

**United States Department of the Interior  
Bureau of Land Management**

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**Decision Record  
Environmental Assessment**

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**DOI-BLM-UT-0300-2016-0001-EA  
October 2015**

**Camp4 Collective Film Permit**

***Location:*** Grand Staircase-Escalante National Monument

***Applicant/Address:*** Camp4 Collective  
32 West 200 South, #308  
Salt Lake City, UT 840101

***U.S. Department of the Interior  
Bureau of Land Management  
Grand Staircase-Escalante National Monument  
669 South HWY 89A  
Kanab, Utah 84741  
Phone: 435-644-1200  
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**DECISION RECORD**  
**Environmental Assessment**  
**DOI-BLM-UT-0300-2016-0001-EA**  
**Camp4 Collective Film Permit**

It is my decision to authorize the Proposed Action to issue a 2920 Filming Permit to the Camp4 Collective for filming on public lands managed by the Grand Staircase-Escalante National Monument, as described in the Camp4 Collective EA (including all design features) and along with the stipulations included in the permit's Special Conditions for UTU-091455, (attached). The permit would allow Camp4 Collective to film over a one-day period October 22, 2015. The Finding of No Significant Impact found no significant impacts, thus an environmental impact statement (EIS) is not required.

**Authorities:** The authority for this decision is contained in Sections 302 of the Federal Land Policy and Management Act of 1976 (43 U.S.C. 1732, 1733, 1740) which authorizes the Secretary of the Interior to issue regulations providing for the use, occupancy, and development of the public lands through leases, permits, and easements. In accordance with the regulations contained in, Title 43 Code of Federal Regulations, Section 2920.

**Compliance and Monitoring:** Filming activities will be monitored for compliance with the film permit and special conditions by the Grand Staircase-Escalante National Monument's staff from initial set up at Lower Calf Creek Falls Trailhead. Should the permit holder not comply with the terms and conditions of the permit and the special conditions, the Realty Specialist will issue an order to cease and desist until the problem or noncompliance issue is resolved. Should the permit holder not be able to comply with the film permit's terms and conditions or special conditions, filming will stop until appropriate NEPA analysis can be performed.

**Terms / Conditions / Stipulations:** The following are a list of the special conditions of the film permit UTU-091455:

**GENERAL**

1. Permittee and Utah Film Commission are not authorized to disclose site specific locations on film or in writing unless authorized in the permit. Permittee may identify the location as Bureau of Land Management, Grand Staircase - Escalante National Monument.
2. The final filming product will have written and/or verbal acknowledgment of filming location on the National System of Public Lands managed by the Bureau of Land Management, Grand Staircase – Escalante National Monument, Utah, if feasible.
3. None of the Recreation Area facilities including parking area, picnic area, restrooms, trail or filming activities at the falls itself are to be restricted to public use during the filming
4. All vehicles, including Jeeps, mountain bikes, and motorbikes, will remain on the

designated roads and trails authorized by the BLM permits, and previously-existing road turnouts and parking areas. (Filming in conjunction with events authorized under a SRP Filming Permit.)

5. Motorized vehicles used in connection with the filming activities need to be power washed prior to entering the resource area to minimize the spread of invasive and noxious weeds.
6. The company will provide a portable toilet for use in the authorized remote locations.
7. A portable toilet is required for filming in locations for over 2 hours where a toilet is not readily available. Wag Bags are acceptable
8. The company is required to have a monitor on location at all times when setting up and filming at the authorized BLM locations. BLM will either assign an in house monitor or if the company has identified a local monitor, the company is required to contact and inform BLM.
9. The company will provide the BLM Grand Staircase – Escalante National Monument with a current schedule for filming on the National System of Public Lands. The BLM contact person is Jabe Beal (435) 826-5601.
10. The company will have a copy of the BLM film permit at all times when filming at the BLM locations.
11. Prior to filming activities, Permittee shall furnish their filming crew members with a copy of the terms and conditions of this permit and explain the limitations imposed by such terms and conditions. A copy of the complete filming permit, including its relevant map(s) and attachments, shall be made available on location during all filming activities.
12. All terms and conditions applicable to this permit apply to Permittee, the employees, contractors, and clients. Permittee is responsible for all actions of the employees, contractors, and/or clients on both public and non-public lands.
13. The BLM reserves the right to alter the terms and conditions of this permit at any time for reasons such as; policy changes, administrative procedures changes, stipulation changes, impacts to resource values, user conflicts, etc. BLM reserves the right to cancel this permit as it applies to any lands which Congress may formally designate as a wilderness area.
14. If at any time hereafter Permittee wishes to change or modify the operation plan from what has been authorized in this filming permit, the prior written approval of the BLM authorized officer must be obtained.

## **SPECIFIC**

### **Cultural Sites**

1. All known archaeological sites will be avoided for all filming activities. All people on the filming location must be reminded that collection of cultural materials is illegal.
2. If any prehistoric or historic archaeological sites are encountered that were not identified for the permit, all filming and work will stop until cleared and approved by a BLM archeologist.

### **Dust Control**

1. The company will water dusty roads or trails, as needed during the day and at the end of the filming day to control fugitive dust.

### **Fire Suppression**

2. Fire suppression equipment will be on location at all times.

### **Helicopters**

3. If authorized, helicopter landing zones must be in disturbed areas or existing roads and located away from parked vehicles and large enough to include a buffer.
4. Helicopter refueling is not permitted on BLM lands. It is recommended that refueling take place at Escalante Airport.

### **Horses and Livestock**

1. Horses (cows) will be fed non-germinating pellets or certified weed-free hay for two days prior to filming on the National System of Public Lands. During filming, horses (cows) will be fed certified weed-free hay or non-germinating pellets.
2. Horse manure will be collected and removed from the dune and staging areas. (required in areas with heavy recreation use)
3. Horses that are not in use will not be picketed on public lands. Horses must be in trailers or tied to trailers and the vehicles must be parked on a road, in a parking area, or in a disturbed area.

### **Filming Petroglyphs**

1. Petroglyphs are permanently damaged by touching, rubbing, and latex imprinting. This permit authorizes only the viewing of the panels. Filming of archeological sites is not authorized.

2. All crew members will adhere to general public regulations at cultural and sites.

### **Placement of Filming Equipment**

1. The camera crew will set up the camera in locations that will not result in disturbance to soils or vegetation.
2. In each location where people will be off existing roads and trails, the company will establish one trail, between the vehicles and the camera or other equipment, to concentrate foot traffic.
3. A dolly track will be set up in such a way that disturbance to vegetation and soils is minimized in the set-up and in subsequent activities around the equipment. Preferred locations for the dolly track are on the edge of a road or trail, rock, or in previously-disturbed areas.
4. For the protection of soils and vegetation, no camera locations are authorized off the road unless these locations are on previously impacted soils, such as vehicle turnouts, or on rock outcrops (Onion Creek Road).

### **Traffic Control on Highways**

1. Traffic control will be done by law enforcement officers unless other arrangements are identified in the application process. Traffic stops are limited to 5 minutes on the trail.
2. The company will obtain an encroachment permit from the Department of Transportation to film on state highways. Please contact Kane and/or Garfield Counties Engineering Department.

### **Wilderness Study Areas**

1. Permittee is responsible for knowing where wilderness study areas (WSAs) and other special management areas (i.e., Areas of Critical Environmental Concern, Wild and Scenic Rivers, closed off-road vehicle areas, etc.) are located, and abiding by the specific use restrictions that apply to such areas.

### **PLAN CONFORMANCE AND CONSISTENCY:**

The proposed action is in conformance with the Grand Staircase-Escalante National Monument Management Plan (Approved 2000) (MMP), because it is specifically provided for in the following MMP decisions:

**Decision, FILM-1** states: "Filming may be approved in all zones if the activity complies with the zone requirements and Plan provisions. Permits for commercial filming will be required and the preparation of a project-level NEPA document (BLM Manual 2920) may be required."

The proposed action is consistent with federal environmental laws and regulations, Executive Orders, and Department of Interior and GSENM policies, including the following:

*Federal Lands Policy and Management Act (1976), \ Section 302 (b)*

In managing the public lands, the Secretary shall, subject to this Act and other applicable law and under such terms and conditions as are consistent with such law, regulate, through easements, permits, leases, licenses, published rules, or other instruments as the Secretary deems appropriate, the use, occupancy, and development of the public lands, including, but not limited to, long-term leases to permit individuals to utilize public lands for habitation, cultivation, and the development of small trade or manufacturing concerns.

*Proclamation for the Grand Staircase-Escalante National Monument (1996)*

Title 43 Code of Federal Regulations § 2920

2920.0-3 Purpose. The purpose of the regulations in this part is to establish procedures for the orderly and timely processing of proposals for non-Federal use of the public lands. The procedural and informational requirements set by these regulations vary in relation to the nature of the anticipated use.

2920.0-3 Authority. Sections 302 of the Federal Land Policy and Management Act of 1976 (43 U.S.C. 1732, 1733, 1740) authorize the Secretary of the Interior to issue regulations providing for the use, occupancy, and development of the public lands through leases, permits, and easements. The action as proposed is in compliance with state laws and local and county ordinances and plans, including the following:

**Alternatives Considered:** The environmental assessment focuses on the Proposed Action and No Action alternatives. No other action alternatives were addressed in this EA, as no unresolved resource issues were identified necessitating consideration of another action alternative. The No Action alternative is considered and analyzed to provide a baseline for the comparison of the impacts of the proposed action.

**Rationale for Decision:** The No Action alternative was not selected, as it would not meet the need of the proposed action, and the analysis in the environmental assessment determined that there were no potential impacts with the proposed action.

The Proposed action was selected, as it meets the purpose and need and the NEPA analysis did not determine any potential impacts from the proposed action. The proposed action conforms to the Monument Management Plan.

**Protest/Appeal Language:** Persons adversely affected by this decision may appeal the decision to the Interior Board of Land Appeals in accordance with the procedures found in Title 43, Part 4 of the Code of Federal Regulations (43 CFR 4). In accordance with *43 CFR § 2920.2-2 (b)*, this decision shall take effect immediately upon the date it is signed by the Authorized Officer and shall remain in effect while any appeal is pending unless the Interior Board of Land Appeals issues a stay.

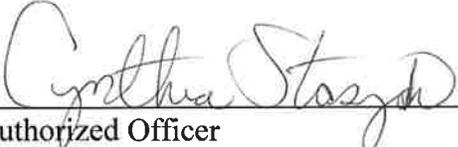
You must file a *notice of appeal* within 30 days of the decision to the Authorized Officer at the Grand Staircase-Escalante National Monument at 669 South HWY 89A, Kanab, Utah 84741.

Your *notice of appeal* must include a *statement of reasons* and *proof of service* (see 43 CFR 4). You, the appellant, have the burden of showing that the decision appealed from is in error.

If you wish to file a request (petition) for a suspension (stay) of the effectiveness of this decision during the time your appeal is being reviewed by the Interior Board of Land Appeals, the request must accompany your *notice of appeal*. If you request a suspension, you have the burden of proof to show sufficient justification why the suspension should be granted based on the following standards, except as otherwise provided by law or other pertinent regulations (43 CFR 4.21):

Standards for Obtaining a Stay

1. The relative harm to the parties if the stay is granted or denied;
2. The likelihood of the appellant's success on the merits;
3. The likelihood of immediate and irreparable harm if the stay is not granted; and
4. Whether the public interest favors granting the stay.

  
\_\_\_\_\_  
Authorized Officer

10-15-15  
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Date