

U.S. DEPARTMENT OF THE INTERIOR
BUREAU OF LAND MANAGEMENT

CATEGORICAL EXCLUSION REVIEW AND DECISION RECORD

DOI-BLM-ORWA-M060-2016-0008-CX

Project Name: Right-of-Way Grant OR 13860 – Qwest/CenturyLink

BLM Office: Ashland R.A., Medford District

Prepared By: Michelle Calvert **Title:** Planning and Environmental Coordinator

Contact Person: Juanita Wright **Phone #** (541) 618-2345

DESCRIPTION & LOCATION OF THE PROPOSED ACTION

The proposed project is to re-authorize Federal Land Policy and Management Act (FLPMA) Right-of-Way (ROW) Grant OR 13860 to Qwest/CenturyLink for a buried telecommunications line.

The subject grant will authorize the operation, use and maintenance/repair of the telecommunications line for a period of thirty (30) years. The subject right-of-way is 20 feet wide, 153 feet long and totals 0.07 acres on BLM-administered lands. No new construction or changes to this line are planned.

The right-of-way does not propose additional ground disturbance, but would re-authorize future maintenance, repair, and removal. These activities could necessitate future ground-disturbing activities within the existing footprint.

The existing ROW may be renewed. If renewed, the ROW will be subject to regulations existing at the time of renewal, and such other terms and conditions deemed necessary to protect the public interest.

LOCATION

The proposed right-of-way is located on BLM-administered lands of the Matrix land use allocation in SW¹/₄ SW¹/₄ NW¹/₄, NW¹/₄ NW¹/₄ SW¹/₄ Section 13, T. 39 S., R. 1 W., W.M., Jackson County, Oregon.

PROJECT DESIGN FEATURES

Project Design Features (PDFs) are an integral part of the Proposed Action and have been developed to avoid or reduce the potential for adverse impacts to resources. The following PDFs are included in this project.

For the protection of water quality and aquatic habitat

- Restrict non-emergency ground disturbing activities to dry periods (generally May 15 to October 15). If emergency repairs are necessary during the wet season, the BLM will be notified prior to ground-disturbing activities.
- Regardless of the season, suspend activities during precipitation events or when precipitation is imminent.

- All disturbed surfaces and other areas of loose fill shall be seeded with an approved seed mix and mulched with weed free materials as work occurs. Consider using native mulch such as pine needles.
- Any stockpile areas of loose soil or other materials shall have perimeter control such as straw wattles or silt fence around the down slope perimeter when precipitation is occurring or is imminent.
- As determined by the authorized officer, right-of-way holder shall be required to install effective closure measures necessary to preclude OHV or other uses along the ROW and install and maintain signing to discourage such uses.
- Where access roads exist within the right-of-way, regular maintenance including the installation and maintenance of drainage dips is required as determined by the authorized officer.

For the protection of botanical resources

- Clean all equipment prior to entry onto BLM-administered lands to prevent the introduction and spread of noxious weeds. Cleaning is defined as removal of dirt, grease, plant parts, and material that may carry noxious weed seeds. Cleaning prior to entry may be accomplished by using a pressure hose.
- Following timely notification of routine maintenance (by February of planned activity year) actions, BLM shall flag and map any areas requiring avoidance or other specific Project Design Features and provide this information to Qwest/Century Link in a timely manner, provided such direction does not impede required maintenance.
- Following maintenance activities, the permittee shall apply BLM Botanist-approved seed and mulch to disturbed areas exposing bare soil.

For the protection of Special Status Species

- If gray wolves or Pacific fisher den or rendezvous sites are discovered in the vicinity of the right-of-way, restrictions may be placed on activities to avoid disturbance to these species.

For the protection of cultural resources

- If during project implementation the contractor encounters or becomes aware of any objects or sites of paleontological or cultural value on federal lands, such as fossils, historical or pre-historical ruins, graves, grave markers, or artifacts, the contractor shall immediately suspend all operations in the vicinity of the cultural value and notify the Authorized Officer of the findings. The project may be redesigned to protect the cultural resource values present, or evaluation and mitigation procedures would be implemented based on recommendations from the resource area archaeologist with concurrence by the Ashland Field Manager and State Historic Preservation Office.

PLAN CONFORMANCE

The proposed action is in compliance with the *1995 Medford District Record of Decision and Resource Management Plan (RMP)*. The 1995 Medford District Resource Management Plan incorporated the *Record of Decision for Amendments to Forest Service and Bureau of Land Management Planning Documents Within the Range of the Northern Spotted Owl and the Standards and Guidelines for Management of Habitat for Late-Successional and Old-Growth Forest Related Species Within the Range of the Northern Spotted Owl (Northwest Forest Plan)*

(USDA and USDI 1994). The 1995 Medford District Resource Management Plan was later amended by the 2001 *Record of Decision and Standards and Guidelines for Amendments to the Survey and Manage, Protection Buffer, and other Mitigation Measures Standards and Guidelines*.

This project is not a habitat disturbing activity, as defined in page 22 of the Standards and Guidelines of the 2001 *Record of Decision and Standards and Guidelines*, for any Survey and Manage species. Because the project is not habitat disturbing, the Survey and Manage provisions, including pre-disturbance surveys, are not required under the 2001 *Record of Decision and Standards and Guidelines*, (Standards and Guidelines, p. 7, 21-22).

The proposed action is also in conformance with the direction given for the management of public lands in the Medford District by the Oregon and California Lands Act of 1937 (O&C Act), Federal Land Policy and Management Act of 1976 (FLPMA), the Endangered Species Act (ESA) of 1973, the Clean Water Act of 1987, Safe Drinking Water Act of 1974 (as amended 1986 and 1996), Clean Air Act, and the Archaeological Resources Protection Act of 1979.

COMPLIANCE WITH NEPA

The proposed action is categorically excluded from further documentation under NEPA in accordance with 516 DM 11.9 E (9): renewals and assignments of leases, permits, or rights-of-way where no additional rights are conveyed beyond those granted by the original authorizations.

This categorical exclusion is appropriate in this situation because there are no extraordinary circumstances having effects that may significantly affect the environment as documented in the following review. The proposed action has been reviewed, and none of the extraordinary circumstances described in 43 CFR §46.215 rise to the level of significance. A summary of the extraordinary circumstances is listed below. The action must have a significant or a disproportional effect on the listed categories to warrant further analysis and environmental review.

CATEGORICAL EXCLUSION REVIEW

Department of the Interior Regulations (43 CFR § 46.205(c)) require that any action that is normally categorically excluded must be evaluated to determine whether it meets any of the extraordinary circumstances listed in 43 CFR § 46.215. An action would meet one of the extraordinary circumstances if the action may:

| CX Extraordinary Circumstances Documentation | Yes | No |
|--|------------|-----------|
| 1. Have significant impacts on public health or safety. | | X |
| Rationale: This right-of-way request is for continued use of existing facilities. It is not anticipated that the Proposed Action will have any effects to public health and safety. | | |

| CX Extraordinary Circumstances Documentation | Yes | No |
|--|-----|----|
| <p>2. Have significant impacts on such natural resources and unique geographic characteristics as historic or cultural resources; park, recreation, or refuge lands; wilderness areas; wild or scenic rivers; national natural landmarks; sole or principal drinking water aquifers; prime farmlands; wetlands (Executive Order 11990); floodplains (Executive Order 11988); national monuments; migratory birds; and other ecologically significant or critical areas.</p> | | X |
| <p>Rationale: The Proposed Action is not anticipated to affect the aforementioned resources.</p> | | |
| <p>3. Have highly controversial environmental effects or involve unresolved conflicts concerning alternative uses of available resources [NEPA Section 102(2)(E)].</p> | | X |
| <p>Rationale: Based on past experience from these types of activities, there are no predicted environmental effects from the Proposed Action that are considered to be highly controversial nor are there unresolved conflicts concerning alternative uses. This project's Categorical Exclusion Authority allows for activities which utilize existing facilities.</p> | | |
| <p>4. Have highly uncertain and potentially significant environmental effects or involve unique or unknown environmental risks.</p> | | X |
| <p>Rationale: The activities proposed in this CX are not highly uncertain, potentially significant, unique, or unknown risks.</p> | | |
| <p>5. Establish a precedent for future action or represent a decision in principle about future actions with potentially significant environmental effects.</p> | | X |
| <p>Rationale: The activities proposed in this CX are addressed and authorized under the Medford ROD/RMP. The proposed activities occur widely on Federal lands throughout Oregon and there is no evidence this type of activity would establish a precedent or decision for future actions that would have significant environmental effects.</p> | | |
| <p>6. Have a direct relationship to other actions with individually insignificant but cumulatively significant environmental effects.</p> | | X |
| <p>Rationale: The Proposed Action would not result in a cumulative significant effect when added to relevant past, present, and reasonably foreseeable actions in the area.</p> | | |
| <p>7. Have significant impacts on properties listed, or eligible for listing, on the National Register of Historic Places as determined by either the bureau or office.</p> | | X |
| <p>Rationale: The Proposed Action will not have significant impacts on properties listed, or eligible for listing, on the National Register of Historic Places.</p> | | |
| <p>8. Have significant impacts on species listed, or proposed to be listed, on the List of Endangered or Threatened Species, or have significant impacts on designated Critical Habitat for these species.</p> | | X |
| <p>Rationale: The location of the Proposed Action has been reviewed by the BLM botanist, wildlife biologist, and fisheries biologist. The Proposed Action would have no significant impacts on species listed, or proposed to be listed, on the List of Endangered or Threatened Species, or have significant impacts on designated Critical Habitat for these species.</p> | | |

| CX Extraordinary Circumstances Documentation | Yes | No |
|---|------------|-----------|
| 9. Violate a Federal law, or a State, local, or tribal law or requirement imposed for the protection of the environment. | | X |
| Rationale: The proposed activities conform to the Medford RMP's direction for management of public lands on the Medford District and comply with applicable laws, rules, and regulations. | | |
| 10. Have a disproportionately high and adverse effect on low income or minority populations (Executive Order 12898). | | X |
| Rationale: Similar actions have occurred throughout the District and there is no evidence that this type of activity would have a disproportionately high and adverse effect on said populations. | | |
| 11. Limit access to and ceremonial use of Indian sacred sites on Federal lands by Indian religious practitioners or significantly adversely affect the physical integrity of such sacred sites (Executive Order 130007). | | X |
| Rationale: The Proposed Action does not significantly or adversely affect the physical integrity of any such sacred sites. | | |
| 12. Contribute to the introduction, continued existence, or spread of noxious weeds or nonnative invasive species known to occur in the area or actions that may promote the introduction, growth, or expansion of the range of such species (Federal Noxious Weed Control Act and Executive Order 13112). | | X |
| Rationale: The Proposed Action does not result in measurable changes to the current baseline of the risk, or actual introduction, continued existence, or spread of noxious weeds or nonnative invasive species above what would be present from other activities that occur on federal lands. | | |

DECISION AND RATIONALE

Based on the Categorical Exclusion Review above, I have determined that the Proposed Action qualifies as a categorical exclusion under 516 DM 11.9 E (9). It is my decision to implement the Proposed Action and re-authorize the FLPMA Right-of-Way Grant (OR 13860) to Qwest/CenturyLink. In making my decision, I considered the Project Design Features that will be incorporated into the project.

In addition, I have reviewed the plan conformance statement and have determined the Proposed Action is in accordance with the approved land use plans and that no further environmental analysis is required. Therefore, an environmental assessment or an environmental impact statement is not needed. It is my decision to implement the Proposed Action as described.


 Diane Parry
 Acting Field Manager
 Ashland Resource Area

1-19-16
 Date

ADMINISTRATIVE REMEDIES

Administrative review of right-of-way decisions requiring National Environmental Policy Act (NEPA) assessment will be available under 43 CFR Part 4 to those who have a “legally cognizable interest” to which there is a substantial likelihood that the action authorized would cause injury, and who have established themselves as a “party to the case.” (See 43 CFR § 4.410 (a) – (c)). Other than the applicant/proponent for the right-of-way action, in order to be considered a “party to the case” the person claiming to be adversely affected by the decision must show that they have notified the BLM that they have a “legally cognizable interest” and the decision on appeal has caused or is substantially likely to cause injury to that interest (See 43 CFR § 4.410(d)).

EFFECTIVE DATE OF DECISION

This is a land decision on a right-of-way application. All BLM decisions under 43 CFR Part 2800 remain in effect pending an appeal (See 43 CFR § 2801.10) unless the Secretary rules otherwise. Rights-of-way decisions that remain in effect pending an appeal are considered as “in full force and effective immediately” upon issuance of a decision. Thus, this decision is now in effect.

RIGHT OF APPEAL

This decision may be appealed to the U.S. Department of the Interior, Office of Hearings and Appeals, Interior Board of Land Appeals (Board) by those who have a “legally cognizable interest” to which there is a substantial likelihood that the action authorized in this decision would cause injury, and who have established themselves as a “party to the case.” (See 43 CFR § 4.410). If an appeal is taken, a written notice of appeal must be filed with the BLM officer who made the decision in this office by close of business (4:30 p.m.) not more than 30 days after the date of service. Only signed hard copies of a notice of appeal that are delivered to the following address will be accepted.

BUREAU OF LAND MANAGEMENT
MEDFORD INTERAGENCY OFFICE
Ashland Resource Area
3040 Biddle Road
Medford, OR 97504

Faxed or e-mailed appeals will not be considered.

The person signing the notice of appeal has the responsibility of proving eligibility to represent the appellant before the Board under its regulations at 43 CFR § 1.3. The appellant also has the burden of showing that the decision appealed from is in error. The appeal must clearly and concisely state which portion or element of the decision is being appealed and the reasons why the decision is believed to be in error. If your notice of appeal does not include a statement of reasons, such statement must be filed with this office and with the Board within 30 days after the notice of appeal was filed.

According to 43 CFR Part 4, you have the right to petition the Board to stay the implementation of the decision. Should you choose to file one, your stay request should accompany your notice of appeal. You must show standing and present reasons for requesting a stay of the decision. A

petition for stay of a decision pending appeal shall show sufficient justification based on the following standards:

1. The relative harm to the parties if the stay is granted or denied,
2. The likelihood of the appellant's success on the merits,
3. The likelihood of immediate and irreparable harm if the stay is not granted, and
4. Whether the public interest favors granting the stay.

A notice of appeal with petition for stay must be served upon the Board and the Regional Solicitor at the same time such documents are served on the deciding official at this office. Service must be accomplished within fifteen (15) days after filing in order to be in compliance with appeal regulations (43 CFR § 4.413(a)). At the end of your notice of appeal you must sign a certification that service has been or will be made in accordance with the applicable rules (i.e., 43 CFR §§ 4.410(c) and 4.413) and specify the date and manner of such service.

The IBLA will review any petition for a stay and may grant or deny the stay. If the IBLA takes no action on the stay request within 45 days of the expiration of the time for filing a notice of appeal, you may deem the request for stay as denied, and the BLM decision will remain in full force and effect until IBLA makes a final ruling on the case.

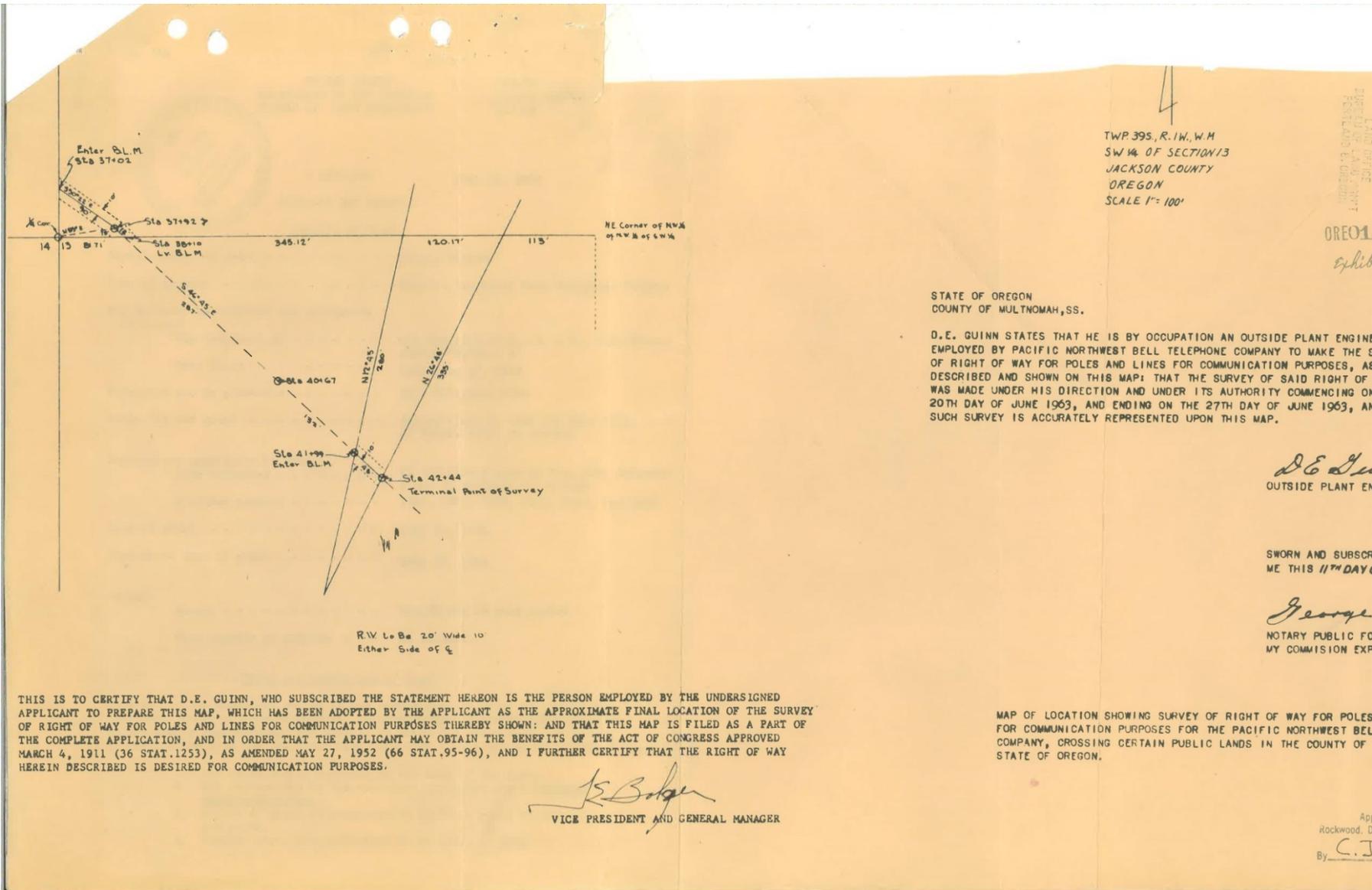
U.S. Department of the Interior
Office of Hearings and Appeals
Interior Board of Land Appeals
801 N. Quincy Street, MS 300-QC
Arlington, Virginia 22203

Regional Solicitor
Pacific Northwest Region
U.S. Department of the Interior
1220 S.W. 3rd Avenue
Portland, OR 97204

Qwest Corporation dba Century Link QC
8021 SW Capitol Hill Road
Portland, OR 97219

For additional information concerning this project, contact Michelle Calvert, Planning and Environmental Coordinator, at (541) 618-2252.

Map of Qwest/Century Link Right-of-Way OR 13860



TWP 39S, R. 1W, W.M
 SW 1/4 OF SECTION 13
 JACKSON COUNTY
 OREGON
 SCALE 1" = 100'

PREPARED BY
 PORTLAND, OREGON
 OREGON
 Exhib

STATE OF OREGON
 COUNTY OF MULTNOMAH, SS.

D.E. GUINN STATES THAT HE IS BY OCCUPATION AN OUTSIDE PLANT ENGINEER EMPLOYED BY PACIFIC NORTHWEST BELL TELEPHONE COMPANY TO MAKE THE SURVEY OF RIGHT OF WAY FOR POLES AND LINES FOR COMMUNICATION PURPOSES, AS DESCRIBED AND SHOWN ON THIS MAP; THAT THE SURVEY OF SAID RIGHT OF WAY WAS MADE UNDER HIS DIRECTION AND UNDER ITS AUTHORITY COMMENCING ON THE 20TH DAY OF JUNE 1963, AND ENDING ON THE 27TH DAY OF JUNE 1963, AND SUCH SURVEY IS ACCURATELY REPRESENTED UPON THIS MAP.

D.E. Guinn
 OUTSIDE PLANT ENGINEER

SWORN AND SUBSCRIBED
 ME THIS 11TH DAY OF

George
 NOTARY PUBLIC FOR
 MY COMMISSION EXPIRES

THIS IS TO CERTIFY THAT D.E. GUINN, WHO SUBSCRIBED THE STATEMENT HEREON IS THE PERSON EMPLOYED BY THE UNDERSIGNED APPLICANT TO PREPARE THIS MAP, WHICH HAS BEEN ADOPTED BY THE APPLICANT AS THE APPROXIMATE FINAL LOCATION OF THE SURVEY OF RIGHT OF WAY FOR POLES AND LINES FOR COMMUNICATION PURPOSES THEREBY SHOWN: AND THAT THIS MAP IS FILED AS A PART OF THE COMPLETE APPLICATION, AND IN ORDER THAT THE APPLICANT MAY OBTAIN THE BENEFITS OF THE ACT OF CONGRESS APPROVED MARCH 4, 1911 (36 STAT.1253), AS AMENDED MAY 27, 1952 (66 STAT.95-96), AND I FURTHER CERTIFY THAT THE RIGHT OF WAY HEREIN DESCRIBED IS DESIRED FOR COMMUNICATION PURPOSES.

K. B. Dodge
 VICE PRESIDENT AND GENERAL MANAGER

MAP OF LOCATION SHOWING SURVEY OF RIGHT OF WAY FOR POLES AND LINES FOR COMMUNICATION PURPOSES FOR THE PACIFIC NORTHWEST BELL TELEPHONE COMPANY, CROSSING CERTAIN PUBLIC LANDS IN THE COUNTY OF MULTNOMAH, STATE OF OREGON.

Approved by
 Rockwood, D.
 By *C. J.*