

United States Department of the Interior Bureau of Land Management

**Determination of NEPA Adequacy
DOI-BLM-UT-Y010-2016-0073 DNA**

January 2016

Special Recreation Permit for TransRockies US LP

Location: Designated roads and mountain bike trails within the Moab Field Office Magnificent Seven/Gemini Bridges area - Magnificent 7/ Bull Run Great Escape, Arth's Corner, Little Canyon, Metal Masher and the Gemini Bridges designated road. Kane Creek area - Kane Creek Road, Hurrah Pass, BLM portion of the Jackson Hole, Captain Ahab, Amasa Back. Sand Flats area - Sand Flats Road, Lower Porcupine Singletrack, Porcupine Rim, Klondike Bluffs (Baby Steps, UFO, Little Salty, EKG, Mega Steps, Alaska, Dino Flow, Jurassic) and Copper Ridge road.

Applicant/Address: Kevin McDonald, 14405 West Colfax Ave., Lakewood, CO 80401

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Worksheet: Determination of NEPA Adequacy

U.S. Department of the Interior
Utah Bureau of Land Management

The signed CONCLUSION at the end of this worksheet is part of an interim step in the BLM's internal analysis process and does not constitute an appealable decision; however, it constitutes an administrative record to be provided as evidence in protest, appeals and legal procedures.

OFFICE: Moab Field Office

PROJECT NUMBER: MFO-Y010-16-0073R

PROPOSED ACTION TITLE: Special Recreation Permit for TransRockies US LP

LOCATION/LEGAL DESCRIPTION: Designated roads and mountain bike trails within the Moab Field Office. Magnificent Seven/Gemini Bridges area - Magnificent 7/ Bull Run Great Escape, Arth's Corner, Little Canyon, Metal Masher and the Gemini Bridges designated road. Kane Creek area - Kane Creek Road, Hurrah Pass, BLM portion of the Jackson Hole, Captain Ahab, Amasa Back. Sand Flats area - Sand Flats Road, Lower Porcupine Singletrack, Porcupine Rim, Klondike Bluffs (Baby Steps, UFO, Little Salty, EKG, Mega Steps, Alaska, Dino Flow, Jurassic) and Copper Ridge road.

APPLICANT: Kevin McDonald, 14405 West Colfax Ave., Lakewood, CO 80401

A. Description of the Proposed Action and Any Applicable Mitigation Measures

Kevin McDonald, on behalf of TransRockies US LP has requested reauthorization through an SRP to conduct a mountain bike competition on designated roads and trails in the Moab Field Office. The race would be held in the fall of the year. TransRockies has previously held an SRP with the Moab Field Office, and is a permittee in good standing. The proposed use would be day use only. Leave No Trace practices would be followed and all solid human waste and garbage would be packed out. Standard Utah BLM stipulations, event-specific stipulations and the stipulations developed in the referenced Environmental Assessment would be attached to the SRP TransRockies US LP.

B. Land Use Plan (LUP) Conformance

LUP Name* Moab Resource Management Plan Date Approved October, 2008

*List applicable LUPs (for example, resource management plans; activity, project, management or program plans; or applicable amendments thereto).

The proposed action is in conformance with the applicable LUPs because it is specifically provided for in the following LUP decisions:

Page 97 of the Moab RMP reads as follows: "Special Recreation Permits are issued as a discretionary action as a means to: help meet management objectives, provide opportunities for economic activity, facilitate recreational use of public lands, control visitor use, protect

recreational and natural resources, and provide for the health and safety of visitors.” In addition, on page 98 of the Moab RMP, it states, “All SRPs will contain standard stipulations appropriate for the type of activity and may include stipulations necessary to protect lands or resources, reduce user conflicts, or minimize health and safety concerns....Issue and manage recreation permits for a wide variety of uses to enhance outdoor recreational opportunities, provide opportunities for private enterprise, manage user-group interaction, and limit the impacts to such uses upon natural and cultural resources.”

The Moab Resource Management Plan (RMP), Final Environmental Impact Statement, signed October 31, 2008, identified lands with wilderness characteristics. The proposed use does not include any areas determined to have wilderness characteristics. The proposed activity would not result in any changes in the impacts that were analyzed in the FEIS for the RMP.

C. Identify the applicable National Environmental Policy Act (NEPA) documents and other related documents that cover the proposed action.

List by name and date all applicable NEPA documents that cover the proposed action.

Environmental Assessment DOI-BLM-UT-Y010-2014-0021, *Special Recreation Permit for TransRockies*, signed October 7, 2014 covers the proposed race course.

List by name and date other documentation relevant to the proposed action (e.g. biological assessment, biological opinion, watershed assessment, allotment evaluation, and monitoring report): None

D. NEPA Adequacy Criteria

1. Is the new proposed action a feature of, or essentially similar to, an alternative analyzed in the existing NEPA document(s)? Is the project within the same analysis area, or if the project location is different, are the geographic and resource conditions sufficiently similar to those analyzed in the existing NEPA document(s)? If there are differences, can you explain why they are not substantial?

Yes
 No

Documentation of answer and explanation: The existing NEPA document addresses the impacts of canyoneering use in the Moab Field Office.

2. Is the range of alternatives analyzed in the existing NEPA document(s) appropriate with respect to the new proposed action (or existing proposed action), given current environmental concerns, interests, and resource values?

Yes
 No

Documentation of answer and explanation: Environmental Assessment DOI-BLM-UT-Y010-2014-0021, Special Recreation Permit for TransRockies US LP contains analysis of the proposed action, and a no action alternative. The environmental concerns, interests, resource values, and circumstances have not changed to a degree that warrants broader consideration.

3. Is existing analysis adequate in light of any new information or circumstances (such as, rangeland health standards assessment; recent endangered species listings, updated list of BLM sensitive species)? Can you reasonably conclude that new information and new circumstances would not substantially change the analysis of the new proposed action?

Yes
 No

Documentation of answer and explanation: The existing analysis and conclusions are adequate as there has been no new information or circumstances presented. It can be reasonably concluded that all new information and circumstances are insignificant with regard to analysis of the proposed action.

4. Are the direct, indirect, and cumulative effects that would result from implementation of the new proposed action similar (both quantitatively and qualitatively) to those analyzed in the existing NEPA document?

Yes
 No

Documentation of answer and explanation: The direct and indirect impacts are substantially unchanged from those identified in the existing NEPA document. Yes; site-specific impacts analyzed in the existing document are the same as those associated with the current proposed action.

5. Are the public involvement and interagency review associated with existing NEPA document(s) adequate for the current proposed action?

Yes
 No

Documentation of answer and explanation: Public involvement for Environmental Assessment DOI-BLM-UT-Y010-2014-0021, Special Recreation Permit for TransRockies US LP, was posted on the ENBB on 12/9/2013. This level of public involvement and interagency review is adequate for the current proposed action.

E. Persons/Agencies/BLM Staff Consulted:

<u>Name</u>	<u>Title</u>	<u>Resource Represented</u>
Ann Marie Aubry	Hydrologist	Air quality; Water quality; Floodplains,
Mark Grover	Ecologist	Wetlands/Riparian Zones
Katie Stevens	Recreation Planner	Areas of Critical Environmental Concern; Recreation, Visual Resources, Wild & Scenic Rivers
M. Jared Lundell	Archaeologist	Cultural Resources; Native American Religious Concerns
David Williams	Range Management Specialist	Threatened, Endangered, or Candidate Plant Species; Livestock Grazing, RHS, Vegetation

Jordan Davis	Range Management Specialist	Invasive, Non-native species, Woodland
David Pals	Geologist	Geology, , Wastes (hazardous or solid)
ReBecca Hunt-Foster	Paleontologist	Paleontology
Pam Riddle	Wildlife Biologist	Threatened, Endangered, or Candidate Animal Species, Migratory Birds, Utah Sensitive Species, Fish and Wildlife
Bill Stevens	Recreation Planner	Wilderness, Socioeconomics, Lands with Wilderness Characteristics, Natural Areas, Environmental Justice

CONCLUSION

Plan Conformance:

- This proposal conforms to the applicable land use plan.
- This proposal does not conform to the applicable land use plan

Determination of NEPA Adequacy

- Based on the review documented above, I conclude that this proposal conforms to the applicable land use plan and that the NEPA documentation fully covers the proposed action and constitutes BLM's compliance with the requirements of the NEPA.
- The existing NEPA documentation does not fully cover the proposed action. Additional NEPA documentation is needed if the project is to be further considered.

KC Stevens
Signature of Project Lead

1/13/16
Date

KC Stevens
Signature of NEPA Coordinator

1/13/16
Date

[Signature]
Signature of the Responsible Official

1/13/16
Date

Note: The signed Conclusion on this Worksheet is part of an interim step in the BLM's internal decision process and does not constitute an appealable decision. However, the lease, permit, or other authorization based on this DNA is subject to protest or appeal under 43 CFR Part 4 and the program-specific regulations.

ATTACHMENTS:

ID Team Checklist

INTERDISCIPLINARY TEAM CHECKLIST

Project Title: Special Recreation Permit Renewal for TransRockies US LP
NEPA Log Number: DOI-BLM-UT-Y010-2016-0073 DNA
File/Serial Number: MFO-Y010-16-035R
Project Leader: Katie Stevens

DETERMINATION OF STAFF: (Choose one of the following abbreviated options for the left column)

- NP = not present in the area impacted by the proposed or alternative actions
- NI = present, but not affected to a degree that detailed analysis is required
- PI = present with potential for relevant impact that need to be analyzed in detail in the EA
- NC = (DNAs only) actions and impacts not changed from those disclosed in the existing NEPA documents cited in Section D of the DNA form. The Rationale column may include NI and NP discussions.

The following elements are not present in the Moab Field Office and have been removed from the checklist:
 Farmlands (Prime or Unique), Wild Horses and Burros.

Determi-nation	Resource	Rationale for Determination*	Signature	Date
RESOURCES AND ISSUES CONSIDERED (INCLUDES SUPPLEMENTAL AUTHORITIES APPENDIX 1 H-1790-1)				
NC	Air Quality Greenhouse Gas Emissions		Ann Marie Aubry <i>AMA</i>	1-6-16
NC	Floodplains		Ann Marie Aubry <i>AMA</i>	1-6-16
NC	Soils		Ann Marie Aubry <i>AMA</i>	1-6-16
NC	Water Resources/Quality (drinking/surface/ground)		Ann Marie Aubry <i>AMA</i>	1-6-16
NC	Wetlands/Riparian Zones		Ann Marie Aubry Mark Stover <i>MS</i>	1-13-16
NC	Areas of Critical Environmental Concern		Katie Stevens <i>KS</i>	1-13-16
NC	Recreation		Katie Stevens <i>KS</i>	1-13-16
NC	Wild and Scenic Rivers		Katie Stevens <i>KS</i>	1-13-16
NC	Visual Resources		Katie Stevens <i>KS</i>	1-13-16
NC	Wild Lands (BLM Natural Areas)		Bill Stevens <i>BS</i>	1-13-16
NC	Socio-Economics		Bill Stevens <i>BS</i>	1-13-16
NC	Wilderness/WSA		Bill Stevens <i>BS</i>	1-13-16
NC	Lands with Wilderness Characteristics		Bill Stevens <i>BS</i>	1-13-16
NC	Cultural Resources		Aron King <i>AK</i>	1-13-16
NC	Native American Religious Concerns		Aron King <i>AK</i>	1-13-16
NC	Environmental Justice		Bill Stevens <i>BS</i>	1-13-16

Determination	Resource	Rationale for Determination*	Signature	Date
NC	Wastes (hazardous or solid)		Rebecca Doolittle <i>Rebecca Doolittle</i>	1/13/16
NC	Threatened, Endangered or Candidate Animal Species		Pam Riddle <i>Pam Riddle</i>	1/13/16
NC	Migratory Birds		Pam Riddle <i>Pam Riddle</i>	1/13/16
NC	Utah BLM Sensitive Species		Pam Riddle <i>Pam Riddle</i>	1/13/16
NC	Fish and Wildlife Excluding USFW Designated Species		Pam Riddle <i>Pam Riddle</i>	1/13/16
NC	Invasive Species/Noxious Weeds		Dave Williams <i>Dave Williams</i>	1/13/16
NC	Threatened, Endangered or Candidate Plant Species		Dave Williams <i>Dave Williams</i>	1/13/16
NC	Livestock Grazing	<i>WJ</i>	Dave Williams/ Jordan Davis/ Kim Allison	1/13/16
NC	Rangeland Health Standards	<i>WJ</i>	Dave Williams/ Jordan Davis/ Kim Allison	1/13/16
NC	Vegetation Excluding USFW Designated Species		<i>Kim Allison</i>	1/13/16
NC	Woodland / Forestry		David Williams <i>David Williams</i>	1/13/16
NC	Fuels/Fire Management		Josh Relph <i>Josh Relph</i>	1/13/16
NC	Geology / Mineral Resources/Energy Production		Rebecca Doolittle <i>Rebecca Doolittle</i>	1/13/16
NC	Lands/Access		Jan Denney <i>Jan Denney</i>	1.13.16
NC	Paleontology		Rebecca Hunt-Foster <i>Rebecca Hunt-Foster</i>	1/13/16

FINAL REVIEW:

Reviewer Title	Signature	Date	Comments
Environmental Coordinator	Katie Stevens <i>KS</i>	1/13/16	
Authorized Officer	J.L. Jones <i>J.L. Jones</i>	1/13/16	

**FINDING OF NO SIGNIFICANT IMPACT
AND
DECISION RECORD**

Trans Rockies U.S. L.P. (Mountain Bike Competitive Event)

DOI-BLM-UT-Y010-2016-0073 EA

FONSI: Based on the analysis of potential environmental impacts contained in the present document, I have determined that the action will not have a significant effect on the human environment and an environmental impact statement is therefore not required.

DECISION: It is my decision to renew the competitive Special Recreation Permit for Trans Rockies U.S.L.P. to operate in the areas listed under the Proposed Action. This decision is contingent upon meeting all stipulations and monitoring requirements attached.

RATIONALE: The decision to reauthorize this Special Recreation Permit for Trans Rockies U.S.L.P. has been made in consideration of the environmental impacts of the proposed action. The action is in conformance with the Moab Resource Management Plan, which allows for recreation use permits for a wide variety of uses to enhance outdoor recreational opportunities, provide opportunities for private enterprise, manage user-group interaction, and limit the impacts to such uses upon natural and cultural resources.

Authorized Officer

1/13/16

Date