

**United States Department of the Interior
Bureau of Land Management**

**Determination of NEPA Adequacy
DOI-BLM-UT-Y010-2016-0100 DNA**

February 2016

**Special Recreation Permit Renewal for
Chile Pepper Bike Shop: Fall Stage Race**

Location: Designated roads and mountain bike trails within the Moab Field Office:
Amasa Back, Hymasa, Captain Ahab, Lower Porcupine Singletrack, Lazy Man's on
Porcupine rim, road portion of Porcupine Rim (no WSA usage)

Applicant/Address: Tracy Reed, 702 S. Main St., Moab UT 84532

Moab Field Office
82 East Dogwood
Moab, Utah 84532
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Worksheet

Determination of NEPA Adequacy

U.S. Department of the Interior
Utah Bureau of Land Management

The signed CONCLUSION at the end of this worksheet is part of an interim step in the BLM's internal analysis process and does not constitute an appealable decision; however, it constitutes an administrative record to be provided as evidence in protest, appeals and legal procedures.

OFFICE: Moab Field Office

PROJECT NUMBER: MFO-Y010-16-055R

PROPOSED ACTION TITLE: Special Recreation Permit Renewal for Chile Pepper Bike Shop: Fall Stage Race

LOCATION/LEGAL DESCRIPTION: Designated roads and mountain bike trails within the Moab Field Office: Amasa Back, Hymasa, Captain Ahab, Lower Porcupine Singletrack, Lazy Man's on Porcupine rim, road portion of Porcupine Rim (no WSA usage)

APPLICANT: Tracy Reed, 702 S. Main St., Moab UT 84532

A. Description of the Proposed Action and Any Applicable Mitigation Measures

Tracy Reed, on behalf of Chile Pepper Bike Shop, has requested reauthorization through a competitive Special Recreation Permit (SRP) to conduct a mountain bike stage race on designated roads and trails within the Moab Field Office. The proposed race would take place in Fall annually and would be two days in length. All use of the trails would be day use only. All event related parking would occur at the parking areas provided for these trails. Chile Pepper has held an SRP with the Moab BLM for this event since 2008. The maximum number of participants would be limited to 150 participants. Actual use in 2015 was 56 participants. Standard stipulations as well as permit specific stipulations would apply to the SRP for Chile Pepper Bike Shop Fall Stage Race.

B. Land Use Plan (LUP) Conformance

LUP Name* Moab Resource Management Plan

Date Approved October, 2008

*List applicable LUPs (for example, resource management plans; activity, project, management or program plans; or applicable amendments thereto).

The proposed action is in conformance with the applicable LUPs because it is specifically provided for in the following LUP decisions:

Page 97 of the Moab RMP reads as follows: "Special Recreation Permits are issued as a discretionary action as a means to: help meet management objectives, provide opportunities for economic activity, facilitate recreational use of public lands, control visitor use, protect

recreational and natural resources, and provide for the health and safety of visitors.” In addition, on page 98 of the Moab RMP, it states, “All SRPs will contain standard stipulations appropriate for the type of activity and may include stipulations necessary to protect lands or resources, reduce user conflicts, or minimize health and safety concerns....Issue and manage recreation permits for a wide variety of uses to enhance outdoor recreational opportunities, provide opportunities for private enterprise, manage user-group interaction, and limit the impacts to such uses upon natural and cultural resources.”

The Moab Resource Management Plan (RMP), Final Environmental Impact Statement, signed October 31, 2008, identified lands with wilderness characteristics. The proposed use does not include areas within lands with wilderness characteristics. The proposed activity would not result in any changes in the impacts that were analyzed in the FEIS for the RMP.

C. Identify the applicable National Environmental Policy Act (NEPA) documents and other related documents that cover the proposed action.

List by name and date all applicable NEPA documents that cover the proposed action. Environmental Assessment DOI-BLM-UT-Y010-2014-0182, *Special Recreation Permit Amendment for Chile Pepper Bike Shop*, signed 9/3/14, analyzed competitive use of designated roads and mountain bike trails in the Lower Porcupine Rim Singletrack area. Environmental Assessment BLM UT-060-08-071, *Special Recreation Permit for Chile Pepper Bike Shop*, signed 8/1/08, analyzed competitive use of designated roads and mountain bike trails in the Amasa Back area. These two EAs cover the exact routes requested for the upcoming year's event.

D. NEPA Adequacy Criteria

1. Is the new proposed action a feature of, or essentially similar to, an alternative analyzed in the existing NEPA document(s)? Is the project within the same analysis area, or if the project location is different, are the geographic and resource conditions sufficiently similar to those analyzed in the existing NEPA document(s)? If there are differences, can you explain why they are not substantial?

Yes
 No

Documentation of answer and explanation:

The existing NEPA documents address the impacts of competitive mountain bike racing on the specified designated trails within the Moab Field Office. The proposed action of the current proposal is identical to those analyzed in the two referenced EAs.

2. Is the range of alternatives analyzed in the existing NEPA document(s) appropriate with respect to the new proposed action (or existing proposed action), given current environmental concerns, interests, and resource values?

Yes
 No

Documentation of answer and explanation:

Environmental Assessments DOI-BLM-UT-Y010-2014-0182 and BLM UT 060-08-071 contain analysis of the proposed action and a no action alternative. The environmental concerns, interests, resource values, and circumstances have not changed to a degree that warrants broader consideration. The proposed action is identical.

3. Is existing analysis adequate in light of any new information or circumstances (such as, rangeland health standards assessment; recent endangered species listings, updated list of BLM sensitive species)? Can you reasonably conclude that new information and new circumstances would not substantially change the analysis of the new proposed action?

Yes
 No

Documentation of answer and explanation:

The existing analysis and conclusions are adequate as there has been no new information or circumstances presented. It can be reasonably concluded that all new information and circumstances are insignificant with regard to analysis of the proposed action.

4. Are the direct, indirect, and cumulative effects that would result from implementation of the new proposed action similar (both quantitatively and qualitatively) to those analyzed in the existing NEPA document?

Yes
 No

Documentation of answer and explanation:

The direct and indirect impacts are substantially unchanged from those identified in the existing NEPA documents. Yes; site-specific impacts analyzed in the existing document are the same as those associated with the current proposed action.

5. Are the public involvement and interagency review associated with existing NEPA document(s) adequate for the current proposed action?

Yes
 No

The public was notified of the preparation of Environmental Assessment DOI-BLM-UT-Y010-2014-0182, *Special Recreation Permit for Chile Pepper Bike Shop*, signed September 3, 2014, analyzed competitive use of designated roads and mountain bike trails in the Amasa Back area. The proposed activity was posted on the ENBB on May 20, 2014. The public was notified of the preparation of Environmental Assessment BLM UT 060-08-071, signed August 1, 2008, which analyzed competitive use of designated roads and mountain bike trails in the Porcupine Rim Area. The proposed activity was posted on the ENBB on March 20, 2008. No inquiries or comments were received on either project. This level of involvement and notification is adequate for the current proposed action.

E. Persons/Agencies/BLM Staff Consulted:

<u>Name</u>	<u>Title</u>	<u>Resource Represented</u>
Ann Marie Aubry	Hydrologist	Air quality; Water quality; Floodplains, Soils,
Mark Grover	Ecologist	Wetlands/Riparian
Katie Stevens	Recreation Planner	Areas of Critical Environmental Concern; Wild & Scenic Rivers, Recreation, Visual Resources
David Pals	Geologist	Wastes (hazardous or solid), Paleontology, Geology
Dave Williams	Rangeland Management Specialist	T&E Plants, Invasive Weeds, Livestock Grazing, RHS, Vegetation
Jordan Davis	Rangeland Management Specialist	Invasive Weeds, Livestock Grazing, RHS, Vegetation
Jan Denney	Realty Specialist	Lands/Access
Jared Lundell	Archaeologist	Cultural Resources; Native American Religious Concerns
Pam Riddle	Wildlife Biologist	Threatened, Endangered, or Candidate Animal Species, Wildlife, Migratory Birds, Utah Sensitive Species
Bill Stevens	Recreation Planner	Wilderness, Natural Areas, Socioeconomics, Lands with Wilderness Characteristics, Environmental Justice

CONCLUSION

Plan Conformance:

- This proposal conforms to the applicable land use plan.
- This proposal does not conform to the applicable land use plan

Determination of NEPA Adequacy

- Based on the review documented above, I conclude that this proposal conforms to the applicable land use plan and that the NEPA documentation fully covers the proposed action and constitutes BLM's compliance with the requirements of the NEPA.
- The existing NEPA documentation does not fully cover the proposed action. Additional NEPA documentation is needed if the project is to be further considered.

KC Stevens

 Signature of Project Lead

2/25/16

 Date

KC Stevens

 Signature of NEPA Coordinator

2/25/16

 Date

Jamoff

 Signature of the Responsible Official

2/25/16

 Date

Note: The signed Conclusion on this Worksheet is part of an interim step in the BLM's internal decision process and does not constitute an appealable decision. However, the lease, permit, or other authorization based on this DNA is subject to protest or appeal under 43 CFR Part 4 and the program-specific regulations.

ATTACHMENTS:

ID Team Checklist

INTERDISCIPLINARY TEAM CHECKLIST

Project Title: Special Recreation Permit Renewal for Chile Pepper Bike Shop (Fall Stage Race)

NEPA Log Number: DOI-BLM-UT-Y010-2016-0100 DNA

File/Serial Number: MFO-Y010-16-055R

Project Leader: Katie Stevens

DETERMINATION OF STAFF: *(Choose one of the following abbreviated options for the left column)*

NP = not present in the area impacted by the proposed or alternative actions

NI = present, but not affected to a degree that detailed analysis is required

PI = present with potential for relevant impact that need to be analyzed in detail in the EA

NC = (DNAs only) actions and impacts not changed from those disclosed in the existing NEPA documents cited in Section D of the DNA form. The Rationale column may include NI and NP discussions.

The following elements are not present in the Moab Field Office and have been removed from the checklist:
Farmlands (Prime or Unique), Wild Horses and Burros.

Determination	Resource	Rationale for Determination*	Signature	Date
RESOURCES AND ISSUES CONSIDERED (INCLUDES SUPPLEMENTAL AUTHORITIES APPENDIX 1 H-1790-1)				
NC	Air Quality Greenhouse Gas Emissions		Ann Marie Aubry	2/17/16
NC	Floodplains		Ann Marie Aubry	2/17/16
NC	Soils		Ann Marie Aubry	2/17/16
NC	Water Resources/Quality (drinking/surface/ground)		Ann Marie Aubry	2/17/16
NC	Wetlands/Riparian Zones		Mark Grover	2/17/16
NC	Areas of Critical Environmental Concern		Katie Stevens	2/17/16
NC	Recreation		Katie Stevens	2/17/16
NC	Wild and Scenic Rivers		Katie Stevens	2/17/16
NC	Visual Resources		Katie Stevens	2/17/16
NC	Wild Lands (BLM Natural Areas)		Bill Stevens	2/17/16
NC	Socio-Economics		Bill Stevens	2/17/16
NC	Wilderness/WSA		Bill Stevens	2/17/16
NC	Lands with Wilderness Characteristics		Bill Stevens	2/17/16
NC	Cultural Resources		Jared Lundell	2-17-16
NC	Native American Religious Concerns		Jared Lundell	2-17-16
NC	Environmental Justice		Bill Stevens	2/17/16

Determination	Resource	Rationale for Determination*	Signature	Date
NC	Wastes (hazardous or solid)		David Pals <i>DP</i>	2/17/16
NC	Threatened, Endangered or Candidate Animal Species		Pam Riddle <i>PR</i>	2/17/16
NC	Migratory Birds		Pam Riddle <i>PR</i>	2/17/16
NC	Utah BLM Sensitive Species		Pam Riddle <i>PR</i>	2/17/16
NC	Fish and Wildlife Excluding USFW Designated Species		Pam Riddle <i>PR</i>	2/17/16
NC	Invasive Species/Noxious Weeds		Jordan Davis Dave Williams <i>DW</i>	2/17/16
NC	Threatened, Endangered or Candidate Plant Species		Dave Williams <i>DW</i>	2/17/16
NC	Livestock Grazing	<i>please coordinate w/ range specialist so ranches can be notified</i>	Dave Williams/ Jordan Davis/ Kim Allison <i>DW</i>	2/17/16
NC	Rangeland Health Standards		Dave Williams/ Jordan Davis/ Kim Allison <i>DW</i>	2/17/16
NC	Vegetation Excluding USFW Designated Species			
NC	Woodland / Forestry			
NC	Fuels/Fire Management		Josh Relph <i>JR</i>	2/17/16
NC	Geology / Mineral Resources/Energy Production		David Pals <i>DP</i>	2/17/16
NC	Lands/Access		Jan Denney	
NC	Paleontology		ReBecca Hunt-Foster	

FINAL REVIEW:

Reviewer Title	Signature	Date	Comments
Environmental Coordinator	Katie Stevens <i>KS</i>	2/17/16	
Authorized Officer	J.L. Jones <i>JL</i>	2/25/16	

**FINDING OF NO SIGNIFICANT IMPACT
AND
DECISION RECORD
Chile Pepper Bike Shop: Fall Stage Race
(Competitive bike event)**

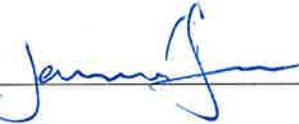
DOI-BLM-UT-Y010-2016-0100 DNA

FONSI: Based on the analysis of potential environmental impacts contained in the present document, I have determined that the action will not have a significant effect on the human environment and an environmental impact statement is therefore not required.

DECISION: It is my decision to issue the Special Recreation Permit for Chile Pepper Bike Shop to operate in the areas listed under the Proposed Action. This decision is contingent upon meeting all stipulations and monitoring requirements attached.

RATIONALE: The decision to authorize a Special Recreation Permit for Chile Pepper Bike Shop: Fall Stage Race has been made in consideration of the environmental impacts of the proposed action. The action is in conformance with the Moab Resource Management Plan, which allows for recreation use permits for a wide variety of uses to enhance outdoor recreational opportunities, provide opportunities for private enterprise, manage user-group interaction, and limit the impacts to such uses upon natural and cultural resources.

Authorized Officer



Date

2/25/16