salmon BLM's *Fish and Wildlife 2000 Plan* (1993) provides guidance for management of fish habitat.

### Management Decisions Common to All Fisheries Resources:

1. The following would be priority fish species (see *Glossary*, p. 157):

#### Anadromous Fish Species:

Chinook Salmon	<i>(Oncorhynchus tshawytscha)</i>
Sockeye Salmon	<i>(Oncorhynchus nerka)</i>
Steelhead Rainbow Trout	<i>(Oncorhynchus mykiss)</i>

#### Resident Fish Species:

Bull Trout	<i>(Salvelinus confluentus)</i>
Westslope Cutthroat Trout	<i>(Oncorhynchus clarki lewisii)</i>
Brook Trout	<i>(Salvelinus fontinalis)</i>
Rainbow Trout	<i>(Oncorhynchus mykiss)</i>
Mountain Whitefish	<i>(Prosopium williamsoni)</i>

2. Define crucial habitats for priority fish species to include migration, spawning, rearing, and overwintering habitats.
3. Identify and monitor crucial habitats and determine distribution of priority fish species within the RA, with special emphasis on drainages within watersheds currently sustaining special status fish populations.
4.
  - (a) For all fish-bearing streams (see *Map 2: Anadromous and Resident Fisheries Occupied Habitat*), develop management strategies and objectives through the ID team process, to maintain satisfactory condition aquatic and riparian habitats and improve 90% of nonfunctional and functional-at-risk condition aquatic and riparian habitats within riparian areas defined in *Attachment 4*, pp. 83-84 (also see *Attachment 1: Riparian-Wetland Area Function Classification*, pp. 79-80).
  - (b) Develop strategies, through the ID team process, to meet or exceed the minimum riparian and aquatic habitat conditions described in *Attachment 15*, p. 127.
5. Authorize population enhancement activities for priority fish species through introduction of hatchery-reared fish, only when it can be documented that the population levels and the genetic integrity of endemic wild anadromous stocks or other resident fish populations will not be adversely impacted.
6. Provide opportunity and support to the IDFG, NMFS, USFWS, USFS, BPA, appropriate Federally recognized tribes, and other partners for the cooperative management of anadromous and resident fish resources in order to promote fisheries opportunities on BLM-administered public lands, while ensuring protection of priority salmonid fish resources.
7. Maintain a "no net loss" of salmon, steelhead trout, and bull trout habitat by limiting land exchanges of salmon, steelhead trout, and bull trout habitat to like habitat of equal or greater values. Riparian, wetland, and floodplain habitat could be exchanged, but only for areas containing riparian, wetland, or floodplain habitat with equal or greater values for recreation, access, wildlife, fisheries, and biodiversity. Such exchanges would have to balance similar resource values for each individual exchange, although both tracts of land would not have to be within the boundaries of the Challis Resource Area. Where possible, land exchanges would be made to facilitate recovery of threatened or endangered species.
8. Maintain the existing riparian habitat protective enclosures on Burnt Creek, Herd Creek, Road Creek, and Corral Basin Creek as reference areas to monitor and evaluate aquatic habitat conditions.
9. Where feasible on BLM public lands, within 7 years eliminate or modify natural or artificial barriers to upstream and downstream movement of priority fish species, where it will not impact other authorized or licensed uses (ditches or diversions).
10. In cooperation with the IDFG, seek adequate streamflows for channel maintenance and to sustain riparian habitat and priority fish populations on BLM-administered streams (see *Minimum Streamflow*, Goal 1, p. 45).

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11. On a case-by-case basis, coordinate with appropriate Federally recognized tribes on fisheries management actions that may affect tribal treaty rights. Give priority consideration in the development of activity plans and improvement projects to provide benefits to fish species traditionally used for subsistence and non-subsistence purposes by Native American groups under treaty.

Management Decisions Common to Anadromous Fisheries Resources:

12. In cooperation with appropriate parties, inventory anadromous fish habitat on a watershed basis and determine current distribution of anadromous fish species within RA public lands. Watersheds include the East Fork Salmon River and its tributaries Herd Creek, Road Creek, and Big Boulder Creek; the Pahsimeroi River; and the Main Salmon River and its tributaries Morgan, Squaw, Cow, Bayhorse, Thompson, and Challis creeks.
13. Cooperate with the IDFG and appropriate Federally recognized tribes to reduce juvenile anadromous fish mortality due to stream diversion actions (also see Floodplain/Wetland Areas, Goal 2, #4, p. 27). Priority streams include the Main Salmon River, East Fork Salmon River, and the following creeks: Bayhorse, Challis, Eddy, Garden, Cow, Little Morgan, Lyon, McDonald, McKim, Morgan, Squaw, Fox, Thompson, Herd, Lake, and Road.

Management Decisions Common to Resident Fisheries Resources:

14. Within 7 years, develop and implement an activity plan for maintaining and enhancing fisheries habitat along the Big Lost River within the 5.7 miles of public lands extending from the USFS boundary downstream (see *Attachment 2: Procedures Used When Developing or Revising Activity Plans*, p. 81).
15. In cooperation with the IDFG and appropriate Federally recognized tribes, evaluate the potential for re-introducing beaver into historic ranges to promote fish habitat; re-introduce beaver where appropriate (see *Wildlife Habitat*, Goal 4, p. 76).
16. In cooperation with appropriate parties, inventory bull trout and westslope cutthroat trout habitat on a watershed basis and determine the current distribution of bull trout and westslope cutthroat trout within RA public lands.

*For additional RMP decisions which relate to fisheries habitat protection and/or management, also see Minerals, Goal 1, #6, Goal 2, #6, and Goal 3, #5 (pp. 42 and 44); Attachment 5: Standard Operating Procedures, pp. 85-90; and Attachment 8: Design Specifications, pp. 98-101.*

## Floodplain/Wetland Areas

Goal 1: Maintain or improve the unique resource values of wetland and floodplain areas.

Rationale: Non-riverine wetland areas in the Resource Area are rare, limited to Summit Creek, Thousand Springs, and smaller spring-related wetlands. These areas provide important habitat for wildlife and unusual plants and plant communities.

1. Continue to implement the Chilly Slough wetland conservation project, as described in *Attachment 11: Summary of the Chilly Slough Wetland Conservation Project*, p. 122. (Also see Land Tenure and Access, Goal 1, #6, p. 32.)
2. Move the Summit Creek Campground campsites from the riparian area to the southwest side of the existing campground road to reduce impacts to wetland and rare plant values (see Special Status Species, Goal 2, p. 61).
3. To the extent practicable, design and conduct management activities to minimize the destruction, loss, or degradation of floodplains and wetlands, and to preserve and enhance their natural and beneficial values, in accordance with applicable Executive Orders (#11988 and 11990).
4. Retain public lands under BLM administration unless the receiving parties agree to continue to maintain or to restore (if degraded) and permanently maintain floodplain and wetland functions.

Goal 2: Prevent loss of the resource values of springs and seeps which may occur through dewatering by spring development or trampling damage by livestock.

Rationale: Upland wetland sites provide valuable habitat for wildlife, fish, and plants, and help maintain secure and stable water supplies.

1. Waterholes developed from springs or seeps would normally be converted to headbox/pipeline/trough developments when reconstructed, rather than maintained as waterholes, unless constrained by other resource values. No new waterholes would be developed by blasting or excavation of springs or seeps.
2. New springs and seeps would be developed through headbox/pipeline construction and engineered to maintain water at the spring site (see *Attachment 8: Design Specifications - Rangeland Improvement*, #4 and 8, p. 101). Only those spring sources with an excess of water, as evidenced by surface flow from the site, would be developed. Moist sites, without water flowing from the site, would not be developed to extract water from the site.
3. Consistent with Idaho water laws, the BLM would take those actions necessary to protect Federal water interests on public lands. As much as possible, water being put to beneficial use on BLM lands would not be allowed to be licensed by private claimants.



4. New rights-of-way for water to be diverted from public land by a private claimant would only be granted if (a) the diversion facility is controllable, measurable, and/or designed to divert, at most, that amount of water permitted in the water right, and (b) the diversion would have no significant impact on existing resource values, and (c) granting the right-of-way would not adversely affect achievement of riparian management or aquatic objectives, and (d) when appropriate, the diversion facility is designed and constructed in accordance with the latest fish screening and bypass criteria. When renewing existing rights-of-way for water diversion, stipulate the renewed right-of-way to achieve (a), (b), (c) and (d) above, to the extent possible.

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## Forest Resources

Goal 1: Maintain the sustainable productivity of forest land by managing forests with an ecosystem approach.

Rationale: Recent emphasis in BLM policy is to manage forests as functional ecosystems that provide a sustained yield of ecosystem products such as clean water and wildlife habitat, as well as a sustained yield of forest products. FLPMA requires "a combination of balanced and diverse resource uses that takes into account the long-term needs of future generations." The BLM Public Domain Forest Policy Statement requires the BLM to "manage to maintain desired forest ecosystems."

1. Intensively manage 23,578 acres of commercial forest lands for multiple uses such as timber production, fish and wildlife habitat, and water quality enhancement (see *Map C: Suitable Commercial Timberlands*). Timber harvested per decade in the Challis Resource Area would not exceed the sustained yield average of 6.60 million board feet (MMBF).

Continue to withdraw the following suitable commercial forest lands from the commercial timber base:

- (a) 57 acres in the upper Lake Creek area (T9N, R20E within the Herd Creek Watershed ACEC/RNA); and
- (b) 270 acres in the Malm Gulch/Germer Basin ACEC.

In addition, withdraw the following suitable commercial forest lands from the commercial timber base:

- (a) 6,209 acres in existing Wilderness Study Areas (Note: about 2,787 acres in the suitable portions of the Jerry Peak WSA would continue to be withdrawn from the commercial timber base if the WSA is released from wilderness review (see Forest Resources, Goal 1, #23, p. 30); and
- (b) about 980 acres in small, isolated forest stands (see Forest Resources, Goal 1, #22, p. 30).

2. Conduct an intensive forest inventory within 10 years; include old growth timber stands in this inventory. Adjust the maximum sustained yield harvest per decade based on growth and yield data resulting from this inventory.
3. Manage 22,205 acres of woodland for forest ecosystem values, wood products, and recreational uses (see *Map D: Forest Lands*). Continue to close the following areas to woodland product sales (see Glossary, p. 166):
  - (a) 948 acres of forest land in the upper Lake Creek area of the Herd Creek Watershed ACEC/RNA (T9N, R20E);
  - (b) 1,136 acres of non-commercial forest land in the Malm Gulch/Germer Basin ACEC;
  - (c) 314 acres of forest land in the Cronk's Canyon ACEC; and
  - (d) 9,769 acres of forest land in existing WSAs (includes 3,560 acres of woodland and 6,209 acres of commercial forest land). Note: Woodlands would be open to forest management, including woodland product sales, in any WSAs which are released from wilderness review, except where the ACEC closure stated in (a) above would apply.
4. All forest management planning and projects would be designed and analyzed by an interdisciplinary team.
5. Lodgepole pine stands would be harvested primarily by clearcutting. Clearcuts would be limited to 40 acres, except in the Donkey Hills ACEC, where clearcuts in lodgepole pine stands would be limited to 10 acres (see ACECs, Donkey Hills ACEC, #3, p. 10). Clearcuts would also be irregularly shaped to minimize wildlife escape distances and blend into the surrounding landscape.
6. Restrict clearcutting in Douglas-fir types as follows: (a) The need for and size limits of clearcuts for fire salvage would be analyzed by an interdisciplinary team; otherwise, (b) clearcuts would be limited to 10 acres, irregularly shaped to minimize wildlife escape distances and blend into the surrounding landscape, and only allowed for the purpose of controlling dwarf mistletoe infections and insect infestations or for other (non-fire) salvage purposes.
7. In Douglas-fir stands, design timber marking prescriptions to establish or enhance natural regeneration.
8. Natural regeneration would be the primary method of reforestation, except where an area has been heavily affected or depleted by insects, disease, fire, or other natural catastrophes.
9. Artificial regeneration would be completed with seedlings appropriate by seed zone, species, and elevation of site. Plantings would use genetically diverse stock.

10. If natural regeneration does not occur within five years after harvest in clearcut areas and within 15 years after harvest in shelterwood cut areas, priority would be given to artificial reforestation of these areas rather than timber sale preparation elsewhere.
11. Consider the needs of appropriate Federally recognized tribes for non-commercial use of forest products as provided by treaty.
12. All harvest units susceptible to livestock damage would be protected by grazing closures, fencing, or comparable measures until regeneration is established at proper stocking levels.
13. Firewood cutting permits would be issued, with the following exceptions:
  - (a) No firewood cutting (see *Glossary*, p. 150) would be allowed in riparian areas (see *Glossary*, p. 158). Exceptions would be considered through the **ID** team process as part of special vegetation management projects designed to encourage sprouting and regeneration of cottonwood/aspen stands.
  - (b) Firewood cutting and firewood gathering (see *Glossary*, p. 150) would be prohibited within designated recreation sites.
  - (c) Firewood cutting permits for standing trees would be denied within SRMAs, except where tree cutting meets the objectives stated in Forest Resources, #24, p. 30. Firewood gathering within SRMAs would be limited to dead-and-down material.
14. Forest stand management treatments would be timed to maximize the productivity of the timber resource, while promoting forest stand structure and diversity typical of all seral stages for the managed habitat type on a drainage basis.
15. Maintain all stream beds, springs, bogs, and streamside vegetation in an as near-natural state as possible. Timber harvest activities would not occur within riparian areas (as defined in *Attachment 4*, pp. 83-84, except as stated below. Logging or road construction activities would only be considered within riparian areas to (a) provide for necessary road crossings; (b) remove (via cable logging methods) or reduce insect or disease risk to the timber stand; or (c) skid timber on at least 12 inches of snow cover.
16. An additional 50-foot modified activity strip would be established along perennial streams to supplement the no activity buffer described in #15 above. Heavy equipment would be excluded from this 50-foot wide area, but timber may be removed by cable. Exceptions may be designed by an interdisciplinary team.
17. Seasonal harvest restrictions and road closures would be imposed to protect soils, watershed, and wildlife values during critical periods.

18. Consult the IDFG and appropriate Federally recognized tribes about stipulations to protect elk habitat quality in the Donkey Hills area, prior to authorization of any actions that may affect elk habitat. Harvest timber in accordance with the following stipulations, to protect elk habitat quality: (a) timber would be removed by helicopter or cable logging to existing roads only - no new roads would be constructed, (b) Douglas-fir would be harvested by shelterwood or group selection cuts only, (c) clearcuts in lodgepole pine would be 10 acres or smaller, and (d) a 200 foot uncut buffer zone would be left around the edges of all harvest units. Uncut buffer zones may be harvested when cut units have regenerated sufficiently to meet elk habitat requirements.
19. Allow logging on the Willow Creek Summit elk winter ranges, in accordance with the Willow Creek Summit elk HMP. Manage harvest to protect elk habitat quality. Coordinate design with the IDFG and appropriate Federally recognized tribes.
20. Allow only helicopter logging in the Lone Pine Peak area (see *Map C: Suitable Commercial Timberlands*), to protect watershed resources in Lone Pine Creek and retain the visual characteristics of the area.
21. Commercial timber harvest practices on BLM lands would exceed standards contained in applicable State approved BMPs for timber harvest.
22. Remove forty-one (41) small forest stands totalling about 980 acres (primarily old growth) from the commercial timber base to maintain wildlife cover in open areas (see *Map C: Suitable Commercial Timberlands*).
23. If released from wilderness review, WSAs would be open to forest management, including commercial timber harvest, with the following limitations and exceptions on commercial timber harvest: (a) In the nonsuitable portions of the Jerry Peak and Corral-Horse Basin WSAs, timber stands more than 112-mile from roads existing at the time of RMP approval (see *Glossary: "road,"* p. 159 and "existing roads, vehicle ways, and trails," p. 150) would be available for harvest by helicopter logging only. (b) Suitable portions of the Jerry Peak WSA if released from wilderness review would remain closed to timber harvest to maintain old growth forest values and biodiversity associated with large undisturbed tracts of forest land.
24. Tree cutting (see *Glossary,* p. 162) in riparian areas would be allowed only to restore degraded riparian conditions resulting from catastrophic events, to meet aquatic resource objectives, or for safety hazard reduction.

*For additional RMP decisions regarding management of forest resources, also see "General" SOPs listed in Attachment 5, p. 85 and forest management-related design specifications listed in Attachment 8, pp. 98-101.*

## **Hazardous Materials Management**

Goal 1: Prevent the occurrence of hazardous materials/waste incidents on public lands. Minimize the human health threat and the risk to natural resources from hazardous materials contamination through access control, hazardous materials removal, containment, and remediation actions. Ensure protection of human health and the environment when using or transporting hazardous materials/wastes on public lands. Minimize wastes and prevent pollution generated on or released on public lands and BLM facilities.

**Rationale:** By law, the Bureau of Land Management must protect its employees, public health, and resources from contamination by hazardous materials.

1. No public lands would be leased or permitted for the storage, treatment, or disposal of hazardous waste, nor would public lands be leased for purposes of sanitary landfills. Lands may be sold or exchanged for these purposes under an appropriate lands action.
2. Eliminate the use or transportation of hazardous materials or toxic substances on public lands where feasible. Assess risks of authorized use through project and activity planning and modify actions to eliminate or reduce risk to acceptable levels.
3. Increase education and law enforcement actions in order to reduce illegal disposal of hazardous wastes on public lands.
4. Inventory abandoned mine sites, lease and permit sites, rights-of-way, and any other activities that may have produced a hazardous materials incident on public lands. As time and budget allow, prioritize and investigate sites potentially containing hazardous materials.
5. Develop special stipulations as part of permits, leases, or actions in order to safeguard human health and prevent environmental damage.

*For additional RMP decisions regarding management of hazardous materials, also see Attachment 5: Standard Operating Procedures - Hazardous Materials, p. 86.*

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## **Land Tenure and Access**

Goal 1: Retain lands with significant resource values in public ownership. Seek to acquire additional lands having high public values, through lands actions such as exchange, donation, or willing-seller purchase.

**Rationale:** As described in FLPMA, Section 102(a)(1), it is the policy of the United States that the public lands be retained in Federal ownership, unless it is determined that disposal of a particular parcel will serve the national interest.

1. Retain approximately 729,500 acres of BLM lands within the Management Areas (see *Glossary*, p. 154) shown on *Map A: Adjustment/Management Areas* in public ownership

for the long term.

2. Priorities for land tenure adjustments would be the following: acquire lands with high resource values; consolidate public lands; resolve unauthorized use conflicts; provide for tribal treaty uses; pursue public access; and facilitate threatened/endangered species recovery.
3. Riparian, wetland, and floodplain habitat could be exchanged, but only for areas containing riparian, wetland, or floodplain habitat with equal or greater values for recreation, access, wildlife, fisheries, and biodiversity. Such exchanges would have to balance similar resource values for each individual exchange, although both tracts of land would not have to be within the boundaries of the Challis Resource Area. Where possible, land exchanges would be made to facilitate recovery of threatened or endangered species.
4. Lands acquired for special values, such as unique or fragile resources, would be retained in Federal ownership and managed to maintain or improve those special values for which they were acquired.
5. Retain the BLM adjustment parcel located at T14N, R22E, Sec. 21, S1/2NE, NESE (see *Map A: Adjustment/Management Areas*) in public ownership, unless exchanged for equivalent resource value Pahsimeroi River frontage.
6. Approximately 12,315 acres of BLM land have been identified for potential disposal only in exchange for private parcels located within the Chilly Slough Wetland Conservation Project area (see *Map 18: Chilly Slough Wetland Conservation Project Area and Map A: Adjustment/Management Areas*). An additional 2,962 acres would be available for either Chilly Slough or State of Idaho exchange only. Note: The exchange restrictions described herein do not apply to lands under existing agricultural or occupancy trespass or lands listed as sale parcels in *Attachment 17*, p. 129.
7. Public river frontage along the Main Salmon River and the East Fork Salmon River can be offered for disposal, provided that additional lands with greater or equal resource values (*e.g.*, river frontage, public access and associated riparian values) are acquired concurrently on a case-by-case basis. Tracts meeting the definition of omitted lands and unsurveyed islands (see *Glossary*, pp. 156 and 163) would not be subject to this requirement. If opportunities arise, enhance public access through acquisition of additional lands.
8. Retain in public ownership all areas containing Native American burial areas (see *Cultural Resources*, Goal 1, #12, p. 20).
9. Retain public lands containing cultural resources eligible to be listed in, or listed in, the National Register of Historic Places (NRHP) (see *Glossary*, p. 154) on a case-by-case basis.
10. Prior to any land tenure adjustments, consult appropriate Federally recognized tribes to ensure protection of tribal treaty rights.

11. Retain public lands containing significant paleontological resources on a case-by-case basis.
12. Retain public lands under BLM administration unless the receiving parties agree to continue to maintain or to restore (if degraded) and permanently maintain floodplain and wetland functions.
13. Pursue acquisition of State and private lands in the Donkey Hills ACEC, with emphasis on land exchanges and cooperative efforts with conservation organizations such as the Rocky Mountain Elk Foundation.
14. Pursue acquisition of State lands within the Birch Creek ACEC.

**Goal 2:** Identify BLM public lands which may be available for disposal to achieve purposes such as (a) consolidating public lands to enhance management capability, (b) allowing agricultural entry, or (c) meeting other important public objectives.

**Rationale:** Consolidated land patterns would provide better land management and administration for both public and private landowners. FLPMA allows for sale or other disposal of public lands when specific criteria are met, including identification of those lands during the land use planning process.

1. Offer sufficient public lands for sale or exchange to mitigate loss of tax revenue to Custer or Lemhi counties that may occur as a result of BLM acquisitions of private land needed to meet important public resource objectives.
2. Only the BLM tracts within the adjustment areas shown on *Map A: Adjustment/Management Areas* (approximately 63,075 acres) would be made available for disposal under the Federal Land Policy and Management Act (FLPMA), except as follows: A parcel of land which is at issue in a long-standing water rights trespass situation may be considered for exchange only as a possible resolution to the water rights trespass issue, regardless of whether the parcel is located in an adjustment area or a management area, subject to all other land tenure adjustment requirements contained elsewhere in this RMP. (See *Glossary: Adjustment Area; disposal tracts*, pp. 144 and 148).
3. Within the adjustment areas shown on *Map A: Adjustment/Management Areas*, a total of about 4,805.84 acres would be considered for sale under the following FLPMA authorities (see *Attachment 17*, p. 129):
  - (a) Approximately 3,324.63 acres would be considered for sale, because they are difficult and uneconomical to manage (FLPMA, Section 203(a)(1)).
  - (b) Approximately 1,481.21 acres would be considered for sale, because they meet public objectives such as community expansion and economic development (FLPMA Section 203(a)(3)).

4. Desert Land Entry applications would not be considered on lands determined to be nonsuitable for agricultural purposes. Lands suitable for transfer under agricultural authority must meet the following criteria (Desert Land Act of 1877) and be within the adjustment areas identified on *Map A: Adjustment/Management Areas*:
  - (a) suitable soils for agricultural development (NRCS classification - 40% class III soils or better for each 40 acre parcel) (see *Glossary: soil capability classes*, p. 160);
  - (b) slopes less than 20%; and
  - (c) elevation less than 6,300 feet above sea level.
5. Riparian areas, floodplains, and wetlands transferred out of public ownership would contain covenant language in the deed to protect the wetland resource values from degradation.
6. Proposals for disposal of tracts within the adjustment areas (see *Map A: Adjustment/Management Areas*) would be considered through the NEPA and ID team planning process.
7. Approximately 36,915 acres of the 63,075 acres shown as adjustment areas on *Map A: Adjustment/Management Areas* would be available for exchange only with the State of Idaho for State managed lands.
8. Tracts of public land within an ACEC may be exchanged for private or State lands within or adjacent to the ACEC, provided that the acquired lands are of equal or greater benefit to the integrity and management of the associated ACEC.
9. Prior to lease renewal, the BLM would offer to the State of Idaho, for sale or exchange, the tracts of land currently leased to the State of Idaho, Bureau of Aeronautics, for the May and Twin Bridges airports. The sale or exchange would contain covenant language that would require the tracts to continue to be used as public airstrips. The Twin Bridges airport (about 60 acres) is located in T1N, R20E, Sec. 9 SW<sup>4</sup> and Sec. 17 NE<sup>4</sup>. The May Airport (about 125 acres) is located in T15N, R22E, portions of Sec. 19, 20, and 29.
10. Public lands within an existing WSA which are identified as adjustment areas for potential disposal (see *Map A: Adjustment/Management Areas*) would be available for potential disposal only if the WSA is released from wilderness review.
11. The isolated tract on the south side of the Trail Creek Road (53 acres) which is proposed for removal from the Thousand Springs ACEC/RNA (see ACECs - Thousand Springs ACEC, #1, p. 17) would be identified for potential exchange for lands with comparable resource values that would enhance the integrity of the Thousand Springs ACEC.



Goal 3: Consider public needs for use authorizations, such as rights-of-way, leases, permits, and withdrawals.

Rationale: Required by law, regulations, and policy.

1. Except for restrictions in WSAs (see Goal 3, #2 below), allow rights-of-way in Special Management Areas (SMAs) (see *Glossary*, p. 160) only if it can be demonstrated that there would be no negative effect on the special values for which the SMA was designated. All other BLM lands would be considered for rights-of-way through site-specific analysis. No right-of-way leases, permits, or easements would be authorized in riparian areas (as defined in *Attachment 4*, pp. 83-84), that would hinder attainment of the riparian and aquatic habitat conditions described in *Attachment 15* (see p. 127).
2. New rights-of-way would not be considered within existing WSAs. Rights-of-way in WSAs released from wilderness review would be considered under normal BLM procedures.
3. Continue to authorize the following communications sites (see *Map 19: Communication Sites*): Willow Creek Summit, Challis, Saturday Mountain, Poverty Flat, Summit Creek, Mackay AT&T. Evaluate future proposals for communication site authorization on a case-by-case basis.
4.
  - (a) Pursue recommendations for release of Federal Energy Regulatory Commission (FERC) withdrawals as needed. Manage areas released from FERC withdrawal consistent with other decisions in this RMP.
  - (b) Consider applications for FERC projects on a case-by-case basis. Approval of hydropower rights-of-way would be contingent upon maintenance of sufficient instream flows to ensure progress toward desired riparian and aquatic habitat conditions (see *Attachment 15*, p. 127). Locate any new hydropower facilities associated with the right-of-way outside of riparian areas (as defined in *Attachment 4* (see pp. 83-84).
5. No new short term permits or long term leases would be issued for the following actions: (a) new public waste disposal sites; (b) new or existing private waste disposal sites; and (c) sites for storage or disposal of hazardous material. Accommodate public demand for these types of sites through the sale tracts shown in Land Tenure, Goal 2, #3, p. 33.
6. Lands currently under lease as a landfill would be sold, exchanged, or otherwise conveyed to Custer County or another qualified entity. An additional 280 acres of BLM lands adjacent to the existing landfill site would be considered for conveyance to Custer County as landfill expansion.
7. Prior to approval of any public demand land uses, consult appropriate Federally recognized tribes to ensure protection of tribal treaty rights.
8. New rights-of-way for water to be diverted from public land by a private claimant would only be granted if (a) the diversion facility is controllable, measurable, and/or designed to divert, at most, that amount of water permitted in the water right, and (b) the diversion

would have no significant impact on existing resource values, and (c) granting the right-of-way would not adversely affect achievement of riparian management or aquatic objectives, and (d) when appropriate, the diversion facility is designed and constructed in accordance with the latest fish screening and bypass criteria. When renewing existing rights-of-way for water diversion, stipulate the renewed right-of-way to achieve (a), (b), (c) and (d) above, to the extent possible.

Goal 4: Eliminate unauthorized use of public lands.

Rationale: Required by law, regulations, and policy.

1. Resolve long term agricultural or occupancy trespass through termination or through authorization by lease, sale, or exchange where such actions would meet other important public objectives. Terminate and rehabilitate new trespasses. Short term permits may be used to authorize agricultural or occupancy trespass while resolution is being pursued.
2. Unauthorized uses which are terminated and involved ground-disturbing activities would be seeded with an appropriate seed mix within 8 months (see *Attachment 8: Design Specifications*, "General," #2-4, pp. 98-99). Cost for reclamation of intentional trespass would be incurred by the violator.

Goal 5: Improve management of the public lands through increased access for public enjoyment, administrative needs, and pursuit of tribal treaty rights.

Rationale: Legal access across private, State, and other Federal lands is often necessary for management of public lands, and Section 205 of FLPMA authorizes the acquisition of access where necessary to better manage public lands.

1. Attempt to acquire legal access through purchase, exchange, or donation as follows:
  - (a) non-motorized, legal, public access to McDonald Creek, Fox Creek, Pine Creek, and Twin Bridges Creek;
  - (b) motorized, legal, public access to Mill Creek, Big Creek, the Donkey Hills, and Meadow Creek in the Pahsimeroi Valley;
  - (c) legal, public access in French Creek, Sullivan Creek, Allison Creek, Centennial Flat, and Lyon Creek and nonmotorized legal, public access in Cow Creek;
  - (d) legal, public access to Bady Creek/Harry Canyon and Navarre Creek; and
  - (e) the easements shown in *Attachment 22*, p. 136 would be pursued to ensure public access to BLM roads.
2. Maintain or improve public access to public lands through covenant language in all land tenure adjustments.

## Livestock Grazing

**Goal 1:** Manage livestock grazing levels in line with the long term capacity of the land, considering multiple use and climatic variability, to maintain, improve, or make significant progress toward improving ecological condition as follows: Increase the percent of stream riparian/wetland areas in proper functioning condition (as defined in *Attachment 1: Riparian-Wetland Area Function Classification*, pp. 79-80) from 35.8% (based on the most recent riparian functionality assessments) to 75% within 5 years. Increase rangelands in the late seral to Potential Natural Community (PNC) stage from 37.1% (based on the most recent range inventories) to 40% by 2009. Reduce the percentage of public rangelands in the early seral stage from 16.2% (based on the most recent range inventories) to 10% by 2009.

**Rationale:** Managing livestock grazing levels in line with the long term capability of the land is in accordance with FLPMA, Sec. 103 (c). The ecological condition goals are from *The State of the Public Rangelands 1990, The Range of Our Vision* (BLM 1990).

1. Manage livestock grazing activities to ensure achievement and maintenance of, or significant progress toward achieving, fundamentals of rangeland health, and standards for rangeland health and guidelines for livestock grazing management (per 43 CFR 4180).
2. Continue existing livestock grazing preference allocations for the short term (see *Attachment 24: Grazing Management Summary*, p. 142). Conduct vegetative monitoring (e.g., utilization pattern mapping (UPM), ecological site inventory (ESI) to determine appropriate long term stocking levels. Initial priority would be to establish stocking rates for the following allotments: Bumt Creek, Bear Creek, Bayhorse, Countyline, Dry Creek, Herd Creek, Lower Goldburg, Sage Creek, Mountain Springs (San Felipe), Upper Pahsimeroi, and Wann Springs.
3. Approximately 771,224 acres (97.3% of the Resource Area) would continue to be open to managed livestock grazing.
  - (a) The following areas would continue to be closed to livestock grazing:
 

Cronk's Canyon Bighorn Sheep Pasture	1,496 acres
Morgan Creek Bighorn Sheep Pasture	3,642 acres
Bruno Creek Allotment (mining)	2,378 acres
Sand Hollow Area (watershed)	3,332 acres
Maim Gulch Area (watershed)	9,136 acres
East Fork Salmon River Bench (ACEC)	78 acres
Summit Creek enclosure (plants)	<u>305 acres</u>
Total:	20,367 acres
  - (b) In addition, for safety reasons, close the south half of the Highway Allotment (976 acres) to livestock grazing. (See *Map 27: Grazing Closures.*)
4. Revise existing Allotment Management Plans (AMPs) as needed, through completion of a watershed assessment and development of an Integrated Resource Activity Plan (IRAP) (see *Attachment 2: Procedures Used When Developing or Revising Activity Plans*, p. 81).

For allotments without an existing AMP, consider livestock grazing management in the development of IRAPs for geographical areas which include those allotments. Priority would be given to those watersheds with special status fish species concerns, as shown in Fisheries, Goal 1, p. 23. Criteria for grazing riparian areas would be included: see Riparian Areas, Goal 1, #4 - 7, pp. 57-58; *Attachment 3: Component Practices for Grazing Management in Lieu of BMPs*, p. 82; and Fisheries, Goal 1, #4, p. 24.

5. Plan, design, and manage land use activities, including grazing management actions and range improvement projects, located on the (a) Morgan Creek, Cronk's Canyon, East Fork Salmon River, and Birch Creek/Mud Springs Gulch bighorn sheep winter ranges (see *Map 17: Bighorn Sheep Winter Ranges*) or the (b) Willow Creek Summit or Donkey Hills elk winter ranges (see *Map 21: Elk Winter Ranges and Donkey Hills Calving Area*) to ensure the continued viability of bighorn sheep and elk populations dependent on these key habitat areas. Fully analyze any potential for adverse effects on the viability of bighorn sheep or elk populations in appropriate site-specific NEPA documentation.
6. Develop vegetative monitoring to measure site-specific objectives. Prioritize monitoring of I category allotments (see *Glossary* definition: allotment categorization, p. 144). Use *Minimum Monitoring Standards* and other approved methods. Emphasize monitoring of perennial riparian systems with high potential for improvement. Climatic monitoring would consist of primarily National Oceanographic and Atmospheric Administration (NOAA) and remote area weather station (RAWS) site data. Base use adjustments on monitoring results.
7. Use the following utilization criteria (see *Glossary*: utilization; utilization criteria, p. 163) on key areas of upland sites (where an ID team has determined the key area and key species) to determine the proper time to move livestock to the next pasture in a grazing system or from the allotment:

<u>Season of Use!</u>	<u>Key Species</u>	<u>All Other</u>
	Agsp2	<u>Key Species</u>
Early: Prior to Boot	50%	50%
Critical: Boot to Flowering	40% <sup>3</sup>	50%
Late: After Flowering	60%	50%
Dormant: Dormant/winter	60%	60%

<sup>1</sup>See *Glossary* definition: season of use, p. 159.

<sup>2</sup>*Agsp-Agropyron spicatum*, bluebunch wheatgrass.

<sup>3</sup>On sites where an ID team has determined that the health and vigor of bluebunch wheatgrass are less than satisfactory, a lower utilization level or one or more years of rest would be initiated.

Knowledgeable and reasonable practices (see *Glossary*, p. 153) other than the utilization levels listed above (*e.g.*, alternative stubble height criteria) may be used to determine the timing of livestock movements. Any alternative utilization levels other than those listed above would be based on the following: (a) current scientific rationale, applicable study results, or other information which documents the biological effects of the alternative levels of use on the key species; (b) the recommendations of an interdisciplinary team

responsible for reviewing, interpreting and documenting the scientific literature or study results; and (c) a site-specific environmental assessment to document how the alternative criteria would help meet resource objectives.

8. Manage livestock grazing to ensure progress toward the riparian and aquatic habitat conditions described in *Attachment 15* (see p. 127). See the stubble height criteria, bank shearing criteria, and knowledgeable and reasonable practices described in Riparian Areas, Goal 1, #4-7 (see pp. 57-58).
9. Continue existing management of the Anderson Ranch riparian pasture, including provision for periodic grazing, if appropriate, to ensure progress toward the riparian and aquatic habitat conditions described in *Attachment 15* (see p. 127). Develop riparian pastures and riparian study exclosures throughout the RA where an ID team identifies the opportunity.
10. Manage rangeland sites for late seral or Potential Natural Community to meet the objectives stated in Goal 1, unless an ID team determines during activity planning that some other Desired Plant Community would better achieve multiple use and meet the goals of rangeland health. Indicators of rangeland health would include (a) soil stability and watershed function, (b) distribution of nutrients and energy, (c) recovery mechanisms, and (d) riparian functioning condition.
11. In all fish-bearing streams, design grazing practices to be consistent with attainment of or progress toward the riparian and aquatic habitat conditions described in *Attachment 15* (see p. 127). When necessary, locate livestock handling and management facilities and activities outside riparian areas (see Upland Watershed, Goal 1, #2, p. 65).
12. Combine or split allotments as needed, to provide increased management flexibility in meeting riparian and upland objectives.
13. Grazing privileges that are lost, retired, relinquished, canceled, or have base property sold without transfer would have attached AUMs held for watershed protection and wildlife habitat until allotment vegetative objectives are reached. Once vegetative objectives are reached, these AUMs would remain unallocated to any particular livestock permittee, but may be used to provide short term (less than three years) flexibility to permittees for vegetation treatments or other management actions affecting their base permit.
14. Manage all watersheds in the Resource Area to achieve 70% vegetative cover on uplands as measured prior to grazing, or, for sites not capable of achieving 70% cover, 90% of cover achievable under Potential Natural Community.
15. Coordinate with appropriate Federally recognized tribes on range practices and management that may affect pursuit of tribal treaty rights.

16. Allocate nonuse AUMs to watershed protection, wildlife habitat, plant maintenance, and improvement of ecological condition to meet related allotment objectives. Nonuse AUMs may be authorized for temporary nonrenewable use after an ID team has determined that related allotment objectives are being met.
17. Exclude livestock from the portions of developed recreation sites (see *Glossary*, p. 148) which receive intensive use and are listed below, as well as appropriate portions of recreation sites developed in the future.

Mackay Reservoir  
Pinto Creek Recreation Site (Garden Creek)  
Upper East Fork Campground (Little Boulder Creek)  
Jimmy Smith Lake Campground  
East Fork Recreation Site  
Summit Creek Recreation Site  
Bayhorse Creek Recreation Site  
Deadman Hole Recreation Site  
Wood Creek Recreation Site (Dugway)  
Round Valley Recreation Site (Challis Bridge)  
Morgan Creek Recreation Site  
Herd Lake Campground  
Herd Lake Overlook  
Bison Jump Recreation Site  
Cottonwood Recreation Site

18. Exclude livestock from areas of known human burial concentrations.

Goal 2: Improve livestock distribution to meet resource management objectives and improve overall range conditions.

Rationale: Managing livestock movements is necessary to achieve RMP and activity plan objectives.

1. Continue to require permittees to maintain range improvements (to current BLM standards) that are under cooperative agreement or permit. Livestock would not be allowed in a pasture until range improvements under cooperative agreement or permit are functional and properly maintained. The BLM would continue to maintain enclosures as needed.
2. Prescribed burns and seedings would be done to promote a variety of resource objectives, including ecosystem health and diversity. See Rangeland Vegetation Treatment Projects, Goal 1, #2 (p. 51) for further criteria.
3. Use land treatments, range improvements, and improved grazing management as tools to achieve multiple resource objectives. Evaluate existing seedings for re-treatment before any new seedings are done within a given allotment. Authorize permanent increases in livestock preference as a result of range improvement projects only after an ID team has performed an allotment analysis and determined that resource management objectives for the allotment have been met.

4. Continue to use allotment categorizations (see *Glossary*, p. 144) to help establish priority for rangeland monitoring and installation of range improvements.

*For additional decisions regarding management of livestock grazing, also see applicable standard operating procedures in Attachment 5 (pp. 85-90) and applicable design specifications in Attachment 8 (pp. 98-101).*

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## Minerals

### Management Decisions Which Apply to Development of All Types of Minerals:

(see *Glossary*: Leasable Minerals, p. 153, Locatable Minerals, p. 154, and Saleable Minerals, p. 159)

1. Apply "minerals" design specifications (*Attachment 8*, p. 100) and "general" standard operating procedures (*Attachment 5*, p. 85) as appropriate.
2. Areas of known concentrations of human burials would be withdrawn from locatable mineral entry and mineral material disposal, and stipulated no surface occupancy for the purposes of energy and non-energy mineral leasing (see Cultural Resources, Goal 1, #12, p. 20).
3. Coordinate and consult with appropriate Federally recognized tribes on proposed mineral developments which may affect Indian trust resources and pursuit of tribal treaty rights.
4. Wild and Scenic River (WSR) segments which are found suitable or have a suitability finding deferred until a later coordinated suitability study (see WSR, pp. 76-78) would be open to mineral development (energy mineral development would be subject to standard stipulations -- see Goal 1, "Note" below), if consistent with the maintenance of WSR values (see WSR, Goal 1, #1, p. 76) and management of mineral development in riparian areas (see Minerals, Goal 1, #6, Goal 2, #6 and Goal 3, #5, pp. 42 and 44).

Goal 1: Manage the Federal mineral estate in the Resource Area for oil, gas, and geothermal exploration and development, while minimizing adverse impacts to other resource values (see *Glossary*: leasable minerals, p. 153).

Rationale: Federal regulations provide for management of leasing and development to prevent unnecessary adverse effects on other resource values.

Note: The following phrases have specific meanings where they are used in decisions in this section:

*Subject to standard lease stipulations* - Some or all of the 10 lease stipulations listed in *Attachment 10*, pp. 113-121 (including the no surface occupancy (NSO) stipulation - #3) may be applied on a case-by-case basis when an Application for Permit to Drill (APD) is received by the BLM from a company intending to conduct exploratory drilling.

*Subject to the no surface occupancy (NSO) stipulation* - In addition to other standard lease stipulations, the special no surface occupancy stipulation listed in *Attachment 10* (Stipulation 3, p. 116) may be applied to APDs on a site-specific basis on areas less than 40 acres in size or 1/4-mile in width to protect important resource values.

*Mandatory no surface occupancy stipulation* - In addition to other standard lease stipulations, the special no surface occupancy stipulation listed in *Attachment 10* (Stipulation 3, p. 116) would apply, without exception, to that portion of the lease area which overlaps the area identified in the management decision.

1. Approximately 650,856 acres (82.1 % of the Challis Resource Area) would be open for oil, gas, and geothermal leasing, with discretionary or mandatory lease stipulations to protect resource values as shown in #3-7 below (see *Attachment 10: Leasable Minerals Stipulations*, pp. 113-121).
2. The existing campgrounds and recreation sites listed in *Attachment 21*, pp. 134-135 (1,450.76 acres) and existing WSAs (140,260 acres), unless released from wilderness review (see Goal 1, #4 below), would continue to be closed to oil, gas, and geothermal energy development.
3. Special Recreation Management Areas (SRMAs) (see *Map 40: SRMAs*) would be open to oil, gas, and geothermal leasing, subject to the no surface occupancy stipulation to protect recreational and scenic values (see *Attachment 10*, Stipulation 3, p. 116).
4. If released from wilderness review, suitable WSAs (38,930 acres) would be open to oil, gas, and geothermal leasing, subject to the no surface occupancy stipulation; nonsuitable WSAs (101,330 acres) would be open to oil, gas, and geothermal leasing, subject to standard stipulations (see *Map 42: WSAs*). (Currently, all WSAs are closed to oil, gas, and geothermal leasing.)
5. ACECs (88,206 acres) (see *Map 4: ACECs - General Location*) would be open to oil, gas, and geothermal leasing, subject to standard stipulations to protect resource values.
6. In riparian areas not within fish-bearing streams, oil, gas, and geothermal lease activities would be reviewed and modified on a case-by-case basis to protect riparian and aquatic habitats. A mandatory NSO stipulation would apply to energy mineral leases on riparian areas in salmon, steelhead trout, and bull trout watersheds. Energy mineral activities in riparian areas along all fish-bearing streams would be designed, constructed, and operated so as not to hinder attainment of the riparian and aquatic habitat conditions described in *Attachment 15*, p. 127.



Goal 2: Provide saleable and non-energy leasable minerals to meet local demand, while minimizing adverse impacts to other resource values (see *Glossary*: saleable minerals, p. 159; leasable minerals, p. 153).

Rationale: Federal law allows for sale, lease, and some free use of certain mineral materials to meet local needs, subject to applicable regulations.

Note: The following phrases have specific meanings where they are used in decisions in this section:

*Subject to standard lease stipulations* - Some or all of the 10 lease stipulations listed in *Attachment 10*, pp. 113-121 (including the no surface occupancy stipulation - #3) may be applied to non-energy mineral leases on a case-by-case basis to protect important resource values.

*Mandatory no surface occupancy stipulation* - In addition to other standard lease stipulations, the no surface occupancy stipulation listed in *Attachment 10* (Stipulation 3, p. 116) would apply, without exception, to that portion of the non-energy mineral lease area which overlaps the area identified in the management decision.

1. Approximately 632,284 acres of public lands (79.8% of the RA) would be open to mineral materials disposal. Approximately 650,856 acres of public lands (82.1 % of the RA) would be open to non-energy mineral leasing, with discretionary or mandatory lease stipulations for protection of other resource values.
2. The campgrounds and recreation sites listed in *Attachment 21*, pp. 134-135 (1,450.76 acres) and existing WSAs (140,260 acres), unless released from wilderness review (see Goal 2, #5 below), would continue to be closed to mineral materials disposal and non-energy mineral leasing.
3. Mineral material disposals and leasing of non-energy minerals would be allowed in SRMAs when the actions are determined through the ID team and NEPA process to be consistent with maintenance of Special Management Area values. To maintain recreational and scenic values in the Upper Salmon River and Upper Big Lost River SRMAs, mineral material disposals and non-energy leasing would be limited to existing sites and sites not visible from the Salmon River or upper Big Lost River or the following roads: Trail Creek Road, East Fork Road, Highway 75, and Highway 93 South, unless a site-specific scenic quality assessment determines there would be no significant impact to SRMA resources (see *Map 40: SRMAs*).
4. Mineral material disposals and non-energy mineral leasing would be allowed in ACECs when the actions are determined through the ID team and NEPA process to be consistent with maintenance of ACEC values. The Lone Bird and Malm Gulch/Germer Basin ACECs (17,792 acres) would be closed to rockhounding, collection of mineral materials, and mineral material sales (see *Map 11: ACECs - Lone Bird ACEC* and *Map 12: ACECs - Malm Gulch/Germer Basin ACEC*).

5. If released from wilderness review, suitable WSAs (up to 38,930 acres) would remain closed to non-energy minerals leasing and mineral material sales; nonsuitable WSAs would be opened to mineral material sales and non-energy minerals leasing, subject to standard stipulations. (Currently, all WSAs are closed to non-energy minerals leasing and mineral material sales.)
6. In riparian areas not within fish-bearing streams, mineral material and non-energy leasing activities would be reviewed and modified on a case-by-case basis to protect riparian and aquatic habitats. Riparian areas in salmon, steelhead trout, and bull trout watersheds would be closed to mineral material sale and extraction and non-energy leasing, and ancillary mineral facilities would not be permitted. Mineral material and non-energy leasing activities in fish-bearing streams outside salmon, steelhead trout, and bull trout watersheds would be designed, constructed and operated so as not to hinder attainment of the riparian and aquatic habitat conditions described in *Attachment 15*, p. 127.

Goal 3: Maintain the availability of public lands for locatable mineral exploration and development (see *Glossary: locatable minerals*, p. 154). Minimize adverse effects of locatable mineral development activity on other resources.

Rationale: It is Federal policy to allow development of Federal mineral resources and promote reclamation of disturbed lands. Mineral exploration and development are a statutory right on unappropriated and unreserved public lands, except where specifically withdrawn from mineral entry under Secretarial or Congressional authority.

1. Approximately 791,116 acres of the Federal mineral estate in the Resource Area (99.8%) would be open to locatable mineral entry.
2. The campgrounds and recreation sites listed in *Attachment 21*, pp. 134-135 (1,450.76 acres) would continue to be withdrawn from locatable mineral entry.
3. If released from wilderness review, suitable WSAs (38,930 acres) would be recommended for withdrawal from locatable mineral entry to maintain primitive values; nonsuitable WSAs (101,330 acres) would be open to locatable mineral development. (Currently, all WSAs are open to locatable mineral entry, subject to restrictions defined in the Interim Management Policy and Guidelines for Lands Under Wilderness Review (BLM 1995: 36-38).)
4. ACECs would be open to locatable mineral entry, subject to approval of a plan of operations (see *Map 4: ACECs - General Location*).
5. Locatable mineral activities in riparian areas not within fish-bearing streams would be reviewed and modified on a case-by-case basis to protect riparian and aquatic habitats. Locatable mineral activities in riparian areas along fish-bearing streams would be designed, constructed, and operated so as not to hinder attainment of the riparian and aquatic habitat conditions described in *Attachment 15*, p. 127.

## Minimum Streamflow

Goal 1: Maintain riparian areas, improve fish migration, decrease fish mortality, provide for recreational opportunities, and maintain aesthetics by facilitating the acquisition of minimum streamflows.

Rationale: Dewatering of streams has the potential to negate riparian and aquatic habitat improvement efforts. Lack of water also creates a problem for fish migration, recreational pursuits, and aesthetics.

1. The BLM would support those activities designed to acquire minimum streamflows crossing and benefitting BLM lands.
2. Pursue applications to the Idaho Water Resources Board for adequate minimum streamflows at the rate of at least one per year to protect riparian and fisheries habitat and recreation opportunities, following procedures and the list of streams shown in *Attachment 14: Procedures for Minimum Streamflow Application*, p. 126.

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## Noxious Weed Infestations

Goal 1: Reduce potential for new infestations of noxious weeds (see *Glossary*, p. 155).

Rationale: Prevention of weed infestations is generally more effective than eradication of established populations.

1. Seed used for revegetation projects on BLM public lands would be certified weed-free for Idaho, Montana, Oregon, and Utah noxious weeds.
2. Feeding of commercial stock or wildlife with hay may be allowed on BLM lands after review by an ID team. The feeding permit holder would be required to feed only certified weed-free hay and to eliminate any new weed infestation which may result from this feeding. Incidental livestock feeding with hay would not require an ID team review, but certified weed-free hay would be required.

Goal 2: Develop an active weed inventory program by training public land users and BLM personnel in weed identification.

Rationale: Infestations are most effectively treated when small and isolated, but such populations are difficult to locate.

1. Coordinate with Federal, State, and local agencies and private landowners in the identification of weed treatment areas.
2. Provide training for BLM personnel on weed identification, habitats, and life cycles, and the importance of noxious weed inventories.

## RMP Decisions

3. Utilize the presence of public land users (e.g., permittees, recreationists, hunters) for weed inventory by developing a "weed watch" program.

Goal 3: Control expanding populations, reduce large infestations, and eliminate small populations of noxious weeds that threaten or impact other resources.

Rationale: Weed infestations reduce the value of the public lands for forage production, recreation, biodiversity, and wildlife. Infestations on public lands are a threat to adjacent property. Idaho's noxious weed law requires property owners to control noxious weed infestations on their lands.

1. Treat noxious weed infestations at the rate of about 150 acres per year utilizing integrated pest management (see *Glossary*, p. 152). Recognizing the contribution to biodiversity of native poisonous plants, control of native poisonous plants would be considered on a case-by-case basis through the ID team planning process.
2. Set priority control areas using the following criteria: (a) target species is a non-native noxious weed, and (b) target population is small and isolated. Treatment of native invasive plant species (e.g., larkspur) would be a lower priority.
3. Chemical treatments on BLM public lands would be applied or supervised by personnel certified as pesticide applicators by the State of Idaho or the BLM.
4. Explore integrated pest management options for populations that are difficult to treat through conventional (herbicide) treatment (large populations, populations in sensitive areas, remote populations).
5. Monitor the effectiveness of noxious weed treatment on an annual basis.
6. Sensitive areas (recreation sites, areas within 30 feet of perennial or intermittent water, and areas of human concentration or habitation) would be treated initially with non-chemical alternatives. Chemical treatments may be applied if non-chemical alternatives provide inadequate control.
7. Applicants for rights-of-way, other land use authorizations, and recreation permits on BLM public lands would be responsible for noxious weed prevention and control as a condition of the right-of-way, land use authorization, or permit (see *Attachment 5: Standard Operating Procedures - Land Tenure and Access*, #9, p. 88).

*For additional RMP decisions regarding management of noxious weeds, also see Attachment 5: Standard Operating Procedures - Noxious Weeds, pp. 88-89.*

## Off-highway Vehicle Use

Goal 1: Provide opportunities for off-highway vehicle (OHV) use (see *Glossary*, p. 156), while limiting OHV use in areas where that use would cause degradation to other resources' values.

Rationale: Federal regulations require the BLM to designate all public lands as either open, limited, or closed to off-highway vehicle use (see *Glossary*: off-highway vehicle use designations, p. 156).

1. (a) Unless an area has an expanded limitation or is designated as "closed" to OHV use (see Goal 1, #2-7 below), off-highway vehicle (OHV) use throughout the Challis Resource Area would be designated as "limited" to existing roads, vehicle ways, and trails yearlong (see *Glossary*: "existing roads, vehicle ways, and trails," p. 150 and "off-highway vehicle use designations," p. 156; also see *Map 33: OHV Use*). (Note: Any newly constructed road, trail, or parking area authorized by the BLM during the life of the RMP would be considered an "existing" road or trail.)
- (b) Except for in existing WSAs (see Goal 1, #3a below), all OHV limitations within the Resource Area (Goal 1, #1, 2b, 3c, 4, and 6) would allow motorized vehicle travel away from existing roads, vehicle ways, and trails under the following circumstances:
  - (1) within 1/4 mile of existing roads, vehicle ways, and trails to retrieve downed big game;
  - (2) within 100 feet of existing roads, vehicle ways, and trails for direct access to campsites or to cut firewood;
  - (3) immediately adjacent to roads, vehicle ways, and trails for purposes such as parking, turning around, or passing another vehicle; and
  - (4) if the vehicle weighs 1,500 pounds or less GVW and is traveling on at least six inches of continuous snow cover.
- (c) Except for in existing WSAs (see Goal 1, #3a below), temporary exceptions would be authorized to the limitations and closures listed in Goal 1, #1-7 for
  - (1) any military, fire, emergency, or law enforcement vehicle while it is being used for emergency purposes,
  - (2) any vehicle in official use, and
  - (3) any vehicle whose use is expressly authorized in writing by the authorized officer.
2. The following OHV closures or limitations for the protection of ACEC values would be exceptions to the RA-wide limitation described in Goal 1, #1 above:
  - (a) These ACECs would be designated "closed" to OHV use:
    - (1) Lone Bird ACEC (also see ACECs, Lone Bird ACEC, #2, p. 13)
    - (2) East Fork Salmon River Bench ACEC
    - (3) Sand Hollow ACEC

- (b) These ACECs would be designated "limited" to OHV use, with "limitations" described in (1) through (4) below (see *Map 33: OHV Use*) (Note: the provisions of #1(b) and (c) above would apply):
- (1) *Malm Gulch/Genner Basin ACEC*: To reduce the hazard of erosion, motorized vehicle use in the Malm Gulch/Germer Basin ACEC would be limited to the existing road from Highway 75 to a point of closure in the NW 1/4, Section 28, T12N, R19E. See *Map 12: ACECs - Malm Gulch/Germer Basin ACEC*.
  - (2) *Summit Creek ACEC*: Motorized travel in the Summit Creek ACEC would be limited to the Howe-May Road, the area south of the existing campground road, and the access route to Barney Hot Springs. See *Map 8: ACECs - Summit Creek ACEC/RNA and Donkey Hills ACEC*.
  - (3) *Herd Creek Watershed ACEC*: The existing trail below Herd Lake and road above Herd Lake would be designated "closed" to OHV use and maintained as trails for non-motorized use only. Motorized vehicle use in the remainder of the Herd Creek Watershed ACEC would be limited to existing roads and vehicle ways. See *Map 10: ACECs - Herd Creek Watershed ACEC/RNA*.
  - (4) *Birch Creek ACEC; Donkey Hills ACEC*: Motorized vehicle travel in the Birch Creek ACEC and Donkey Hills ACEC would be prohibited during the winter/spring period between December 16 and April 30, inclusive, and limited to existing roads, vehicle ways and trails between May 1 and December 15, inclusive. (Note: Access to private lands in the Donkey Hills ACEC would be accommodated.) See *Map 6: ACECs - Birch Creek ACEC and Map 8: ACECs - Summit Creek ACEC/RNA and Donkey Hills ACEC*.
3. The following OHV closures or limitations in WSAs and WSAs if released from wilderness review would be exceptions to the RA-wide limitation described in Goal 1, #1 above (see *Map 33: OHV Use* and *Map 42: Wilderness Study Areas*):
- (a) Designated WSAs: Except for the road and trail closures stated below, OHV use in WSAs would be limited to roads, vehicle ways, and trails that were identified in the Idaho Intensive Wilderness Final Inventory (November 1980).
    - (1) In the Jerry Peak WSA, the existing trail below Herd Lake and road above Herd Lake would be closed to motorized vehicle use to maintain primitive values, and maintained as trails for non-motorized use only (see *Map 47: WSAs - Jerry Peak and Corral-Horse Basin WSAs*).
- Any non-emergency motorized vehicle use off of existing roads, vehicle ways, and trails in a WSA must (a) be specifically authorized by the BLM prior to use and (b) satisfy nonimpairment criteria (Interim Management Policy for Lands Under Wilderness Review, Manual H-8550-1 (7/95), page 15).
- (b) WSAs if Released: Except for the road and trail closures stated below, OHV use in WSAs if released from wilderness review would be limited to roads, vehicle ways,

and trails that were identified in the Idaho Intensive Wilderness Final Inventory (November 1980).

- (1) In the Jerry Peak WSA, the existing trail below Herd Lake and road above Herd Lake would be closed to motorized vehicle use to maintain primitive values, and maintained as trails for non-motorized use only (see *Map 47: WSAs - Jerry Peak and Corral-Horse Basin WSAs*).

(Note: The provisions stated in Goal 1, #I(b) and (c) above would apply in WSAs if released from wilderness review.)

4. OHV use in the following areas would be designated as "limited" to protect wildlife values, with the limitations as follows: Motorized vehicle travel would be prohibited during the winter/spring period between December 16 and April 30, inclusive. Motorized vehicle travel would be restricted to existing roads, vehicle ways, and trails between May 1 and December 15, inclusive. See *Map 33: OHV Use*.
  - (a) Old Stage Road
  - (b) Carlson Hills (4,200 acres)
  - (c) Willow Creek Summit elk winter range
  - (d) Donkey Hills ACEC
  - (e) Birch Creek ACEC
  - (f) Second Spring Basin
5. The Lone Bird ACEC and the upper 1/2-mile of Devil Canyon Road would be designated as "closed" to OHV use yearlong to protect cultural resources. Physically close the upper 1/2-mile of Devil Canyon Road. Physically close the existing road in the Lone Bird ACEC from the NE 1/4, NE 1/4, Section 13, T12N, R19E to the NW 1/4, SE 1/4, Section 19, T12N, R20E to prevent unauthorized use. (See *Map 33: OHV Use* and *Map 11: ACECs - Lone Bird ACEC*.)
6. The Bluett Creek Road, French Creek Road, and Shay Line Trestle would be designated as "limited" to motorized vehicle use based on vehicle size: allow motorized vehicles weighing 1,500 pounds or less and 50 inches in width or narrower (see *Map 33: OHV Use*).
7. Prohibit organized OHV events in wild horse winter ranges (see *Map 48: Wild Horses*).

## **Paleontological Resources**

**Goal 1:** Identify and manage paleontological resources for scientific research and educational and recreational use.

**Rationale:** The BLM is required to protect paleontological resources under the Federal Land Policy and Management Act and the National Environmental Policy Act.

1. Manage paleontological resources to protect specimens and maintain or enhance sites or areas for their scientific and educational values. Formally inventory paleontological resources to document the variety, significance, and potential of values. Identify and consider paleontological resource concerns when conducting a watershed assessment or when developing or revising activity plans (see Attachment 2: Procedures Used When Developing or Revising Activity Plans, p. 81). Focus the paleontological resources program on identification, preservation, mitigation, and public awareness.
2. Promote research under permit to document localities and their significance.
3. Retain public lands containing significant paleontological resources on a case-by-case basis.
4. Implement protective measures at significant paleontological localities that are threatened.
5. Continue to manage the Malm Gulch/Germer Basin ACEC for paleontological values (see ACECs Malm Gulch/Germer Basin ACEC, p. 14 and Map 12: ACECs -Maim Gulch/Germer Basin ACEC).
6. Protect significant paleontological localities by not identifying their specific location or otherwise promoting public use of the resource.



## Rangeland Vegetation Treatment Projects

Goal 1: Design rangeland vegetation treatment projects (bums, seedings, etc.) to achieve specific activity planning objectives, reduce impacts to other resources, and increase long term cost-effectiveness.

Rationale: Properly designed rangeland vegetation treatments will meet multiple-use management objectives and provide multiple-use benefits. Vegetation treatments are one of the most expensive and time-consuming types of range improvement projects to implement. Cost-effectiveness, potential adverse effects on other resources, and short project life-span make treatment projects highly controversial. Procedures are proposed to address these concerns.

1. Priority and need for proposed rangeland vegetation treatment projects would be evaluated by an interdisciplinary planning team.
2. Objectives and design requirements for rangeland vegetation treatment projects would normally be established by an ID team during development or revision of activity plans. However, for vegetation treatment projects proposed in areas managed under existing activity plans that lack vegetation treatment project objectives, these objectives would be developed as part of vegetation treatment project planning. For vegetation treatments proposed in areas where cheatgrass invasion is potentially high, an ID team would physically examine the site to specifically analyze the risk of cheatgrass invasion prior to finalizing the project proposal.
3. Proposed vegetation treatment projects would be designed by an interdisciplinary planning team and coordinated with the IDFG. Notification of the proposed project would be provided to the IDFG one year in advance of implementation, as required by the current IDFG/BLM MOD.
4. Determine specific establishment success standards for vegetation treatments (*e.g.*, vigor; productivity standards) during project planning. Standards would be met before grazing is allowed in the treated area.
5. Reduce livestock use on the allotment while the vegetation treatment is being established, proportionate to the amount of suitable acres removed from use during establishment.
6. To assure a long term return on the investment, a post-treatment management plan for the treated area which includes appropriate utilization levels and plant composition would be approved before the treatment is conducted.
7. Post-treatment increases in allotment preference may be authorized if allotment objectives have been met on the remainder of the allotment, as determined by an ID team through allotment analysis. Permanent increases in livestock preference resulting from vegetation treatments would be based on the increase in forage production and changes in plant composition, as measured by pre- and post-treatment production studies.

## Recreation Opportunities and Visitor Use

Goal 1: Protect the unique recreation values of the following areas:

1. Upper Salmon River SRMA
2. Upper Big Lost River SRMA
3. Mackay Reservoir SRMA
4. sites along Highway 93

Rationale: The Main Salmon River and East Fork Salmon River attract and concentrate substantial numbers of recreationists. The BLM's Idaho Recreation 2000 Plan (May, 1989) calls for special management of the Upper Salmon River. The outstanding opportunities for river recreation, ease of access, international name recognition, and proximity of the area to other prominent recreation centers logically points toward increased popularity.

The Upper Big Lost River recreational use situation mirrors the Upper Salmon River situation, on a smaller scale. Current and projected recreation popularity warrant special management for the area. The Big Lost River corridor has become a major travel route connecting Highway 93 and the Ketchum and Sun Valley, Idaho area.

Highway 93 (between Challis and Mackay) is a major route into the Upper Salmon River country as well as the Sun Valley area. Numerous recreationists travel the route for the scenery and wildlife-viewing opportunities. Recreation and interpretive facilities along this route are inadequate to accommodate current numbers of travelers.

### Management Decisions Common to All SRMAs:

1. Manage the BLM tracts adjacent to Mackay Reservoir and along the Main Salmon River and the East Fork Salmon River as Special Recreation Management Areas (SRMAs). Designate the BLM tracts along the upper Big Lost River from the Forest Service boundary to the Bartlett bridge as an SRMA (see *Map 40: SRMAs*).
2. Developed recreation sites within the SRMAs would include the Cottonwood, Deadman Hole, Bayhorse, Eastfork, Mackay, Garden Creek, and Little Boulder campgrounds. Recreation sites located on public lands, but managed by the IDFG, would include the Ellis and Deer Gulch campgrounds. No semi-developed recreation sites would be provided in the SRMAs.
3. Manage casual use areas as follows:
  - (a) Improve facilities in existing casual use areas in riparian zones to provide developed day use areas in riparian zones (not including campgrounds) as follows: up to 4 along the Salmon River and up to 2 along the Big Lost River. All other casual use areas in riparian zones would be closed to motorized vehicle use and rehabilitated within five years.
  - (b) Pullout areas and trails could be provided to allow for continued access to the Salmon River and Big Lost River.

- (c) Non-riparian casual use areas would be developed into day-use areas or closed on a case-by-case basis in accordance with the corresponding activity plan.
- 4. Provide at least vault toilets and stabilized parking areas at Jimmy Smith Lake Trailhead, Dugway (Wood Creek Recreation Site), and Challis Bridge (Round Valley Recreation Site).
- 5. Wherever feasible, incorporate river access facilities for floatboating and fishing into new and existing day-use and campground developments.
- 6. Provide trash disposal facilities as necessary. Where no trash disposal facilities are provided, people would be required to pack out their own trash. Follow approved methods for waste disposal shown in *Attachment 19*, p. 132.
- 7. Recreation facilities within SRMAs would be designed to blend with the existing scenery to reduce visual impacts.
- 8. Exclude livestock from the portions of developed recreation sites (see *Glossary*, p. 148) which receive intensive use and are listed below, as well as appropriate portions of recreation sites developed in the future.

Mackay Reservoir  
Pinto Creek Recreation Site (Garden Creek)  
Upper East Fork Campground (Little Boulder Creek)  
Jimmy Smith Lake Campground  
East Fork Recreation Site  
Summit Creek Recreation Site  
Bayhorse Creek Recreation Site  
Deadman Hole Recreation Site  
Wood Creek Recreation Site (Dugway)  
Round Valley Recreation Site (Challis Bridge)  
Morgan Creek Recreation Site  
Herd Lake Campground  
Herd Lake Overlook  
Bison Jump Recreation Site  
Cottonwood Recreation Site

- 9. (a) Prohibit firewood cutting and firewood gathering within designated recreation sites (see *Glossary*: firewood cutting, firewood gathering, p. 150).
- (b) Firewood cutting permits for standing trees would be denied within SRMAs, except where tree cutting (see *Glossary*, p. 162) meets the objectives stated in Forest Resources, Goal 1, #24, p. 30. Firewood gathering within SRMAs would be limited to dead-and-down material.

Also see Forest Resources, Goal 1, #13, p. 29.

10. Limit motorized vehicle travel within SRMAs to existing roads, vehicle ways, and trails, unless additional closures or limitations apply (see OHV Use, Goal 1, #1-7, pp. 47-49; *Glossary*: off-highway vehicle use designations, p. 156; and *Map 40: SRMAs*.)
11. Minerals activities in campgrounds, recreation sites, and SRMAs would be allowed or restricted as shown in Minerals, Goal 1, #2 and 3, Goal 2, #2 and 3, and Goal 3, #2 (see pp.42-44).

Management Applying to the Recreation Area(s) Indicated in Each Decision:

12. Revise the existing Upper Salmon River Recreation Area Management Plan (RAMP) within three years, reflecting the addition of the East Fork Salmon River tracts (see *Map 40: SRMAs* and *Attachment 2: Procedures Used When Developing or Revising Activity Plans*, p. 81).
13. Management of the Upper Salmon River SRMA would be coordinated with the U. S. Forest Service, the State of Idaho, Custer County, and adjacent private landowners.
14. The Upper Big Lost River SRMA would be managed according to an activity plan developed within two years to emphasize developed camping and river recreation. The activity plan would be completed before any site planning. (See *Attachment 2: Procedures Used When Developing or Revising Activity Plans*, p. 81.)
15. Revise the existing Mackay Reservoir RAMP within four years (see *Attachment 2: Procedures Used When Developing or Revising Activity Plans*, p. 81).
16. Develop facilities, including interpretive displays, in the Chilly Slough Wetlands Conservation Project area to enhance recreational opportunities for wildlife watching, photography, fishing, and hunting. Design facilities to minimize impacts to wetland and wildlife values and otherwise be compatible with wetland and wildlife objectives developed for the project area. (See *Attachment 11: Summary of the Chilly Slough Wetland Conservation Project*, p. 122.)

Goal 2: Provide a variety of interpretive services which highlight the natural, cultural, and historical features of the Challis Resource Area.

Rationale: Interpretation enhances the quality of recreation opportunities provided on public lands.

1. Develop a comprehensive interpretive plan for the three SRMAs. Interpretive media such as brochures, maps, pamphlets, guidebooks, etc. would be designed and developed to enhance the recreational experience of the public. In addition, materials for self-guided tours of historic areas, geology and natural history kiosks, evening presentations in campgrounds, etc. would be considered in the interpretive plan.
2. Interpretive needs within the SRMAs would be met primarily through interpretive waysides and roadside signing.

3. Coordinate interpretive efforts in the BLM-managed portion of the Land of the Yankee Fork Historic Area with the Idaho Department of Parks and Recreation and the U. S. Forest Service. The BLM would consider staffing assistance at the Land of the Yankee Fork visitor center.
4. Consider the Whiskey Springs site for an interpretive wayside to emphasize the area's wildlife values.
5. Opportunities for wildlife viewing would be enhanced primarily along the roads and highways within the SRMAs.
6. Prohibit all non-interpretive signing (*e.g.*, advertising, political signs, etc.) on public lands.
7. Provide a public viewing area for wild horse observations.

*For RMP management decisions relating to public awareness of cultural resources, also see Cultural Resources, Goal 2, #1-4, pp. 20-21.*

Goal 3: Provide recreation opportunities for the remainder of the Resource Area not included in an SRMA, including areas specifically for unstructured outdoor experiences, trails (*e.g.*, hiking, horseback riding, bicycling), recreational mineral collecting, and OHV use.

Rationale: The BLM manual requires the establishment of Extensive Recreation Management Areas (ERMAs) during the RMP process.

1. Those portions of the RA not designated as an SRMA would be managed as the Challis Extensive Recreation Management Area (ERMA) (see *Map 40: SRMAs*).
2. Complete a comprehensive inventory of use patterns, demands, and impacts within the ERMA within 10 years. Whenever feasible, this inventory would be conducted as a cooperative effort between the BLM and the adjoining National Forests.
3. Continue to provide day-use facilities at Herd Lake Overlook and Summit Creek. Provide semi-developed recreation sites at Summit Creek (see ACECs, Summit Creek ACEC, #3, p. 16), First Creek Crossing, and Big Creek. Close the Upper Lake Creek campground and maintain the existing road above Herd Lake as a non-motorized trail only (see OHV Use, Goal 1, #3(a)(1) and 3(b)(1), pp. 48-49).
4. Within ten years develop an activity management plan for backcountry use to address the various dispersed recreation opportunities (see *Attachment 2: Procedures Used When Developing or Revising Activity Plans*, p. 81). If possible, develop this plan in cooperation with the adjoining National Forests.
5. Develop and maintain one new backcountry trail in the ERMA within 10 years, primarily for use by mountain bikers and horseback riders.

Goal 4: Enhance recreational opportunities through designation of additional existing roads into the BLM National Backcountry Byways program.

Rationale: The BLM Manual requires that Backcountry Byways be addressed through the planning process.

1. Recommend a loop drive for inclusion in the National Backcountry Byways system: Wild Horse Backcountry Byway. The route would go over Spar Canyon Road, along Highway 93 from the end of Spar Canyon Road to the Dry Gulch Road, continue on Dry Gulch Road to Walker Way, follow Walker Way and Road Creek to the East Fork Road, and the East Fork Road back to Spar Canyon. Also study the following roads for inclusion in the National Backcountry Byways system: Double Springs Road, Garden Creek Road, Morgan Creek Road, and Trail Creek Road.

Goal 5: Examine the potential for significant caves in the Resource Area. Protect significant caves via the activity plan process.

Rationale: Legal and manual guidance require that caves be addressed in the planning process and important cave resources be protected.

1. In cooperation with local and regional caving groups, conduct an intensive Resource Area-wide inventory of existing caves, determine the significance of identified caves, and recommend protective measures.

## Riparian Areas

**Goal 1:** Manage stream riparian areas to maintain or achieve proper functioning condition (see *Attachment 1: Riparian-Wetland Area Function Classification*, pp. 79-80) to ensure desired functions, improve water quality, prevent and minimize flood and sediment damage, and establish conditions which support attainment of healthy and productive aquatic habitat. Maintain proper functioning condition stream riparian areas (currently 35.8%, based on the most recent riparian functionality assessments) and restore functional-at-risk and non-functional stream riparian areas so that 75 percent or more of stream riparian areas are in proper functioning condition or making progress toward proper functioning condition within five years. Maintain proper functioning condition stream riparian areas and restore functional-at-risk and non-functional stream riparian areas so that 90 percent of riparian areas on fish-bearing *streams* are in proper functioning condition or making progress toward proper functioning condition by 2010.

**Rationale:** Required by the Clean Water Act and BLM policy.

- I. All new Challis Resource Area activity plans, agreements, or other resource planning documents proposing or modifying resource management actions would incorporate knowledgeable and reasonable practices (see *Glossary*, p. 153) to maintain water quality, support beneficial uses, and restore and maintain riparian areas. When appropriate, follow *Attachment 2: Procedures Used When Developing or Revising Activity Plans*, p. 81. The approach described in *Attachment 12: Procedure for Nonpoint Source Consistency Review* (pp. 123-124) would be utilized in these documents to ensure consistency and compliance with the Idaho Nonpoint Source Management Program.
2. Review existing activity plans and revise them as appropriate, in order to address riparian concerns within the Resource Area (see *Attachment 2: Procedures Used When Developing or Revising Activity Plans*, p. 81). Priority for activity plan review and revision would be given to those watersheds with special status fish species concerns.
3. An ID team would select a riparian monitoring site within each pasture containing a perennial stream or appropriate portion of an intermittent stream, to measure progress toward meeting riparian objectives.
4. Knowledgeable and reasonable practices (see *Glossary*, p. 153) to manage livestock grazing would be used to improve riparian areas and meet resource objectives on perennial and intermittent streams. The herbaceous stubble height and bank shearing standards listed in #5 and 6 below would be the primary knowledgeable and reasonable practices used to manage livestock on most streams. When appropriate and available, alternative knowledgeable and reasonable practices may be implemented in lieu of the standards in #5 and 6 below, provided that the alternative practices are based on the following: (1) current scientific rationale, applicable study results, or other documentation which reasonably demonstrates that riparian improvement would result from implementing the practice(s); (2) the recommendations of an ID team responsible for reviewing, interpreting, and documenting the scientific literature or study results upon which the knowledgeable and reasonable practice is based; and (3) completion of an environmental assessment documenting how the knowledgeable and reasonable practice would meet riparian resource objectives.

5. Use the following herbaceous stubble height criteria to manage livestock grazing in riparian areas on all perennial and appropriate portions of intermittent streams, in order to make progress toward achieving and maintaining proper functioning condition.
  - (a) Manage livestock use on streams in either proper functioning condition or functional-at-risk condition with an upward trend (see *Attachment 1: Riparian-Wetland Area Function Classification*, pp. 79-80) to maintain a minimum four-inch median stubble height during the scheduled grazing period.
  - (b) Manage livestock use on streams in either functional-at-risk condition with a static or downward trend or nonfunctional condition (see *Attachment 1: Riparian-Wetland Area Function Classification*, pp. 79-80) to maintain a minimum six-inch median stubble height during the scheduled grazing period.
  - (c) Stubble height criteria may be less than stated in #5a and 5b above in pastures used prior to July 10 if an ID team determines that sufficient regrowth is expected to meet the criteria by the end of the growing season. In pastures used after July 10, remove livestock from perennial and appropriate portions of intermittent stream riparian areas prior to exceeding the applied stubble height criteria. (See *Attachment 3: Component Practices for Grazing Management in Lieu of BMPs*, p. 82)
6. Use the following bank-shearing criteria to manage livestock grazing in riparian areas on all perennial and appropriate portions of intermittent streams, in order to make progress toward achieving and maintaining proper functioning condition.
  - (a) On streams which are occupied habitat for special status fish species, manage livestock so that no more than 10% of the streambank is sheared by livestock hoof action.
  - (b) On perennial streams and appropriate portions of intermittent streams which are not occupied habitat for special status fish species, manage livestock so that no more than 20% of the streambank is sheared by livestock hoof action.

These standards for bank shearing may be altered on a case-by-case basis when a watershed or site-specific assessment conducted by an **ID** team indicates alternative conditions are more appropriate. Rationale for changes to the bank shearing standard must be properly documented.

7. Manage livestock grazing in riparian areas according to the decisions stated in Riparian Areas, Goal 1, #4-6 above. Periodically evaluate riparian habitat condition. Implement further adjustments in livestock use and management (*e.g.*, rest, reduced livestock numbers, changed season of use) if trend or other monitoring data indicate riparian improvement is not sufficient to meet riparian resource objectives.
8. Continue existing management of the Anderson Ranch riparian pasture, including provision for periodic grazing, if appropriate, to ensure progress toward the riparian and aquatic habitat conditions described in *Attachment 15* (see p. 127).



9. Develop riparian pastures and riparian study enclosures throughout the Resource Area where an ID team identifies the opportunity.
10. Elicit support and cooperation to develop an allotment-scale grazing management demonstration project on a perennial watershed.
11. To restore degraded riparian/aquatic habitat conditions, technical approaches for riparian/aquatic improvement (*e.g.*, plantings, structures) (see *Glossary*, p. 162) may be implemented on sites that are not responding, and are not expected to respond, to proper grazing management.
12. Roads would not be constructed in riparian zones, except for stream crossing needs and recreation site development. Roads constructed would, as a minimum, meet all standards listed in Transportation, Goal 1, #9, p. 63.

*For additional RMP decisions regarding management of resources and land uses in riparian areas, also see Forest Resources, Goal 1, #13, 15, 16, 17, and 24 (pp. 29-30), Livestock Grazing, Goal 1, #4, 6, and 11 (pp. 37-39); Minerals, Goal 1, #6, Goal 2, #6, and Goal 3, #5 (pp. 42 and 44); and Recreation Opportunities and Visitor Use, Goal 1 (pp. 52-54).*

Goal 2: Increase knowledge and understanding of riparian resources to improve the effectiveness of riparian management.

Rationale: Information on trend and condition for many streams in the Resource Area is lacking. BLM policy requires information on riparian condition and trend to be obtained.

1. Determine which perennial streams currently support State designated and BLM identified beneficial uses, through riparian status inventory and stream function assessment (see *Attachment 23: Beneficial Use Classifications for Drainage Segments*, pp. 137-141).
2. Maintain existing riparian enclosures to provide reference areas for management assessment. Continue to monitor changes within the enclosures.
3. To determine riparian potential, within 10 years establish and monitor fenced riparian study areas on perennial stream segments as described in *Attachment 13: Riparian Study Area Development*, p. 125. Establish a riparian study enclosure on each riparian site type comprising at least 10% of the riparian area in each principal drainage shown on *Map 25: Geography and Principal Drainage Basins*. Use these enclosures to collect baseline riparian information which can be applied to like site types within the drainage. Establish additional enclosures within a drainage as needed to help resolve resource conflicts.

Goal 3: Manage for a "no net loss" of riparian and floodplain habitat.

Rationale: Riparian areas, as one of the most desirable and valuable areas on the landscape, are often the site of inadvertent trespass. Loss of these areas in the resolution of trespass cases incrementally erodes the amount of this habitat type in public ownership. Such a loss represents lost opportunities for wildlife, recreation, fisheries, and biodiversity.

- I. Follow a "no net loss" policy of like riparian values (e.g. cottonwood galleries, forest wetlands, perennial streams) and floodplain habitat on individual exchanges when conducting land tenure adjustments (see Land Tenure and Access, Goal I, #3, p. 32).

Goal 4: Increase public awareness of the value of good condition, functional riparian and wetland areas.

Rationale: Many persons do not understand the functional value of a good condition riparian area. Required by the BLM's *Riparian-Wetland Initiative for the 1990's* (September 1991).

- I. Initiate public education efforts to improve public understanding of, and appreciation for, riparian and wetland areas.
2. Riparian demonstration areas, exclosures, and other study sites would be showcased and used for educational and scientific purposes.
3. Provide interpretive facilities at the Chilly Slough wetland to highlight wetland values. Design recreational facilities developed at the Chilly Slough wetland to minimize impacts to wetland values (also see Recreation Opportunities and Visitor Use, Goal I, #16, p. 54).

## Special Status Species

*\*Note: This section primarily discusses special status plant and animal species. Special status fish species are also discussed under Fisheries, Goal 1, pp. 23-25.*

**Goal!:** Increase the knowledge of the distribution and abundance of special status species (see *Glossary*, p. 161) in the Challis Resource Area.

**Rationale:** The distribution and abundance of rare species in the Resource Area is poorly known.

1. Conduct field inventories for special status plant species at the rate of about 3,000 acres per year.
2. Conduct annual interagency surveys of wintering bald eagles.
3. At least once every five years, inventory cliff sites for possible use by endangered peregrine falcons.
4. Conduct field inventories for special status animal species at the rate of about 4,000 acres per year.
5. Within five years, develop species data files for sensitive amphibians, reptiles, insects, and non-vascular plants (based on literature searches and expert input) that may potentially occur in the Resource Area. Within ten years, conduct field inventories of these species' potential habitats.

**Goal 2:** Maintain populations of special status species and/or their habitat over the range of natural distribution and habitat conditions. Eliminate the need for listing of sensitive and candidate species and contribute to recovery of listed species by increasing the number or size of populations or by removing threats to species and their habitats.

**Rationale:** BLM policy is to manage special status species to maintain viable populations, to manage sensitive and candidate species in a manner that eliminates the need for listing under the Endangered Species Act, and to manage listed species for recovery.

1. Include a site-specific field assessment of special status plant, animal, and fish species as part of the assessment of all authorized actions.
2. Activity planning, project implementation, and settlements of unauthorized use would promote mitigation of adverse effects on special status species. Where adverse effects cannot be mitigated (other than for Federally listed threatened or endangered species), the cumulative effects of such actions would be monitored and assessed.

3. As additional information on amphibians, reptiles, invertebrates, and non-vascular plants becomes available, include analysis of these life forms when assessing the effects of authorized actions.
4. Develop BLM Species Management Plans or other types of conservation plans for special status plant species within 5 years. Strategies would be developed to (a) maintain or increase the population size of all known populations of the alkaline primrose; and (b) maintain habitat for at least 70% of the populations of the wavy leaf thelypody in the Resource Area. Coordinate with the USFWS to determine which populations of wavy leaf thelypody can be impacted without threat to the species.
5. Within 10 years, develop BLM Species Management Plans or other types of conservation plans for at least five of the species inventoried under Special Status Species, Goal 1, #4 and 5 above.
6. Develop cost-share partnerships with academic institutions and conservation groups to promote population recovery, management, and study of all special status species.

*For additional RMP decisions regarding management of special status species, also see ACECs - "Management Common to All ACECs" and Dry Gulch, Herd Creek Watershed, Malm Gulch/Germer Basin, Pennal Gulch, Sand Hollow, and Summit Creek ACECs, pp. 7-8 and 11-17; and "General" standard operating procedures #3-5 (Attachment 5: SOPs, p. 85).*

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## Transportation

Goal 1: Consistent with other resource objectives and values, provide an adequate road and trail system on the Challis Resource Area's public lands to (a) satisfy the public need for recreation, commodity production, access, and safety, and (b) facilitate management of BLM resources and programs.

Rationale: An adequate road and trail system is needed to meet public demand for access and use of the public lands. BLM roads and trails provide the final link in the network of interstate, state, and county roads developed to meet public transportation needs.

1. Within five years, develop a transportation plan for the Resource Area using an ID team planning process (see *Glossary*, p. 152) to identify (a) roads or trails which are extraneous and could be closed; (b) roads needing improvement to meet public safety, recreation, resource and program management, public access, and commodity production needs; (c) guidance for maintenance; (d) miles of roads or trails which may need to be constructed; and (e) other transportation management guidance which may be necessary. See *Attachment 2: Procedures Used When Developing or Revising Activity Plans*, p. 81.

2. Through the ID team planning process, a long term road maintenance plan which includes the level and frequency of maintenance for each BLM road and trail (see *Map 22: Existing Maintained Roads*) would be developed, reviewed, and modified as needed (see *Attachment 2: Procedures Used When Developing or Revising Activity Plans*, p. 81). BLM guidance which sets criteria for road maintenance levels would be followed (see *Attachment 20*, p. 133). The road maintenance plan would be reviewed annually by appropriate staff specialists and modified as necessary to avoid conflicts with special status species, cultural resources, and other resources.
3. Unless modified by the road maintenance plan described in Goal 1, #2 above, the BLM roads and trails currently identified for Level 3 maintenance (see *Map 35: Road and Trail Maintenance Priorities*) would receive regular maintenance as needed. All other roads and trails would be maintained as described in Goal 1, #4 and 5 below.
4. In order to limit unnecessary surface disturbance and maintain primitive values, BLM roads and trails identified for Level 2 maintenance would only receive maintenance work as needed to (a) ensure public safety, (b) repair resource damage caused by high runoff events, or (c) control erosion at drainage crossings.
5. BLM roads and trails identified for Level 1 maintenance would only be maintained to provide access for emergency cases, such as a large wildfire.
6. No new roads would be constructed in riparian areas, except for stream crossing needs and recreation site development.
7. All future roads, stock trails, and recreational trails would be located, designed, constructed, and drainage-controlled so that erosion on the roadbed and cut and fill slopes would not hinder progress toward supporting water quality beneficial uses or attaining riparian management objectives (see Upland Watershed, Goal 1, #10, p. 66).
8. Existing roads would be inventoried and, on a case-by-case basis, modified, relocated, or closed and rehabilitated to meet water quality standards and support State designated and BLM identified beneficial uses (see *Attachment 23*, pp. 137-141) of adjacent streams, beginning with those streams containing salmon, steelhead trout, or bull trout habitat.
9. BLM roads and trails would be constructed and maintained to (a) meet or exceed State approved BMPs for road construction and maintenance, (b) ensure progress toward the riparian and aquatic habitat conditions described in *Attachment 15*, p. 127 and (c) follow "General" design specification #1 (see *Attachment 8*, p. 98).

*For additional decisions relating to transportation and access, also see the following sections of the RMP: Forest Resources, Goal 1, #15, 16, 17, 18,23, pp. 29-30; Hazardous Materials Management, Goal 1, #2, p. 31; Land Tenure and Access, Goal 5, #1 and 2, p. 36; OHV Use, Goal 1, #1-7, pp. 47-49; Recreation Opportunities and Visitor Use, Goal 4, #1, p. 56; and Design Specifications - "General" #1 and "Forest Management - Road Construction and Rehabilitation" (Attachment 8, pp. 98 and 100).*

## Tribal Treaty Rights

Goal!: Identify and consider Native American issues and concerns in order to accommodate treaty and other legal rights of appropriate Native American groups in the multiple-use management of public lands.

Rationale: The Federal government has a trust responsibility to Native American tribes in the management of public lands as provided for through various negotiated treaties. Several laws, including FLPMA, require the BLM to coordinate with Federally recognized Indian tribes about impacts to Indian trust resources which may result from BLM plans, projects, programs, or activities.

1. Notify and consult appropriate Native American tribes to ensure that all anticipated effects to Indian trust resources are addressed in the planning, decision, and operational documents prepared for each proposed BLM action. Consultation and coordination would be conducted on a government-to-government basis with Federally recognized tribes. Types of proposed actions which would require consultation would include, but not be limited to, range practices and management, wildlife habitat management, fisheries habitat management, land tenure actions or permits, forest resources management, and minerals exploration or development. In some cases, give priority consideration to enhancement of resources used by Native American tribes under treaty.

The following RMP management decisions relate to tribal treaty rights because they either (a) specifically discuss management of trust resources to facilitate pursuit of tribal treaty rights or (b) provide for consultation with Federally recognized tribes regarding management of various trust resources, such as wildlife and fish.

Fisheries: Goal 1, #6, 11, 13, and 15, pp. 24-25.

Forest Resources: Goal 1, #11, 18 and 19, pp. 29-30.

Land Tenure: Goal 1, #2 and 10, p. 32; Goal 3, #7, p. 35; and Goal 5 statement, p. 36.

Livestock Grazing: Goal 1, #15, p. 39.

Minerals: "Decisions Which Apply to All Types of Mineral Development," #3, p. 41.

Wildlife Habitat: Goal 2, # 10, p. 75; and Goal 4, #1, p. 76.

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## Upland Watershed

Goal 1: Restore and rehabilitate upland watersheds found to be in unsatisfactory condition, and maintain satisfactory condition watersheds (see *Glossary* definition: watershed condition class, p. 164).

Rationale: Poor condition upland watersheds contribute to non-functional and functional-at-risk riparian systems and the loss of the soil resource base, do not sustain beneficial physical and ecological processes, and lack functioning recovery systems. Management of watersheds to reduce soil erosion and sediment delivery protects beneficial uses of water and the soil resource base on which all vegetation resources rely. The Clean Water Act requires management of watersheds to protect beneficial uses of water. Upland watershed management is also a BLM policy requirement.

1. Consider the effects of resource use timing and intensity on soil compaction, erosion, and microbotic soil crusts before new soil disturbing actions (including changes in livestock grazing) are authorized.
2. Where practicable, avoid areas with soils at risk of compaction when designing and planning for activities that concentrate use.
3. Manage all watersheds in the Resource Area to achieve 70% vegetative cover on upland sites as measured prior to grazing, or, for sites not capable of achieving 70% cover, 90% of cover achievable under Potential Natural Community.
4. Additional forage available as a result of seedings, burns, range improvements or projects, etc. would not be allocated on a permanent basis for livestock use (but rather used for watershed protection and other multiple use purposes) until resource management objectives for the allotment are met, as determined by an ID team through allotment analysis. Permanent increases in livestock preference resulting from vegetation treatments would be based on the increase in forage production and changes in plant composition, as measured by pre- and post-treatment production studies.
5. Grazing privileges that are lost, retired, relinquished, canceled, or have base property sold without transfer would have attached AUMs held for watershed protection and wildlife habitat until allotment vegetative objectives are reached. Once vegetative objectives are reached, these AUMs would remain unallocated to any particular livestock permittee, but may be used to provide short term (less than three years) flexibility to permittees for vegetation treatments or other management actions affecting their base permit.
6. Allocate nonuse AUMs to watershed protection, wildlife habitat, plant maintenance, and improvement of ecological condition to meet related allotment objectives. Nonuse AUMs may be authorized for temporary nonrenewable use after an ID team has determined that related allotment objectives are being met.
7. Manage the Garden Creek watershed (Challis municipal water supply) to maintain water quality in Garden Creek.

8. Burned areas and areas disturbed during wildfire suppression may be rehabilitated to meet multiple use objectives when the erosion hazard is high, natural revegetation potential is low, and alternative management practices alone would not facilitate stabilization in a timely manner. An interdisciplinary team would evaluate the need for the project, develop rehabilitation objectives, and design the project. (Also see Fire Management, Goal 1, #8, p. 23.)
9. Artificially stabilize headcuts when it has been determined that alternative management practices alone will not facilitate stabilization in a timely manner and are preventing attainment of desired riparian and aquatic habitat conditions (see *Attachment 15*, p. 127).
10. Manage erosion from mines, roads, and surface disturbing activities to meet State water quality standards, support beneficial uses, and ensure progress toward desired riparian and aquatic habitat conditions (see *Attachment 15*, p. 127 and Water Quality, Goal 1, #1-7, p. 68).
11. Allow only helicopter logging in the Lone Pine Peak area (see *Map C: Suitable Commercial Timberlands*), to protect watershed resources in Lone Pine Creek.

*For additional RMP decisions relating to management of upland watersheds, also see ACECs - Maim Gulch/Germer Basin and Sand Hollow ACECs, pp. 14-16; OHV Use, Goal 1, #1-7, pp. 47-49; Attachment 5: SOPs (pp. 85-90); and Attachment 8: Design Specifications (pp. 98-101).*

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## Visual Resources

Goal 1: Maintain or enhance the visual quality of the Resource Area, and prioritize the areas where greater and lesser consideration would be given to surface disturbing activities.

Rationale: Consideration of visual quality and the establishment of Visual Resource Management (VRM) areas is required by law and BLM policy.

1. Manage visual resources according to the VRM classes shown on *Map 41: Visual Resource Management* (see Glossary: Visual resource management classes, pp. 163-164). Surface disturbing activities would not exceed the allowable visual intrusion for a given area. Where feasible, additional design techniques would be employed to help projects blend into the scenery.
  - (a) Approximately 142,260 acres would be managed under the provisions of Visual Management Class I.
  - (b) Approximately 557,665 acres would be managed under the provisions of Visual Management Class II.



- (c) Approximately 92,641 acres would be managed under the provisions of Visual Management Class III.
  - (d) Zero acres would be managed under the provisions of Visual Management Class IV.
2. Under the following circumstances, an ID team would consider, and recommend if appropriate, the use of visual simulations and the latest visual design techniques to assess visual quality and visual impacts and ensure that the current VRM Class is maintained or enhanced:
    - (a) project scoping for proposed surface-disturbing projects anywhere in the RA; and
    - (b) project scoping for all proposed actions within a VRM Class I area, a VRM Class II area; or an SRMA.
  3. Within five years, develop a model of visual appeal for landscape features within the SRMAs (see *Map 40: SRMAs*).
  4. In VRM Class I and II areas and anywhere within an SRMA, on-site visual quality control assessments would occur as part of project planning and implementation.
  5. Manage existing WSAs under VRM Class I. The visual quality of WSAs released from wilderness review would be managed under the visual management class of adjacent BLM public lands (see *Map 41: VRM* and *Map 42: WSAs*). Where more than one VRM class lies adjacent to a WSA, an ID team would decide the VRM class of the released WSA.
  6. Allow only helicopter logging in the Lone Pine Peak area (see *Map C: Suitable Commercial Timberlands*), to retain the visual characteristics of the area and protect watershed resources in Lone Pine Creek.
  7. Allow mineral material disposals and non-energy leasing in SRMAs when the actions are determined through the ID team process to be consistent with maintenance of Special Management Area values. To maintain recreational and scenic values in the Upper Salmon River and Upper Big Lost River SRMAs, limit mineral material disposals and non-energy leasing to existing sites and sites not visible from the Salmon River or upper Big Lost River or the following roads: Trail Creek Road, East Fork Road, Highway 75, and Highway 93 South, unless a site-specific scenic quality assessment determines there would be no significant impact to SRMA resources (see *Map 40: SRMAs*).

## Water Quality

Goal 1: On perennial streams, improve water quality to fully support those beneficial uses which are not supported, are threatened, or are only partially supported. Maintain fully supported beneficial use status where it exists.

Rationale: Required by the Clean Water Act.

1. Determine which perennial streams currently support State designated and BLM identified beneficial uses, through riparian status inventory and stream function assessment (see *Attachment 23: Beneficial Use Classifications for Drainage Segments*, pp. 137-141).
2. Design and conduct land and resource management activities to maintain or improve water quality and support State designated and BLM identified beneficial uses (see *Attachment 23*, pp. 137-141). As necessary, incorporate guidelines for controlling sediment discharge into water bodies into all BLM authorized actions.
3. All BLM authorized actions would meet or exceed State approved BMPs for water quality, to ensure that activities maintain existing good water quality and improve impaired water quality. Utilize the approach described in *Attachment 12* (pp. 123-124) to monitor water quality and ensure consistency and compliance with the Idaho Nonpoint Source Management Program.
4. Water quality would be a management priority and receive special consideration on State identified water quality limited stream segments (see *Glossary*, p. 164 and *Attachment 23: Beneficial Use Classifications for Drainage Segments*, pp. 137-141).
5. All future roads, stock trails, and recreational trails would be located, designed, constructed, and drainage controlled so that erosion on the roadbed and cut and fill slopes would not hinder progress toward supporting water quality beneficial uses or attaining riparian management objectives (see Upland Watershed, Goal 1, #10, p. 66).
6. Existing roads would be inventoried and, on a case-by-case basis, modified, relocated, or closed and rehabilitated to meet water quality standards and support State designated and BLM identified beneficial uses (see *Attachment 23*, pp. 137-141) of adjacent streams, beginning with those streams containing salmon, steelhead trout, or bull trout habitat.
7. Until BMPs for livestock grazing are developed, use the procedures shown in *Attachment 3: Component Practices for Grazing Management in Lieu of BMPs*, p. 82.

*For additional RMP decisions relating to water quality, also see Forest Resources, Goal 1, pp. 27-30; Livestock Grazing, Goal I, #4, pp. 37-38; Minerals, Goal 1, #6, Goal 2, #6, and Goal 3, #5, pp. 42 and 44; Riparian Areas, Goal 1, pp. 57-59; Upland Watershed, Goal 1, pp. 65-66; Attachment 5: SOPs - Noxious Weeds, pp. 88-89; and Attachment 8: Design Specifications, pp.98-101.*

## Wilderness Study Areas - Management if Released from Wilderness Review

Goal!: Manage Wilderness Study Areas (WSAs) released by Congress from wilderness review for existing values and uses, such as primitive and unconfined recreation, opportunities for solitude, naturalness, roadlessness, livestock grazing, forest resources, and biodiversity.

Rationale: WSAs currently managed under the BLM's *Interim Management Policy and Guidelines for Lands under Wilderness Review* (July 5, 1995) may potentially be released by Congress for other multiple-use management purposes.

1. Unless released by Congress from wilderness review, WSAs would continue to be managed in accordance with (a) the BLM's *Interim Management Policy and Guidelines for Lands Under Wilderness Review* (1995) and (b) the 1982 Challis, 1986 Big Lost-Pahsimeroi, and 1989 Statewide Small WSA Plan Amendments. Existing WSAs (see *Map 42: WSAs*) and their acreages recommended by the BLM as suitable or unsuitable for wilderness inclusion are:

Jerry Peak West	13,530 acres unsuitable
Jerry Peak	26,750 acres suitable 19,400 acres unsuitable
Burnt Creek	8,300 acres suitable 16,680 acres unsuitable
Goldburg	3,290 acres unsuitable
Borah Peak	3,880 acres suitable
Corral-Horse Basin	46,500 acres unsuitable
Boulder Creek	1,930 acres unsuitable

Also see *Map 43: WSAs - Goldburg WSA; Map 44: WSAs - Burnt Creek WSA; Map 45: WSAs - Borah Peak WSA; Map 46: WSAs - Jerry Peak West and Boulder Creek WSAs; and Map 47: WSAs - Jerry Peak and Corral-Horse Basin WSAs.*

2. If released from wilderness review, resource objectives would be identified during activity planning (see *Attachment 2: Procedures Used When Developing or Revising Activity Plans*, p. 81) to provide for development of range improvement projects, grazing management, primitive recreation, and biodiversity in the WSAs. Other resource values would be managed as described below.
3. The following OHV closures or limitations in WSAs and WSAs if released from wilderness review would be exceptions to the RA-wide limitation described in OHV Use, Goal 1, #1, p. 47 (see *Map 33: OHV Use* and *Map 42: Wilderness Study Areas*):

(a) Designated WSAs: Except for the road and trail closures stated below, OHV use in WSAs would be limited to roads, vehicle ways, and trails that were identified in the Idaho Intensive Wilderness Final Inventory (November 1980).

(1) In the Jerry Peak WSA, the existing trail below Herd Lake and road above Herd Lake would be closed to motorized vehicle use to maintain primitive values, and maintained as trails for non-motorized use only (see *Map 47: WSAs - Jerry Peak and Corral-Horse Basin WSAs*).

Any non-emergency motorized vehicle use off of existing roads, vehicle ways, and trails in a WSA must (a) be specifically authorized by the BLM prior to use and (b) satisfy nonimpairment criteria (Interim Management Policy for Lands Under Wilderness Review, Manual H-8550-1 (7/95), page 15).

(b) WSAs if Released: Except for the road and trail closures stated below, OHV use in WSAs if released from wilderness review would be limited to roads, vehicle ways, and trails that were identified in the Idaho Intensive Wilderness Final Inventory (November 1980).

(1) In the Jerry Peak WSA, the existing trail below Herd Lake and road above Herd Lake would be closed to motorized vehicle use to maintain primitive values, and maintained as trails for non-motorized use only (see *Map 47: WSAs - Jerry Peak and Corral-Horse Basin WSAs*).

(Note: The provisions stated in OHV Use, Goal 1, #1(b) and (c) (p. 47) would apply in WSAs if released from wilderness review.)

4. No new roads would be constructed in the Jerry Peak, Jerry Peak West, Corral-Horse Basin, and Burnt Creek WSAs if released from wilderness review, except where such construction is necessary to develop mineral or timber resources (as described in #5 and 7 below), and where construction is consistent with other resource management objectives. (See *Map 44: WSAs - Burnt Creek WSA*, *Map 46: WSAs - Jerry Peak West and Boulder Creek WSAs*, and *Map 47: Jerry Peak and Corral-Horse Basin WSAs*.)
5. If released from wilderness review, WSAs would be open to forest management, including commercial timber harvest, with the following limitations and exceptions on commercial timber harvest: (a) In the nonsuitable portions of the Jerry Peak and Corral-Horse Basin WSAs, timber stands more than 1/2-mile from roads existing at the time of RMP approval (see *Glossary*: "road," p. 159 and "existing roads, vehicle ways, and trails," p. 150) would be available for harvest by helicopter logging only. (b) Suitable portions of the Jerry Peak WSA if released from wilderness review would remain closed to timber harvest to maintain old growth forest values and biodiversity associated with large undisturbed tracts of forest land. (See *Map C: Suitable Commercial Timberlands* and *Map 47: WSAs - Jerry Peak and Corral-Horse Basin WSAs*.)
6. Mineral development in WSAs released from wilderness review would be allowed or restricted as described in Minerals, Goal 1, #4, Goal 2, #5, and Goal 3, #3 (see pp. 42 and 44).

7. Existing WSAs would be managed under VRM Class 1. The visual quality of WSAs released from wilderness review would be managed under the visual resource management class of adjacent BLM public lands. Where more than one VRM class lies adjacent to a WSA, an ID team would decide the VRM class of the released WSA.

8. Public lands within an existing WSA which are identified as adjustment areas for potential disposal (see Map A: Adjustment/Management Areas) would be available for potential disposal only if the WSA is released from wilderness review.

## **Wild Horses and Burros**

Goal 1: Maintain a viable population (see Glossary, p. 163) of wild horses so as to achieve a thriving natural ecological balance in the Herd Management Area.

Rationale: Required by the Wild Horse and Burro Act.

1. Manage the wild horse herd for an appropriate management level (see Glossary, p. 145) of 185 animals in accordance with the 1985 U. S. District Court Consent Judgement and the current activity plan for the wild horse Herd Management Area. The herd would vary from 185 to about 253 animals between roundups. Adjust horse numbers to a lower level if monitoring data show that the current appropriate management level is causing unacceptable levels of resource degradation (see Map 48: Wild Horses).
2. Evaluate new/existing fences on a case-by-case basis to provide for wild horse movement.
3. Monitor wild horse use of the Malm Gulch and Sand Hollow areas, and remove wild horses as necessary to protect fragile watersheds.
4. No portion of the Challis Resource Area would be designated as a Wild Burro Management Area. Remove any burros released in the future.
5. Prohibit organized OHV events in wild horse winter ranges. (See OHV Use, Goal 1, pp. 47-49 for other actions relating to OHV use in the wild horse Herd Management Area.)
6. Provide a public viewing area for wild horse observations.
7. Adjust wild horse management to ensure progress toward the riparian and aquatic habitat conditions described in Attachment 15 (see p. 127).

*For additional RMP decisions relating to wild horse management, also see Attachment 5: Standard Operating Procedures -Wild Horses and Burros, pp. 89-90.*

## Wildlife Habitat

Goal!: *Big Game*. Maintain habitat for elk, deer, antelope, and bighorn sheep populations consistent with Idaho Department of Fish and Game (IDFG) management objectives stated in the IDFG *Strategic Plans for Big Game Management, 1991-1995*.

Rationale: IDFG management plans call for stabilizing big game numbers at 1991 levels. BLM policy requires wildlife forage and habitat allocations and consistency with State and local plans, to the extent feasible.

1. Coordinate with the IDFG during preparation and update of their five-year strategic plans for big game. As necessary, provide comments on population objectives. The IDFG would be encouraged to keep big game numbers at 1991 levels unless habitat data show that numbers need to be adjusted to avoid conflict with other resource uses.
2. Except where otherwise noted in the RMP (*e.g.*, Wildlife Habitat, Goal 1, #5, p. 72), where conflicts between livestock and big game populations for available forage and habitat are identified, resolve conflicts on a case-by-case basis in consultation with the IDFG and other interested publics.
3. Monitor key habitat sites to ensure that big game populations do not exceed proper levels or damage important habitat components. Design monitoring to determine whether big game are adversely affecting progress toward the riparian and aquatic habitat conditions described in *Attachment 15* (see p. 127).
4. The following areas would be priority areas for big game habitat monitoring (additional monitoring studies would be established as needed):

Donkey Hills	(elk, deer)
Birch Creek/Mud Springs Gulch	(bighorn sheep)
Morgan Creek	(bighorn sheep)
East Fork	(bighorn sheep)
Navarre Creek to Grant Creek	(elk, deer)
Willow Creek Summit	(elk)
Riparian Habitats	(moose, elk)

5. Plan, design, and manage land use activities, including grazing management actions and range improvement projects, located on the (a) Morgan Creek, Cronk's Canyon, East Fork Salmon River, and Birch Creek/Mud Springs Gulch bighorn sheep winter ranges (see *Map 17: Bighorn Sheep Winter Ranges*) or the (b) Willow Creek Summit or Donkey Hills elk winter ranges (see *Map 21: Elk Winter Ranges and Donkey Hills Calving Area*) to ensure the continued viability of bighorn sheep and elk populations dependent on these key habitat areas. Fully analyze any potential for adverse effects on the viability of bighorn sheep or elk populations in appropriate site-specific NEPA documentation.

*For additional RMP decisions relating to big game habitat management, also see ACECs - Birch Creek and Donkey Hills ACECs, pp. 8-11, and Forest Resources, Goal 1, #18 and 19, p.30.*

**Goal 2: General.** Sustain diverse and abundant wildlife populations (game and nongame), consistent with IDFG management objectives and BLM policy directives, by improving wildlife habitat currently in unsatisfactory condition, and maintaining habitat currently in satisfactory condition.

**Rationale:** The BLM is responsible for management of wildlife habitat on the Resource Area's public lands. BLM policy requires management for self-sustaining populations and a natural abundance and diversity of wildlife.

1. Continue ongoing inventories and monitoring studies on key wildlife habitats and populations. Establish nongame bird studies in each major habitat type. (Also see Wildlife Habitat, Goal 1, #4 (p. 72) and Goal 3, #2 (p. 75)).
2. Continue to develop and maintain wildlife habitat improvement projects (*e.g.*, wildlife water developments, fence modification projects, exclosures, prescribed burns), except where projects would adversely affect salmon, steelhead trout, or bull trout habitats or other important resource values.
3. Continue to implement, and revise as appropriate, the Willow Creek Summit, East Fork Salmon River, and Chilly Slough Habitat Management Plans (HMPs) (see *Attachment 2: Procedures Used When Developing or Revising Activity Plans*, p. 81).
4. Continue routine coordination procedures with the Animal and Plant Health Inspection Service (APHIS) on matters concerning animal damage control (ADC). Annually review the ADC cooperative agreement to determine the need for modification.
5. Implement efforts to acquire tracts of high value wildlife habitat (*e.g.*, key big game winter ranges, high value wetland-riparian habitats) as opportunities arise.
6. Designate OHV use in the following areas as "limited" to protect wildlife values, with the limitations as follows: Prohibit motorized vehicle travel during the winter/spring period between December 16 and April 30, inclusive. Restrict motorized vehicle travel to existing roads, vehicle ways, and trails between May 1 and December 15, inclusive. (Also see OHV Use, Goal 1, #1, p. 47 and *Map 33: OHV Use*).
  - a) Carlson Hills (4,200 acres)
  - b) Willow Creek Summit elk winter range
  - c) Donkey Hills ACEC
  - d) Birch Creek ACEC
  - e) Old Stage Road
  - f) Second Spring Basin
7. Desired Plant Communities (DPC) for meeting wildlife habitat objectives on rangeland sites would be those which produce maximum amounts of forage and natural cover (see Livestock Grazing, Goal 1, #10, p. 39).

8. In the following wildlife habitat areas, unless NEPA analysis and consultation with the IDFG determine that restrictions on a permitted activity are not necessary, BLM pennitted activities (other than pennitted livestock use, unless restricted elsewhere) would be (1) restricted to prevent disturbance during the specified crucial periods, and (2) designed to eliminate adverse effects (in consultation with the IDFG and other interested publics):

<u>Habitat Area</u>	<u>Restricted Period</u>
Big Game Winter Ranges	11/15-4/30
Elk Calving Areas	4/30-6/30
Active Raptor Nest Sites	
Golden Eagle	3/15-7/15
Boreal Owl	2/1-6/30
Long-eared Owl	3/15-6/30
Great-Grey Owl	3/1-7/15
Buteo Hawk	5/1-7/31
Cooper's Hawk	4/1-7/15
Goshawk	3/1-8/30
Sage Grouse Strutting Grounds	3/1-5/15
Sage Grouse Nesting/Brood-rearing Areas	4/15-6/30
Antelope Fawning Concentration Areas	5/1-6/30

9. Implement the Salmon BLM's Fish and Wildlife 2000 Plan (1993) as follows:
- (a) Improve habitat quality for big game and upland game within 15 years on approximately 90,000 acres by (1) developing new wildlife watering sources at appropriate locations, (2) modifying livestock fences as necessary to conform with BLM design standards, and (3) using prescribed fire or other types of vegetative treatment to increase forage quality and availability on big game ranges.
  - (b) Inventory commercial timber stands for raptor nest sites and update existing raptor cliff nesting site inventories within 15 years.
  - (c) Provide water for wildlife between June 1 and October 15 (at those key livestock water troughs where the need for wildlife water is identified) by implementing a coordinated program with the IDFG and affected livestock operators.
  - (d) Improve osprey habitat to support 5 breeding pairs by installing nesting platforms along the Salmon River corridor within 10 years.
  - (e) To minimize disturbance of wildlife during crucial winter periods, seasonal occupancy stipulations (as described in *Attachment 10: Leasable Minerals Stipulations*, Stipulations #1 and 2, pp. 114-116) may apply to energy mineral leases and applications for permits to drill on approximately 550,000 acres of big game winter ranges.



- (f) The following areas would be a priority for wildlife habitat activity planning: elk habitat in the Donkey Hills, bighorn sheep habitat in the East Fork Salmon River, Birch Creek, Morgan Creek, and Cronk's Canyon areas, and wetland habitat in Chilly Slough. See *Map 17: Bighorn Sheep Winter Ranges*, *Map 21: Elk Winter Ranges and Donkey Hills Calving Area*, and *Map 18: Chilly Slough Wetland Conservation Project Area*.
10. On a case-by-case basis, coordinate with appropriate Federally recognized tribes on wildlife habitat management actions that may affect tribal treaty rights. In addition, when developing management plans and improvement projects, give priority consideration to provide benefits to wildlife species traditionally used for subsistence and non-subsistence purposes by Native American groups under treaty.
  11. Withdraw forty-one (41) small forest stands totalling about 980 acres (primarily old growth) from the commercial timber base to maintain wildlife cover in open areas (see *Map C: Suitable Commercial Timberlands*). Also see Forest Resources, Goal 1, #23, p. 30 for forest management to maintain old growth forest values for wildlife.

*For additional RMP decisions which manage and protect habitat for wildlife, also see ACECs - "Management Decisions Common to All ACECs" and Birch Creek, Cronk's Canyon, Donkey Hills, Summit Creek, and Thousand Springs ACECs (see pp. 7-1 I and 16-17) and Biological Diversity, Goal I, #1-6, p. 18.*

Goal 3: *Riparian Wildlife Habitat*. Improve riparian and wetland areas to provide quality habitat for all riparian-dependent wildlife species.

Rationale: The BLM is responsible for managing wetland-riparian areas to protect, maintain, and enhance their unique characteristics. More species of wildlife (game, nongame, threatened, endangered, and sensitive species) depend on wetland-riparian habitat than on any other single habitat type.

- I. Develop riparian pastures and riparian study exclosures throughout the Resource Area where an ID team identifies the opportunity.
2. Continue ongoing riparian inventories and monitoring studies and implement additional inventories and studies as needed.
3. Implement the riparian portion of the Salmon BLM's Fish and Wildlife 2000 Plan (1993) as follows:
  - (a) Improve 75 percent of riparian habitat (as defined in the *Glossary*, p. 158) to "proper functioning condition" (see *Attachment 1: Riparian-Wetland Area Function Classification*, pp. 79-80). This would be accomplished through a coordinated ID team process to implement the riparian objectives and management decisions described under Fisheries (pp. 23-25), Livestock Grazing (pp. 37-41), and Riparian Areas (pp. 57-60).

- (b) Continue to implement the Chilly Slough wetland conservation project, as described in *Attachment 11: Summary of the Chilly Slough Wetland Conservation Project*, p. 122). (Also see Land Tenure and Access, Goal I, #6, p. 32.)
- (c) Construct nest boxes, nest platforms, nesting islands, and fences, as appropriate, to increase waterfowl production on Herd Lake, Summit Reservoir, Chilly Slough, and the Main Salmon River. Design and implement management strategies on these key wetland sites and other riparian sites to increase residual vegetation for waterfowl nesting cover and improve nongame wildlife habitat.

Goal 4: Re-establish bighorn sheep and other native wildlife species in unoccupied habitats, consistent with IDFG management plan goals.

Rationale: The IDFG bighorn sheep management plan calls for reintroduction of bighorn sheep into several areas. It is BLM policy that reintroduction of native wildlife species may be considered when sponsored by the State wildlife agency.

- 1. Reintroductions of native wildlife may be considered when proposed. Prior to reintroduction, resolve conflicts with other resource uses (if determined to exist) through an interdisciplinary team and NEPA process in consultation with the IDFG, appropriate Federally recognized tribes, and other interested parties. (Also see *Attachment 7: 1998 Revised Guidelines for Domestic Sheep and Goat Management in Native Wild Sheep Habitats*, pp. 95-97.)

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## Wild and Scenic Rivers

Goal 1: Identify rivers which are suitable for inclusion in the National Wild and Scenic River System (see *Attachment 18: Wild and Scenic Rivers Study*, pp. 130-131) and prescribe appropriate management.

Rationale: Required by the Wild and Scenic Rivers Act (P.L. 90-542, as amended) and BLM policy.

- 1. (a) Public land uses within Wild and Scenic River (WSR) corridors of river segments which are found suitable or are eligible for further study, with a suitability finding deferred until a later coordinated study (see *Map H: Wild and Scenic River Suitability Findings* and #2-5 below), would be managed to maintain the level of development that resulted in the segments' tentative classifications, to ensure non-degradation of outstandingly remarkable (OR) values, and to protect free-flowing characteristics; other RMP actions would also apply, if consistent with the provisions listed above.
- (b) River segments which are either found suitable or eligible for further coordinated study in this RMP, but later released by Congress from WSR review, would be managed in accordance with other applicable sections of the RMP.

2. The following river segments are eligible for further study, with suitability findings deferred until a coordinated river study with the State of Idaho and the USPS is completed. Pending completion of that study, manage these segments as stated in #1a above.

East Fork Salmon River "A" (EF-O1a)

OR values: Scenic, Recreational, Fisheries

Classification: Recreational

East Fork Salmon River "B" (EF-O1b)

OR values: Scenic, Recreational, Fisheries

Classification: Recreational

Main Salmon River (MS-O1) OR values: Recreational, Fisheries, Geological

Classification: Recreational

Cow Creek (MS-04)

OR values: Fisheries

Classification: Wild

Thompson Creek (MS-33)

OR values: Fisheries

Classification: Recreational

Squaw Creek (MS-37)

OR values: Fisheries

Classification: Recreational

Bayhorse Creek (MS-46)

OR values: Fisheries

Classification: Recreational

Pahsimeroi River "A" (P-27) OR values: Scenic, Recreational, Fisheries, Cultural Classification:  
Scenic

Mahogany Creek (P-29)

OR values: Scenic, Recreational, Fisheries

Classification: Scenic

3. The following river segment is eligible for further study, with a suitability finding deferred until a coordinated river study with the Upper Snake River District BLM is completed. Pending completion of that study, manage this segment as stated in #1a above.

Summit Creek (LL-O1)

OR values: Recreational, Ecological

Classification: Recreational

4. The following river segments are found suitable. Manage as specified below (in addition to the management outlined in #1a above).

Big Lost River "A" (BL-17)

OR values: Scenic, Recreational, Geological, Cultural, Ecological, Other  
Classification: Scenic

Suitable with a Scenic classification - only the 7.3 mile segment including the portion of Big Lost River "A" above T8N, R2IE, Section 30 NENWSENW and the North Fork Big Lost River. Any plans developed for the affected area would include, as a priority, maintenance and enhancement of the outstandingly remarkable cottonwood gallery forest.

Herd Creek (EF-12)

OR values: Fisheries, Cultural  
Classification: Recreational

5. The following river segments are found suitable only as part of a system of river segments. Manage as stated in #1a above.

East Fork Big Lost River (BL-15)

OR values: Scenic, Recreational  
Classification: Recreational

Suitable with a Recreational classification, only as part of a system including the Big Lost River "A" - BL-17 (and the North Fork Big Lost River - see #4 above).

Dry Creek (LL-03)

OR values: Scenic, Recreational  
Classification: Recreational

Suitable with a Recreational classification, only as part of a system including USFS lands.

West Fork Morgan Creek (MS-67)

OR values: Fisheries, Cultural  
Classification: Recreational

Suitable with a Recreational classification, only as part of a system including USFS lands.

## Attachments to the Challis RMP

Attachment 1: Riparian-Wetland Area Function Classification	79
Attachment 2: Procedures Used When Developing or Revising Activity Plans	81
Attachment 3: Component Practices for Grazing Management in Lieu of BMPs	82
Attachment 4: Riparian Habitat Area Width Delineation in Streams or Other Waterbodies	83
Attachment 5: Standard Operating Procedures	85
Attachment 6: IDFG/USFS/BLM Elk Policy Statement and Memorandum of Understanding	91
Attachment 7: BLM Guidelines for Domestic Sheep Management in Bighorn Sheep Habitats	95
Attachment 8: Design Specifications	98
Attachment 9: Fire Suppression and Rehabilitation Specifications	102
Attachment 10: Leasable Minerals Stipulations	113
Attachment 11: Summary of the Chilly Slough Wetland Conservation Project	122
Attachment 12: Procedure for Nonpoint Source Consistency Review	123
Attachment 13: Riparian Study Area Development	125
Attachment 14: Procedures for Minimum StreamfIDw Application	126
Attachment 15: Minimum Riparian and Aquatic Habitat Conditions	127
Attachment 16: Actual and Optimal Pools/Mile in 9 Challis RA Streams	128
Attachment 17: Tracts Considered for Sale	129
Attachment 18: Wild and Scenic Rivers Study	130
Attachment 19: Approved Methods for Waste Disposal	132
Attachment 20: Criteria for Road Maintenance Levels	133
Attachment 21: Withdrawal Status of Campgrounds and Recreation Sites	134
Attachment 22: Easements Needed to Ensure Public Access, by Ownership	136
Attachment 23: Beneficial Use Classifications for Drainage Segments	137
Attachment 24: Grazing Management Summary	142

## Attachment 1: Riparian-Wetland Area Function Classification

Note: The primary source for this discussion of riparian-wetland area condition classes is the USDI-BLM Riparian Area Management Technical Report 1737-9 (1993): *Process for Assessing Proper Functioning Condition*.

RMP objectives for the improvement of riparian-wetland areas are based on functional condition classes. By BLM definition, functional condition classes for riparian and wetland areas include the following: *proper functioning*, *functional at-risk*, and *non-functional*. The functioning condition of a riparian-wetland area results from the interaction among the geology, soil, water, and vegetation in the area. Classification is determined by evaluating the condition of certain physical and biological attributes through an interdisciplinary team assessment process. These attributes are important indicators of overall system function. The capability and potential of the stream and the associated riparian area are key assessments in determining the functionality of a riparian area. All streams do not have the same capabilities or potential to achieve a certain functioning condition. Capability and potential are considered when placing a riparian area in one of the following three categories:

**Proper Functioning** - Riparian areas in this class are functioning properly when adequate vegetation, land form, or large woody debris are present to dissipate stream energy, attenuate high water flows, filter sediment, capture bedload material, develop and maintain floodplains, provide forage for grazing animals, improve water retention and water quality, recharge ground water, stabilize streambanks, reduce erosion, provide fish and wildlife habitat, and support biodiversity. Proper functioning riparian areas have several key physical and biological attributes:

- 1) Geomorphological attributes include one or more of the following:
  - a) Bank stability - Vegetation, rock, cobble or woody debris are adequate to protect the stream channel and streambank from the erosive forces of water.
  - b) Well-developed floodplains are adjacent to non-incised channels.
  - c) Incised channels have developed a floodplain stabilized by desirable riparian vegetation.
  - d) Channel geometry allows bankfull discharge which results in floodplain activation on a regular basis (*e.g.*, 2 to 3 year flow event).
- 2) Vegetation attributes
  - a) Herbaceous canopy is dominated by hydric herbaceous species with soil-binding root systems (such as sedge and rush species) which are exhibiting high vigor.
  - b) If woody species are present, the age class distribution includes replacement stock (seedlings and saplings).

3) Watershed attributes

- a) Watershed attributes reduce the potential for high flow events and maintain adequate levels of summer and winter base flows. A fully functional watershed would have plant communities exhibiting vegetative and litter cover necessary to reduce surface flows and provide for infiltration within the capability of the site.

**Functional At-risk** - Includes riparian or wetland systems that are functioning to dissipate stream energy without deterioration, but lack some of the important attributes of properly functioning systems. They are susceptible to degradation because of the sensitivity of the system to high runoff events, or because desirable attributes are lacking or may not be sustained in the long term. For example, functional at-risk systems may have the following physical and biological attributes:

- 1) Geomorphology - Channels with well developed floodplains, or incised channels with stable or developing floodplains that are at risk because of channel type, erodible soils, unacceptable bank stability, or downstream channel characteristics such as headcuts.
- 2) Vegetation - Bank stabilizing vegetation is not dominant. Woody riparian species age class distributions may be inadequate to maintain plant populations. Herbaceous plant communities may lack adequate amounts of deeply-rooted vegetation to stabilize banks, filter sediment, and develop and maintain floodplains.
- 3) Watershed - Degraded watershed condition or inadequate vegetative and litter cover increases the likelihood of damaging high flows from precipitation events or spring thawing.

**Non-functional** - Includes riparian or wetland systems that are not functioning as described above, or may be showing evidence of further deterioration because the required physical and biological attributes are inadequate.

- 1) Geomorphology - Incised channel with limited or no floodplain development.
- 2) Vegetation - Desirable vegetative species are not present in the required amounts, leaving banks unprotected.
- 3) Watershed - Degraded watershed condition, inadequate vegetative and litter cover, or existing rills and gullies increase the likelihood of damaging high flows from precipitation events or spring thawing.

## **Attachment 2: Procedures Used When Developing or Revising Activity Plans**

The following procedures would be used when developing or revising activity plans, such as Allotment Management Plans (AMPs), wild horse Herd Management Area Plans (HMAPs), wildlife Habitat Management Plans (HMPs), Integrated Resource Activity Plans (IRAPs) and other activity plans:

- \* Assemble an interdisciplinary team to participate throughout the process.
- \* Define the planning area boundary.
- \* Conduct a watershed assessment, or review and update, as necessary, existing watershed assessments.
- \* Identify resource values present throughout the area - not just those affected.
- \* Address data needs - existing data and data gaps.
- \* Identify opportunities, problems, and constraints within the planning area.
- \* Identify resource objectives.
- \* Identify strategies to meet resource objectives. Provide rationale and document how the strategies will meet the objectives.
- \* Identify schedule of implementation, necessary projects, support services needs.
- \* Develop effectiveness monitoring plan.
- \* Define methodologies for amending strategies.



### Attachment 3: Component Practices for Grazing Management in Lieu of BMPs

In order to achieve the goal of obtaining properly functioning riparian zones, a certain amount of standing vegetation stubble is required during the scheduled grazing period. This stubble should be at least 4 inches in height on riparian areas in proper functioning condition or functional-at-risk condition with upward trend, and at least 6 inches in height on riparian areas in functional-at-risk condition with downward trend or non-functional condition (see Riparian Areas, Goal 1, #5, p. 58).

The following guidelines are intended to provide an approximate relationship for use in comparing traditional utilization levels with expected grazing period four to six inch stubble height residuals. These seasonal utilization levels are approximate, dependent on annual climatic conditions and grass species, and most appropriate for riparian grasses similar in general growth form to *Poa pratensis*, *Agrostis stolonifera*, and *Deschampsia cespitosa*. Stubble height versus percent utilization relationships for these riparian grasses, as well as *Carex spp.* and *Juncus spp.*, are referenced in Kinney and Clary, 1994, *A Photographic Utilization Guide for Key Riparian Graminoids*, USFS Intermountain Research Station. The required four to six inch stubble height on these palatable riparian grasses is generally expected to be achieved through the following seasonal utilization standards and management practices from Clary and Webster (1989) recommended for pastures with good to high ecological status riparian areas:

1. On pastures grazed in the spring only, utilization of streamside herbaceous forage should be limited to about 65%, and livestock should be removed by July 10 to allow for regrowth. On lower elevation ranges the appropriate spring removal date may be substantially earlier.
2. Streamside utilization of herbaceous forage in summer-grazed pastures should not exceed 40 to 50%.
3. Fall use of streamside vegetation should not exceed about 30% with four to six inches of stubble remaining, as noted above.
4. Season-long grazing should be limited to situations such as riparian pastures, where animal use and distribution can be carefully controlled and stubble height requirements can be met.
5. Special situations, such as critical fisheries habitats or easily eroded streambanks, may require stubble heights greater than six inches.

The above recommendations are for riparian zones in good to high ecological status. In degraded riparian areas, complete rest from livestock grazing may be needed to initiate recovery. Once recovery to mid to late seral status has occurred, rotation management systems may allow riparian zones to remain in good condition, provided all livestock are removed after the grazing period.

Case-by-case grazing management practices compatible with those outlined by Clary and Webster (1989) would be applied and BMPs developed in accordance with the *Idaho Agricultural Pollution Abatement Plan* (Idaho Dept. of Health and Welfare *et al* 1993) for allotments which contain riparian habitat. Woody vegetation use requirements would also be developed as needed.

## Attachment 4: Riparian Habitat Area Width Delineation in Streams or Other Waterbodies

Riparian habitat delineations *would* be applied to four stream or water body categories (see *below*) where riparian-dependent resources receive primary emphasis and management activities are subject to specific standards or guidelines. The delineated areas include riparian corridors, wetlands, and other areas where proper ecological function is crucial to maintenance of the aquatic system. These riparian habitat delineations would apply until (a) a watershed assessment is completed by an ID team or (b) a site-specific analysis of each action is conducted and described by an ID team, and the rationale for any riparian area width delineation modification is completed.

Category 1 (fish bearing streams): Riparian habitat width for perennial fish-bearing streams or perennial portions of intermittent fish-bearing streams in forested systems consists of the stream and the area on either side of the stream extending from the edges of the active stream channel to the top of the inner gorge, or to the outer edges of the 100-year floodplain, or to the outer edges of riparian vegetation, or to a distance equal to the height of two site-potential trees, or 300 feet slope distance (600 feet, including both sides of the stream channel), whichever is greatest. Riparian habitat width for perennial fish-bearing streams or perennial portions of intermittent fish-bearing streams in non-forested rangeland systems is the 100-year floodplain.

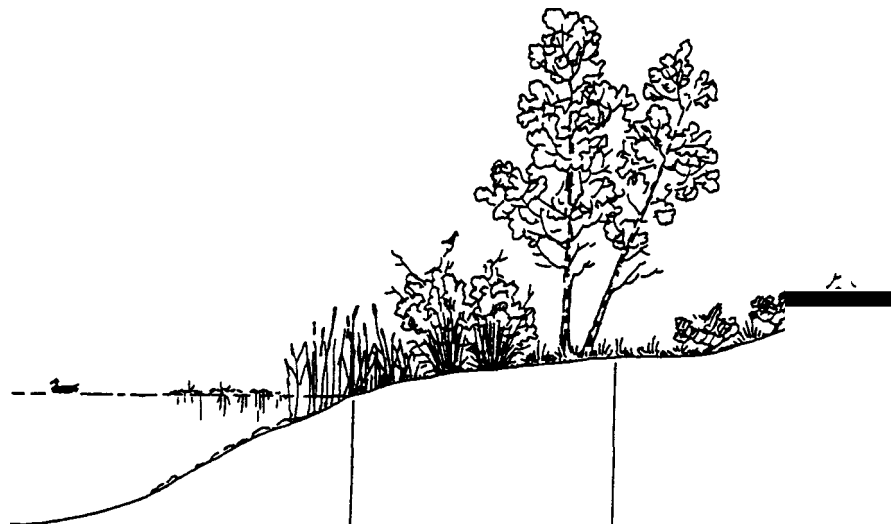
Category 2 (non-fish bearing streams): Riparian habitat width for perennial non-fish-bearing streams in forested systems consists of the stream and the area on either side of the stream extending from the edges of the active stream channel to the top of the inner gorge, or to the outer edges of the 100-year floodplain, or to the outer edges of riparian vegetation, or to a distance equal to the height of one site-potential tree, or 150 feet slope distance (300 feet, including both sides of the stream channel), whichever is greatest. Riparian habitat width for perennial non-fish-bearing streams in non-forested rangeland systems is the 100-year floodplain.

Category 3 (ponds, lakes, reservoirs, and wetlands greater than 1 acre): Consists of the entire body of water or wetland area, extending to the outer edges of the riparian vegetation, or to the extent of the seasonally saturated soil, or to the extent of moderately and highly unstable areas, or to a distance equal to the height of one site-potential tree, or 150 feet slope distance from the edge of the maximum pool elevation of constructed ponds and reservoirs, or from the edge of the wetland, pond or lake, whichever is greatest.

**Category 4 (wetlands less than 1 acre, landslides, and landslide prone areas):** This category includes features with high variability in size and site-specific characteristics. At a minimum the riparian widths must include:

- a. the extent of landslides and landslide-prone areas;
- b. for key watersheds, the area from the edges of the wetland, landslide, or landslide-prone area to a distance equal to the height of one site-potential tree, or 100 feet slope distance, whichever is greatest; and
- c. for watersheds not identified as key watersheds, the area from the edges of the wetland, landslide, or landslide-prone area to a distance equal to the height of one-half site-potential tree, or 50 feet slope distance, whichever is greatest.

(**Note:** Refer to the *Environmental Assessment for the Interim Strategies for Managing Anadromous Fish-producing Watersheds in Eastern Oregon and Washington, Idaho, and Portions of California* (USDA-Forest Service and USDI-BLM 1995) for a more detailed discussion of riparian habitat area delineations.)



*Aquatic  
habitat  
area*

*Riparian  
habitat  
area*

*Upland  
habitat  
area*

*The width of the delineated riparian habitat area generally includes both the riparian habitat area itself and the aquatic habitat area adjacent to it. Portions of the adjacent upland habitat area may also be included, depending on the influence the uplands may exert on the riparian and aquatic habitats.*

*Sketch by Steve Wright, BLM - Lemhi Resource Area*

## Attachment 5: Standard Operating Procedures

### General

1. A watershed assessment would be completed in the following situations: (a) prior to any activity which is determined by an ID team to have the potential for substantial watershed-level effects, (b) prior to development or revision of activity plans, or (c) as otherwise needed to enhance resource and program management within a specified watershed.
2. An interdisciplinary team (see *Glossary*, p. 152) will be used to plan and design activities and projects and help resolve conflicts between competing resource values.
3. A site-specific field assessment for threatened, endangered, and sensitive plant, animal and fish species will be completed as part of the assessment of the effects of all authorized actions. Assessments will be completed or reviewed by botanists, wildlife biologists, and fisheries biologists.
4. Projects will be planned and designed to reduce or eliminate impacts to special status species populations.
5. Case-by-case conferencing and consultation will be conducted with the U.S. Fish and Wildlife Service and (or) the National Marine Fisheries Service for actions that may affect threatened, endangered, and other special status plant, animal, or fish species, as required by the Endangered Species Act.
6. Burn plans which include incident and cumulative air quality considerations will be developed for all prescribed burn treatments.
7. All road construction will be in compliance with the road standards set forth in BLM Manual Section 9113.
8. All noxious weed treatment will be done in conformance with the Northwest Area Noxious Weed Control Program EIS, including preparation of a pesticide use proposal and a site-specific environmental assessment. All application of restricted-use pesticides will be done under supervision of a certified pesticide specialist.

### Cultural Resources

1. The BLM will make a reasonable and good faith effort to identify and evaluate historic properties as mandated by Federal historic preservation legislation. Intensive Class III cultural resource inventories as specified in BLM Manual Section 8111 will be conducted for all surface-disturbing project activities or the sale or transfer of lands from Federal ownership. Additional review and consultation with the State Historic Preservation Officer (SHPO) may identify other activities with the potential to affect cultural resources, thus requiring inventory.

The BLM will consult with the SHPO and the Advisory Council on Historic Preservation prior to implementing BLM actions, in accordance with regulatory guidance or by specific agreement. BLM actions will be designed to have no adverse effects on historic properties through the use of avoidance, data recovery, and project abandonment.

### **Hazardous Materials**

1. All hazardous materials incidents on public lands will be handled as outlined in the Idaho BLM Contingency Plan for Hazardous Materials Incidents (January 1997, or as updated) or other appropriate guidance.
2. All actions authorizing the use of hazardous materials will comply with Federal and State regulations.
3. BLM personnel will receive the following hazardous materials awareness training: (a) Education in accordance with the BLM Hazardous Waste Site Operation Hazwoper Health and Safety Program will be conducted annually. (b) All employees will receive a minimum 8 hour hazardous material awareness training annually. Employees that have field-oriented positions will receive a 24 hour training course. Hazardous materials coordinators will receive 40 hours of training, along with an annual 8 hour refresher training. (Hazardous materials coordinators typically receive extensive additional training.) (c) All pesticide applicators for the BLM will be certified by the state and BLM.
4. The following process will be followed upon encountering a suspected hazardous material incident:
  - (a) The initial response will be access control, notification of appropriate authorities, and limited securing and investigation of the suspected site.
  - (b) After identification of the site as potentially containing hazardous materials, access control, and preliminary investigation, implement the BLM's Cooperative Agreement with the State of Idaho Department of Environmental Quality (DEQ). This Cooperative Agreement provides for assistance to the BLM in sampling and identifying the hazardous material, investigating the site further, and approving contractor removal or remediation work plans.
  - (c) Upon determining the need to remove or remediate site contaminants, implement the Statewide Hazardous Waste Removal Contract (1992, or as updated). This contract provides for a contractor with ready-response capability to remove or remediate any hazardous material from the site.

## Land Tenure and Access

1. The BLM will cooperate with local (city and county) governments to identify public lands which might provide for orderly community expansion or for other public purposes. Public lands identified for these uses will be retained until the city or county either develops a planned use, or it is identified for a more important use by the BLM.
2. Lands will be acquired, sold, or exchanged in accordance with FLPMA and other applicable Federal laws and regulations to provide for more efficient management of the public lands and to accomplish management objectives developed in approved land use plans. Land use plans must be explicit as to which FLPMA Section 203 criterion is met for each tract identified for sale. However, disposal action is discretionary and is neither required nor mandatory.
3. Public lands will be managed for the protection and enhancement of known habitat for State and Federal sensitive, threatened, or endangered plant and animal species.
4. All public lands proposed for disposal will be inventoried in accordance with the current memorandum of understanding between the BLM, the State Historic Preservation Officer, and the Advisory Council on Historic Preservation. Lands with sites eligible for the National Register of Historic Places will not be disposed of without a finding of no adverse effects (36 CFR 800.9 (c)).
5. Private inholdings which are acquired within Wilderness Study Areas (WSAs) will be managed consistent with the BLM's Interim Management Policy for Lands Under Wilderness Review until Congress designates them or decides they are unsuitable. Disposal of public lands within WSAs is prohibited. If Congress decides they are unsuitable, they will be managed in accordance with this RMP.
6. Consistency will be maintained with county zoning regulations, other State and Federal agency land use plans, and treaties covering ceded lands pursuant to Department of the Interior regulations and BLM policy, "so long as the guidance and resource management plans are also consistent with the purposes, policies and programs of Federal laws and regulations applicable to public land..." (43 CFR 1610.3-2).
7. Areas of known geological structures or areas containing high potential for mineral development will normally be retained in public ownership. Exchange of subsurface estates, when it is in the government's interest, is encouraged.
8. Available BLM resources should first be directed to the management and enhancement of identified Management Areas (see *Glossary*, p. 154). Lesser priority should be given to the management and enhancement of identified Adjustment Areas (see *Glossary*, p. 144 and *Map A: Adjustment/Management Areas*). (See Land Tenure and Access, Goals 1 and 2, pp. 31-34, for descriptions of areas proposed as Management Areas and Adjustment Areas.)

9. All land use authorizations (*e.g.*, permits, leases, rights-of-way) will contain standard stipulations as applicable.

### **Minerals**

1. Oil and gas leasing and development will be managed under regulations found in 43 CFR 3100.
2. Geothermal leasing and development will be managed under regulations found in 43 CFR 3200.
3. Non-energy minerals will be managed under regulations found in 43 CFR 3500.
4. Mineral material disposals will be managed under regulations found in 43 CFR 3600.
5. Locatable minerals will be managed under regulations found in 43 CFR 3800.
6. A plan of operations will be required when an operation will disturb more than five acres in any calendar year, or for any level of activity exceeding casual use in the following special category lands:
  - (a) Areas designated for potential addition to or which are an actual component of the Wild and Scenic Rivers System.
  - (b) Designated Areas of Critical Environmental Concern.
  - (c) Areas designated as part of the National Wilderness Preservation System and administered by the BLM.
  - (d) Areas designated as "closed" to off-road vehicle use.

### Noxious Weeds

The following standard operating procedures from the *Final Environmental Impact Statement, Vegetation Treatment on ELM Lands in Thirteen Western States* (BLM 1991) will be followed:

1. Use only the 21 herbicides approved for use. Two specific herbicides, Amitrole and Dalapon, are rejected for use on public lands.
2. All seed purchased for reseeding will be tested for purity and noxious weeds.
3. BLM Manual 9014 will be followed when using biological controls.

4. As part of site-specific analysis and preliminary planning of weed management and vegetation treatment, a field survey will be completed which includes assessment of riparian values, special status species, wildlife use, cultural resources, associated plant species, and other values that may be affected by treatment.
5. A NEPA analysis will be conducted for treatment proposals.
6. Projects which may affect cultural resources will be subject to standard cultural surveys and site clearances.
7. Herbicide treatment in recreation areas will occur before or after maximum use periods. Treatment sites will be posted.
8. Projects that may affect threatened or endangered species will be subject to Section 7 consultation with the USFWS and (or) NMFS.
9. If herbicides are used, those with minimum toxicity to fish and wildlife will be selected. Protective buffer areas will be provided along riparian and dry water courses.

#### Paleontological Resources

1. A professional paleontologist will be consulted upon identification of paleontological resources within the area of affect of a BLM-permitted or initiated action.

#### Wilderness Study Areas

1. Until released by Congress, Wilderness Study Areas (WSAs) will continue to be managed in accordance with the BLM's Interim Management Policy and Guidelines for Lands Under Wilderness Review (H-8550-1; 7/5/95).
2. WSAs designated as wilderness will be withdrawn from all forms of mineral entry and the general land laws.

#### Wild Horses and Burros

1. Gathering will take place in the fall, after major foaling has occurred and when air temperatures are lower, reducing stress on the animals.
2. Pasture and allotment boundary fences between the capture site and animals to be captured will be rolled out of the way or completely removed prior to moving horses through the area.



3. If helicopters are used in the capture process, only experienced pilots authorized by the Office of Aircraft Services will be utilized.
4. A qualified veterinarian will be on-site at all times during the capture and animal processing process.
5. Removal of excess animals will be in accordance with Federal regulations regarding the Wild Horse and Burro Act of 1971 and State of Idaho estray and humane animal treatment laws.
6. Humane disposal of sick, lame, or old animals will be accomplished by shooting by authorized BLM employees or drugging by a qualified veterinarian using only injectable barbiturates.
7. The BLM will cooperate with the State of Idaho during gatherings. A State brand inspector will be contacted prior to gatherings, and all branded horses gathered will be turned over to the brand inspector in accordance with State estray laws.
8. If it becomes necessary to hold animals in the capture facility for any period of time, such as overnight, adequate water and feed will be made available.

### Wildlife

1. Perceived conflicts between big game and livestock for forage and habitat will be studied according to the Policy Statement and Memorandum of Understanding (MOU) between the IDFG, BLM and USFS (see *Attachment 6*, pp. 91-94), as long as the MOU remains in effect.
2. BLM guidelines for domestic sheep and goat management in native wild sheep habitats (see *Attachment 7*, pp. 95-97) will be implemented as part of the RMP.
3. Wildlife escape devices will be installed and maintained in all water troughs.

### Wild and Scenic Rivers

1. Management activities on public lands adjacent to a designated Wild and Scenic River will be managed to protect the outstandingly remarkable values for which the Wild and Scenic River was designated.

## **Attachment 6: IDFG/USFS/BLM Elk Policy Statement and Memorandum of Understanding**

### **Policy Statement**

This policy statement addresses the complex issue of perceived conflicts between wild ungulate and domestic livestock use of public rangelands. Riparian areas in particular have been the focus of the controversy, but the issue is not restricted to those areas. Misinformation, livestock use, recent drought conditions, and increasing wild ungulate numbers, particularly elk, are generally responsible for these perceptions. The various agencies are committed, by law, to the enhancement, protection, and proper management of public rangeland resources.

Little or no scientifically collected data exist to support claims that wild ungulates have had or are having a detrimental impact on areas of concern. In the past, efforts to determine the extent of the conflict, or even to determine if a conflict exists, have been fragmented, incomplete, or unsuccessful. These efforts indicate the need for a unified approach to study the problem on areas of concern.

Through a Memorandum of Understanding, the agencies will implement an interdisciplinary approach to define problems on a case-by-case basis and, if necessary, to determine actual use by both wild and domestic ungulates through a monitoring program. Before monitoring results are presented publicly or used to determine specific courses of management action, interagency concurrence shall be required on (1) the adequacy of data collected through the monitoring program, and (2) the conclusions arrived at from the analysis of monitoring data.

Public demand currently exists to maintain or increase all wild ungulate populations for both consumptive and nonconsumptive recreational uses. We will stress to concerned parties and the public that our first priority is to properly manage the vegetative resource. Multiple-use management of public lands must reflect changing demands for recreation, wildlife habitat, livestock grazing, and various other uses.

It shall be the policy of the undersigned agencies to:

1. Recognize and stress that proper management of the vegetative resource takes priority over competing demands for that resource.
2. Define or evaluate perceived conflicts on a case-by-case basis.
3. Utilize interdisciplinary teams to establish procedures for collection of monitoring data relevant to rangeland conflicts.
4. Utilize interdisciplinary/interagency teams to analyze and evaluate monitoring data.
5. Define the problem and resolve it through proper management practices.

6. Publicly present the results, recommendations, or decisions based on the monitoring data only upon the mutual concurrence of all of the undersigned agencies.

Signed by the following agency representatives:

Jerry Conley, Director, Idaho Department of Fish and Game (September 3, 1991)

Gray F. Reynolds, Regional Forester, USDA, Forest Service Region 4 (October 9, 1991)

Pieter J. Van Zanden, Associate State Director, USDI, Bureau of Land Management -Idaho (October 26, 1991)

### **Memorandum of Understanding**

Idaho Department of Fish and Game, Region 7  
USDA Forest Service, Challis and Salmon National Forests  
USDI Bureau of Land Management, Salmon District

This Memorandum of Understanding is entered into by and between the Idaho Department of Fish and Game, Region 7, hereinafter referred to as the Department, the Forest Service, USDA, Salmon and Challis National Forests, hereinafter referred to as the Forest Service, and the Bureau of Land Management, USDI, Salmon District, hereinafter referred to as the Bureau.

WHEREAS, The Department has been created under the laws of the State of Idaho to provide for the protection, preservation, and management of wildlife and fish populations within the State, and

WHEREAS, The Forest Service is authorized by acts of Congress and by regulations issued by the Secretary of Agriculture to manage fish and wildlife habitat on the National Forest system lands, and

WHEREAS, The Bureau is authorized by acts of Congress and by regulations issued by the Secretary of the Interior to manage fish and wildlife habitat on the public lands, and

WHEREAS, it is the mutual desire of the Department, the Forest Service, and the Bureau to work together for the common purpose of developing, maintaining, and managing all resources on lands administered by the National Forests and the Bureau for the best interests of the people of Idaho and of the United States.

NOW THEREFORE, in consideration of the above premises, it is mutually agreed and understood by the Bureau, the Department, and the Forest Service that:

Monitoring efforts for rangeland conflicts will be sufficient to determine utilization levels by both wildlife and livestock, and done consistently and uniformly between agencies.

Monitoring studies relevant to rangeland conflicts will be designed to identify the primary source of impacts and obtain necessary data in a systematic and defensible manner.

The aforementioned studies will be mutually done at one of three levels of intensity, determined by primary objectives, the resource values of the area in question, the degree and kind of conflict perceived to be occurring, and the amount of controversy surrounding the subject area.

The first level of monitoring intensity used to detect conflicts between wild ungulates and livestock shall involve one of the following two methods: (1) The utilization pattern mapping method may be used, before and after livestock grazing has occurred, if an entire area or watershed has been identified as the area of concern. (2) The utilization transect method may be used if the area of concern is site-specific and can be adequately sampled by a transect. Riparian zones or vegetative manipulation projects are examples of site-specific areas where utilization transects are applicable.

The height-weight method to determine percent utilization shall be used on utilization transects. Utilization cages and/or a utilization gauge (Aldon, E.F. and R.E. Francis. 1984. A modified utilization gauge for western range grasses. USDA Forest & Range Res. Sta. Res. note RM-438) will be used to establish height-weight relationships for key forage species.

The second level of monitoring intensity will require use of the paired-plot utilization method. Paired plot utilization cages are placed and clipped: (1) before the livestock use an area; (2) after the livestock use an area; and (3) at the end of the growing season. This method can be used in combination with utilization pattern mapping.

The third and more intensive level of monitoring will require both the use of exclosures and the paired plot utilization method. An area fenced to exclude both wild and domestic ungulates would be constructed within a larger livestock exclosure. Wild ungulates would not be prevented from using the livestock exclosure, but would be unable to use the innermost exclosure. Use within these exclosures could then be compared to each other and to areas outside the exclosures that are used by both wild and domestic ungulates.

Whenever possible and funding is available the utility establishing exclosures constructed as described above can be useful even when not used in conjunction with any level of monitoring. An ocular reconnaissance of the exclosed areas can often reveal even to the casual observer whether or not a conflict exists.

Permanent photo plots shall also be established at monitoring sites. Depending on the level of significance determined via level one, either the second or third level of monitoring will be done.

The significance of ungulate use under the first, second, or third level of monitoring will be determined by the interagency team.

Conclusions derived from monitoring data will have the concurrence of all agencies before being presented publicly. Problems identified in this manner would then be resolved through a change in resource management practices.

Interdisciplinary teams will be formed to collect, analyze and evaluate data on each area of concern. The teams will include a wildlife biologist, land manager, and range conservationist, at a minimum. Additional specialists or private individuals may be included on this team as deemed appropriate by the land manager.

An interdisciplinary/interagency core team will also be created to establish monitoring procedures as needed, and to review the work of site-specific teams in order to ensure that policies and monitoring procedures are being followed uniformly. The core team shall, at a minimum, consist of one wildlife biologist, one range conservationist, and one land manager with decision-making ability. The core team shall also include at least one representative from each agency.

Signed by the following agency representatives:

Gary Power, Regional Supervisor, Idaho Department of Fish and Game (September 9, 1991)

Ronald Johnson, [for] Forest Supervisor, USDA Forest Service, Challis National Forest (September 13, 1991)

John Burns, Forest Supervisor, USDA Forest Service, Salmon National Forest (September 16, 1991)

Roy Jackson, District Manager, Bureau of Land Management, Salmon District (September 12, 1991)

## Attachment 7: 1998 Revised Guidelines for Domestic Sheep and Goat Management in Native Wild Sheep Habitats

Note: These guidelines for domestic sheep and goat management in native wild sheep habitats were included as Attachment 1 to BLM Instruction Memorandum No. 98-140 (July 10, 1998). The 1998 revised guidelines were developed following a review of the 1992 Guidelines for Domestic Sheep Management in Bighorn Sheep Habitats (Instruction Memorandum 92-264) in June 1997, and a follow-up meeting of bighorn and domestic sheep specialists in April 1998. Instruction Memorandum 98-140 states that these revised guidelines "should be followed whenever reintroductions, transplants, or augmentations of wild sheep populations, or proposed changes in a livestock grazing permit on BLM administered lands are being considered...."

\* \* \* \* \*

The Bureau of Land Management desires progressive native wild sheep management compatible with appropriate grazing on public lands by domestic sheep and free-ranging goats.

It is recognized by State and Federal agencies, native wild sheep organizations, and the domestic sheep industry that:

- There are some disease agents that occur in both domestic sheep and goats and native wild sheep. There is evidence that if native wild and domestic sheep are allowed to be in close contact, health problems and die offs may occur. Some disease agents may be transmitted between both species. There is evidence indicating that some disease agents could be transmitted between domestic goats and native wild sheep;
- There are native wild sheep die-offs that occur with no apparent relationship to contact with domestic sheep or goats;
- The above observations are both valid and not mutually exclusive;
- Bacterial pneumonias are not the only diseases of concern, although perhaps they are the most catastrophic;
- The risks of disease transmission are often unknown; they may, however, be site-specific; and
- Reasonable efforts must be made by domestic sheep and goat permittees and wildlife and land management agencies to minimize the risk of disease transmission, and to optimize preventive medical and management procedures, to ensure healthy populations of native wild sheep and domestic sheep and goats.

In recognition of the above factors, the guidelines set forth below should be followed in current and future native wild/domestic sheep and goat use areas unless a specific cooperative agreement that includes the State wildlife management agency, the BLM and the livestock permit holder is in place. When such agreement is in place, the agencies and the livestock permit holder will be held harmless in the event of disease impacting either native wild sheep or domestic sheep and

goats.

1. State wildlife and Federal land management agencies, native wild sheep interest groups, and domestic sheep and goat industry cooperation and consultation are necessary to maintain and/or expand native wild sheep numbers. When agency and industry agreement has been reached to maintain and/or expand native wild sheep numbers, the agencies and the domestic sheep industry will be held harmless in the event of disease impacting either native wild sheep or domestic sheep and goats.
2. Domestic sheep or goat grazing and trailing should be discouraged in the vicinity of native wild sheep ranges.
3. Native wild sheep and domestic sheep or goats should be spatially separated to reduce the potential of interspecies contact.
4. In reviewing new domestic sheep or goat grazing permit applications or proposed conversions of cattle permits to sheep or goat permits in areas with established native wild sheep populations, buffer strips surrounding native wild sheep habitat should be developed, except where topographic features or other barriers minimize physical contact between native wild sheep and domestic sheep and goats. Buffer strips could range up to 13.5 kilometers (9 miles) or as developed through a cooperative agreement to minimize contact between native wild sheep and domestic sheep and goats, depending upon local conditions and management options.
5. Domestic sheep and goats should be closely managed and carefully herded where necessary to prevent them from straying into native wild sheep areas.
6. Trailing of domestic sheep or goats near or through occupied native wild sheep ranges may be permitted when safeguards can be implemented to adequately prevent physical contact between native wild sheep and domestic sheep or goats. BLM must conduct on-site use compliance during trailing to ensure safeguards are observed.
7. Cooperative efforts should be undertaken to quickly notify the permittee and appropriate agency to remove any stray domestic sheep or goats or wild sheep in areas that would allow contact between domestic sheep or goats and native wild sheep.
8. Unless a cooperative agreement has been reached to the contrary, native wild sheep should only be reintroduced into areas where domestic sheep or goat grazing is not permitted.
9. Extraordinary precautions will be followed to protect special status subspecies, e.g., federally listed threatened, endangered, proposed and candidate subspecies, State listed subspecies and BLM sensitive subspecies.
10. For desert bighorn sheep, (*Ovis canadensis nelsoni*, *a.c. mexicana*, and *a.c. cremnobates*), the following additional guidelines are recommended:

- a. No domestic sheep or goat grazing should be allowed within buffer strips less than 13.5 kilometers (9 miles) surrounding desert bighorn habitat, except where topographic features or other barriers prevent physical contact.
  - b. Domestic sheep or goats trailed and grazed outside the 13.5 kilometers (9 mile) buffer and in the vicinity of desert bighorn ranges should be closely managed and carefully herded.
  - c. Unless a cooperative agreement has been reached to the contrary, domestic sheep or goats should be trucked rather than trailed, when trailing would bring domestic sheep or goats closer than 13.5 kilometers (9 miles) to occupied desert bighorn sheep ranges, especially when domestic ewes or nannies are in estrus.
11. These guidelines will be reviewed at least every 5 years by a work group comprised of representatives from the domestic sheep and goat industry, State wildlife agencies, BLM and native wild sheep organizations.



## Attachment 8: Design Specifications

### General (Apply to All Resources and Programs)

1. BLM roads would be constructed and maintained to meet or exceed State approved BMPs for road construction and maintenance. Any road construction or maintenance would ensure progress toward desired riparian and aquatic habitat conditions (see *Attachment 15, p. 127*) and would include the following specifications for each existing or planned road:
  - (a) Roads and landings would be minimized in salmon, steelhead trout, and bull trout watershed riparian habitats.
  - (b) Watershed assessment would be completed prior to construction of new roads or landings in salmon, steelhead trout, or bull trout watershed riparian habitats.
  - (c) Road management objectives would be established for each road, including (1) preparation of road design criteria, elements, and standards that govern construction and reconstruction, and (2) operation and maintenance criteria that govern road operation, maintenance, and management.
  - (d) Road surface sloping and drainage patterns would minimize sediment delivery from the road surface to streams.
  - (e) Road management would minimize disruption of hydrologic flow paths.
  - (f) Sidecasting would be restricted.
  - (g) Road and drainage features that pose a substantial risk in a priority reconstruction would be reconstructed based on real or anticipated impacts to high ecological value riparian resources.
  - (h) Roads not needed for future management would be closed and stabilized, or obliterated and stabilized.
  - (i) New and existing culverts, bridges, and other stream crossings determined to pose a substantial risk to riparian and aquatic habitat conditions would be designed or improved to accommodate a 100 year flood, including associated bedload and debris.
  - (j) Fish passage would be provided for and maintained at all road crossings of existing and potential fish-bearing streams.
2. All ground disturbing activities undertaken by the BLM would include the following:
  - (a) Heavy equipment would be cleaned on-site after working in an area infested with noxious

weeds or cheatgrass.

- (b) Ground disturbance would be minimized.
  - (c) **If** determined by an **ID** team to be necessary for resource protection, disturbed areas would be seeded during the spring or fall immediately after construction (within 8 months).
  - (d) The area would be monitored for two years after disturbance to identify any infestations of noxious weeds. These would be treated within 12 months.
3. Seedings would include a variety of forb and grass species, and shrub species if appropriate, to meet project objectives. Native species would be emphasized and included in all seed mixes. However, at the recommendation of an **ID** team, non-native species may be included to enhance the establishment of native species, when rapid watershed protection is required, or when native species are unavailable in sufficient quantities.
  4. Only native material (*e.g.*, native seed and willow shoots) would be used to revegetate riparian areas.
  5. Ground disturbing treatments for noxious weeds would be seeded as soon as possible (within 8 months) with a competitive native seed mix. At the recommendation of an **ID** team, non-native species may be included (except in riparian areas) if site characteristics are unfavorable to expect reasonable success from native species, to enhance the establishment of native species, or when immediate watershed protection is required.

### **Forest Management: Timber Harvesting and Silvicultural Treatments**

1. Tractor skidding would be restricted to slopes of 45 percent or less in the volcanic, granitic, and sedimentary land types. Skidding on quartzite soils would be allowed on slopes up to 55 percent. One exception to the 45 percent restriction would be on small areas of convex slopes adjacent to roads within 20 feet of the subgrade. Some limited skidding activity on slopes up to 60 percent would be allowed in these areas.
2. All slash treatments would require piling or lop and scatter to a depth of less than 18 inches. All burning of slash would be conducted by BLM personnel in conformance with State air quality guidelines. No slash piling or burning would be allowed within riparian or aquatic habitats.
3. All skid trails with exposed soils subject to erosion would be crossdrained with the construction of water bars upon completion of skidding operations.
4. At least three nonhazardous snags per acre would be left in shelterwood harvest units for nongame wildlife use. **In** the absence of sufficient numbers of nonhazardous snags, some large culls would be substituted.

## Forest Management: Road Construction and Rehabilitation

1. Culverts, dips, and other water diversion structures would be designed to minimize stream sedimentation and maximize fish passage (see "General" design specification #1, p. 98).
2. No road construction would be allowed when the soil surface layer is saturated. Areas within salmon, steelhead trout, and bull trout watersheds which display unstable soils would be avoided in road construction.
3. All newly constructed haul roads and trails would be closed within 2 years following logging operations, with closure structures being permanent, designed to eliminate vehicular traffic through the area, and designed to channel overland water flow off of roads and skid trails.
4. Where slash is windrowed along newly constructed roads, breaks would be established at a minimum of 200 feet along windrows to facilitate wildlife passage.

## Minerals

1. Mine structures, support facilities, and roads would be located outside riparian areas in salmon, steelhead trout, and bull trout watersheds, unless no reasonable alternative exists. If no alternative exists, impacts to riparian and aquatic habitats would be reduced to the extent feasible. All surface disturbance would be reclaimed. Solid and sanitary mining waste facilities in riparian areas in salmon, steelhead trout, and bull trout watersheds would be prohibited. If no practical alternatives exist, other types of mineral development facilities may be located in riparian areas in salmon, steelhead trout, and bull trout watersheds with the following constraints: (a) analyze waste material using the best conventional sampling methods and analytic techniques to determine its chemical and physical stability; (b) locate and design facilities to ensure mass stability and prevent release of toxic materials; (c) monitor facilities to confirm predictions of chemical and physical stability, and make adjustments to operations as needed; (d) reclaim waste facilities to assure chemical and physical stability; and (e) require reclamation bonds adequate to ensure long term chemical and physical stability of mine waste facilities.

## Rangeland Improvement

1. Roads or trails to new rangeland improvement projects would not be constructed. Existing roads and trails would be used whenever possible.
  2. All vegetative manipulation projects would be allowed a one-year review period by the IDFG prior to on-the-ground work. Vegetative manipulations would be done in an irregular pattern creating more edge effect, with islands of vegetation left for wildlife cover. The following design standards would apply to vegetation treatments on antelope or sage grouse winter ranges and sage grouse strutting grounds
-

- (a) Treated areas would be laid out in strips no more than 100 feet wide. Untreated areas between strips would be a minimum of 100 feet wide.
  - (b) Spraying with herbicide would be done by helicopter or with ground equipment to provide precise control of the area sprayed. To control drift, spray would only be applied when wind velocity is less than 6 miles per hour.
  - (c) Spray projects would be designed to avoid loss of native forbs or any riparian vegetation along perennial and intermittent streams by establishing a buffer strip equal to the 100 year floodplain or 330 feet on both sides of the stream, whichever is greater.
3. Fence construction in identified wildlife use areas would conform to guidelines set forth in BLM Manual Section 1741. Fences constructed in wild horse areas would have enough contrast to make them visible to wild horses. Let-down fences would be considered in areas of wildlife migration. Proposed fence lines would not be bladed or scraped. Barbed-wire fences would normally consist of only three wires. Fences may consist of four wires (at BLM Manual Section 1741 standard heights) where it is demonstrated that three wire fence provides insufficient control to meet management objectives. Fences adjacent to riparian areas or small study sites may be as restrictive as necessary to protect resource values.
4. Riparian and wetland areas around reservoirs and spring developments normally would be fenced to prevent livestock impacts. Troughs would be located outside of the riparian zone. Existing springs would be fenced when reconstructed. All new spring developments would require shut-off floats. Seeps and springs would not be developed into waterholes.
5. Providing off-site water (such as a pipeline and trough system) would be the preferred method of providing water to livestock. Water gaps may be used if they do not hinder attainment of desired riparian and aquatic habitat conditions (see *Attachment 15*, p. 127).
6. Utilization pattern mapping would be used to locate potential sites for range improvements.
7. Within a given watershed, restrict vegetation conversion by mechanical and/or prescribed fire treatment within one mile of perennial streams to less than 20 percent of the area in any one year.
8. Spring and seep developments would be designed to maintain existing riparian vegetation (*i.e.*, adequate water would be left naturally flowing to support existing riparian vegetation).

### **Attachment 9: Fire Suppression and Rehabilitation Specifications**

Follow *Minimum Impact Suppression Tactics Guidelines* (USDA Forest Service - Northern Region, 1993, or as revised) (see pages 99-107), or similar fire suppression and rehabilitation guidance. **Note:** Although *Minimum Impact Suppression Tactics Guidelines* is designed for "suppression action on wildfires located in wilderness, proposed wilderness or other lands with similar land management objectives," these "light on the land" guidelines would be applied to wildfires on all Challis Resource Area public lands, even lands without wilderness character or land management objectives.

Also incorporate the following actions.

1. Design fuel treatment and fire suppression strategies, practices, and actions so as not to hinder attainment of riparian management objectives, and to minimize disturbance of riparian ground cover and vegetation. Strategies should recognize the role of fire in ecosystem function and identify those instances where fire suppression or fuel management actions could perpetuate or be damaging to long-term ecosystem function; salmon, steelhead trout, or bull trout populations; or designated critical habitat.
2. Locate incident bases, camps, helibases, staging areas, helispots, and other centers for incident activities outside of riparian areas (as identified in *Attachment 4*, pp. 83-84). If the only suitable location for such activities is within these areas, an exemption may be granted following a review and recommendation by a resource advisor. The advisor will prescribe the location, use conditions, and rehabilitation requirements, with avoidance of adverse effects to salmon, steelhead trout, and bull trout a primary goal. Use an interdisciplinary team, including a fishery biologist, to predetermine incident base and helibase locations during presuppression planning, with avoidance of potential adverse effects to salmon, steelhead trout, and bull trout as a primary goal.
3. Avoid delivery of chemical retardant, foam, or additives to surface waters. An exception may be warranted in situations where overriding immediate safety imperatives exist, or, following a review and recommendation by a resource advisor and a fishery biologist, when the action agency determines an escaped fire would cause more long-term damage to salmon, steelhead trout, or bull trout habitats than chemical delivery to surface waters.
4. Design prescribed burn projects and prescriptions to contribute to the attainment of riparian management objectives.
5. Immediately establish an emergency team to develop a rehabilitation treatment plan to attain riparian management objectives and avoid adverse effects on salmon, steelhead trout, and bull trout whenever riparian areas within salmon, steelhead trout, or bull trout watersheds are significantly damaged by (a) a wildfire or a prescribed fire burning out of prescription or (b) fire suppression activities (see *Attachment 4*, pp. 83-84).

6. Trees may be felled in riparian areas within salmon, steelhead trout, or bull trout watersheds when they pose a safety risk (see *Attachment 4*, pp. 83-84). Keep felled trees on site when needed to meet woody debris objectives.
7. Apply herbicides, pesticides, other toxicants, and other chemicals in a manner that does not hinder attainment of riparian management objectives and avoids adverse effects on salmon, steelhead trout, or bull trout.
8. Prohibit storage of fuels and other toxicants within riparian areas in salmon, steelhead trout, and bull trout watersheds (see *Attachment 4*, pp. 83-84). Prohibit refueling within riparian areas in salmon, steelhead trout, or bull trout watersheds, unless there are no other alternatives. Refueling sites within these areas must be approved by the resource advisor and have an approved spill containment plan.
9. Locate water drafting sites to avoid adverse effects to salmon, steelhead trout, bull trout, and instream flows, and in a manner that does not hinder attainment of riparian management objectives.

## Minimum Impact Suppression Tactics Guidelines

USDA Forest Service - Northern Region  
1993

Note: The following pages are quoted directly from, and provide the majority of the content contained in, *Minimum Impact Suppression Tactics Guidelines* (USDA Forest Service - Northern Region 1993). Beginning and ending quotation marks are omitted, since the entire document is quoted; however, where only portions of the document are reproduced, deletions are indicated by an ellipsis (...). Some errors in the original document (word choice, grammar, punctuation, etc.) have been edited.

Preamble: ...The following Minimum Impact Suppression Tactics (MIST) guide is designed to assist Forest Service fire personnel when taking suppression action on wildfires located in wilderness, proposed wilderness or other lands with similar land management objectives. The guidelines are intended to reduce fire suppression impacts on the land while insuring the actions taken are timely and effective....

Concept: The concept of Minimum Impact Suppression Tactics (MIST) is to use the minimum amount of forces necessary to effectively achieve fire management protection objectives, consistent with land and resource management objectives. It implies a greater sensitivity to the impacts of suppression tactics and their long term effects when determining how to implement an appropriate suppression response.... MIST is not intended to represent a separate or distinct classification of firefighting tactics, but rather a mindset of how to suppress a wildfire while minimizing the long term effects of the suppression action.... The principle of fighting fire aggressively, but providing for safety first, will not be compromised. The key challenge to the line officer, fire manager, and firefighter is to be able to select the wildfire suppression tactics that are appropriate, given the fire's probable or potential behavior. The guiding principle is always "least cost plus loss" while meeting land and resource management objectives... These actions, or MIST, may result in an increase in the amount of time spent watching, rather than disturbing, a dying fire to insure it does not rise again. They may also involve additional rehabilitation measures on the site that were not previously carried out. When selecting an appropriate suppression response, firefighter safety must remain the highest concern. In addition, fire managers must be assured the planned actions will be effective and will remain effective over the expected duration of the fire....

Goal: The goal of MIST is to halt or delay fire spread in order to maintain the fire within predetermined parameters while producing the least possible impact on the resource being protected. These parameters are represented by the initial attack incident commander's "size-up of the situation," in the case of a new start, or by the "escaped fire situation analysis (EFSA)," in the case of an escaped fire.

It is important to consider probable rehabilitation needs when selecting the appropriate suppression response. Tactics that reduce the need for rehabilitation are preferred whenever feasible.

## Suppression Responsibility

...safety is the highest priority. All action will be anchored to the standard fire orders and watch out situations. Safety will remain the responsibility of each person involved with the incident.

### Initial/Extended Attack

Incident Commander - To understand and carry out an appropriate suppression response which will best meet the land management objectives of the area at the least cost plus loss. Insure all forces used on the fire understand the plan for suppressing the fire in conjunction with MIST.

Keep in communication with responsible fire manager or line officer to insure understanding and support of tactics being used on the fire. Evaluate and provide feedback as to the tactical effectiveness during and after fire incident.

### Project Fire

"Type 1111 Incident Commander - To carry out instructions given by the responsible line officer both verbally and through the Escaped Fire Situation Analysis (EFSA). Establish and nurture a close dialogue with the resource advisor assigned to the fire team. Review actions on site and evaluate for compliance with land line officer direction and effectiveness at meeting fire management protection objectives."

Responsible Line Officer - To transmit the land management objectives of the fire area to the fire team and to define specific fire management protection objectives. Periodically review for compliance.

Resource Advisor - To insure the interpretation and implementation of EFSA and other oral or written line officer direction are adequately carried out. Provide specific direction and guidelines as needed. Participate at fire team planning sessions, review incident action plans and attend daily briefings to emphasize resource concerns and management's expectations. Provide assistance in updating the EFSA when necessary. Participate in incident management team debriefing and assist in evaluation of team performance related to MIST.

## Guidelines

Following is a list of considerations for each fire situation.

### Hot-Line/Ground Fuels

- \* Allow fire to burn to natural barriers.
- \* Use cold-trail, wet line or combination when appropriate.
- \* If constructed fireline is necessary, use only width and depth to check fire spread.
- \* Consider use of fireline explosives for line construction.



- \* Burn out and use low impact tools like swatter or 'gunny' sack.
- \* Minimize bucking and cutting of trees to establish fireline; build line around logs when possible.
- \* Use alternative mechanized equipment such as excavators, rubber tired skidders, etc. rather than tracked vehicles.
- \* Use high pressure type sprayers on equipment prior to assigning to incident to help prevent spread of noxious weeds.
- \* Constantly recheck cold trailed fireline.

#### Hot-Line/Aerial Fuels

- \* Limb vegetation adjacent to fireline only as needed to prevent additional fire spread.
- \* During fireline construction, cut shrubs or small trees only when necessary. Make all cuts flush with the ground.
- \* Minimize felling of trees and snags unless they threaten the fireline or seriously endanger workers. In lieu of felling, identify hazard trees with a lookout or flagging.
- \* Scrape around tree bases near fireline if it is likely they will ignite.
- \* Use fireline explosives for felling when possible to meet the need for more natural appearing stumps.

#### Mop-up/Ground Fuels

- \* Do minimal spading; restrict spading to hot areas near fireline.
- \* Coldtrail charred logs near fireline; do minimal tool scarring.
- \* Minimize bucking of logs to extinguish fire or to check for hotspots; roll the logs instead if possible.
- \* Return logs to original position after checking and when ground is cool.
- \* Refrain from making bone yards; burned and partially burned fuels that were moved should be returned to a natural arrangement.
- \* Consider allowing large logs to burn out. Use a lever rather than bucking to manage large logs which must be extinguished.
- \* Use gravity socks in stream sources and/or a combination of water blivits and fold-a-tanks to minimize impacts to streams.
- \* Consider using infrared detection devices along perimeter to reduce risk.
- \* Personnel should avoid using rehabilitated firelines as travel corridors whenever possible, because of potential soil compaction and possible detrimental impacts to rehabilitation work, *i.e.*, water bars.

#### Mop-up/Aerial Fuels

- \* Remove or limb only those fuels which, if ignited, have potential to spread fire outside the fireline.
- \* Before felling consider allowing ignited tree/snag to burn itself out. Ensure adequate safety measures are communicated if this option is chosen.
- \* Identify hazard trees with a lookout or flagging.

- \* If burning trees/snags pose a serious threat of spreading fire brands, extinguish fire with water or dirt whenever possible. Consider felling by blasting when feasible. Felling by crosscut or chainsaw should be the last resort. Align saw cuts to minimize visual impacts from more heavily traveled corridors. Slope cut away from line of sight when possible.

## Logistics

### Campsite Considerations

- \* Locate facilities outside of wilderness whenever possible.
- \* Coordinate with the Resource Advisor in choosing a site with the most reasonable qualities of resource protection and safety concerns.
- \* Evaluate short-term low impact camps such as coyote or spike versus use of longer-term higher impact camps.
- \* Use existing campsites such as reserved sites used by outfitters, if possible.
- \* New site locations should be on impact-resistant and naturally draining areas such as rocky or sandy soils, or openings with heavy timber.
- \* Avoid camps in meadows, along streams or on lakeshores. Locate at least 200 feet from lakes, streams, trails, or other sensitive areas.
- \* Consider impacts on both present and future users. An agency commitment to wilderness values will promote those values to the public.
- \* Layout the camp components carefully from the start. Define cooking, sleeping, latrine, and water supply.
- \* Minimize the number of trails and ensure adequate marking.
- \* Consider fabric ground cloth for protection in high use areas such as around cooking facilities.
- \* Use commercial portable toilet facilities where available. If these cannot be used, a latrine hole should be utilized.
- \* Select latrine sites a minimum of 200 feet from water sources with natural screening.
- \* Do not use nails in trees.
- \* Constantly evaluate the impacts which will occur, both short and long term.

### Personal Camp Conduct

- \* Use "leave no trace" camping techniques.
- \* Minimize disturbance to land when preparing bedding site. Do not clear vegetation or trench to create bedding sites.
- \* Use stoves for cooking, when possible. If a campfire is used, limit to one site and keep it as small as reasonable. Build either a "pit" or "mound" type fire. Avoid use of rocks to ring fires.
- \* Use down and dead firewood. Use small diameter wood, which burns down more cleanly.  
\*Don't burn plastics or aluminum - pack them out with other garbage.
- \* Keep a clean camp and store food and garbage so they are unavailable to bears. Ensure items such as empty food containers are clean and odor-free; never bury them.

- \* Select travel routes between camp and fire and define clearly. Carry water and bathe away from lakes and streams. Personnel must not introduce soaps, shampoos or other personal grooming chemicals into waterways.

## **Aviation Management**

One of the goals of wilderness managers is to minimize the disturbance caused by air operations during an incident.

### **Aviation Use Guidelines**

- \* Maximize back haul flights as much as possible.
- \* Use long line remote hook in lieu of constructed helispots for delivery or retrieval of supplies and gear.
- \* Take precautions to insure noxious weeds are not inadvertently spread through the deployment of cargo nets and other external loads.
- \* Use natural openings for helispots and paracargo landing zones as far as practical. If construction is necessary, avoid high visitor use areas.
- \* Consider maintenance of existing helispots over creating new sites.
- \* Obtain specific instructions for appropriate helispot construction prior to the commencement of any ground work.
- \* Consider directional falling of trees and snags so they will be in a natural appearing arrangement.
- \* Buck and limb only what is necessary to achieve safe/practical operating space in and around the landing pad area.

### **Retardant Use**

During initial attack, fire managers must weigh the non-use of retardant with the probability of initial attack crews being able to successfully control or contain a wildfire. If it is determined that use of retardant may prevent a larger, more damaging wildfire, then the manager might consider retardant use even in sensitive areas. This decision must take into account all values at risk and the consequences of larger firefighting forces' impacts on the land.

Consider impacts of water drops versus use of foam/retardant. If foam/retardant is deemed necessary, consider use of foam before retardant use.

## **Hazardous Materials**

### **Flammable/Combustible Liquids**

- \* Store and dispense aircraft and equipment fuels in accordance with National Fire Protection Association (NFPA) and Health and Safety Handbook requirements.

- \* Avoid spilling or leakage of oil or fuel (from sources such as portable pumps) into water sources or soils.
- \* Store any liquid petroleum gas (propane) downhill and downwind from firecamps and away from ignition sources.

#### Flammable Solids

- \* Pick up residual fusees debris from the fireline and dispose of properly.

#### Fire Retardant/Foaming Agents

- \* Do not drop retardant or other suppressants near surface waters.
- \* Use caution when operating pumps or engines with foaming agents to avoid contamination of water sources.

#### Fireline Explosives

- \* Remove all undetonated fireline explosives from storage areas and fireline at the conclusion of the incident and dispose of according to Bureau of Alcohol, Tobacco and Firearms (BATF) and Fireline Blaster Handbook requirements. Properly dispose of all packaging materials.

### Fire Rehabilitation

Rehabilitation is a critical need. This need arises primarily because of the impacts associated with fire suppression and the logistics that support it. The processes of constructing control lines, transporting personnel and materials, providing food and shelter for personnel, and other suppression activities have a significant impact on sensitive resources, regardless of the mitigation measures used. Therefore, rehabilitation must be undertaken in a timely, professional manner.

During implementation, the resource advisor should be available for expert advise, support of personnel doing the rehabilitation work, and quality control.

#### Rehabilitation Guidelines

- \* Pick up and remove all flagging, garbage, litter, and equipment. Dispose of trash appropriately.
- \* Clean fire pit of unburned materials and fill back in.
- \* Discourage use of newly established trails created during the suppression effort by covering with brush, limbs, small diameter poles, and rotten logs in a naturally appearing arrangement.
- \* Replace dug out soil and/or duff and obliterate any berms created during the suppression effort.
- \* If impacted trails have developed on slopes greater than six percent, construct waterbars according to the following waterbar spacing guide:

<i>Trail Percent Grade</i>	<i>Maximum Spacing (jeet)</i>
6-9	400
10-15	200
15-25	100
25+	5

- \* Where soil has been exposed and compacted, such as in camps, on user-trails, and at helispots and pump sites, scarify the top 2 to 4 inches and scatter with needles, twigs, rocks, and dead branches. It is unlikely that seed and fertilizer for barren areas will be appropriate, in order to maintain the genetic integrity of the area. It may be possible, depending on the time of year and/or possibility of a rainy period, to harvest and scatter nearby seed, or to transplant certain native vegetation.
- \* Blend campsites with natural surroundings, by filling in and covering latrine with soil, rocks, and other natural material. Naturalize campfire area by scattering ashes in nearby brush (after making sure any sparks are out) and returning site to a natural appearance.
- \* Where trees were cut or limbed, cut stumps flush with ground, and scatter limbs and boles out of sight in an unburned area. Camouflage stumps and tree boles using rocks, dead woody material, fragments of stumps, bolewood, limbs, soil and fallen or broken green branches. Scattered sawdust and shavings will assist in decomposition and be less noticeable. Use native materials from adjacent, unimpacted areas if necessary.
- \* Remove newly cut tree boles that are visible from trails or meadows. Drag other highly visible woody debris created during the suppression effort into timbered areas and disburse. Tree boles that are too large to move should be slant cut so a minimal amount of the cut surface is exposed to view. Chopping up the surface with an axe or pulaski, to make it jagged and rough, will speed natural decomposition.
- \* Leave tops of felled trees attached. This will appear more natural than scattering the debris.
- \* Consider using explosives on some stumps and cut faces of the bolewood for a more natural appearance.
- \* Consider, if no other alternatives are available, helicopter sling-loading rounds and tops from a disturbed site when there has been an excessive amount of bucking, limbing and topping.
- \* Tear out sumps or dams, where they have been used, and return site to natural condition. Replace any displaced rocks or streambed material that has been moved. Reclaim streambed to its predisturbed state, when appropriate. Walk through adjacent undisturbed area and take a look at the rehabilitation efforts to determine success at returning the area to as natural a state as possible. Good examples should be documented and shared with others!

## **Demobilization**

Because demobilization is often a time when people are tired or when weather conditions are less than ideal, enough time must be allowed to do a good job. When moving people and equipment choose a method which is most efficient and has the least impact on the landscape and fire organization mission. An on-the-ground analysis of "How Things Went" will be important.

## **Post-Fire Evaluation**

Post-fire evaluation is important for any fire occurrence so management can find out how things went in order to identify areas needing improvement, formulate strategies and produce quality work in the future. This activity is especially important in wilderness and like sensitive areas due to their fragility and inclination to long-term damage by human impacts.

Resource advisors and functional specialists such as wilderness rangers will be responsible for conducting the post-fire evaluation. They are the people who have the experience and knowledge to provide information required to make the evaluation meaningful and productive.

Post-fire evaluation will consist of data collection, documentation and recommendations. This process and report will, in most cases, be fairly simple and to the point. It should be accomplished before an overhead team departs from the fire. The evaluation emphasis should be on the MIST actions and not on the effects of the fire.

Evaluation will be completed on wildfires exceeding 100 acres and on a sample of fires less than 100 acres. It is appropriate to evaluate a diversity of fires, ranging from a spot fire suppressed by smokechasers or jumpers to a large project fire managed by an overhead team.

Region 1 is proposing a post-fire evaluation of sites, which includes data collection on campsites and helispots, using Cole's Site Inventory System report INT-259, "Wilderness Campsite Monitoring Methods: A Source Book." Data collected will be added to inventories already completed for recreational impacts on wilderness. This information should provide managers with a clearer picture of which activities affect these "last, best places."

### **Data Collection/Documentation/Recommendations**

This phase will be completed by a review of the rehabilitation plan and visit to the fire site as soon after demobilization as possible. An inventory of camps and helispots will be completed using Cole's Inventory System. This will also include an objective overview of other areas covered by the rehabilitation plan.

Observations will be documented in a brief report to the line officer with a copy to the appropriate incident commander. In the report, the evaluator will include recommendations for ensuing fire suppression activities on similar lands. It is important that the evaluator recognize and commend the initial attack forces or overhead team for positive activities. Make special note of the extra efforts and sensitivity to suppression impacts.

Below is a sample format for a Post-Fire Evaluation Report (Note: This report is reproduced in summary form):

**Post-Fire Evaluation for \_\_\_\_\_ Fire**

*Existing Direction Pertinent for Fire*

(insert general and specific land use plan direction for the management area, including guidance for management concerns such as threatened or endangered plants or animals)

*Findings*

A. Resource Advisor Input and/or Actions

(Include a synopsis of the actions of the resource advisor and his or her input into suppression strategies/tactics)

B. Escaped Fire Situation Analysis (EFSA)

(How did the EFSA respond to the sensitivities of this fire area.)

C. Line Direction to Incident Commander

(Synopsis of what the line officer told the incident commander to do.)

D. Incident Action Plan

(Synopsis of how incident action plan responded to fire area.)

*On-site Verification*

(State here who made the field visit, the date, and what observations were made in terms of meeting the guidelines for MIST.)

*Overall Review Evaluation*

(Include overall findings of how well objectives were accomplished in terms of minimum impact activities.)

*Review Recommendations*

(What areas can we improve on, where did we do well, etc.)

## **Attachment 10: Leasable Minerals Stipulations**

The stipulations in this attachment are referred to by the following numbers:

1. All or part of lands are subject to Special Bureau of Land Management Stipulation Form **ID** 3100-21 (March 1983) (Oil and Gas Lease Stipulations).
2. All or part of lands are subject to Special Bureau of Land Management Wildlife Habitat Stipulation.
3. All or part of lands are subject to Special Bureau of Land Management No Surface Occupancy Stipulation.
4. All or part of lands are subject to Special State of Idaho Stipulation (Division of Highways).
5. All or part of lands are subject to Special Bureau of Land Management Stipulation (Slopes).
6. All or part of lands are subject to Special Bureau of Land Management Stipulation.
7. All or part of lands are subject to Special Known Phosphate Leasing Area Stipulation.
8. All or part of lands are subject to Special Idaho National Guard Stipulation.
9. All or part of lands are subject to Special Bureau of Land Management Stipulation (Phosphate).
10. All or part of lands are subject to Powersite Stipulation Form 3730-1 (July 1984).



Stipulation Number 1 (Form **ID** 3100-21, March 1983)

U.S. DEPARTMENT OF THE INTERIOR  
BUREAU OF LAND MANAGEMENT  
IDAHO STATE OFFICE

Serial No.

OIL AND GAS LEASE STIPULATIONS

Endangered, Threatened, or Sensitive Species - The Federal surface management agency is responsible for assuring that the leased land is examined prior to undertaking any surface-disturbing activities to determine effects upon any plant or animal species, listed or proposed for listing as endangered or threatened, or their habitats. The findings of this examination may result in some restrictions to the operator's plans or even disallow use and occupancy that would be in violation of the Endangered Species Act of 1973 by detrimentally affecting endangered or threatened species of [sic.] their habitats.

The lessee/operator may, unless notified by the authorized officer of the surface management agency that the examination is not necessary, conduct the examination on the leased lands at his discretion and cost. This examination must be done by or under the supervision of a qualified resources specialist approved by the surface management agency. An acceptable report must be provided to the surface management agency identifying the anticipated effects of a proposed action on endangered or threatened species or their habitats.

Erosion Control - Surface disturbing activities may be prohibited during muddy and/or wet soil period. This limitation does not apply to operation and maintenance of producing wells using authorized roads.

Controlled or Limited Surface Use Stipulation - This stipulation may be modified by special stipulations which are hereto attached or when specifically approved in writing by the District Manager, Bureau of Land Management, with concurrence of the Federal surface management agency. Distances and/or time periods may be made less restrictive depending on the actual on-ground conditions. The lessee should contact the Federal surface management agency for more specific locations and information regarding the restrictive nature of this stipulation.

The lessee/operator is given notice that the lands within this lease may include special areas and that such areas may contain special values, may be needed for special purposes, or may require special attention to prevent damage to surface and/or other resources. Possible special areas are identified below. Any surface use or occupancy within such special areas will be strictly controlled or, if absolutely necessary, excluded. Use or occupancy will be restricted only when the Bureau of Land Management and/or the surface management agency demonstrates the restriction necessary for the protection of such special areas and existing or planned uses.

Appropriate modifications to imposed restrictions will be made for the maintenance and operations of producing oil and gas wells.

After the Federal surface management agency has been advised of specific proposed surface use or occupancy on the leased lands, and on request of the lessee/operator, the Agency will furnish further data on any special areas which may include:

100 feet from the edge of the rights-of-way of highways, designated county roads and appropriate federally-owned or controlled roads and recreation trails.

500 feet, when necessary, within the 100-year flood plain of reservoirs, lakes, and ponds and intermittent, ephemeral or perennial streams; rivers, and domestic water supplies.

500 feet from grouse strutting grounds. Special care to avoid nesting areas associated with strutting grounds will be necessary during the period from March 1 to June 30. One-fourth mile from identified essential habitat of state and federal sensitive species. Crucial wildlife winter ranges during the period from December 1 to May 1.

300 feet from occupied buildings, developed recreational areas, undeveloped recreational areas receiving concentrated public use and sites eligible for or designated as National Register sites.

Seasonal road closures, roads for special uses, specified roads during heavy traffic periods and on areas having restrictive off-road vehicle designations.

Slopes over 30 percent, or 20 percent on extremely erodible or slumping soils.

Federally owned or controlled springs, reservoirs, wells, or other water sources.

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Date

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Lessee

Stipulation Number 2

Special BLM Stipulation

Wildlife Habitat

In order to protect

\_\_\_\_\_, exploration, drilling and other development activity will be allowed only from \_\_\_\_\_ to \_\_\_\_\_

This limitation does not apply to maintenance and operation of producing wells. Exceptions to this limitation in any year may be specifically authorized in writing by the District Manager, Bureau of Land Management.

\* \* \* \* \*

Stipulation Number 3

Special BLM No Surface Occupancy Stipulation

No occupancy or other surface disturbance will be allowed within \_\_\_\_\_ This distance may be modified when \_\_\_\_\_ specifically approved in writing by the District Manager, Bureau of Land Management.

Stipulation Number 4

Serial No. \_\_\_\_\_

Special State of Idaho Stipulations

Division of Highways

The undersigned lessee accepts this lease subject to the following prohibitions unless said prohibitions are waived in whole or in part in writing and approved by the State Highway Administrator.

Right of Way of Public Roads

No buildings or structures will be erected within the right-of-way boundaries of any state highway.

No equipment or materials storage or drilling and/or exploratory operations will be conducted within the right-of-way of a state highway.

Borrow Sources, Stockpile and Maintenance Sites

No buildings or structures, equipment or material storage, or drilling and/or exploratory operations will be allowed within the boundaries of any borrow, aggregate, stockpile, quarry or maintenance site except by specific written waiver of this prohibition as outlined above.

This lease includes Material Site \_\_\_\_\_

\*\*\*\*\*

Stipulation Number 5

Serial No. \_\_\_\_\_

Special BLM Stipulation

No occupancy or other surface disturbance will be allowed on slopes in excess of 30 percent, or in excess of 20 percent on extremely erodible or slumping soils, without approval of the authorized officer of the Bureau of Land Management.

Stipulation Number 6

Serial No. \_\_\_\_\_

Special BLM Stipulation

All of the lands in the following legal subdivisions are included in \_\_\_\_\_ Therefore, no occupancy or disturbance of the surface of the land described is authorized. The lessee, however, may exploit the oil and gas resources by directional drilling from sites outside the area.

\*\*\*\*\*

Stipulation Number 7

Serial No. \_\_\_\_\_

Special BLM Stipulation

Known Phosphate Leasing Area

Exploration or development operations for oil and gas conducted under this lease shall be planned so as to prevent unreasonable interference with present or future exploration of phosphates or phosphate rock and associated or related minerals. Prior to conducting such operations under this lease, the lessee shall consult with, or otherwise advise the phosphate lessee or permittee of his proposed plans and obtain the phosphate lessees' or permittees' comments on the proposed operations. Evidence of such consultation and any comments resulting therefrom shall be submitted to the Authorized Officer of the BLM, with the submission of proposed plans of operations involving exploration for, or development of, oil and gas.

Stipulation Number 8

Serial No. \_\_\_\_\_

Idaho National Guard Stipulations

The Idaho National Guard has requested the following stipulations be incorporated into all oil and gas leases issued in an area used by them as a firing and maneuver range.

STIPULATIONS:

1. That the Idaho National Guard be furnished with detailed plans for all exploration and construction/operations activity planned by the lessee at least 60 days prior to its commencement. This stipulation is for the specific purpose of evaluation by the Idaho National Guard of any impact on safety and ecological considerations and to provide an opportunity for reclamation when it is deemed appropriate.
2. That roads and trails in the area remain open for use by the National Guard. If closures are made, proper advance notification will be required and an alternate route established.
3. That no area fence closures be built, other than around the immediate vicinity of the construction/operation activity, to preclude the use of an entire section by the National Guard.
4. That the Federal Government (all agencies), the State of Idaho, and the Idaho National Guard be immuned from liability for any injuries or damage to property resulting from the explosion of military ammunition and/or explosives. While every effort is made to destroy ammunition "duds" in the range area, live ammunition has been fired into the impact area for many years. There is no way it can be guaranteed that this area is free from all unexploded rounds, explosives, and devices.

Stipulation Number 9

Serial No. \_ \_ \_ \_ \_

Special BLM Stipulation

Exploration or development operations for oil and gas conducted under this lease shall be planned so as to prevent unreasonable interference with present or future exploration of phosphates or phosphate rock and associated or related minerals. Prior to conducting such operations under this lease, the lessee shall consult with, or otherwise advise the phosphate lessee or permittee of his proposed plans and obtain the phosphate lessees' or permittees' comments on the proposed operations. Evidence of such consultation and any comments resulting therefrom shall be submitted to the Authorized Office of the BLM, with the submission of proposed plans of operations involving exploration for, or development of, oil and gas.

Stipulation Number 10 (Form 3730-1)

U.S. DEPARTMENT OF THE INTERIOR  
BUREAU OF LAND MANAGEMENT

POWERSITE STIPULATION  
(Form 3730- 1; July 1984)

The lessee or permittee hereby agrees:

(a) **If** any of the land covered by this lease or permit was, on the date the lease or permit application or offer was filed, within a powersite classification, powersite reserve, waterpower designation, or project on which an application for a license or preliminary permit is pending before the Federal Energy Regulatory Commission or on which an effective license or preliminary permit had been issued by the Federal Energy Regulatory Commission under the Federal Power Act, or on which an authorized power project (other than one owned or operated by the Federal Government) had been constructed, the United States, its permittees or licensees shall have the prior right to use such land for purposes of power development so applied for, licensed, permitted, or authorized and no compensation shall accrue to the mineral lessee or permittee for loss of prospective profits or for damages to improvements or workings, or for any additional expense caused the mineral lessee as a result of the taking of said land for power development purposes. It is agreed, however, that where the mineral lessee or permittee can make adjustments of his improvements to avoid undue interference with power development, he will be permitted to do so at his own expense. Furthermore, occupancy and use of the land by the mineral lessee or permittee shall be subject to such reasonable conditions with respect to the use of the land as may be prescribed by the Federal Energy Regulatory Commission for the protection of any improvements and workings constructed thereon for power development.

(b) If any of the land covered by this lease or permit is on the date of the lease or permit within a powersite classification, powersite reserve, or waterpower designation which is not governed by the preceding paragraph, the lease or permit is subject to the express condition that operations under it shall be so conducted as not to interfere with the administration and use of the land for powersite purposes to a greater extent than may be determined by the Secretary of the Interior to be necessary for the most beneficial use of the land. In any case, it is agreed that where the mineral lessee or permittee can make adjustments to avoid undue interference with power development, he will be permitted to do so at his own expense.



## Attachment 12: Procedure for Nonpoint Source Consistency Review

The "Procedure for Nonpoint Source Consistency Review" for the Challis RMP is based upon the following sources:

- (a) Memorandum of Understanding implementing the Nonpoint Source Water Quality Program of the State of Idaho (1992).
  - (b) Idaho Nonpoint Source Management Program (1989).
  - (c) Selected elements of the Idaho code referenced in the Idaho Nonpoint Source Management Program.
  - (d) Idaho State Office BLM Information Bulletin Number 10-91-853.
  - (e) Idaho Agricultural Pollution Abatement Plan (Idaho Dept. of Health and Welfare/Idaho Dept. of Lands 1993)
- 
1. Identify nonpoint source activity.
  2. Identify any water quality limited stream segment (see *Glossary*, p. 164) within the project area.
  3. Identify any Outstanding Resource Water (ORW) within the project area.
  4. Identify beneficial uses and indicate those "official designated" beneficial uses in the Idaho Water Quality Standards. Provide those beneficial uses identified and not officially designated to the Idaho Department of Environmental Quality for review and concurrence.
  5. Identify water quality standards and criteria applicable to protecting the appropriate beneficial uses.
  6. Identify current status of beneficial uses and predicted condition of beneficial uses, by providing an analysis of changes in habitat resulting from the nonpoint source activity which may impact the beneficial use.
  7. Establish interim and long term site-specific water quality/riparian objectives to support identified beneficial uses.
  8. Identify State approved BMPs, if any, for each nonpoint source activity.
  9. Develop site-specific management systems and identify component strategies that demonstrate a knowledgeable and reasonable effort to meet the water quality objectives and minimize resulting water quality impacts.

10. Document the rationale and scientific basis for the management system and component practices identifying why the system will, or has been demonstrated to, protect or restore water quality, promote riparian improvement, and meet defined water quality objectives and Idaho Water Quality Standards.
11. Identify expected timeframe in which water quality objectives may be met.
12. Develop standards to measure and document implementation of the management strategies.
13. Develop a schedule for implementing component practices and a feedback loop compliance schedule.
14. Develop a monitoring plan which will provide adequate information to determine the effectiveness of the management strategies in achieving the water quality objectives and protecting the beneficial uses of the water.
15. Define a methodology or process, using feedback data from water quality monitoring, by which component practices of the management system may be modified, strengthened, or revised to meet water quality goals and protect beneficial uses of water.
16. Provide an opportunity for review by the Department of Environmental Quality (DEQ) for consistency and compliance with the Idaho Nonpoint Source Management Program and the Idaho Water Quality Standards.

### **Attachment 13: Riparian Study Area Development**

(Referred to in Riparian Areas, Goal 2, #3, p. 59)

1. Sites would be chosen by a BLM interdisciplinary team.
2. The riparian study area would help ranchers and land managers to
  - (a) determine potential for riparian improvement,
  - (b) compare management strategies and progress with control areas, and
  - (c) indicate changes over time due to natural influences (*e.g.*, climate).
3. The study areas would be a minimum of 400 feet in length or 20 times the bankfull width, whichever is larger.
4. The study areas would generally contain the entire width of the riparian area.
5. The total area of each individual study area would generally be two acres or less and should not exceed five acres.

### **Attachment 14: Procedures for Minimum Streamflow Application**

(Referred to in Minimum Streamflow, Goal 1, #2, p. 45)

1. In cooperation with the IDFG, the Idaho Department of Parks and Recreation, or other outside interests, determine appropriate actions for obtaining a minimum streamflow on salmon, steelhead trout, and bull trout streams in the area, consistent with the resource values involved (see Fisheries, Goal 1, pp. 23-25). Review existing information available as a result of previous instream flow studies conducted by the IDFG.
2. During the year after signing of the Challis RMP, identify and prioritize streams within the Challis Resource Area for which minimum streamflow rights will be crucial to maintenance or improvement of fish and riparian habitat. Begin with the following list of streams:

East Fork Salmon River	Challis Creek
Lake Creek	Road Creek
Herd Creek	Pahsimeroi River
Salmon River	Big Creek
Squaw Creek	Morse Creek
Thompson Creek	Falls Creek
Bayhorse Creek	Little Morgan Creek
Garden Creek	Burnt Creek.

3. One year after signing of the Challis RMP, begin gathering a minimum of three years of flow data on the priority streams, focusing first on those streams with existing adequate data. Make application and/or assist in application preparation (according to Idaho code section 42-1501 to 42-1505) on at least one identified stream. Add one stream per year to the data collection and application process indefinitely, until minimum streamflow needs are satisfied.

## Attachment 15: Minimum Riparian and Aquatic Habitat Conditions

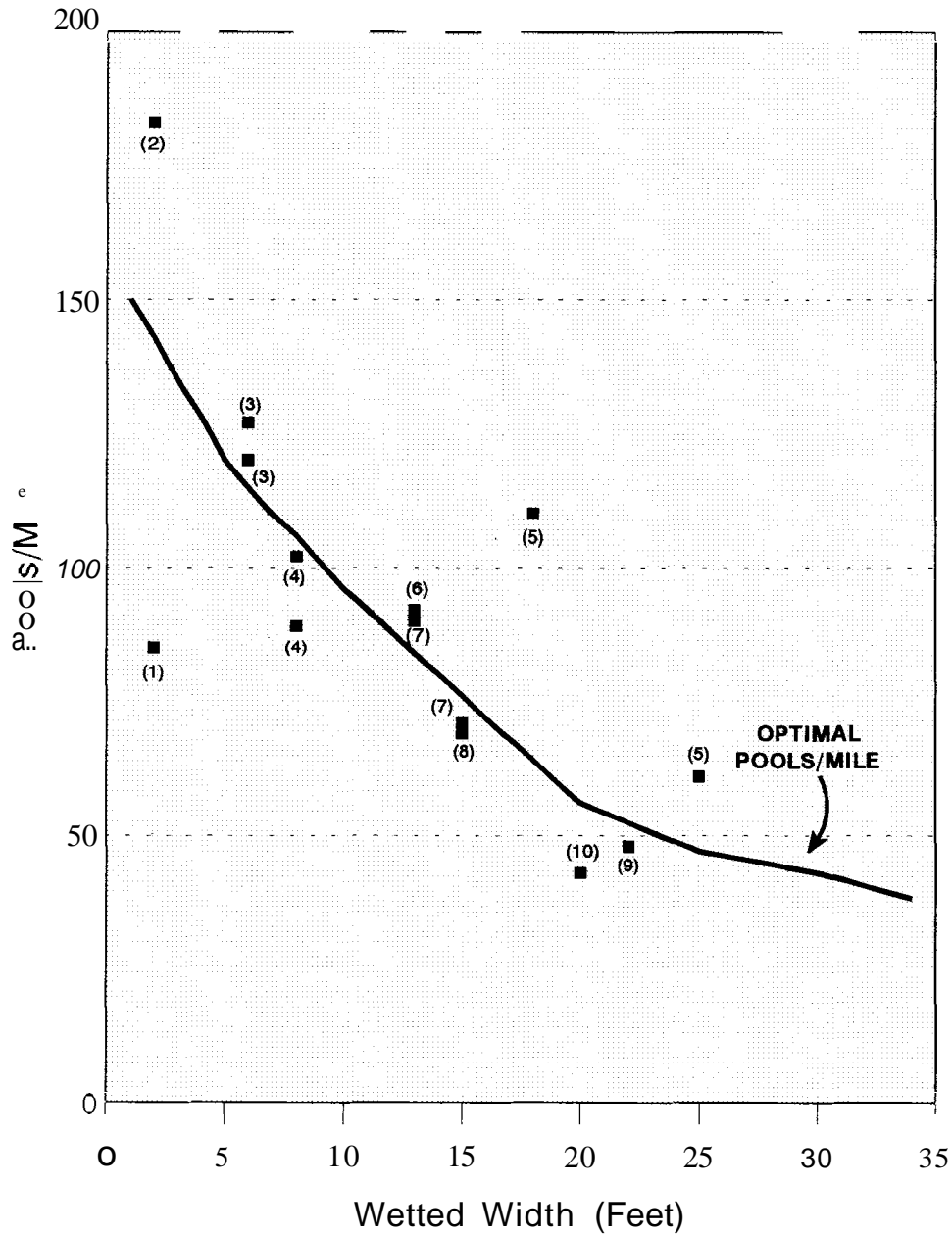
Note: These conditions would be applied to all fish-bearing streams in the Challis Resource Area (see *Map 2: Anadromous and Resident Fisheries Occupied Habitat*.) These conditions may be altered (1) as reference information to natural conditions in similar channel types and geomorphology is improved, or (2) on a case-by-case basis when a watershed or site-specific assessment conducted by an ID team indicates alternative conditions are more appropriate. Rationale for changes to the minimum conditions must be properly documented.

- (a) Pools/mile: commensurate with wetted width (see *Glossary*, p. 165 and *Attachment 16: optimal pools/mile curve*, p. 128):

wetted width (feet):	10	20	25	50	75	100	125	150	200
number of pools/mile:	96	56	47	26	23	18	14	12	9

- (b) Streambank stability: >90%.
- (c) Lower bank angle: >75% of banks with a <90° angle (i.e., undercut).
- (d) Width:depth ratio: <10 measured at maximum pool depth within wetted width.
- (e) Temperature standards:
- (1) Within designated critical habitat for anadromous fish (see *Glossary*, p. 148), no measurable increase in maximum water temperature (defined as a 7-day moving average of daily maximum water temperature over the warmest consecutive 7-day period) shall occur as a result of Federal land management activities. Maximum water temperatures must be below 64 OF within migration and rearing habitats and below 60 F within spawning habitats (unless the bull trout temperature standards described in (3) below would apply).
  - (2) In watersheds not considered designated critical habitat for anadromous fish, management activities may not contribute to increased maximum water temperatures above 64° F within fish migration, spawning, and rearing habitats (unless the bull trout temperature standards described in (3) below would apply).
  - (3) Bull trout temperature criteria shall apply to all tributary waters, not including fifth order main stem rivers, located within the ThompsoniBayhorse creeks, Pahsimeroi River, and East Fork Salmon River drainages (Batt 1996: F-5), as well as Squaw, Morgan, and Challis creeks. Water temperatures shall not exceed a 53.6 F daily average during June, July, and August for juvenile bull trout rearing, and a 48 OF daily average during September and October for bull trout spawning. For the purposes of measuring these criteria, the daily average shall be generated from a recording device with a minimum of six evenly spaced measurements in a 24-hour period. (1998 Idaho Administrative Code, Dept. of Health and Welfare, Division of Environmental Quality, "Water Quality and Wastewater Treatment": IDAPA 16, Title 01, Chapter 02, Subsection 250.02 e.)
- (f) Cobble embeddedness for resident and anadromous fish habitat: <20% (see *Glossary: cobble embeddedness*, p. 146).

Attachment 16: Actual and Optimal Pools/Mile in 9 Challis RA Streams



Actual Streams Surveyed: (1)=Road Cr. Enclosure (2)= Horse Basin Cr. (3)= Road Cr. (4)=Lake Cr. (5)= Herd Cr. (6)=Cow Cr. (7)=Thompson Cr. (8)=Bayhorse Cr. (9)=Morgan Cr. (10)=Squaw Cr. Source: Challis BLM Stream Survey, 1993.

## Attachment 17: Tracts Considered for Sale

Note: This attachment lists tracts which are proposed for consideration as sale tracts under Land Tenure and Access, Goal 2, #3, p. 33.

Within the adjustment areas (see *Map A: Adjustment/Management Areas*) approximately 3,324.63 acres would be considered for sale, because they are difficult and uneconomical to manage (FLPMA, Section 203(a)(I):

Legal Description	Approx. Acreage	Legal Description	Approx. Acreage	Legal Description	Approx. Acreage
T7N R23E Sec. 5 NESE	10.0	T8N R23E Sec. 32 lot 2	37.13	T13N R23E Sec. 19 NENE	40.0
T7N R24E Sec. 7 lot 2, ENW, NESW	159.14	T8N R23E Sec. 33 lots 2, 3, 6, 8	85.09	T13N R23E Sec. 34 NENE	40.0
T7N R24E Sec. 9 S'SW	80.0	T8N R24E Sec. 31 lots 3, 4, 9, 10	74.12	T14N R18E Sec. 2 lot 4	5.0
T7N R24E Sec. 17 NE, E'SE, NWNW	280.0	T9N R22E Sec. 32 SWSW	5.0	T14N R19E Sec. 7 lots 7, 10	1.02
T7N R24E Sec. 21 NE, NENW	200.0	TION R18E Sec. 12 NESEW	10.0	T14N R22E Sec. 6 SWNE, E'NE	50.0
T7N R24E Sec. 25 SISIN <sup>2</sup>	5.0	TION R18E Sec. 13 NWSESW, SESENNW	12.5	T15N R19E Sec. 23 lot 4	4.08
T7N R25E Sec. 30 SE, E'SW	110.0	T11N R17E Sec. 27 N'NESW	5.0	T15N R21E Sec. 7 NENWNW	5.0
T8N R21E Sec. 1 SWSW	5.0	T11N R17E Sec. 31 N'NW, NWNE	1200	T15N R21E Sec. 13 S'SW	80.0
T8N R21E Sec. 2 SENE, SWSW, SESW	25.0	T11N R18E Sec. 12 NWNWNWNW	2.5	T15N R21E Sec. 14 S below road	180.0
T8N R21E Sec. 15 NENE	20.0	T11N R18E Sec. 35 NESESW	10.0	T15N R21E Sec. 15 south of county road	400.0
T8N R22E Sec. 2 lots 2, 3, 8, 9	24.65	T12N R18E Sec. 3 lots 16, 17, 18	2.28	T15N R21E Sec. 22 W'NE, E'NW	160.0
T8N R22E Sec. 3 NWSW	10.0	T12N R20E Sec. 4 lots 2, 5, 8	59.67	T15N R21E Sec. 23 N'NE	80.0
T8N R22E Sec. 11 lots 2, 3	39.66	T12N R20E Sec. 10 lots 2, 3	24.05	T15N R21E Sec. 24 N'NW	80.0
T8N R22E Sec. 12 lots 2, 3, 6	882	T13N R19E Sec. 4 lot 6	0.97	T15N R22E Sec. 31 W W W E S E	10.0
T8N R22E Sec. 13 lots 2, 4, 5; N'SE, SESE	175.50	T13N R19E Sec. 9 lot 1	3.86	T16N R20E Sec. 23 S S S E	
T8N R22E Sec. 17 NENE	10.0	T13N R19E Sec. 10 SESENESE		(Surv. ponion in ag trespass)	30.0
T8N R23E Sec. 18 lot 7	42.72	(Portion N. of U.S. 93)	5.0	T16N R20E Sec. 24 lot 5 (east of Hwy 93)	0.5
T8N R23E Sec. 19 lots 5, 9, 10, 13; SWSE	118.59	T13N R19E Sec. 21 lot 10	16.36	T16N R20E Sec. 26 S'NENW	15.0
T8N R23E Sec. 25 NENE, SESW, SWSE	120.0	T13N R20E Sec. 20 lot 2	706	T16N R20E Sec. 27 E E S E	
T8N R23E Sec. 29 lots 2, 16, 19, 21, 22, 25	109.00	T13N R20E Sec. 29 lots 2, 3	5.99	(Surv. ponion in ag trespass)	10.0
T8N R23E Sec. 30 lot 6. NWNE	69.87	T13N R20E Sec. 33 lot 2	10.92	T16N R20E Sec. 35 lots 9 and 10	1358

Approximately 1,481.21 acres would be considered for sale because they meet public objectives such as community expansion and economic development (FLPMA Section 203(a)(3):

Legal Description	Approx. Acreage	Legal Description	Approx. Acreage	Legal Description	Approx. Acreage
T7N R20E parts of Sec. 9 SW'; Sec. 17 NE'	60.0	T11N R17E Sec 5 NESENE	10.0	T11N R17E Sec. 24 S lying easterly of the patented MS 3144A. Pending final recorded cadastral survey.	11.0
T7N R22E Sec. 1 S'NE	80.0	NWSENE	10.0	T11N R17E Sec. 25, N'NE north of Salmon River	40.0
T7N R22E Sec. 3 lot 2, NESE	12.5	SWSENE	10.0	T11N R18E Sec. 2 NENESENE	2.5
T7N R22E Sec. II NENW, NWNW	15.0	NWNESE	10.0	T11N R18E Sec. 22 pending survey	2.5
T7N R24E Sec. 24 SESE	40.0	SWNESE	10.0	T11N R18E Sec. 30 SWNWSWNE	2.5
T7N R24E Sec. 25 NENE	40.0	NWSESE	10.0	T12N R20E Sec. 23 E E E S W	5.0
T7N R25E Sec. 30, lots 1 and 2	50.0	NESESE	10.0	T12N R20E Sec. 26 E E E N W, NWSE	40.0
T8N R21E Sec. 9 E'SWNW, E'NWSW, NWNE	80.0	SESESE	10.0	T13N R19E Sec. 4 lot 9	.66
T8N R21E Sec. II NENW, NESW, N'SE	12.5	SENESE	10.0	lot 14	5.89
T8N R21E Sec. 20 NWSW	10.0	T11N R17E Sec 8 NENENE	10.0	lot 15	10.05
T8N R22E Sec. 5 NWSW	10.0	SENESE	10.0	lot 18	10.05
T8N R23E Sec. 26 NESE	15.0	T11N R17E Sec 9 NENW	20.0	lot 19	16.02
T8N R24E Sec. 31, lot 7 (NESW)	40.0	NESENE	10.0	SESW	40.00
T8N R24E Sec. 31, lot II (SESW)	40.0	SENESE	10.0	E'NWSW	20.00
TION R18E Sec. 12 SENENW	10.0	T11N R17E Sec 9 NENW	20.0	W'NESW	20.00
TION R18E Sec. 32 SWSWNWSE, SESENESEW	5.0	NESENE	10.0	Sec 5 lot 9	4.20
T11N R17E Sec. 4 Thar public land within the boundary of MS 3148 in approximately the SWNW of Section 4. The lotting of this parcel is percling a cadastral survey.	2.0	SENESE	10.0	T13N R20E Sec 18 SWSE	40.00
T11N R17E Sec 4 NWSWNW	10.0	SESENE	10.0	T14N R18E Sec. 35 SESESESW	2.5
NESWNW	10.0	SESENE	10.0	T14N R23E Sec. 34 NESW	400
SESWNW	10.0	SESENE	10.0	T15N R21E Sec. 22 SENW	200
S'SENW	20.0	SESENE	10.0	T15N R22E parts of Sec. 19, 20, 29	125.0
SWSWNE	10.0	SESENE	10.0	T15N R22E Sec 32, lot 2	11.34
W'NWSE	20.0	SESENE	10.0		
E'NESW	20.0	SESENE	10.0		
NESESW	10.0	SESENE	10.0		
SESESW	100	SESENE	10.0		
NENWSW	100	SESENE	10.0		

## Attachment 18: Wild and Scenic Rivers Study

Through the Wild and Scenic Rivers (W&SR) Act (PL 90-542, as amended) Congress has declared, "... that the established national policy of dam and other construction at appropriate sections of the rivers of the United States needs to be complemented by a policy that would preserve other selected rivers or sections thereof in their free-flowing condition to protect the water quality of such rivers and to fulfill other vital national conservation purposes."

In 1993 the Challis Resource Area - BLM completed an inventory to determine which rivers flowing through BLM-administered lands within the Challis Resource Area would be eligible for further study for possible inclusion in a national rivers system. The results of that inventory and evaluation were first published in an eligibility report in July 1992. Following an open comment period, a revised eligibility report was published in March 1993, with an addendum in June 1993 which incorporated additional public comments. Those eligible rivers were then included in a "suitability" study, which was part of the Challis Draft Resource Management Plan (DRMP, Volume 2, pp. 392a-399b). Results of that study were included in the Proposed RMP (see PRMP, Volume 1, Wild and Scenic Rivers, pp. 98-100). Rivers that are found suitable in the approved RMP (see Wild and Scenic Rivers, pp. 76-78) may be recommended to Congress for inclusion in the National Wild and Scenic Rivers System, at the discretion of the Idaho BLM State Director.

The BLM considered many factors in determining the suitability of each eligible segment for inclusion in a national rivers system. Those factors included such things as the length of the segment, outstandingly remarkable (OR) values present within the river corridor, floatability, flow status, importance to the suitability of other segments, water development potential, the BLM's ability to manage the segment as a designated river, other opportunities to manage the OR values present, commitment of other involved land owners in sharing administration of the segment, identified support of or opposition to designation, consistency with other approved plans, and estimated potential costs of administering the segment, if designated.

In addition to considering the qualities of the river segment and its corridor, the BLM recognized that proposing that a river segment be found suitable for designation as part of a national rivers system is also an issue of allocation. For example, a river segment may have numerous OR values present within the river corridor, but because of other issues such as current or proposed uses in or near the corridor, the BLM may have chosen not to allocate that river for management as a national wild, scenic, or recreational river. In those cases the rivers were found unsuitable. Although the free-flowing character of the river, the presence and importance of OR values, and the protection that would be afforded under the W&SR Act were given heavy consideration, they were not viewed as circumstances that would require a finding of "suitable" on any given river segment. The BLM understood the charge of the W&SR Act to be to determine which, if any, river segments within the planning area would be suitable for inclusion in a national river system and to prescribe management that would protect those rivers' qualities.



While a suitability finding was completed on most of the eligible river segments, a suitability finding on some segments was deferred to later coordinated river studies. Section 5(c) of the W&SR Act states its intent for coordinated river study: "The study of any of said rivers shall be pursued in as close cooperation with appropriate agencies of the affected State and its political subdivisions as possible, shall be carried on jointly with such agencies if request for such joint study is made by the State, and shall include a determination of the degree to which the State or its political subdivisions might participate in the preservation and administration of the river should it be proposed for inclusion in the national wild and scenic river system."

In 1991 Idaho BLM State Director entered into a Memorandum of Understanding (MOU) with the Governor, State of Idaho, and Regional Foresters of the Northern and Intermountain Regions of the Forest Service. The purpose of the MOD is to "formalize a cooperative relationship for conducting river planning efforts and Wild and Scenic Rivers Studies of Idaho's rivers; among the State of Idaho, the Forest Service, and Bureau of Land Management. It affirms commitments to: prioritize Federal Wild and Scenic Rivers Studies and coordinate Federal studies with State planning activities; share data and planning resources between State and Federal water resource planning agencies; and coordinate public education and information outreach programs." Further, in 1992 the affected Forest Supervisors, BLM District Manager, and Idaho Department of Water Resources representative entered into a Study Agreement whose purpose "is to coordinate river basin planning activities in the Upper Salmon River Basin consistent with the MOD dated February 14, 1991 between the signatory agencies. This will include definition of the study area, designation of agency roles, timing and funding for the planning process, collection and sharing of data, and implementing procedures." Three of the rivers included in the study agreement are the Pahsimeroi River, the East Fork Salmon River, and the Main Salmon River. As a result of these agreements, the Challis RMP defers completion of the suitability study for these rivers to a coordinated study effort (see RMP Decisions, Wild and Scenic Rivers, Goal 1, #2, p. 77).

In addition to the Main Salmon, East Fork Salmon, and Pahsimeroi rivers, the Challis RMP also defers a suitability finding on nine other segments (see RMP Decisions, Wild and Scenic Rivers, Goal 1, #2, 3, and 5, pp. 77-78) which are closely linked to and should be studied with the three main deferred rivers, would be suitable only as part of a system, or are logical extensions of river segments administered by the Forest Service or Upper Snake River District BLM. The BLM deferred a suitability finding on these segments until later coordinated study because studying only the portion of a river which is BLM-managed would not present a complete picture of the suitability of the entire river reach.

### **Attachment 19: Approved Methods for Waste Disposal**

1. Sanitation facilities would be provided at the intensely-used recreation sites along the rivers and disposal of human waste would only be allowed at the provided sanitation facilities. Camping parties along the river must pack out their solid waste in porta-potties or in one of the rocket box systems commonly used by river outfitters.
2. People would be required to pack out and dispose of their litter properly.
3. Fires would only be allowed in designated fire rings in the campgrounds or recreation sites, or in approved fire pans commonly used by river outfitters along the river. If a party built a fire in a fire pan, they would be required to completely extinguish all embers and pack out the ashes.

## Attachment 20: Criteria for Road Maintenance Levels

Note: The following codes for road maintenance levels are from the "Facility Inventory Maintenance Management System Manual," November 22, 1989, pages 21 and 22. Levels are listed from highest level of maintenance (level 5) to lowest level of maintenance (level 1). At present, road surfaces on BLM roads within the Challis Resource Area are maintained at levels 3, 2, or 1.

Level	Description
5	This level of maintenance is for collector, double lane, aggregate or bituminous surface roads with an average daily traffic greater than 15. Safety and comfort are important considerations. In addition to a scheduled maintenance program, these roads have a preventative maintenance program established to maintain the integrity of the system.
4	This level is used on roads which are generally kept open year around or on high-use seasonal roads. Driver safety and convenience are more important considerations than for level 3 roads. Roads in this maintenance level are typically double lane with a native or aggregate surface. The roadway is maintained on a scheduled basis. A preventative maintenance program may also be established. Problems are repaired as soon as discovered.
3	This level is for roads which are seasonal in nature or occasionally open year around. Traffic volumes approach an average daily traffic of 15 vehicles. Roads are typically single lane with an aggregate or native surface. Roads are maintained as needed to keep drainage functional, maintain roadway prism, maintain sight distance, and consider driver safety and convenience.
2	This level is used for roads where management requires a road to be open seasonally for limited passage of traffic. Traffic is generally administrative, with some minor specialized use or moderate seasonal use. Maintenance is minimal, and includes brush and obstruction removal, maintenance of drainage facilities, and minimum maintenance of road prism.
1	This level is for roads which only receive basic custodial care required to protect the road investment and/or adjacent lands and resource values. Normally, these roads are blocked and not open for traffic, or are only open to restricted traffic. Closure and traffic restrictive devices are maintained. Primitive roads receive no roadbed maintenance. On other roads, culverts, waterbars, and other drainage facilities are maintained. Slides, fallen trees, and brush are left unless they affect roadbed drainage.

**Attachment 21: Withdrawal Status of Campgrounds and Recreation Sites\***

<b>Site Description</b>	<b>Site Location</b>	<b>Acreage</b>
Mackay Reservoir	T.7N.,R.23E.; Sec. 1: SWSW	40.00
	Sec. 2: SESE	40.00
Black Daisy Recreation Site!	T.7N.,R.23E.; Sec.11: SESE	40.00
Pinto Creek Rec. Site (Garden Creek)	T. 8N.,R.21E.; Sec.30: Lot 2	51.69
Upper East Fork Campground (Little Boulder Creek)	T. 9N.,R.17E.; Sec.22: SESW	40.00
	Sec.27: NWSW	40.00
	Sec.28: SWSE	40.00
Fox Creek Campground!	T.9N.,R.18E.; Sec. 3: Lot 3	39.39
	Lot 4	39.00
Lake Creek Picnic Site	T. 9N.,R.19E.; Sec.23: SESE	40.00
Ziegler's Hole Recreation Site!	T.10N.,R.18E.; Sec.24: SESW	40.00
Jimmy Smith Lake Campground	T.10N.,R.18R.; Sec.30: Lot 4	38.19
Clayton Ranger Station Campground!	T.11N.,R.17E.; Sec.29: Lot 11	37.30
	Sec.30: Lot 10	37.10
East Fork Recreation Site	T.11N.,R.18E.; Sec.22: Lot 5	29.39
Birch Creek Recreation Site!	T.11N.,R.18E.; Sec.22: Lot 8	38.43
Spud Creek Rec. Site!	T.11N.,R.18E.; Sec.22: Lot 11	25.89
	Sec.27: Lot 1	33.65
	Lot 2	0.92
	Sec.28: Lot 2	45.26
	Lot 3	44.05
Summit Creek Rec. Site	T.11N.,R.25E.; Sec.22: NENE	40.00
	Sec.23: NWNW	40.00
Bayhorse Creek Rec. Site	T.12N.,R.18E.; Sec. 2: S2SESE	20.00
	Sec. 11: N2NENE	20.00

Site Description	Site Location	Acreage
Deadman Hole Recreation Site	T.12N.,R.19E.; Sec.19: Lot 7	28.42
	Sec.30: Lot 1	32.30
	Lot 2	34.75
	Lot 3	41.38
Wood Creek Recreation Site (Dugway)	T.12N.,R.19E.; Sec. 6: Lot 13	26.14
Double Springs Recreation Site!	T.12N.,R.23E.; Sec.31: Lot 4	34.47
Round Valley Rec. Site (Challis Bridge)	T.13N.,R.19E.; Sec. 10: Lot 6	15.31
	Lot 7	33.80
Morgan Creek Recreation Site	T.16N.,R.19E.; Sec.33: Lot 2	35.10
Mike Ellis Bridge Recreation Site!	T.16N.,R.20E.; Sec.34: Lot 3	12.10
	Lot 4	24.80
	Lot 7	44.75
	Sec.35: Lot 1	23.15
Cow Creek Recreation Site!	T.16N.,R.21E.; Sec. 8: Lot 4	41.71
	Lot 5	46.80
Cronk's Canyon Recreation Site!	T.16N.,R.21E.; Sec. 8: Lot 8	52.00
	Sec.17: Lot 1	23.52
Total		1,450.76

\* Includes lands segregated from Homestead Entry, Desert Land Entry, Indian Allotment, Public Sale, and the General Mining Laws.

<sup>1</sup> Recreation site is not developed at present.

Attachment 22: Easements Needed to Ensure Public Access, by Ownership

Road Name	Road #	Number of Easements Needed		Miles of Easement	Township	Range	Section
		Private	State				
Road Creek	1902	1	0	1.0	9N	20 E	1, 12
Maim Gulch	1905	0	1	0.1	12 N	19 E	19
Lone Pine	1916	1	1	1.3	11 N	20 E	3
					13 N	19 E	36
Lower Cedar Creek	1918	2	0	0.5	7N	24 E	14,23,27
Jones-Cedar Creek	1919	1	0	0.5	8N	23 E	22
Bear Wallow-Gossi Spring	1925	0	1	1.3	11N	19 E	36
Broken Wagon	1928	2	0	1.0	11N	20 E	19,35
					11 N	21 E	30
Meadow Creek	1931	1	0	0.3	14 N	21 E	25
Pahsimeroi	1934	1	0	1.0	11N	23 E	14
West Donkey	1935	0	1	1.0	12 N	23 E	36
Howell Canyon	1944	0	1	1.0	9N	20 E	36
Cedar Creek Loop	1947	1	1	1.8	9N	22 E	16, 21
Substation	1951	1	0	0.3	13N	20 E	19
Gooseberry-Sheep	1955	1	1	2.0	11N	21 E	16, 20, 21, 22
Hillside	1962	1	0	1.5	12 N	24 E	16,23
Bradbury Flat SW	1970	0	1	0.8	13 N	19 E	36
Camp Creek	1980	3	0	0.75	13N	19 E	12
					13N	20 E	6, 7
Centennial Flat	1991		0	1.2	12 N	19 E	18, 19
					12 N	18 E	24
South Butte	1994	1	1	2.0	11 N	17 E	16,21
Sink Creek	1995	2	0	1.8	11 N	18 E	1,2, 11, 14
					12 N	18 E	35,36
Donkey Timber	1996	1	0	0.3	11N	25 E	8
Elkhorn	1998	0	1	1.3	11 N	24 E	36
Bartlett Point A	19143	1	1	2.0	8N	21 E	11,14,36
Mill Creek	30100	2	1	1.0	13N	23 E	2
					13N	24 E	16,21
Falls-Patterson Creek	30104	1	0	1.0	14 N	23 E	7, 18,20,
Big Creek	30150	3	1	2.0	13N	22 E	1
					14 N	22 E	36
					13 N	23 E	6

Attachment 23: Beneficial Use Classifications for Drainage Segments

Beneficial use classifications for streams in the Big Lost River, Little Lost River, East Fork Salmon River, Pahsimeroi River, and Main Salmon River drainages are shown below. Beneficial uses were either identified by the BLM through field surveys in 1991 (shown with an "X"), or listed as designated beneficial uses in the 1998 Idaho Administrative Code for the Idaho Department of Health and Welfare, Division of Environmental Quality, under IDAPA 16, Title 01, Chapter 02 - "16.01.02 - Water Quality Standards and Wastewater Treatment Requirements," March 23, 1998 (shown with a "D"). In addition to the beneficial uses listed below, *all* surface waters within the Challis Resource Area (and within the State of Idaho) have the following designated beneficial uses: Industrial Water Supply, Wildlife Habitat, and Aesthetics (IDAPA 16.01.02 Section 100, subsections 01.c, 04, and 05). No streams in the above drainages are identified by the BLM or designated in IDAPA 16.01.02 as an "outstanding resource waters" beneficial use. According to IDAPA 16.01.02 Section 101.01, all surface waters which are not yet designated by the Idaho Department of Health and Welfare, Division of Environmental Quality, "shall be protected for beneficial uses, which includes all recreational use in and on the water and the protection and propagation of fish, shellfish, and wildlife, wherever attainable." In addition, "...the Department will apply cold water biota and primary or secondary contact recreation criteria to undesignated waters...."

Drainage - Big Lost River

BENEFICIAL USE CLASSIFICATION

SEGMENT	PRIMARY CONTACT RECREATION	SECONDARY CONTACT RECREATION	COLD WATER BIOTA	SALMONID SPAWNING	AGRICULTURAL WATER SUPPLY	DOMESTIC WATER SUPPLY	SPECIAL RESOURCE WATERS
ROCK CREEK		X	X		X		
LONE CEDAR CREEK			X		X		
MAHOGANY CREEK		X	X	X	X		
FRANKUN CANYON			X		X		
NAVARRE			X	X	X		
LEHMAN CREEK			X	X	X		
BOONE CREEK			X		X		
GARDEN CREEK		X	X		X		
GRANT		X	X		X		
BIG LOST	D	D	D	D	D	D	D
CORRAL CREEK		X	X		X		
SAGE CREEK		X	X		X		
BRADSHAW CREEK		X	X		X		
N. FORK SAGE CREEK		X	X		X		
JONES CREEK			X		X		
UPPER CEDAR CREEK		X	X		X		
DEEP CREEK			X		X		
TWIN BRIDGES CREEK	X	X	X	X			
MACKAY RESERVOIR	X	X	X	X	X		
THOUS. SPRINGS CR.		X	X	X	X		

- Water Quality Limited Segment as of May 15, 1998 (Draft DEQ Section 303(d) list)
- X = Beneficial Use Identified by the BLM during 1991 field surveys
- D = Beneficial Use Designated by the Division of Environmental Quality

Drainage Little Lost River

BENEFICIAL USE CLASSIFICATION

SEGMENT	PRIMARY CONTACT RECREATION	SECONDARY CONTACT RECREATION	COLD WATER BIOTA	SALMONID SPAWNING	AGRICULTURAL WATER SUPPLY	DOMESTIC WATER SUPPLY	SPECIAL RESOURCE WATERS
SUMMIT CREEK •		X	X	X	X		<b>B</b>
DRY CREEK		X	X	X	X		

Drainage - East Fork Salmon River

BENEFICIAL USE CLASSIFICATION

SEGMENT	PRIMARY CONTACT RECREATION	SECONDARY CONTACT RECREATION	COLD WATER BIOTA	SALMONID SPAWNING	AGRICULTURAL WATER SUPPLY	DOMESTIC WATER SUPPLY	SPECIAL RESOURCE WATERS
EAST FK. SALMON	D	D	D	D	D	D	D
HORSE BASIN			X	X	X		
BEAR CREEK			X	X	X		
ROAD CREEK			X	X	X		
MOSQUITO CREEK			X	X	X		
HERD CREEK	X	X	X	X	X		
LAKE CREEK		X	X	X	X		
MCDONALD CREEK			X	X	X		
FOX CREEK			X		X		
PINE CREEK			X	X	X		
BAKER CREEK			X		X		
WICKIUP CREEK		X	X	X	X		
UTTLE BOULDER CR.		X	X	X	X		
BIG BOULDER CREEK	X	X	X	X	X		
BLUETT CREEK			X		X		
BIG LAKE CREEK		X	X	X	X		
JIMMY SMITH CREEK		X	X	X	X		
CORRAL CREEK			X	X	X		
MARCO CREEK					X		

- Water Quality Limited Segment as of May 15, 1998 (Draft DEQ Section 303(d) list)
- X Beneficial Use Identified by the BLM during 1991 field surveys
- D Beneficial Use Designated by the Division of Environmental Quality

*Note:* In addition to the beneficial uses listed above, all surface waters within the Challis Resource Area have the following *designated* beneficial uses: Industrial Water Supply, Wildlife Habitat, and Aesthetics.



Drainage Pahsimeroi River

BENEFICIAL USE CLASSIFICATION

SEGMENT	PRIMARY CONTACT RECREATION	SECONDARY CONTACT RECREATION	COLD WATER BIOTA	SALMONID SPAWNING	AGRICULTURAL WATER SUPPLY	DOMESTIC WATER SUPPLY	SPECIAL RESOURCE WATERS
UTILE MORGAN CREEK		X	X	X	X		
PATTERSON CREEK-	X	X	X	X	X		
MILL CREEK			X		X		
STINKING CREEK			X		X		
BIGCREEK*	X	X	X	X	X		
LONG CREEK		X	X	X	X		
BABY CREEK			X		X		
SHORT CREEK		X	X	X	X		
SQUAW CREEK			X		X		
OONKEY CREEK		X	X	X	X		
GOLDBURG CREEK		X	X	X	X		
BURNT CREEK		X	X	X	X		
ELKHORN CREEK			X		X		
PAHSIMEROI RIVER-	0	0	0	0	0	0	0
OOUBLE SPRING			X	X	X		
MEAOOW CREEK			X		X		
ELBOW CREEK			X		X		
SULPHUR CREEK			X		X		
TRAIL CREEK			X		X		
LAWSON CREEK			X		X		
MORSE CREEK-	X	X	X	X	X		

- Water Quality Limited Segment as of May 15, 1998 (Draft DEQ Section 303(d) list)
- X Beneficial Use Identified by the BLM during 1991 field surveys
- D Beneficial Use Designated by the Division of Environmental Quality

Note: In addition to the beneficial uses listed above, all surface waters within the Challis Resource Area have the following *designated* beneficial uses: Industrial Water Supply, Wildlife Habitat, and Aesthetics,

Drainage Main Salmon River (page 1 of 2)

BENEFICIAL USE CLASSIFICATION

SEGMENT	PRIMARY CONTACT RECREATION	SECONDARY CONTACT RECREATION	COLD WATER BIOTA	SALMONID SPAWNING	AGRICULTURAL WATER SUPPLY	DOMESTIC WATER SUPPLY	SPECIAL RESOURCE WATERS
MAIN SALMON RIVER	0	0	0	D	D	D	D
MCKIM		X	X	X	X		
ALLISON CREEK			X		X		
COW CREEK		X	X	X	X		
SHEP CREEK			X		X		
DRY			X	X	X		
CAMP CREEK			X		X		
BROKEN WAGON			X		X		
LONEPINE			X	X	X		
WARM SPRINGS CR.	X	X	X	X	X		
SPUD CREEK			X		X		
SULLIVAN CREEK			X		X		
FRENCH CREEK			X		X		
THOMPSON CREEK		D	D	D	D		
BRUNO CREEK			X	X	X		
SQUAW CREEK		0	D	D	D		
KINNIKINIC CREEK			X	X	X		
BIRCH CREEK			X		X		
SINK CREEK			X	X	X		
LYON CREEK			X	X	X		
RATTLESNAKE CREEK			X		X		
BAYHORSE CREEK			X	X	X		
CENTENNIAL FLAT			X		X		

- Water Quality Limited Segment as of May 15, 1998 (Draft DEQ Section 303(d) list)
- X Beneficial Use Identified by the BLM during 1991 field surveys
- D Beneficial Use Designated by the Division of Environmental Quality

Note: In addition to the beneficial uses listed above, all surface waters within the Challis Resource Area have the following *designated* beneficial uses: Industrial Water Supply, Wildlife Habitat, and Aesthetics.

Drainage Main Salmon River (continued - page 2 of 2)

BENEFICIAL USE CLASSIFICATION

SEGMENT	PRIMARY CONTACT RECREATION	SECONDARY CONTACT RECREATION	COLD WATER BIOTA	SALMONID SPAWNING	AGRICULTURAL WATER SUPPLY	DOMESTIC WATER SUPPLY	SPECIAL RESOURCE WATERS
GARDEN CREEK	X	X	X	X	X	X	
MILL CREEK			X	X	X		
JEFF'S CREEK			X		X		
CHALUS CREEK	X	X	X	X	X		
DARLING CREEK			X	X	X		
MORGAN CREEK		X	X	X	X		
W.F.K. MORGAN C.		X	X	X	X		
BLUE CREEK			X		X		
BLOCK CREEK			X		X		
SAGE CREEK			X		X		
ELLIS CREEK			X		X		
LITTLE HAT CREEK			X	X	X		
BIG HAT CREEK		X	X	X	X		
PARK CREEK			X	X	X		

- Water Quality Limited Segment as of May 15, 1998 (Draft DEQ Section 303(d) list)
- X Beneficial Use Identified by the BLM during 1991 field surveys
- O Beneficial Use Designated by the Division of Environmental Quality

Note: In addition to the beneficial uses listed above, all surface waters within the Challis Resource Area have the following *designated* beneficial uses: Industrial Water Supply, Wildlife Habitat, and Aesthetics,

## Attachment 24: Grazing Management Summary

Allotment	Class <sup>1</sup>	AUMs <sup>2</sup>	Season of Use <sup>3</sup>	Allotment	Class!	AUMs <sup>2</sup>	Season of Use <sup>3</sup>
Allison Cr.	C	532	May 01-Oct 21 *	Squaw Cr.	C	264	May 21-Oct 15*
Hat Cr.	C	1,214	May 10-Oct 28*	Eastfork	CH	288	May 21-Jun 22
Morgan Cr.	CH	2,395	May 01-Dec 31 *	Bayhorse	C	205	May 15-Oct 20*
Lawson Cr.	C	1,490	May 01-Oct 16*	Bald Mountain	C	446	May 16-Oct 15*
Lit. Morgan	C	350	May 01-Dec 15*	Bradshaw Bas.	C	475	May 16-Jul 15
Highway	H	74	May 16-Oct 31	Bradbury Flat	C	308	May 16-Sep 27
Eddy Creek	CH	93	May 01-Jan 30*	Mountain Sprgs	C	8,375	May 15-Nov 20*
Trail Cr.	C	277	May 01-Oct 20*	Road Cr.	C	204	May 16-Aug 31
Spud Cr.	C	227	May 08-Jul 15	Herd Cr.	C	990	Jun 16-Oct 31
Falls Cr.	CH	545	May 01-Nov 15	Stanley B. Tr.	C	42	May 29-Nov 01 *
Hamilton	C	60	May 11-Jul 10	Challis Cr.	C	139	May 25-Jun 14
Mahogany Cr.	C	113	May 10-Jul 31	Lime Cr.	C	140	May 15-Oct 15*
Patterson Cr.	C	120	May 01-Jun 06	Pennal Gulch	C	94	May 05-Jun 29
Grouse Cr.	CS	2,181	Apr 26-Jan 15	Spud Cr.	C	236	May 10-Jul 12
Meadow Cr.	C	240	May 20-Sep 20	Thompson Cr.	C	51	Jul 1-Sep 30
Countyline	C	496	May 05-Jun 15	Pine Cr.	C	198	May 23-Jun 30
Mill Cr.	CH	155	May 01-Nov 15	Sullivan Cr.	CH	63	May 11-Oct 15*
Big Cr.	CH	396	May 01-Oct 31	French Cr.	C	28	Jun 01-Aug 15
L. Goldberg	C	200	May 05-Jun 15	Split Hoof	C	187	May 16-Jun 15
Bear Cr.	CS	1,301	May 16-Nov 30	Arentson Gulch	C	448	May 20-Sep 25
Pines/Elkhorn	CSH	1,840	May 16-Nov 15	Dickey	C	570	May 18-Sep 30
Goldburg	C	77	Jun 01-Aug 06	Whiskey Spr.	C	281	May 10-Jul 09
Donkey Hills	C	1,328	May 16-Oct 31	Mackay	CH	1,584	May 01-Dec 15
U. Pahsimeroi	CS	3,306	May 16-Nov 30	Spengler (Asay)	C	108	May 11-Jul 25
Rock Cr.	C	163	May 29-Sep 03	Woodbury	C	30	Nov 01-Nov 30
Burnt Cr.	C	858	Jun 16-Sep 30	Copper Basin	C	1,198	May 15-Oct 17*
Dry Cr.	C	2,024	Jun 16-Sep 30	Boone Creek	CH	714	May 15-Oct 26
Summit Cr.	C	1,920	May 21-Oct 31	Wildhorse	CH	2,036	May 07-Oct 10*
Round Valley	C	313	May 01-Jan 01 *	Sage Creek	C	1,023	May 16-Sep 30
Garden Cr.	CH	601	May 15-Sep 15	Thousand Spr.	C	881	May 01-Dec 25*
Warm Springs	C	4,295	May 01-Dec 31*	Willow Creek	C	121	Jun 11-Jul 10
				Total		50,911	

<sup>1</sup> C=Cattle, H=Horses, S=Sheep.

<sup>2</sup> Active preference in AVMs as of April 9, 1999.

<sup>3</sup> Earliest date on allotment to latest date livestock are permitted.

\* Split season; livestock are not on the allotment for the entire time shown.

*Note:* The information contained in this table reflects the most recent allotment information available. Adjustments which would improve resource conditions or which would enhance the BLM's ability to manage livestock grazing may be made throughout the life of the RMP.

## **RMP** Glossary

## List of Acronyms

ACEC	Area of Critical Environmental Concern	IRAP	Integrated Resource Activity Plan
ACHP	Advisory Council on Historic Preservation	LUP	Land Use Plan
ADC	Animal damage control	MBF	Thousand board feet
AIE	Analysis, interpretation, evaluation	MFP	Management Framework Plan
AMP	Allotment Management Plan	MMBF	Million board feet
ARPA	Archaeological Resources Protection Act	NEPA	National Environmental Policy Act
ASL	Above sea level ATV All-terrain vehicle	NHPA	National Historic Preservation Act
AUM	Animal unit month	NMFS	National Marine Fisheries Service
BLM	Bureau of Land Management	NPS	National Park Service
BMP	Best management practice	NRHP	National Register of Historic Places
BPA	Bonneville Power Administration	NSO	No surface occupancy
CFR	Code of Federal Regulations	NWSRS	National Wild and Scenic River System
CRMP	Cultural Resource Management Plan or, Coordinated Resource Management Plan	OHV	Off-highway vehicle, sometimes called off- road vehicle (ORV)
CRPP	Cultural Resource Project Plan	OR	Outstandingly remarkable (value)
DBH	Diameter at breast height	PILT	Payment in lieu of taxes
DEQ	Department of Environmental Quality	PNC	Potential natural community
DRMP	Draft Resource Management Plan	PRMP	Proposed Resource Management Plan
ERMA	Extensive Recreation Management Area	PU	Planning Unit RA Resource Area
ESA	Endangered Species Act	RAMP	Recreation Area Management Plan
FERC	Federal Energy Regulatory Commission	R&PP	Recreation & Public Purposes (Act)
FLPMA	Federal Land Policy and Management Act	RMP	Resource Management Plan
FTE	Full time equivalent FY Fiscal year	RNA	Research Natural Area
HCRS	Heritage Conservation and Recreation Service	ROS	Recreation opportunity spectrum
HMA	Herd Management Area	SHPO	State Historic Preservation Office(r)
HMAP	Herd Management Area Plan	SMA	Special Management Area
HMP	Habitat Management Plan	SOP	Standard operating procedure
ID	Interdisciplinary	SRMA	Special Recreation Management Area
IDFG	Idaho Department of Fish and Game	TES	Threatened, endangered, sensitive
IDSL	Idaho Department of State Lands	USFS	United States Forest Service
IMACS	Intermountain Antiquities Computer System	USFWS	United States Fish and Wildlife Service
		VRM	Visual resource management
		WSA	Wilderness Study Area
		WSR	Wild and Scenic River

## Glossary Definitions

**Acre-foot** -A measure of water or sediment volume equal to the amount which would cover an area of 1 acre to a depth of 1 foot (325,851 gallons or 43,560 cubic feet).

**Activity planning** -A level of BLM planning where objectives are established and a plan of activities to meet those objectives is developed. Examples referred to in the Challis RMP include Integrated Resource Activity Plans, Habitat Management Plans, and Allotment Management Plans. (Also see project planning.)

**Adjustment Area** -A portion of a Resource Area where BLM administered public lands are considered unnecessary for long term public ownership, and those lands are identified for disposal through sale, exchange, Desert Land Entry, etc. Adjust-ment areas are in contrast to Management Areas. (Instruction Memorandum No. ID-89-395, August, 1989)

**Adventures in the Past** -The BLM's "umbrella" strategy for promoting public education and out-reach in cultural resources and for enlisting public involvement in the protection of archaeological resources. Goals include increasing the public's enjoyment of cultural resources, demonstrating that the BLM is a good steward of cultural resources, and reducing the destruction of cultural resources by 1) expanding interpretation, 2) showcasing cul-tural resources with recreation and tourism poten-tial, 3) promoting scientific study, research and management projects, and educational experiences, 4) increasing on-the-ground presence to combat vandalism, and 5) focusing on cultural resources with ethnic and minority ties to create a sense of identity and community.

**Allotment** -An area of land designated and man-aged for grazing of livestock; may contain BLM, other Federally managed, private, and/or State lands.

**Allotment categorization** - A process used by the BLM to place grazing allotments into one of three categories (maintain, improve, custodial) to prioritize them for future management.

**Maintain (M) allotments:** Most of the public lands in the allotment are proposed for retention; the range condition and trend is satisfactory; site potential for improvement is moderate or low; resource conflicts are moderate or low; opportunities may exist for positive economic return from public investments; and present management appears satisfactory. Generally, these allotments have no significant resource problems and present management is achieving management goals.

**Improve(I) allotments:** An allotment may be placed into the "improve" category if any of the following criteria are applicable: most of the public lands in the allotment are proposed for retention; range condition and trend are unsatisfactory; site potential for improvement is high; resource conflicts are high; opportuni-ties exist for positive economic return from public investments; and present management appears to be unsatisfactory.

**Custodial (C) allotments:** Public lands in the allotment are proposed for retention or disposal; range condition and trend are satis-factory; site potential for improvement is low or moderate; resource conflicts are low or moderate; opportunities do not exist for positive economic return from public invest-ments or are constrained by technology or economic factors; and present management appears satisfactory.

**Allotment Management Plan (AMP)** -A documented program which applies to livestock operations on public lands and which is prepared in careful and considered consultation, cooperation, and coordination with the permittee(s) involved; prescribes the manner in which and extent to which

livestock operations will be conducted in order to meet multiple use, sustained yield, economic, and other needs and objectives for public lands. AMPs also describe the type, location, ownership, and general specifications for range improvements to be installed on public lands to meet livestock grazing and other objectives of land management, and contain other such provisions as may be prescribed by the authorized officer.

Allowable cut (allowable sale quantity) - The amount of timber that can be harvested on an annual or decadal basis consistent with the principles of multiple use and sustained yield.

Anadromous fish - Those species of fish that mature in the sea and migrate into freshwater streams to spawn; *e.g.*, salmon, steelhead trout.

Analysis, interpretation, evaluation (AIE) - A process of determining whether a BLM grazing allotment is making progress toward meeting land use plan goals and objectives, and whether management changes are necessary.

Angler day - A portion of a day spent fishing.

Animal unit month (ADM) - The amount of forage needed to sustain one cow unit or its equivalent (one horse or five sheep, all over six months old) for one month (approximately 800 pounds of forage).

Appropriate management level (AML) - The optimum number of wild horses that provides a thriving natural ecological balance on the public range.

Aquatic - Living or growing in or on the water.

Archaeological resources - Sites, areas, structures, objects, or other material evidence of prehistoric or historic human activities.

Archaeological site - A geographic location containing structures, artifacts, material remains, and/or other evidence of past human activity.

Area of Critical Environmental Concern (ACEC)- Acreage within BLM public lands where special management attention is required (when such areas are developed or used or where no development is required) to protect and prevent irreparable damage to important historical, cultural, or visual values, fish and wildlife resources, or other natural systems or processes, or to protect life and safety from natural hazards. The identification of a potential ACEC shall not, of itself, change or prevent change of the management or use of public lands. (43 CFR 1601.0-5(a))

Artificial regeneration - The re-establishment and development of plant cover through the direct action of man by seeding or planting.

Backcountry - An area commonly referred to as roadless.

Back Country Byway - A vehicle route that traverses scenic corridors utilizing secondary or back country road systems. National Back Country Byways are designated by the type of road and vehicle needed to travel the byway.

Barrier - An impediment to movement of organisms across the landscape which is natural, such as water bodies or mountain ranges, or man-made, such as roads, fences, or irrigation diversion structures.

Beneficial use - Any of the various uses which may be made of the water, including, but not limited to, domestic water supply, industrial water supply, agricultural water supply, navigation, recreation in and on the water, wildlife habitat, and aesthetics. A beneficial use is identified based upon actual use, the ability of a water to support a non-existing use either now or in the future, and its likelihood of being used in a given manner. (Idaho Water Quality Standards - IDAPA 16.01.02.100)

Best management practice (BMP) - A practice or combination of practices determined by the state to be the most effective and practicable (including technological, economic, and institutional considerations) means of preventing or reducing the amount



of pollution generated by nonpoint sources to a level compatible with water quality goals.

Big game - Those species of large mammals normally managed as a sport hunting resource; includes elk, mule deer, pronghorn antelope, and bighorn sheep.

Biodiversity (biological diversity) - The variation in components and processes of an ecosystem; *i.e.*, the distribution and abundance of different plant and animal communities and species over time and space. This variation is typically studied and analyzed at four levels of diversity: genetic, species, community, and landscape. (Also see: *genetic diversity*, *species diversity*, *community diversity*, and *landscape diversity*.)

Biological assessment - In general, a documented review of programs or activities in sufficient detail to determine how an action or proposed action may affect any Federally listed threatened or endangered wildlife, fish, or plant species. Specifically, a procedural step in the interagency consultation process under the Endangered Species Act, Section 7, where the BLM submits a written summary of potential project impacts to threatened or endangered species to the VSFWS and/or NMFS for their evaluation.

Board feet - A unit of solid wood one foot square by one inch thick. Generally, five board feet log measure is approximately equivalent to one cubic foot of round wood.

Bog - Soft, saturated ground; marsh.

Boot stage - A plant growth stage in grasses at which time the flowering portion is beginning to form in the leaf sheath.

Buffer strip - A land area of varying size and shape immediately adjacent to stream courses or to other water bodies, where the type and/or intensity of land use is managed to meet defined water resource goals. Also: A protective area adjacent to an area of concern requiring special attention or protection (*e.g.*, wildlife habitat).

Candidate species - A plant or animal species designated by the VSFWS or NMFS as a candidate for listing as threatened or endangered (see *threatened species*, *endangered species*). A candidate species is a plant or animal species for which the VSFWS or NMFS currently has on file substantial information to support a proposal to list the species as endangered or threatened (see *proposed species*). A candidate species' numbers are declining so rapidly that official listing as threatened or endangered pursuant to Section 4 of the Endangered Species Act may become necessary as a conservation measure. Declines may be due to one or more factors, including the following: destruction, modification, or curtailment of the species' habitat or range; overutilization for commercial, sporting, scientific, or educational purposes; disease or predation; the inadequacy of existing regulatory mechanisms; or other factors.

Carrying capacity (*syn.* grazing capacity) - The maximum stocking rate possible without inducing damage to vegetation or related resources. Carrying capacity may vary from year to year on the same area due to fluctuating forage production. (Society for Range Management 1974)

Chaining- A vegetative land treatment consisting of dragging a heavy anchor chain in a "V" shape behind a pair of tractors moving in a direction parallel to each other. This uproots trees and shrubs and reduces competition for water and soil nutrients.

Clearcut - The method of harvesting timber by removing all trees (which are larger than seedlings) in a stand in a single cut. Also, a silviculture system where a crop of trees is cleared from a large area at one time and regeneration occurs from a) natural seeding from adjacent stands, b) seed contained in the slash or logging debris, c) advanced growth (seedlings), and/or d) planting or direct seeding. An even-aged forest usually results.

Cobble (substrate) embeddedness (also embeddedness) - The degree to which cobble-sized rocks (about 3 inches in diameter) are encased in fine sediments; expressed as a percentage of surface

fine sediments, less than 6 mm (1/4 inch) in diameter, measured or estimated along cross-channel transects.

Commercial forest land - All forest land that is capable of yielding at least 20 cubic feet of wood per acre per year of commercial coniferous tree species. (Also see: *suitable commercial forest land*, *nonsuitable commercial forest land*, *noncommercial forest land*, *woodland*.)

Commercial product sales - Sales where the purchaser harvests forest products for resale. Planned (calculated as part of the allowable sale quantity) commercial product sales only occur on commercial forest lands.

Competition - The general struggle for existence in which living organisms compete for a limited supply of the necessities of life. Competition can exist between species, and even between individuals of a species, for food, shelter, space, nest sites, birthing sites, mates, access to water, and many other habitat and life cycle requirements.

Community - An ecological boundary defined by the species and species interactions which occur. (For example, a forest community contains those species which require or prefer a forested habitat for one or more biological processes (foraging, mating, nesting/denning, rearing, etc.).)

Community diversity - The variation of a community in a location and over time. The association of species in the community will be different as aspects of the environment (such as soil, moisture, or elevation) change. In addition, the same location can support different associations of species over time, as when the site is affected by fire or logging.

Conditional suppression - See *Fire suppression*.

Corridor - An avenue for movement across the landscape. (For example, forested land adjacent to a river may serve as a corridor for species that require forested cover.) In the natural landscape, corridors are generally contiguous avenues of

preferred habitat. In a human altered landscape, corridors may be less preferred but still functional avenues. Human activity may sometimes create corridors where none previously existed (e.g., disturbed areas along roadsides which are corridors for weed dispersal, or shrubby fencelines which are corridors for small mammals and some birds).

Crucial habitat (or key habitat) - Describes a particular seasonal range or other habitat component (e.g., winter or winter/yearlong range for big game animals; riparian habitat for riparian-dependent species; and wintering and/or nesting areas for sage grouse) which is a primary determining factor in a population's ability to maintain and reproduce itself at a certain level (theoretically at or above population objectives).

Cultural property - A definite location of past human activity, occupation, or use identifiable through field inventory, historical documentation, or oral evidence. Includes archaeological, historic, or architectural sites, structures, or places with important public and scientific uses, and possible religious importance to specified social and/or cultural groups. Concrete, material places and things that are classified, ranked, and managed through a system of inventory, evaluation, planning, protection, and utilization.

Cultural resource - According to BLM Manual 8100, Release 8-38: a general term meaning any cultural property or traditional lifeway value. Also, the physical remains of human activity (artifacts, ruins, petroglyphs, etc.) and conceptual content or context (as a setting for legendary, historic, or prehistoric events as a sacred area of native peoples, etc.) of an area.

Cultural resource inventory classes - An inventory system used to identify and assess cultural resource values on BLM public lands. *Class I*: an overview document discussing the known resources of a particular region and defining research goals and questions from known data; primarily a chronicle of past land uses. *Class II*: professionally conducted, statistically based random samples designed to help characterize the probable density,

diversity, and distribution of cultural resources in a large area. *Class III*: inventories conducted at 30 meter intervals or less to provide for intensive coverage over an entire project area, rather than a randomly selected sample area.

Cut slope - The uphill bank of a road built across a hill.

Designated critical habitat - Those areas formally designated as critical by the Secretary of the Interior or Commerce for the survival and -recovery of listed threatened and endangered species (50 CFR, Parts 17 and 226). Because the term has legal implications, its use is limited to only those habitats officially determined as critical by the Secretary.

Desired plant community - The plant community which provides the vegetation attributes required for meeting or exceeding RMP vegetation objectives. The desired plant community must be within an ecological site's capability to produce these attributes through natural succession, management action, or both.

Developed recreation site - A site developed primarily to accommodate specific intensive use activities or groupings of activities such as camping, picnicking, boating, swimming, winter sports, etc. These sites include permanent facilities which require continuing management commitment and regular maintenance, such as roads, trails, toilets and other facilities needed to accommodate recreation use over the long term. (BLM Manual)

Diameter at breast height (DBH) - The diameter of a standing tree measured 4.5 feet above the ground level on the uphill side.

Disjunct species - Species with a discontinuous distribution. The most common pattern is a large center of distribution with distant "disjunct" populations.

Dispersal corridor - A corridor through which animal populations move or distribute themselves throughout an area.

Disposal tracts - Public lands identified in the Challis RMP as unnecessary for long term public ownership. These lands would be made available for disposal through sale, exchange, Desert Land Entry, Carey Act, Recreation and Public Purposes Patent, Airport Grant, or State Indemnity Selection.

Disturbance - Any management activity that has the potential to accelerate erosion or mass movement. Also, any other activity that may tend to disrupt the normal movement or habits of a particular wildlife or plant species.

Diversion screen - A protective device installed on an irrigation diversion to prevent anadromous and resident salmonids from being diverted from a stream into an irrigation system.

Diversity - The distribution and abundance of different plant and animal communities and species within an area.

Dormant stage - A plant growth stage occurring after annual growth and reproduction when the plant prepares for winter.

Ecological condition - The present state of vegetation on a site compared to the natural potential of vegetation on the site.

Ecological site - A kind of land with a specific potential natural community and specific physical characteristics, differing from other kinds of land in its ability to produce vegetation and in its response to management. (*A Glossary of Terms Used in Rangeland Management*, Society of Range Management, 1989)

Ecological site inventory - A type of rangeland inventory where the current composition of species present on a given site is compared to the composition that should be there if the site were at climax or highest ecological condition.

Ecological status (*syn.* seral stage, seral community, successional community, successional stage) - To what degree the present state of kinds, proportions, and amounts of plants on an ecological site

resemble the potential natural community (climax successional stage) for the site. Classes are designated based on percentage of present plant community that is climax for that site: early seral (0 to 25%), mid-seral (25 to 50%), late seral (51 to 75%), and potential natural community (climax) (76 to 100%).

Ecosystem - An interacting system of organisms considered together with their environment; for example, a marsh, watershed, or lake ecosystem.

Ecotone - A relatively narrow, transition or junction zone between two or more different plant communities (ecosystems), such as the zone between a forested area and a sagebrush flat.

Edge - The site where different plant communities, successional stages, or vegetative condition classes meet and a change in flora, fauna, and microclimate occur. For example: the meadow/forest interface along the boundary of a timber harvest clearcut; the boundary between riparian vegetation (*e.g.*, willows) and sagebrush-grassland.

Effects (impacts) - The biological, physical, social, or economic consequences resulting from a proposed action. Effects may be adverse (detrimental) or beneficial, and direct, indirect, or cumulative. *Direct effects* are caused by the action and occur at the same time and place. *Indirect effects* are also caused by the action, but occur at a later time or further removed in distance. *Cumulative effects* include incremental effects of the proposed action when added to other past, present, or reasonably foreseeable future actions, regardless of what agency (Federal or non-Federal) or person undertakes the other actions. Cumulative effects can result from individually minor but collectively significant actions taking place over a period of time (40 CFR 1508.7).

Endangered species - Any plant or animal species that is in danger of extinction throughout all or a significant portion of its range, and has been officially listed as endangered by the Secretary of Interior or Commerce under the provisions of the Endangered Species Act. A final rule for the

listing has been published in the *Federal Register*.

Endemic species - Those native species whose distribution is restricted to a small, localized area; for example "central Idaho" or "the Salmon River canyon from Clayton to Ellis."

Environment - The aggregate of physical, biological, economic, and social factors affecting organisms in an area.

Environmental Assessment (EA) - A concise public document which complies with NEPA law and regulation and analyzes the effects of a proposed action. An EA briefly provides sufficient evidence and analysis for determining whether to prepare an Environmental Impact Statement or a Finding of No Significant Impact, aids an agency's compliance with NEPA when an EIS is unnecessary, and facilitates preparation of an EIS when necessary.

Environmental Impact Statement (EIS) - A detailed public document which complies with NEPA law and regulation. An EIS describes a major Federal action which significantly affects the quality of the human environment, provides alternatives to the proposed action, and analyzes the effects of the proposed action.

Ephemeral stream - A stream which has no predictable flow pattern and only flows in direct response to precipitation (rainfall), and whose channel is at all times above the water table.

Erosion- The wearing away of the land's surface by water, wind, ice or other physical processes. It includes detachment, transport, and deposition of soil or rock fragments.

Essential habitat - Pertaining to threatened, endangered, or sensitive species only - those areas possessing the same characteristics as critical habitat for a threatened or endangered species, without having been declared as critical habitat by the Secretary of the Interior or Commerce.

Enclosure - An area fenced to exclude grazing animals, usually for study purposes.

Existing roads, vehicle ways, and trails - For the purposes of the Challis RMP, "existing" is defined as the following: For Wilderness Study Areas (WSAs), "existing" refers to roads, vehicle ways, and trails which existed as of the Idaho Intensive Wilderness Inventory Final Decision (November 1980). For the remainder of the Challis Resource Area, "existing" refers to (a) roads, vehicle ways, and trails which exist at the time the Record of Decision for the Challis approved RMP is signed, and (b) any newly constructed road, trail, or parking area authorized by the BLM during the life of the RMP. Also see *road*; *vehicle way*; and *trail*.

Expenditures - The use of local and non-local sources of monies designated for local government public goods and services such as road and bridge maintenance, court operations, public safety, health and mental health services, solid waste disposal, welfare, and education.

Extensive Recreation Management Areas (ERMAs) - BLM administrative units where recreation management is only one of several management objectives and where limited commitment of resources is required to provide extensive and unstructured types of recreation activities. ERMAs may contain recreation sites. These areas consist of the remainder of land areas not included in Special Recreation Management Areas.

Fill slope - Earth placed during road construction using the side-cast method. The earth is taken out of the uphill (cut) slope and placed on the downhill side of the road (fill slope) to create a flat terrace.

Fire suppression - All work and activities associated with fire extinguishing operations, beginning with discovery and continuing until the fire is completely extinguished.

*Full suppression* consists of management designed to aggressively suppress all new fires on or threatening public land.

*Conditional suppression* consists of management which allows fires to continue to burn without active suppression activity, as long as they are burning within prescribed limits, including fire location, weather conditions, forces available, and fire size. Monitoring of the fire would be done throughout the fire's duration, and direct suppression would be undertaken if anyone condition is exceeded.

Firewood cutting - Cutting firewood for home or off-site use, usually in high volume (e.g., cord, pickup load).

Firewood gathering - Picking up dead and down wood for on-site campfire use.

Floodplain - The area or lowlands adjoining a body of standing or flowing water which has been or might be covered by overbank flows of water (floodwaters).

Flowering stage - A plant growth stage occurring when the reproductive portion of the plant begins to emerge.

Fluid energy leasable minerals - For the purposes of this RMP, includes oil, gas, and geothermal resources. Also see *leasable minerals*.

Forage- All browse and non-woody plants that are available to wildlife for grazing or harvested for feeding livestock. Normally includes only the current year's growth.

Forb - Any herbaceous plant species other than those in the *Gramineae* (grasses), *Cyperaceae* (sedges), and *Juncaceae* (rushes) families; fleshy leaved plants.

Forest land - Ten or more acres of land capable of being ten percent stocked by forest tree species and not currently developed for non-timber use. Lands developed for non-timber use may include areas for crops, improved pasture, residential or administrative areas, improved roads of any width, and adjoining road clearings or powerline clearings of any width. (Also see *commercial forest land*)

(suitable and nonsuitable), noncommercial forest land, woodland (suitable and nonsuitable).

**Forest product (woodland product)** - A product derived from trees, either directly, such as fuelwood and sawtimber, or indirectly (after processing), such as paper.

**Fragmented** - A term describing a landscape where large areas of suitable habitat are broken up into smaller patches which are surrounded or bisected by unsuitable habitat.

**Free-flowing** - As defined by the Wild and Scenic Rivers Act: A river which is "existing or flowing in natural condition without impoundment, diversion, straightening, rip-rapping or other modification of the waterway. The existence, however, of low dams, diversion works, and other minor structures at the time any river is proposed...shall not automatically bar its consideration...."

**Fry** - A young, recently hatched fish.

**Full suppression** - See *Fire suppression*.

**Full time equivalent (FTE)** - The number of person-year equivalents of both full and part time employment.

**Gabion** - A streambank erosion control structure consisting of a wire cage filled with rock and cobble.

**Genetic diversity** - The variation within individual species which results from genetic variability (the variation in traits and genes within a single species).

**Goal** - The desired state or condition that a resource management policy or program is designed to achieve (usually not quantifiable and may not have a specific completion date).

**Grazing permit** - Under Section 3 of the Taylor Grazing Act, a document authorizing the use of the public lands within grazing districts for the purpose of grazing livestock.

**Grazing preference (total grazing preference)**- The total number of animal unit months (AUMs) of livestock grazing on public lands, apportioned and attached to base property owned or controlled by a permittee or lessee. The *active preference* and *suspended preference* are combined to make up the total grazing preference. *Active preference* is that portion of the total preference for which grazing use may be authorized. *Suspended preference* is that portion of the recognized grazing preference which is placed in a suspended category because the preference exceeds the present available livestock grazing capacity.

**Grazing system** - A system of manipulating livestock grazing to accomplish desired results. *Seasonal (season long)*: grazing use throughout a specific season. *Deferred rotation*: discontinuance of livestock grazing on various parts of a range in succeeding years, allowing each part to rest successively during the growing season. Two, but more commonly three or more, separate pastures are required. *Rest rotation*: one pasture is totally rested from livestock grazing and all other pastures absorb the grazing load. *Trailing*: livestock use is limited to incidental grazing which occurs as livestock move through the area.

**Ground water** - Water beneath the earth's surface between saturated soil and rock that supplies wells and springs.

**Group selection** (harvest method) - The periodic removal of trees from all age groups in order to maintain a balanced uneven-aged structure. Group sizes range from 1/4 acre to 5 acres.

**Guzzler** - A water development for wildlife that relies on rainfall or snowmelt to recharge it, rather than springs or streams. Usually used where no other sources of wildlife water exist.

**Habitat** - A specific set of physical conditions that surround a species, group of species, or large community. For example, major habitat components for wildlife are food, water, living space, and cover.

Habitat type - The aggregate of land area potentially capable of producing similar plant communities at climax (Steele, *et. ai.* 1981). Each habitat type is named for the climax tree species and understory species that would eventually occupy a site at climax, under ideal conditions. In reality, habitat types indicate the potential of a site, for many factors (e.g., fire interval, climate, soil productivity, aspect, percent slope) will determine the vegetation that occupies a site over time.

Habitat Management Plan (HMP) - An approved activity plan for a geographical unit of land that identifies wildlife habitat management activities to be implemented to meet specific land use plan goals.

Harvest unit - A specified number of forest land acres marked for a proposed site-specific timber sale.

Headcut - An erosion feature of a stream characterized by an abrupt change in channel invert elevation (e.g., waterfall).

Helicopter logging - A harvest method where the yarding of cut trees is by helicopter to a loading point.

Herbaceous - Plants that are green and leaflike in appearance or texture and have characteristics typical of an herb, as distinguished from a woody plant.

Heritage Education - A nationwide BLM program that seeks to strengthen children's sense of personal responsibility for the stewardship of America's cultural heritage and to use historic and archaeological resources in math and science education.

Hiding cover - For elk, vegetation capable of hiding 90% of an elk seen from a distance of 200 feet or less.

Historic property - A term used in the National Historic Preservation Act that refers to a cultural resource which is considered eligible to be listed or is listed on the National Register of Historic

Places.

Hunter day - A portion of a day spent hunting.

Hydrology- The scientific study of the properties, distribution, and effects of water in the atmosphere, on the earth's surface, and in soil and rocks.

Integrated pest management - The use of several techniques (*i.e.*, fire, grazing, herbicide, biological agents) as one system to gain control of a pest species.

Integrated Resource Activity Plan (IRAP) - A type of activity plan which addresses a number of resources and programs. (Also see *activity plan*.)

Interdisciplinary (ID) team planning process - A process of assembling a team of staff resource specialists who become fully involved in a discussion of issues, problems, conflicts and concerns; the development of alternatives; analysis of environmental effects; and development of final recommendations for management decision. From time to time, members of the general public or specialists from outside groups or agencies may participate with ID teams.

Intermittent stream - A stream or segment of stream that flows only at certain times of the year when it receives water from springs or from some surface source such as melting snow in mountainous areas.

Interpretive site - A site where the local history, environment, and/or current land use practices are explained through signs and brochures or other media.

Invertebrates - A group of organisms which includes insects, butterflies, spiders, and worms.

Irretrievable - A loss of production or use of a renewable natural resource for a period of time. The loss of production or use *for that period of time* can not be "retrieved," but production or use of the resource may still be possible in the future -- *i. e.*, the land management action can be reversed

and the loss of production or use is not permanent. For example, if a mature timber stand is withdrawn from timber harvest to provide for wildlife needs, there is an irretrievable loss of sawtimber value from that stand for the period of time the stand is being managed for wildlife needs rather than timber production purposes.

**Irreversible** - A loss of production or use of a renewable or non-renewable resource that is permanent (cannot be reversed), or is so long term as to be considered permanent (*e.g.*, as in the case of soil productivity, which can only be renewed over very long time periods). An irreversible commitment of a resource implies loss of production or use for a period of time as well as loss of *future* options for production or use of the affected resource. For example, (1) permanent loss of non-renewable paleontological or cultural resources may result from vandalism, erosion, or surface disturbance; and (2) "wilderness" character may be permanently changed through construction and ongoing use of roads, which are obvious visual intrusions in a natural landscape.

**Island (of vegetation)** - An inclusion of one species or type of vegetation totally surrounded by other species or types.

**Issue** - See *planning issue*.

**Key ecosystem indicator species** - Species selected for management as components of a system which is being managed or monitored. These species are chosen because they are indicators of the health of the entire system. Key ecosystem indicator species may be: 1) wide-ranging species for whom landscape level patterns and processes are very important; 2) species dependent on many other species (such as predators at the top of the food chain); 3) common species that are important basic components of the system; or 4) rare or unique species that are especially sensitive to changes in the system.

**Key area** - A relatively small area that reflects or has the ability to reflect the effectiveness of management actions over a much larger area.

**Key habitat** - See *crucial habitat*.

**Knowledgeable and reasonable practices** - Those practices, or combination of component practices, developed through a systematic approach and implemented in a manner which demonstrates reasonable success in minimizing adverse resource impacts. Any knowledgeable and reasonable practice which is not expressly described in the Challis RMP, but is proposed and developed at a later date, would be based on the following: (1) current scientific rationale, applicable study results, or other documentation which reasonably demonstrates that improvement would result from implementing the practice; (2) the recommendations of an **III** team responsible for reviewing, interpreting, and documenting the scientific literature or study results upon which the knowledgeable and reasonable practice is based; and (3) completion of an environmental assessment documenting how the knowledgeable and reasonable practice would meet resource objectives.

**Landscape diversity** - The variation of pattern and size of communities within a landscape, including the size of unfragmented habitat, the existence of migration corridors, the juxtaposition of feeding and cover habitat, etc.

**Landscape level processes** - Natural or human activities which create patterns at the level of landscapes (*i.e.*, across community boundaries). Examples are periodic wildfire or human activities which affect a watershed (and its water quality or fisheries habitat).

**Land transfer** - The sale, exchange, or other conveyance of land from one owner to another, especially under the authority of land disposal laws such as the Desert Land Act, Carey Act, Recreation and Public Purposes Act, FLPMA, etc.

**Leasable minerals** - Minerals subject to lease by the Federal government under the Mineral Leasing Act of 1920, including coal, oil, gas, phosphate,



sodium, potassiw, oil shale, sulphur, and geothermal steam. Yearly lease rentals and production royalties are paid to the Federal government. In this RMP, leasable minerals are further categorized as either fluid energy leasable minerals (oil, gas, and geothermal resources) or non-energy leasable minerals.

Listed species - Those plant, animal, or fish species listed by the U.S. Fish and Wildlife Service or the National Marine Fisheries Service as "threatened" or "endangered."

Locatable minerals - Generally, the metallic minerals subject to development specified in the General Mining Law of 1872. Generally includes metallic minerals such as gold, silver, copper, and iron, and all other minerals not subject to lease or sale (limestone, talc, gypsum, etc.).

Management Area - A portion of the Resource Area where BLM administered public lands would remain in public ownership for the long term, unless the RMP is amended. Lands would be managed for multiple use purposes consistent with law and regulation. Management areas are in contrast to *Adjustment Areas*. (Instruction Memorandum No. ID-89-395, August, 1989)

Management concern - Resource activities or opportunities that are addressed in the RMP/EIS in order to ensure consideration of all multiple uses in the planning area.

Management Framework Plan (MFP) - A BLM land use plan for a specific area of land called a planning unit. MFPs were the first generation of BLM land use plans, prior to completion of Resource Management Plans. An MFP was written after completion of a Unit Resource Analysis as an inventory.

Management Situation Analysis (MSA) - The physical resource data and analysis of a planning unit, including current use, production, condition, and trend of resources, potentials and opportunities, and a profile of ecological values.

Mesic - Relatively moist habitat sites typically occupied by vegetative species requiring relatively higher amounts of soil moisture for survival.

Mineral withdrawal - Closure of public land to specific mineral development laws such as the Mining Law of 1872 and the Mineral Leasing Act of 1920. Withdrawal of public lands is subject to valid existing rights, such as valid mining claims and mineral leases which precede the withdrawal.

Mitigation- An action to avoid, minimize, reduce, eliminate, compensate, or rectify the impact of a management practice.

Monitoring - The systematic gathering of data to determine whether progress is being made in achieving land use objectives or goals.

Motorized vehicle - Any form of motorized transportation. (Also see *off-highway vehicle*.)

Multiple use - The management of the public lands and their various resource values so they are utilized in the combination that will best meet the present and future needs of the American people; making the most judicious use of the land for some or all of these resources or related services over areas large enough to provide sufficient latitude for periodic adjustments in use to conform to changing needs and conditions; the use of some land for less than all of the resources; a combination of balanced and diverse resource uses that takes into account the long term needs of future generations for renewable and nonrenewable resources...with consideration being given to the relative values of the resources and not necessarily to the combination of uses that will give the greatest economic return or the greatest unit output (FLPMA 1976).

National Register of Historic Places - A register of districts, sites, buildings, structures, and objects significant in American history, architecture, archaeology, and culture, established by the National Historic Preservation Act of 1966 (NHPA) and maintained by the Secretary of the Interior.

Natural regeneration (revegetation) - The regeneration or reforestation of a site by natural means, whether from seedlings originating by natural seeding, or from sprouts and other plants which reproduce vegetatively. Natural regeneration may or may not be preceded by site preparation.

Nested frequency trend monitoring - A method of monitoring rangeland trend that consists of observing plots of various sizes along a transect. The frame is constructed such that successively smaller plots are included within the next larger plot.

Nonattainment area - An airshed in which one or more air quality standards are not being met.

Noncommercial forest land - All forest land that is not capable of yielding at least 20 cubic feet of wood per acre per year of commercial tree species, or land capable of producing only noncommercial tree species. All noncommercial forest land is further classified as suitable woodland. (Also see *suitable woodland*, *woodland*, *commercial forest land*.)

Non-discretionary action - A BLM action that is required by law or regulation. These types of actions cannot vary by alternative within the RMP.

Non-energy leasable minerals - For the purposes of this RMP, all leasable minerals which are not considered fluid energy leasable minerals (oil, gas, geothermal resources). Also see *leasable minerals*.

Nongame - Species of animals which are not managed as a sport hunting resource.

Nonpatented claim - A mining operation with no privilege or right of sole use by an individual.

Nonpoint source - A source of water pollution which cannot be attributed to a specific point or small area, but is generated on a wider scale from a larger land area. Nonpoint source pollutants may include sediment, nutrient, chemical, or bacteria loadings to a body of water. Nonpoint sources of these pollutants may include activities such as

grazing, mining, timber harvesting, high use recreation, and road construction and maintenance.

Nonsuitable commercial forest land - Those lands incapable of sustained long term timber production (fragile nature or inability to adequately reforest) under existing harvest or reforestation technology. (Also see *suitable commercial forest land*.)

Nonsuitable woodland - Includes all fragile nonsuitable forest land and sites that are not biologically and/or environmentally capable of supporting a sustained yield of forest products.

Nonsuitable WSA - A Wilderness Study Area that has been studied by the BLM and recommended to the President for uses other than Wilderness.

No surface occupancy (NSO) stipulation - A stipulation which prohibits construction or placement of energy mineral development facilities (buildings, roads, drilling equipment, etc.) on an area of land surface. An NSO stipulation is often attached to energy mineral leases for particular tracts of land leased for energy mineral development. (See, *Attachment 10: Leasable Minerals Stipulations*, pp. 113-121 for other energy minerals stipulations specific to this RMP.)

Nonuse AUMs - Available grazing forage which is not permitted during a given time period.

Non-vascular plants - A group of plants which includes fungi (mushrooms), lichens, mosses, and algae.

Noxious weed - Any plant designated as noxious by the director of the Idaho Department of Agriculture.

Objectives - Planned results to be achieved within a stated time period; objectives are measurable, quantifiable, subordinate to goals, and narrower in scope.

Off-highway vehicle (off road vehicle) -A motorized vehicle which can travel off of constructed road surfaces, such as a motorcycle, all-terrain vehicle, four-wheel drive vehicle, or snowmobile. (Also see motorized vehicle.)

#### Off-highway vehicle use designations

Open: Vehicle travel is permitted throughout the area designated as "open" to OHV use, if the vehicle is operated responsibly.

Limited: Motorized vehicle travel on designated areas, routes, roads, vehicle ways, and trails is subject to restrictions.

Closed: Motorized vehicle travel is prohibited in the area. Access by means other than motorized vehicle is permitted.

Old growth - Forested land that is comprised of mature trees whose vigor is being maintained or is declining. Old growth is characterized by plants and animals which prefer or depend upon a climax or late successional habitat. An old growth forest differs significantly from a younger forest in structure, ecological function, and species composition. Old growth characteristics begin to appear in unmanaged conifer forests at 175-250 years of age. These characteristics include (a) a patchy, multilayered canopy with trees of several age classes; (b) the presence of large living trees; (c) the presence of larger standing dead trees (snags) and down woody debris; and (d) the presence of species and functional processes which are representative of the potential natural community.

Old growth dependent species -An animal species so adapted that it can exist only in old growth forests.

Omitted lands -Unsurveyed lands that were erroneously excluded from the original survey by some gross discrepancy in the location of a meander line, whether by mistake or fraud. These are lands that were, in fact, in place at or above the ordinary high water mark at the date of the original subdivision of the township. The

representation of the original survey by the accompanying plat and field notes will be grossly in error (USDI -BLM, Manual of Surveying Instructions, 1973).

Outstandingly Remarkable (OR) value - A resource value or natural element of a stream being considered for inclusion in the National Wild and Scenic Rivers System which is extraordinary within the region (or RMP planning area). Categories of resource values listed in Section I(b) of the Wild and Scenic Rivers Act include "scenic, recreational, geologic, fish and wildlife, historic, cultural or other similar values." "Other similar values" include, but are not limited to, hydrologic, ecologic/biologic diversity, paleontologic, botanic, and scientific study opportunities.

Overstory removal -A method of harvesting timber, where the overstory (uppermost canopy) is removed and the remaining portion of forest is not harvested at that time.

Paleontological resource -Fossilized remains of vertebrate, invertebrate, or botanical life forms associated with past geologic periods.

Patented claim A mining operation with an official document conferring a right or privilege to have sole use of that operation.

Parturition areas -Birthing areas commonly used by more than just a small number of females from a given population (e.g., lambing grounds or calving/fawning areas).

Perennial stream -A stream that flows continuously and is generally associated with a water table in the areas through which it flows.

Peripheral species -Species whose distribution in Idaho is at the edge of their range. Because populations of these species often occur in marginal habitat (in terms of species needs), they are especially important to the genetic diversity of the species.

Petrified - Vegetative material converted to stone when organic matter is replaced with dissolved minerals.

Phenology - The relationship between climate and plant stage of growth.

Planning issue - Defined by BLM Manual 1601 as a matter of controversy or dispute regarding a resource management activity or land use that is well defined and/or topically discrete, and involves alternatives among which to choose or decide.

Plant maintenance - Fulfilling the plant's requirements for water, nutrients, and sunlight to ensure food storage and plant vigor sufficient for normal growth and reproduction.

Potential natural community (PNC) (*Syn.* climax community) - The culminating stage in natural plant succession for any given site where the vegetation consists of a stable community of adapted native plants. The highest ecological development of a plant community capable of perpetuation under prevailing climatic and soil conditions and natural disturbance events. Climax species will generally dominate a climax community.

Prehistoric site - A geographic location where Native American cultural activities took place during a period when Native Americans were not yet influenced by contact with historic non-native culture(s).

Prescribed burn (prescribed fire) - Intentional use of fire, whether by planned or unplanned ignition, to accomplish planned objectives.

Prescription - Management practices which are selected and scheduled for application in a specific area in order to attain goals and objectives.

Primitive - Characterized by an essentially unmodified natural environment isolated from the sights, sounds, and structures of man.

Primitive values - Opportunity for primitive and unconfined recreation, opportunity for solitude, and

naturalness.

Priority fish species - Fish having special significance for management, including (a) special status species; (b) species of high economic or recreational value; or (c) populations of fish recognized as significant for one or more factors such as density, diversity, size, public interest, remnant character, or age.

Prior to boot stage - The vegetative phenological stage that occurs in grasses after the plant initiates growth in the spring, but before any flowering buds are detectable on the flower stalk.

Pristine condition - The ecological condition of that plant community assumed to have existed prior to the influence of European man.

Project planning - The most detailed level of BLM planning which identifies the design, placement, and implementation of specific projects. (Also see *activity planning*.)

Proposed species - Species that have been officially proposed for listing as threatened or endangered by the Secretary of the Interior or Commerce under the provisions of the Endangered Species Act. A proposed rule has been published in the *Federal Register*.

Provenience - origin (*e.g.*, of artifacts).

Public - Affected or interested individuals, including consumer organizations, public land resource users, corporations and other business entities, environmental organizations and other special interest groups, and officials of State, local, and Indian tribal governments (43 CFR 1601.0-5(h)).

Public land - Any land and interest in land (*e.g.*, mineral estate) owned by the United States and administered by the Secretary of the Interior through the BLM, except lands located on the Outer Continental Shelf and lands held for the benefit of Indians, Aleuts, and Eskimos (43 CFR 1601.0-5(i)). May include public domain or acquired lands in any combination.

Rank growth - Older plant (vegetative) material, typically of forage plants, that has higher lignin and cellulose content, which reduces palatability.

Range improvement - A structure, excavation, treatment, or development to rehabilitate, protect, or improve range conditions on public lands.

Raptor - A bird of prey with sharp talons and strongly curved beak (*e.g.*, hawk, owl, vulture, eagle).

RARE II (Roadless Area Review and Evaluation II) - The second national inventory and assessment of roadless and undeveloped areas within the National Forests and Grasslands, documented in the *Final Environmental Impact Statement of the Roadless Area Review and Evaluation*, January, 1979.

Rare species - Plant or animal species which are uncommon to a specific area. All threatened, endangered, and sensitive species can be considered rare, but the converse is not true.

Recreation opportunity spectrum (ROS) - A classification system which characterizes the ability of the land resource to provide opportunities for certain types of recreation experiences. Classifications (listed in order of increasing development (modification of the natural environment) and decreasing opportunities for solitude) include the following: primitive, semi-primitive nonmotorized, semi-primitive motorized, roaded natural, rural, and urban.

Rood - A spawning bed; specifically, a depression made in stream substrate (*i.e.*, gravel) by a spawning fish, by fanning water and gravel with its tail. Eggs are deposited into the redd to be incubated and later hatched.

Reforestation - The natural or artificial restocking of an area with forest trees. (Also see *artificial regeneration*, *natural regeneration*.)

Regeneration - The renewal of a tree crop, whether by natural or artificial means. Also the young

tree crop (seedlings, saplings) itself.

Relict community - A plant community surviving in an environment that has changed considerably, usually as a result of grazing animal use. Relict communities often occupy areas inaccessible to or otherwise unused by grazing ungulates.

Residual ground cover - That portion of the total vegetative ground cover that remains after the livestock grazing season.

Remnant population - A small population of a plant or animal species that has been reduced in numbers and/or area of distribution; or: A small, isolated population which remains after the rest of the population has been extirpated from the area.

Research Natural Area (RNA) - An area in as near a natural condition as possible, which exemplifies typical or unique vegetation and associated biotic, soil, geologic, and aquatic features. The area is set aside to preserve a representative sample of an ecological community primarily for scientific and educational purposes; commercial and general public use is not allowed.

Right-of-way - A permit or easement which authorizes the use of public lands for certain specified purposes, commonly for pipelines, roads, telephone lines, electric lines, reservoirs, etc.; also, the lands covered by such an easement or permit.

Riparian - Of, pertaining to, situated, or dwelling on the bank of a river or other body of water.

Riparian area - The area between permanently saturated wetland and upland areas, which exhibits vegetation or physical characteristics reflective of permanent surface or subsurface water influence. Typical riparian areas include lands along, adjacent to, or contiguous with perennial and intermittent streams, glacial potholes, and the shores of lakes and reservoirs with stable water levels. Excluded are ephemeral streams or washes that do not exhibit the presence of vegetation dependent upon free water in the soil. Riparian habitat area width delineations for this RMP are shown in *Attachment*

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4, pp. 83-84.

**Riparian ecosystem** - A transition between the aquatic ecosystem and adjacent upland terrestrial ecosystem which is identified by soil characteristics and distinctive vegetation communities that require free or unbounded water.

**Riparian area condition classes** - Riparian areas may be classified in one of three conditions: proper functioning, non-functional, or functional-at-risk. See *Attachment 1*, pp. 79-80 for a complete description of condition classes.

**Rip rap** - Broken angular stone used for embankments; a foundation or wall of stone thrown together irregularly.

**Road** - A vehicle route which has been improved and maintained by mechanical means to ensure relatively regular and continuous use. (USDI-BLM 1987; *Lemhi Draft RMP/IEIS*)

**Rockhounding** - The recreational collection of minerals.

**Saleable minerals** - High volume, low value mineral resources, including common varieties of rock, clay, decorative stone, sand, and gravel. Specifically, mineral materials made available for sale under provisions of the Mineral Materials Act of 1947, as amended.

**Salmonid** - A member of the family of fish species *Salmonidae*; includes trout and salmon species.

**Sawtimber** - Live trees usually nine inches DBH or larger that can be used for lumber.

**Scoping** - The process of obtaining input from the ID team, resource staff and management, and the public (including the general public and relevant government agencies, Indian tribes, organizations, and interest groups) in order to determine 1) which issues are significant to the RMP and 2) the scope of issues to be addressed in the alternatives.

**Season of use** - A period of grazing use defined either by calendar dates or phenological stages (*e.g.*, early = prior to boot, critical = boot to flowering, late = after flowering, dormant = dormant/winter). (Also see *boot stage*, *dormant stage*, and *prior to boot stage*.)

**Section 106 Consultation** - Discussions between a Federal agency official and the Advisory Council on Historic Preservation, State Historic Preservation Officer, and other interested parties concerning historic properties that could be affected by a specific undertaking. The consultation process is outlined in the National Historic Preservation Act, Section 106, and codified in 36 CFR 800.

**Sediment** - Solid material that originates mostly from disintegrating rocks and is transformed by, suspended in, or deposited by water. Sediment includes chemical and biochemical precipitates and decomposed organic material.

**Sediment yield** - The volume or weight of sediment transported from a site.

**Seep (or spring)** - A saturated zone at or near the ground surface where voids in the rock or soil are filled with water at greater than atmospheric pressure. Seep or spring sites are typically characterized by riparian vegetation and soil formed in the presence of water. Water may or may not be discharging from these sites, depending on the underlying geology, water source, season, or long term climatic trends. A seep is a small spring.

**Selective cut logging** - The periodic removal of trees, individually or in small groups, from an uneven-aged forest in order to realize a timber yield and establish a new tree crop of irregular constitution.

**Semi-developed recreation site** - A site partially developed to accommodate specific intensive uses such as camping, boat launching, gaining access, etc. These sites may include some permanent facilities such as a launch ramp, parking area, and/or toilet. However, regular maintenance may not occur.

Sensitive species - Plant or animal species designated by the BLM State Director as sensitive, usually in cooperation with the State agency responsible for managing the species. Sensitive species are those (a) which are under status review by the USFWS or NMFS; or (b) whose numbers are declining so rapidly that Federal listing may become necessary; or (c) with typically small and widely dispersed populations; or (d) inhabiting ecological refugia of other specialized or unique habitats. (BLM Manual 6840)

Seral stage - See *ecological status*.

Severe winter relief range - A survival range, not considered a crucial habitat range area. It is only used heavily during extremely severe winters (*e.g.*, 2 years out of 10). It may lack habitat components which would make it attractive or capable of supporting a majority of the population during normal years, but it allows at least a significant portion of the population to survive occasionally extreme winters.

Shelterwood cut - A method of forest stand regeneration and timber harvest where mature timber is removed in a series of two or more cuttings over a relatively short portion of the rotation (30 years or less), and the establishment of even-aged reproduction under the partial shelter of seed trees is encouraged. The first cutting is termed a "seed cut," intermediate cutting is termed a "removal cut," and the last cut is the "final cutting."

Skid trail - The tracks where tractors slide or pull logs from the tree stumps to the roadside or log landings.

Slash - Woody material left after logging, pruning, thinning, brush cutting, or other activities associated with timber harvest and management, road construction and maintenance, or trail construction and maintenance. Slash may also accumulate as a result of storms, fire, or other damage.

Smolt - A juvenile salmonid at the time when it is physiologically adapting from life in fresh water to life in salt water.

Snag - A standing dead tree that is at least six inches DBH and 20 feet tall. Used by birds for nesting, roosting, perching, courting or foraging, and by some mammals for escape cover, denning, and reproduction.

Soil capability classes - Groupings of soils based on their limitations for field crops, the risk of damage if they are used for crops, and the way they respond to management. They are defined as follows:

*Class I* - Soils that have slight limitations that restrict their use.

*Class II* - Soils that have moderate limitations that reduce the choice of plants or that require moderate conservation practices.

*Class III* - Soils that have severe limitations that reduce the choice of plants or that require special conservation practices, or both.

*Class IV* - Soils that have very severe limitations that reduce the choice of plants or that require very careful management, or both.

*Class V* - Soils that are not likely to erode but have other limitations, impractical to remove, that limit their use.

*Class VI* - Soils that have severe limitations that make them generally unsuitable for cultivation.

*Class VII* - Soils that have very severe limitations that make them unsuitable for cultivation.

*Class VIII* - Soils and miscellaneous areas that have limitations that nearly preclude their use for commercial crop production.

Special Management Area (SMA) - Portions of the Challis Resource Area that currently receive (or would receive, once designated) special management above that designated for the remainder of the Resource Area. Special Management Areas include

Wilderness Study Areas, Wild and Scenic Rivers, and Areas of Critical Environmental Concern/Research Natural Areas.

Special status species - Species which have official recognition of rarity or decline, including species identified in the *Federal Register* as "threatened," "endangered," "proposed," or "candidate," and species listed as "sensitive" by a state or the Bureau of Land Management. The BLM sensitive species list for the Salmon Field Office BLM (including the Challis Resource Area) generally follows the list of State of Idaho sensitive species recognized by the Idaho Department of Fish and Game. (Also see *threatened species*, *endangered species*, *proposed species*, *candidate species*, *State listed species*, *sensitive species*.)

Special Recreation Management Area (SRMA) - BLM administrative units established to direct recreation program priorities, including the allocation of funding and personnel, to those public lands where a commitment has been made to provide specific recreation activities and experience opportunities on a sustained yield basis.

Species diversity - The variation in numbers and kinds of species and the complexity of their interaction within a community.

Spring - See *seep*.

Spring-summer-fall range - A population or portion of a population of animals use available habitat sites within this range annually during that period of the year when persistent winter conditions are not present. Typically, this period would be between May 1 and November 30.

Stand (of timber) - A plant community of trees which possess uniformity in vegetation type, age class, vigor, size class, and stocking class and which is distinguishable from adjacent forest communities.

State listed species - A plant or animal species proposed for listing or listed by a state in a category implying potential endangerment or extinction.

Listing is either by legislation or regulation.

Stocking level - The current level of livestock grazing use on a unit of land, usually expressed as acres of land per AUM grazed.

Stubble height - The height of ungrazed herbaceous matter left standing at the close of the grazing period or growing season.

Substrate embeddedness - See *cobble (substrate) embeddedness*.

Suitable commercial forest land - Land classified as capable of (possessing necessary characteristics and capabilities) producing commercial timber under operational forest management practices and able to maintain those qualities necessary to meet sustained yield principles. (Also see *nonsuitable commercial forest land*.)

Suitable ranges - Areas which can be grazed by livestock without damage to the soil and vegetation resources.

Suitable woodland - Includes all noncommercial forest land and nonsuitable commercial forest land that is biologically capable of supporting a sustained yield of forest products. (Also see *nonsuitable woodland*.)

Suitable WSA - A Wilderness Study Area that has been studied by the BLM and recommended to the President as suitable for inclusion into the National Wilderness Preservation System.

Summer range - Areas where young are raised by elk or bighorn sheep. Summer ranges are usually more important to a given population than spring-summer-fall ranges and are generally much smaller in size. Typically used between June 1 and September 31.

Supervised trailing - Livestock are actively pushed to their destination, not merely allowed to move along at their own pace without human encouragement.



Sustained yield - The achievement and maintenance in perpetuity of a high-level annual or regular periodic output of the various renewable resources of the public lands, consistent with multiple use.

Tax revenues - Revenues for the purpose of local government which are generated annually through real property taxes (*e.g.*, home or business value), personal property taxes (*e.g.*, motor vehicle assessments), and operating property taxes (*e.g.*, utilities). Tax revenues are sources of funds for local government in addition to non-local sources of aid (*e.g.*, payments in lieu of taxes, Federal and State grants and funds).

Technical approaches for riparian/aquatic improvement - Those activities, methods, and approaches which require active intervention and import of materials to restore or rehabilitate the affected site. The approaches include such things as plantings, gabions, retention structures, and rock or tree barbs.

Thermal cover - Vegetative or topographic cover used by animals to ameliorate the effects of weather; for elk, a stand of coniferous trees 40 feet or taller with an average crown closure of 70 percent or more.

Threatened species - A plant or animal species which is likely to become endangered (see *endangered species*) within the foreseeable future throughout all or a significant portion of its range, and is officially listed as threatened by the Secretary of the Interior or Commerce under the provisions of the Endangered Species Act. A final rule for the listing has been published in the *Federal Register*.

Timber harvest - Cutting of trees for commercial use as sawlogs, house logs, posts and poles, pulpwood, or any other commercial use where the forest products are removed from the site.

Tractor skidding - A method of moving logs from the stump to the roadside, deck, or other landing.

Traditional lifeway value - The quality of being useful in or important to the maintenance of a specified social and/or cultural group's traditional systems or religious belief, cultural practice, or social interaction, not closely identified with definite locations.

Trail- Any designated, designed, and constructed pathway suitable for one or more of the following methods of travel: foot, packstock, cross country ski, mountain bike, motorcycle, or all terrain vehicle (ATV).

Transfer payments - A term indicating a payment made by business or government which does not result from current production and for which no services are currently rendered. Examples include social security and veterans payments, public assistance, and unemployment compensation. (M.H. Robison, *Using the Custer-Lemhi Economic Model (CLEModel) for Local Economic Impact Assessment: A How-To Manual*, p. 27)

Treaty - A formal agreement between two or more nations, relating to peace alliance, trade, etc. Treaties between the United States government and Indian tribes are formal contracts between two sovereigns which were signed by authorized representatives and ratified by two-thirds of the U.S. Senate.

Treaty rights - Those provisions negotiated in treaties between the U.S. government and Indian tribes which retain certain "rights" for the Indian tribes, such as hunting and fishing rights, land rights, water rights, etc.

Tree cutting - A silvicultural practice of felling trees which remain on-site for resource values, rather than being removed for their value as forest products. Examples would include pre-commercial thinning, aspen regeneration treatments, and forest health treatments, as opposed to firewood cutting or timber harvest.

Trespass- The use of public land without authority, resulting from an innocent, willful, or negligent act.

Trust resources - Those resources (*e.g.*, deer, elk, fish) located on public lands which Native American tribes have the right to take under treaty.

Trust responsibility - The sovereign status of Indian tribes and special provisions of treaty language set Native Americans apart from other U.S. populations, and define a special level of Federal agency responsibility. Most of the Federal lands were ceded to the U.S. government through treaties with the Indian tribes. By retaining certain rights on these lands (see *Glossary*: treaty rights), the Indian tribes, in essence, placed their lands in the trust of the U.S. government, giving the U.S. government "trust responsibility" to manage those ceded lands for the benefit of the tribes' treaty rights.

Unsurveyed islands - A category of omitted lands (see definition above) which may have been intentionally omitted from the original survey for numerous reasons. These islands existed at or above the ordinary high water mark, separate and distinct from adjoining uplands, at the date of statehood. Late 1800s survey practices by the Government Land Office (GLO) in this area were to make ties to the ends of islands rather than to physically survey them. An additional problem is that islands tend to "move" downstream over time by the processes of erosion and accretion and can attach themselves to adjoining uplands. (USDI - BLM, *Manual of Surveying Instructions, 1973*)

Upland - The portion of land located away from riparian or floodplain areas.

Utilization - The proportion of current year's vegetative growth consumed or destroyed by grazing animals, usually expressed as a percentage.

Utilization criteria - A set of criteria or standards to determine when proper use of an area has been made and livestock, wild horses, or wildlife should make no further use.

Vacant allotment - A grazing allotment that does not have a livestock grazing preference attached to it in accordance with the grazing regulations. No

grazing permittee has a preference to use this allotment.

Vascular plants - Any of various plants of the division *Tracheophyta*, which includes the ferns and seed-bearing plants typified by a system of specialized conductive and supportive tissue.

Vehicle way (way) - A route established and maintained solely by the passage of motor vehicles. (USDI - BLM 1987; *Lemhi Draft RMPiEIS*)

Viable population - That population level that is self-sustaining without exhibiting genetic depression caused by inbreeding.

Visual resource management classes (VRM classes) -

*Class I - Preservation.* The objective of this class is to maintain a landscape setting that appears unaltered by humans. Natural ecological changes and very limited management activity are allowed. Any contrast created within the characteristic landscape must not attract attention. It is applied to wilderness areas, some natural areas, wild portions of Wild and Scenic Rivers, and other similar situations where management activities are to be restricted.

*Class II - Retention.* The objective of this class is to design proposed alterations so as to retain the existing character of the landscape. The level of change to the characteristic landscape should be low. Management activities may be seen, but should not attract the attention of the casual observer. Any changes must repeat the basic elements of form, line, color, and texture found in the predominant natural features of the characteristic landscape.

*Class III - Partial Retention.* The objective of this class is to design proposed alterations so as to partially retain the existing character of the landscape. Contrasts to the basic elements (form, line, color, and texture) caused by a management activity may be evident and

begin to attract attention in the characteristic landscape. However, the change should remain subordinate to the existing characteristic landscape. Structures located in the foreground distance zone (0-1/2 mile) often create a contrast that exceeds the VRM class, even when designed to harmonize and blend with the characteristic landscape. This may be especially true when a distinctive architectural motif or style is designed. Approval by the District Manager is required on a case-by-case basis to determine whether the structure(s) meet the acceptable VRM class standards and, if not, whether they add acceptable visual variety to the landscape.

*Class IV - Modification.* The objective of this class is to provide for management activities which require major modification of the existing character of the landscape. Contrasts may attract attention and be a dominant feature of the landscape in terms of scale; however, the change should repeat the basic elements (form, line, color, and texture) inherent in the characteristic landscape. Structures located in the foreground distance zone (0-1/2 mile) often create a contrast that exceeds the VRM class, even when designed to harmonize and blend with the characteristic landscape. This may be especially true when a distinctive architectural motif or style is designed. Approval by the District Manager is required on a case-by-case basis to determine whether the structure(s) meet the acceptable VRM class standards and, if not, whether they add acceptable visual variety to the landscape.

*Class V - Rehabilitation or Enhancement.* Change is needed to bring an area up to the standards of Class I, II, III, or IV (rehabilitation), or change may add acceptable visual variety to an area (enhancement). This class applies to areas where the natural character of the landscape has been disturbed to a point where the contrast is inharmonious with the characteristic landscape and rehabilitation is needed. (For example, unacceptable cultural modification has reduced the scenic quality.)

It may also be applied to areas that have the potential to increase the visual quality or variety of an area or site. Class V should be considered an interim or short term classification until one of the other VRM class objectives can be reached through rehabilitation or enhancement. The desired visual resource management class should be identified.

Visual quality - The relative worth of a landscape from a visual perception point of view (BLM, VRM Manual).

Visual resource - The visible physical features on a landscape (e.g., land, water, vegetation, animals, structures, and other features) (BLM, VRM Manual).

Watershed (or drainage basin) - A topographically defined area drained by a river, stream, or system of connecting rivers or streams such that all outflow is discharged through a single outlet.

Watershed assessment - A procedure used to characterize and document the human, aquatic, riparian, and terrestrial features, conditions, processes, and interactions within a defined area. Watershed assessment provides a context and focus for resource activity or project planning, design, and implementation.

Watershed condition class - The description of watershed condition as satisfactory or unsatisfactory. *Satisfactory condition watershed* - a watershed which has stable soils, sustains soil development and ecological processes, stores water and attenuates floods, maintains the integrity of nutrient cycles and energy flow, and has present, functioning recovery mechanisms. *Unsatisfactory condition watershed* - a watershed in which one or more of the attributes described for a satisfactory condition watershed is non-functional, not properly functioning, or is functioning and at risk of becoming less than properly functioning.

Water quality limited stream segment - A stream segment in which full attainment of an identified beneficial use has not been achieved as a result of

one or more limiting water quality parameters.

Way - See *vehicle way*.

Wetland area/habitat - An area where at least periodic inundation or saturation with water (either from the surface or subsurface) is the predominant factor determining the nature of soil development and the types of plant and animal communities living there. These include the entire zones associated with streams, lakes, ponds, canals, seeps, wet meadows, and some aspen stands. They support all fish and more species of wildlife in higher densities than any other habitat type in the Resource Area.

Wetted width - The width of the water surface measured at right angles to the direction of flow and at a specific discharge.

Wild and Scenic River - As designated by the 1968 Wild and Scenic Rivers Act, specific watercourses and their immediate environments which have outstandingly remarkable scenic, recreational, geologic, fish and wildlife, historic, cultural, or similar values and are preserved in their free-flowing condition to protect them for the benefit and enjoyment of present and future generations. Wild and Scenic River segments are classified as wild, scenic, or recreational (from Section 2(b), Public Law 90-542):

*Wild* - Those rivers or sections of rivers that are free of impoundments and generally inaccessible except by trail, with watersheds or shorelines essentially primitive and waters unpolluted. These represent vestiges of primitive America.

*Scenic* - Those rivers or sections of rivers that are free of impoundments, with shorelines or watersheds still largely primitive and shorelines largely undeveloped, but accessible in places by roads.

*Recreational* - Those rivers or sections of rivers that are readily accessible by road or railroad, that may have some development along their shorelines, and that may have un-

dergone some impoundments or diversions in the past.

Wild and Scenic River corridor - Land approximately 1/4 mile upslope either side of the river from the mean high water mark, or as otherwise defined for a specific river segment.

Wild and Scenic River study - A two-step study process followed by the BLM in order to identify rivers or river segments for possible inclusion in the National Wild and Scenic Rivers System (NWSRS). In step one the river is found eligible (or ineligible) for further study. In step two, eligible rivers are recommended as suitable (or unsuitable) for possible inclusion in the NWSRS.

*Eligible river:* A river or river segment determined through inventory and evaluation to be eligible for further study. Three elements are considered: 1) is the drainage or waterway a river according to the Wild and Scenic River (WSR) Act and BLM Manual definition; 2) is the river free-flowing according to WSR Act definition; and 3) does the river support any of the Outstandingly Remarkable values listed in the WSR Act, Section 1(b). Rivers meeting the eligibility criteria for further study are assigned the appropriate tentative classification as wild, scenic, or recreational, as defined in Section 2(b) of the WSR Act.

*Suitable river:* A river or river segment determined by the BLM to be suitable for possible inclusion in the NWSRS. Factors which may be considered include the following: characteristics which make the river segment a worthy addition to the NWSRS; the current status of land ownership and use in the area; reasonably foreseeable potential uses of the land and water which would be enhanced, foreclosed, or curtailed if the area were included in the NWSRS; and proposed costs of acquiring necessary lands and interests in lands and of administering the area (*Wild and Scenic Rivers Act*, Sec. 4(a)).

Wilderness - All lands included in the National Wilderness Preservation System by public law. Also, generally defined as undeveloped Federal land retaining its primeval character and influence without permanent improvements or human habitation.

Wilderness Study Area (WSA) - A roadless area that has been inventoried and found to have wilderness characteristics, having few human developments and providing opportunities for solitude and primitive recreation, as described in Section 603 of FLPMA and Section 2(c) of the Wilderness Act of 1964.

Wildfire - Any wildland fire that is not designated or managed as a prescribed fire.

Wildlife - Animals living in a natural, undomesticated state, including birds (raptors, songbirds, upland game birds), mammals (furbearers, big game, nongame mammals), reptiles, amphibians, and fish.

Windrow - A row of slash, generally alongside a road or trail, piled as a result of right-of-way clearing or road and trail construction or maintenance.

Winter range - A population or portion of a population of animals use the suitable habitat within this range annually, but in substantial numbers only during the winter. Typically used between December 1 and April 30.

Winter/yearlong range - A portion of a population of animals make general use of the suitable habitat sites within this range on a year-round basis. However, between December 1 and April 30 (commonly), there is a significant influx of additional animals into the area from other seasonal ranges

Woodland - Forest land which is not included in the commercial forest land allowable harvest base; also lands which include fragile nonsuitable land, noncommercial forest land, and nonsuitable commercial forest land. All woodland is further classified as suitable woodland or nonsuitable woodland. (Also see *suitable woodland*, *nonsuitable woodland*.)

Woodland product sales - Sales where the purchaser harvests forest products for personal use. These sales are created as a response to public demand, and are not part of the allowable sale quantity. Woodland product sales can occur on commercial forest land or woodland.

Yearlong range - A population or substantial portion of a population of animals makes general use of the suitable habitat sites within this range on a year-round basis. However, during extremely severe winters or drought periods, animals may leave the area.

# Index

## Index

### A

access. . . . . 3, 10, 11, 16, 17, 20, 24, 26, 31, 32, 36, 46-48, 52, 53, 60, 62, 63, 76, 86, 87, 129, 136, 147, 156, 159

Area(s) of Critical Environmental Concern (ACEC(s)) . . . . . 1, 2, 7-19, 27, 28, 33, 34, 37,42-44,47-50, 55,62, 66, 73, 75, 88, 143, 145, 161

acquired lands . . . . . 7, 17, 34

activity planning . . . . . 5, 18,31,39,51,61,69,75, 144, 157

activity plan(s) 8, 11, 17-19,21,23,25,37,40, 50, 51,53-57,62,63,69,71,73,81,85, 143, 144, 152

Adjustment Area(s) . . . . . 33,34,71,87, 129, 144, 154

agriculture . . . . . 92

air quality . . . . . 2, 5, 85, 99, 155

airstrips . . . . . 34

alkaline primrose . . . . . 16, 62

allocation(s) . . . . . 1, 3, 4, 19, 37, 72, 130

allotment(s) . . . . . 1,3,37-41,51,59,65,81,82,89, 135, 142-145, 163

Allotment Management Plan(s) (AMP(s)) . . . . . 37, 38, 81, 143-145

allowable sale quantity . . . . . 145, 147, 166

anadromous . . . . . 23-25, 84, 127, 145, 148

antelope . . . . . 8, 20, 72, 74, 100, 146

archaeological site . . . . . 145

AUM(s) . . . . . 1, 39, 40,65, 142, 143, 145, 151, 155, 161

### B

Backcountry Byway . . . . . 56, 145

bank angle. . . . . 127

bank shearing. . . . . 39, 57, 58

bank stability. . . . . 79, 80

beneficial use(s) . . . . . 1, 4, 26, 57, 59, 63, 65, 66, 68,79, 121, 123, 124, 137-141, 145, 164

Best Management Practice(s) (BMP(s)) . . . . . 30, 38, 58, 63, 68, 82, 98, 123, 143, 145

bicycling . . . . . 55

Big Butte Resource Area. . . . . 1, 9, 10

big game . . . . . 1, 11, 47, 72-74, 90, 146, 147, 166

bighorn sheep . . . . . 1, 8, 9, 21, 37, 38, 72, 75, 76, 95-97, 146, 161

biodiversity . . . . . 4, 5, 12, 18, 23, 24, 30, 32, 46, 60, 69, 70, 79, 146

biological diversity . . . . . 18, 75, 146

bluebunch wheatgrass . . . . . 38

boating . . . . . 148

buffer strip . . . . . 101, 146

bull trout. . . . . 12, 23-25, 42, 44, 63, 68, 73, 98, 100, 102, 103, 126, 127

**C**

calving . . . . . 9, 38, 72, 74, 75  
campground(s) . . . . . 5, 16, 26, 40, 42-44, 48, 52-55, 132, 134  
camping . . . . . 16, 54, 107, 132, 159  
candidate. . . . . 61, 96, 146, 161  
carex . . . . . 82  
carrying capacity . . . . . 146  
cheatgrass . . . . . 23, 51, 99  
Chilly Slough . . . . . 17, 26, 32, 54, 60, 73, 75, 76, 122  
Clean Water Act. . . . . 57, 65, 68  
clearcut(s) . . . . . 10, 11, 28-30, 146, 149  
clearcutting . . . . . 28  
cobble embeddedness . . . . . 127  
commercial forest land(s) . . . . . 1, 13, 14, 27, 28, 147, 150, 155, 161, 166  
commercial timber . . . . . 13, 14, 27, 30, 70, 74, 75, 161  
commodity . . . . . 5, 62  
communication sites . . . . . 35  
competition . . . . . 8, 146, 147  
conflict. . . . . 72, 91, 93  
consistency . . . . . 57, 68, 72, 87, 123, 124, 130  
consultation. . . . . 21, 64, 72, 74, 76, 85, 89, 96, 118, 120, 144, 146, 159  
coordination . . . . . 8, 11, 21, 64, 73, 144  
critical habitat . . . . . 12, 102, 127, 148, 149  
cultural resource(s) . . . . . 1, 2, 5, 13, 19-21, 32, 41, 49, 55, 63, 85, 89, 143, 144, 147, 148, 152, 153  
culverts . . . . . 98, 100, 133  
cumulative effects . . . . . 18, 61, 149  
Custer County . . . . . 1, 33, 35, 54, 122, 162

**D**

Desert Land Entry . . . . . 34, 135, 144, 148  
designate . . . . . 1, 2, 8-13, 15-17, 47, 52, 73  
designated . . . . . 7, 10, 12, 22, 29, 35, 47-49, 53, 55, 59, 63, 68, 70, 71, 88-90, 102, 115, 123,  
127, 130, 132, 137-141, 144-146, 148, 150, 155, 156, 160, 162, 165, 166  
designation . . . . . 1, 2, 7-9, 12, 14-17, 56, 121, 130, 131  
dewatering . . . . . 26, 45  
disposal . . . . . 2, 7, 20, 31-35, 41, 43, 53, 71, 87, 90, 132, 144, 148, 150, 153  
diversion . . . . . 25, 27, 35, 36, 100, 145, 148, 151  
diversity . . . . . 1, 11, 12, 18, 23, 29, 40, 73, 75, 111, 146-148, 151, 153, 156, 157, 161  
Donkey Hills . . . . . 1, 2, 9-11, 16, 28, 30, 33, 36, 38, 48, 49, 72, 73, 75, 142  
Douglas-fir . . . . . 10, 11, 28, 30  
Draft Resource Management Plan (Draft RMP) . . . . . 4-6, 130, 143, 159, 163



**E**

easement(s) . . . . . 35, 36, 79, 136, 158  
ecological status . . . . . 82, 148, 160  
economic . . . . . 5, 33, 129, 144, 145, 149, 154, 157, 162  
ecosystem . . . . . 17, 18, 21, 23, 27, 28, 40, 102, 146, 149, 153, 159  
elk . . . . . 1,9-11, 18,30,33,38,49, 72-75, 91, 146, 152, 161-163  
embeddedness . . . . . 127, 146, 161  
employment . . . . . 151  
endangered . . . . . 24, 32, 61, 75, 85, 87, 89, 96, 112, 114, 143, 146, 148, 149, 154, 157, 158, 161, 162  
Endangered Species Act (ESA) . . . . . 61, 85, 114, 143, 146, 149, 157, 162  
endemic . . . . . 11, 13-15, 24, 149  
erosion . . . . . 13, 14, 48, 63, 65, 66, 68, 79, 99, 114, 148, 149, 151-153, 163  
exchange(s) . . . . . 10, 11, 17, 24, 31-34, 36, 60, 87, 122, 144, 148, 153  
exclosure . . . . . 12, 16, 17,37,59,93, 150  
existing management . . . . . 3, 5, 39, 58  
Extensive Recreation Management Area (ERMA) . . . . . 55, 143

**F**

fawning . . . . . 74, 156  
Federal Energy Regulatory Commission (FERC) . . . . . 35, 121, 143  
fence(s) . . . . . 11, 17, 71, 73, 74, 76, 89, 101, 119, 122, 145  
fencing . . . . . 16, 29  
fire . . . . . 18, 21-23, 28, 47, 66, 74, 101, 102, 104-112, 132, 147, 150-152, 157, 160, 166  
fire management . . . . . 21, 22, 66, 104, 105  
fire suppression . . . . . 21, 22, 102, 104, 109, 111, 147, 150, 151  
conditional suppression . . . . . 21, 23, 147, 150  
full suppression . . . . . 21, 150, 151  
fisheries . . . . . 1, 2, 5, 18, 23-25, 32, 38, 45, 60, 61, 64, 75, 77, 78, 82, 85, 126, 127, 143, 153, 154  
fishing . . . . . 16, 53, 54, 145, 162  
floatboating . . . . . 53  
floodplain(s) . . . . . 2, 18, 24-26, 32-34, 60, 79, 80, 83, 101, 150, 163  
fluid energy minerals . . . . . 150, 154, 155  
forage . . . . . 1, 5, 8, 18, 46, 51, 65, 72-74, 79, 82, 90, 93, 145, 146, 150, 155, 158  
forest health . . . . . 162  
forest resources . . . . . 13, 27, 29, 30, 53, 59, 63, 64, 68, 69, 73, 75  
Forest Service (also see USFS) . . . . . 3, 22, 52, 54, 55, 84, 92-94, 102, 104, 131, 143  
forests . . . . . 27,55, 92, 156, 158  
fragile soils . . . . . 1, 14, 22  
functional-at-risk . . . . . 24, 57, 58, 65, 82  
fundamentals of rangeland health . . . . . 37  
furbearers . . . . . 166

**G**

geothermal . . . . . 41, 42, 88, 150, 154, 155  
grazing . . . . . 1, 3, 4, 9, 12, 14, 16, 18, 20, 29, 37-41, 51, 57-59, 64, 65, 68, 69, 72, 73, 75,  
82, 91, 93, 95-97, 122, 142, 144-146, 150-152, 155, 158, 159, 161, 163  
groundwater . . . . . 79, 151  
group selection . . . . . 10, 11, 30, 151

**H**

habitat . . . . . 1, 4, 5, 8-13, 15, 17, 18, 21-27, 29, 30, 32, 35, 38-40, 42, 44, 45, 57-66, 68, 71-76,  
81-84, 87, 90-92, 96-98, 101, 102, 113, 115, 116, 122, 123, 126, 127, 137-141, 143-149, 151-154,  
156, 158, 160, 161, 165, 166  
    aquatic . . . . . 1, 22-24, 27, 30, 35, 36, 39, 42, 44, 45, 57-59, 63, 66, 71, 72, 83,  
84,98-101, 122, 127, 145, 158, 159, 162, 164  
    riparian . . . . . 1, 3, 4, 12, 13, 15, 16, 18, 22-24, 26, 27, 29, 30, 32, 34-39, 41, 42, 44, 45, 52, 53,  
57-60, 63, 65, 66, 68, 71-73, 75, 76, 79, 80, 82-84, 89, 91, 93, 98-103, 123-127, 147, 149, 158,  
159, 162-164  
    upland . . . . . 18, 23, 26, 38, 39, 63, 65, 66, 68, 74, 84, 158, 159, 163, 166  
Habitat Management Plan(s) (HMP(s)) . . . . . 17, 30, 73, 81, 122, 143, 144, 152  
hazardous material(s) . . . . . 31, 35, 63, 86, 108  
headcut . . . . . 152  
herbaceous . . . . . 57, 58, 79, 80, 82, 150, 152  
herbicide(s) . . . . . 46, 88, 89, 101, 103, 152  
Herd Management Area . . . . . 71, 81, 143  
horsebackriding . . . . . 55  
hunting . . . . . 9, 54, 146, 152, 155, 16

**I**

Idaho Department of Fish and Game (IDFG) . . . . . 9, 10, 24, 25, 30, 51, 52, 72-74, 76, 90-92,  
94, 100, 122, 126, 143, 161  
implementation . . . . . 4-6, 51, 61, 67, 81, 105, 109, 124, 157, 164  
Indian tribes . . . . . 6, 64, 159, 162, 163  
Interim management . . . . . 44, 48, 69, 70, 87, 89  
interpretation . . . . . 54, 105, 143-145  
interpretive . . . . . 6, 20, 52, 54, 55, 60, 152  
inventory(ies) . . . . . 5, 15, 19-21, 25, 28, 31, 37, 45, 46, 48-50, 55, 56, 59, 61, 68, 70, 73-75, 85,  
111, 130, 133, 147, 148, 150, 154, 158, 165  
irretrievable . . . . . 5, 152, 153  
irreversible . . . . . 5, 153  
irrigation . . . . . 145, 148  
issue(s) . . . . . 4-6, 33, 64, 91, 130, 152, 153, 157, 159

## K

knowledgeable and reasonable practices. . . . . 3, 4, 38, 39, 57, 153

## L

land tenure . . . . . 3, 26, 31-33, 35, 36, 46, 60, 63, 64, 76, 87, 129  
 landfill . . . . . 35  
 leasable minerals. . . . . 41-43, 74, 113, 150, 153-155  
 lease(s) . . . . . 31,34-36,41-43,74,88,113,114,117-121,153-155  
 leave no trace . . . . .107  
 Lemhi . . . . .1, 8, 16, 33, 84, 159, 162, 163  
 light on the land . . . . . 102  
 Little Lost-Birch Creek MFP . . . . . 1, 2, 10  
 locatable minerals . . . . .41, 44, 88, 154  
 lodgepole pine . . . . . 10,11, 28, 30  
 logging . . . . .10, 11, 29, 30, 66, 67, 70, 100, 146, 147, 152, 159, 160  
     conventional logging . . . . . 11  
     helicopter logging . . . . . 11, 30, 66, 67, 70, 152  
 Lone Bird ACEC . . . . . 13, 14, 19, 43, 47, 49

## M

MaIm Gulch . . . . . 2, 14, 27, 28, 37, 43, 48, 50, 62, 66, 71, 136  
 ManagementArea(s) . . . . . 22, 31-35,42,43,52,55,67,71,81,87,112,122,129,143,  
     144, 150, 154, 160, 161  
 mineral materials . . . . .14, 43, 159  
 minerals . . . . . 8, 25, 41-44, 54, 59, 64, 68, 70, 74, 88, 100, 113, 118, 120, 150, 153-155, 157, 159  
 minimum streamflow . . . . .24, 45, 79, 126  
 mining . . . . . 7, 37, 100, 135, 154-156  
 mistletoe . . . . . 28  
 monitor. . . . . 5, 9, 11-17, 24, 46, 59, 68, 71, 72, 100  
 monitoring . . . . .7,19, 20, 37, 38, 41, 57, 58, 71-73, 75, 81, 91-94, 111, 124, 150, 154, 155  
 motorized vehicle use . . . . . 8-16, 19, 20, 48, 49, 52, 70  
 mountain mahogany . . . . . 15,21  
 mountain whitefish . . . . . 23  
 mule deer . . . . . 146

## N

National Environmental Policy Act (NEPA) . . . . . 4, 21, 34, 38, 43, 50, 72, 74, 76, 89, 143, 149  
 National Marine Fisheries Service (NMFS) . . . . . 24, 85, 89, 143, 146, 154, 160  
 National Register of Historic Places (NRHP) . . . . . 13, 19,32, 87, 143, 152, 154  
 Native American . . . . .2, 20, 21, 25, 32, 64, 75, 157  
 natural values . . . . . 5  
 no surface occupancy . . . . . 20, 41-43, 113, 116, 143, 155  
 non-commodity . . . . .5

## *Index*

---

nongame. . . . . 73, 75, 76, 99, 122, 155, 166  
nonpoint source . . . . . 57, 68, 123, 124, 155  
noxious weed(s) . . . . . 1, 17, 45, 46, 68, 85, 88, 99, 106, 108, 155

## **O**

off-highway vehicle (OHV) . . . . . 2-4, 10, 13, 16, 19, 22, 47-49, 54, 55, 63, 66, 69-71, 73, 143,  
154, 156, 177  
off-road . . . . . 11, 88, 115  
oil and gas . . . . . 88, 113-115, 118-120  
old growth . . . . . 28, 30, 70, 75, 156  
osprey . . . . . 74  
outfitters . . . . . 107, 132  
owl . . . . . 74, 158

## **P**

paleontological resources . . . . . 33, 50, 89  
parcel . . . . . 31-34, 129  
payments in lieu of taxes (PILT) . . . . . 143, 162  
permit(s) . . . 14, 29, 31, 35, 36, 39-41, 45, 46, 50, 53, 64, 65, 74, 88, 95, 96, 121, 151, 158  
permittee(s) . . . . . 39, 40, 46, 65, 95, 96, 118, 120, 121, 144, 151, 163  
petrified . . . . . 1, 14, 157  
photography . . . . . 54  
planning criteria . . . . . 4, 6  
planning issue . . . . . 153, 157  
poisonous plants . . . . . 46  
pools/mile . . . . . 127, 128  
Potential Natural Community (PNC) . . . . . 37, 39, 65, 143, 148, 149, 156, 157  
predators. . . . . 153  
preference. . . . . 3, 37, 40, 51, 65, 142, 151, 163  
    active preference . . . . . 142, 151  
    suspended preference . . . . . 151  
preferred alternative . . . . . 5, 6  
prehistoric. . . . . 13, 145, 147, 157  
prescribed fire . . . . . 21-23, 74, 101, 102, 157, 166  
primitive values . . . . . 5, 44, 48, 49, 63, 70, 157  
priority fish species . . . . . 23, 24, 157  
priority streams . . . . . 25, 126  
private land(s) . . . . . 10, 11, 17, 33, 48, 122  
proper functioning condition . . . . . 13, 37, 57, 58, 75, 79, 82  
Proposed Resource Management Plan (PRMP) (Proposed RMP) . . . . . 1-6, 130, 143  
public involvement . . . . . 6, 144

## R

- range condition . . . . .144
- range improvement(s) . . . . .38, 40, 41, 51, 65, 69, 72, 101, 145, 158
- raptor(s) . . . . . 74, 158, 166
- rare . . . . .8, 9, 11-17, 26, 61, 153, 158
- reclamation . . . . . 36, 44, 100, 119
- Record of Decision (ROD) . . . . . 1, 2, 6, 150
- recreation . . . . .2,5, 16, 17,22,24,29,40,42-44,46,52-55, 59, 60, 62, 63,69,89,91,  
115, 126, 132, 134, 135, 137-141, 143-145, 148, 150, 153, 157-159, 161, 166
- Recreation and Public Purposes (R&PP) Act . . . . . 143, 148, 153
- recreation opportunities . . . . .2, 17, 52, 54, 55, 59, 60, 63
- Recreation Opportunity Spectrum (ROS) . . . . .143, 158
- recreation site(s) . . . . . 22, 29, 40, 42-44, 46, 52-55, 59, 63, 132, 134, 135, 148, 150, 159
- redd . . . . . 158
- regeneration . . . . .28, 29, 145, 146, 155, 158, 162
- artificial regeneration . . . . . 28, 145, 158
- natural regeneration . . . . . 28, 29, 155, 158
- rehabilitate . . . . .36, 65, 158, 162
- rehabilitated. . . . . 52, 63, 66, 68, 106
- rehabilitation . . . . . 22, 23, 66, 79, 100, 102, 104, 106, 109-111, 164
- reintroduction . . . . .76
- Research Natural Area (RNA) . . . . .8-17, 27, 28, 34, 48, 143, 158
- resident fish. . . . . 23, 24
- right(s)-of-way . . . . .3,7,27,31,35, 36,46, 88, 115, 158, 166
- riparian area(s) . . . . . 1, 3, 4, 13, 15, 16, 18, 22, 24, 26, 29, 30, 34, 35, 38, 39, 41, 42, 44, 45,  
57-60, 63, 68, 75, 79, 82, 83, 91, 99-103, 125, 158, 159
- riparian habitat . . . . .24, 58, 75, 82-84, 126, 147, 158
- riparian habitat area . . . . .83, 84, 158
- riparian pasture(s) . . . . . 3, 39, 58, 59, 75, 82
- riparian study. . . . . 39, 59, 75, 79, 125
- riparian wildlife habitat . . . . . 75
- riparian zone . . . . . 101
- riparian-dependent species . . . . . 147
- road(s) . . . . . 2-5,8-11, 13-17, 19,20,24-26,29,30,34,36,43,47-49,54-56, 62, 63, 66-68, 70, 73,  
85,88,98-100, 114, 115, 117, 119, 126, 129, 133, 136, 138, 142, 143, 145, 148, 150, 155, 156,  
158-160, 165, 166
- road closure. . . . . 3, 4, 13
- road construction . . . . . 5, 29, 63, 85, 98, 100, 150, 155, 160
- roadless . . . . . 1, 12, 145, 158, 166
- roadlessness . . . . . 12, 69
- rockhounding . . . . . 14, 19, 43, 159

**S**

sage grouse .....74, 100, 147

sale(s) ..... 5, 9, 13, 14, 19, 28, 29, 32-36, 43, 44, 85, 87, 129, 135, 144, 145, 147, 148, 152-154, 159, 166

saleable minerals .....41, 43, 159

Salmon BLM ..... 1, 23, 74, 75, 92, 94, 161

Salmon River (East Fork) . 12, 13,25,32,37,38,47,52,54, 72, 73, 75, 77, 126, 127, 131, 137, 138

Salmon River (Main, Upper) .....20, 25, 32, 43, 52, 54, 67, 74, 76, 77, 126, 129, 131, 137, 140, 141, 149

salmon ..... 24, 42, 44, 63, 68, 73, 98, 100, 102, 103, 126, 145, 159

    chinook ..... 12, 23

    sockeye ..... 23

sawtimber ..... 151, 153, 159

scenic values ..... 1, 12, 42, 43, 67

scoping ..... 4, 6, 67, 159

season of use ..... 38, 58, 159

sedge ..... 79

sediment ..... 13, 57, 65, 68, 79, 80, 98, 144, 155, 159

sedimentation. .... 100

seeding(s) ..... 40,51,65,99, 145, 146, 155

seep ..... 101, 159, 161

sensitive ..... 11, 15, 46, 61, 75, 85, 87, 96, 107-109, 111, 114, 115, 143, 149, 153, 158, 160, 161

shelterwood ..... 10, 11, 29, 30, 99, 160

Shoshone-Bannock ..... 13

silviculture ..... 146

slash .....99, 100, 146, 160, 166

snag(s) ..... 99, 106-108, 156, 160

social ..... 5, 147, 149, 162

socio-cultural ..... 13

soil(s) ..... 1, 5, 14, 15, 22, 29, 34, 39, 65, 79, 80, 83, 99, 100, 106, 107, 109, 110, 114, 115, 117,146, 147, 149, 151-154, 157-161, 164, 165

    compaction. .... 65, 106

solitude. .... 69, 157, 158, 166

Special Management Area(s) ..... 22, 35, 43, 67, 143, 160

Special Recreation Management Area(s) (SRMA(s) .....42, 43, 52, 54, 55, 67, 143, 150, 161

special status species .....18, 26, 61-63, 85, 89, 157, 161

spring. .... 8, 10, 11, 26, 48, 49, 73, 80, 82, 99, 101, 136, 139, 157, 159, 161

spring-summer-fall range. .... 161

standard stipulations .....41, 42, 44, 88

State lands. .... 7, 9, 33, 34, 143, 144

State of Idaho ..... 32, 34, 46,54,77,86,90,92,113,117,119,123,131,137,161

stocking ..... 3, 29, 37, 146, 161

stream. . . . . 12, 25, 29, 37, 45, 57-59, 63, 68, 79, 80, 83, 98, 100, 101, 106, 123, 126, 146, 148, 149, 152, 156, 158, 164  
 ephemeral. . . . . 115, 149, 158  
 intermittent . . . . . 46, 57, 58, 83, 101, 115, 152, 158  
 perennial . . . . . 29, 38, 46, 57-60, 68, 83, 101, 115, 156, 158  
 stream function . . . . . 59, 68  
 streambank stability . . . . . 127  
 stubble height . . . . . 38, 39, 57, 58, 82, 161  
 subsistence . . . . . 25, 75  
 substrate . . . . . 146, 158, 161  
 surface water(s) . . . . . 102, 109, 122, 137-141  
 sustained yield. . . . . 4, 27, 28, 145, 155, 161, 162

## T

TES . . . . . 143  
 Thousand Springs . . . . . 17, 26, 34, 75, 122  
 threatened . . . . . 13, 19, 24, 32, 50, 61, 68, 75, 85, 87, 89, 96, 112, 114, 122, 143, 146, 148, 149, 157, 158, 161, 162  
 timber . . . . . 1, 10, 11, 13, 14, 18, 21, 22, 27-30, 70, 74, 75, 99, 107, 136, 145, 146, 149, 150, 152, 153, 155, 156, 159-162  
 timber harvest . . . . . 1, 11, 29, 30, 70, 149, 153, 160, 162  
 tourism . . . . . 144  
 tract(s) 7 . . . . . 7, 17, 24, 30, 32-35, 52, 54, 70, 73, 87, 129, 148, 155  
 trail(s) . . . . . 2, 4, 8, 10, 13, 17, 30, 34, 47-49, 52, 54, 55, 56, 62, 63, 67, 68, 70, 73, 99, 100, 105, 107, 109, 110, 115, 119, 139, 142, 148, 150, 156, 160, 162, 165, 166  
 transportation . . . . . 31, 59, 62, 63, 154  
 treaty . . . . . 2, 25, 29, 32, 35, 36, 39, 41, 64, 75, 162, 163  
 trees . . . . . 1, 29, 53, 83, 103, 106-108, 110, 133, 146, 151, 152, 156, 158-162  
 trespass . . . . . 32, 33, 36, 60, 129, 162  
 tribal treaty rights. . . . . 25, 32, 35, 36, 39, 41, 64, 75  
 tribes . . . . . 2, 6, 10, 13, 24, 25, 29, 30, 32, 35, 39, 41, 64, 75, 76, 159, 162, 163  
   appropriate Federally recognized tribe . . . . . 10, 24, 25, 29, 30, 32, 35, 39, 41, 75, 76  
 trout . . . . . 12, 23-25, 42, 44, 63, 68, 73, 98, 100, 102, 103, 122, 126, 127, 145, 159  
   brook . . . . . 23, 122  
   bull " . . . . . 12, 23-25, 42, 44, 63, 68, 73, 98, 100, 102, 103, 126, 127  
   rainbow . . . . . 23, 122  
   steelhead . . . . . 12, 23, 24, 42, 44, 63, 68, 73, 98, 100, 102, 103, 126, 145  
   westslope cutthroat. . . . . 23, 25  
 trust resources . . . . . 41, 64, 163

## U

U.S. Fish and Wildlife Service (USFWS) . . . . . 24, 62, 85, 89, 143, 146, 154, 160  
 unauthorized use(s) . . . . . 13, 19, 32, 36, 49, 61  
 unconfmed recreation . . . . . 69, 157  
 undercut . . . . . 127

upland game	74, 166
upland habitat	84
use authorization	46
USFS	3, 24, 25, 77-79, 82, 90, 91, 143
utilization	3,37,38,51,82,93, 101, 147, 163
<b>V</b>	
vegetation	1, 2, 12, 15, 18, 21, 29, 39, 40, 51, 65, 76, 79, 80, 82, 83, 88, 89, 100-102, 106, 107, 110, 122, 146, 148, 149, 152, 153, 158, 159, 161, 164
vegetation treatment	18, 40, 51, 88, 89
vehicle way(s)	2, 8-11, 13, 15, 17, 20, 30, 47-49, 54, 70, 73, 150, 156, 163, 165
visual quality	2, 5, 66, 67, 71, 164
visual resource management (VRM)	66, 67, 71, 143, 163, 164
visual resources	66
<b>W</b>	
water quality	2, 4, 5, 18, 27, 57, 63, 65, 66, 68, 79, 122-124, 130, 137-141, 145, 146, 153, 164, 165
water quality limited stream	68, 123, 164
water resources	45, 131
water right resources	27, 35
water temperature resources	127
waterfowl	16, 17, 76, 122
watershed	12-16, 18, 19, 23, 25, 27-30, 37, 39, 40, 48, 50, 58, 59, 62, 63, 65-68, 80, 81, 83, 85, 93, 98, 99, 101, 127, 149, 153, 164
wavy leafhellypody	8, 12, 13, 15, 62
weeds	45, 46, 68, 88, 99, 106, 108
wetland	2, 16-18, 24-26, 32-34, 37, 54, 57, 58, 60, 73, 75, 76, 79, 80, 83, 84, 101, 122, 158, 165
width:depth ratio	127
Wild and Scenic Rivers (WSR)	1, 6, 41, 76, 79, 88, 90, 130, 131, 143, 151, 156, 161, 163, 165
wild horse(s)	1, 5, 14, 16, 49, 55, 56, 71, 81, 89, 90, 101, 145, 163
wilderness	2-5, 7, 12, 13, 27, 28, 30, 34, 35, 42-44, 48, 49, 67, 69-71, 87-89, 102, 104, 107, 108, 111, 143, 150, 153, 155, 161, 163, 165, 166
Wilderness Study Area(s) (WSA(s))	2-5, 12, 13, 27, 28, 30, 34, 35, 42-44, 47-49, 67, 69-71,87, 89, 143, 150, 155, 161, 166
wildfire(s)	10, 21-23, 63, 66, 102, 104, 108, 111, 153, 166
wildlife	1, 2, 4, 5, 7, 9, 10, 18, 21-30, 32, 39, 40, 45, 46, 49, 52, 54, 55, 60, 64, 65, 72-76, 79, 81, 85, 89-97, 99-101, 113, 115, 116, 122, 137-141, 143, 145, 146, 148, 150-154, 156, 163, 165, 166
wildlife viewing	55
willow	30, 35, 38, 49, 72, 73, 99, 142
Willow Creek Summit	30, 35, 38, 49, 72, 73
winter range	8, 9, 49, 73, 166
withdrawal(s)	35, 44, 79, 134, 154
woodland(s)	9, 13, 14, 28, 147, 151, 155, 161, 166
woody	79, 80, 82, 103, 110, 150, 152, 156, 160