

KINGMAN FIELD OFFICE SCOPING FORM

DOI-BLM-AZ-C010-2015-0018-CX RR 18/V Blmshare\nepa\ea_eis\Special Recreation Permits\Non-Motorized\FY 15

NEPA Document Number RMP Implementation No. Document Location

Land Description:

Applicant: Linda Owens DBA Kingman Route 66 Rotary Club

Authorization: SRP #AZ-310-15-003

INVOLVEMENT: Indicate in the left column which disciplines need to provide information into the EA.

Needed

Input (X)

Discipline

Signature

	Lands	
	Minerals	
	Range	
	Wild Horse and Burro	
X	General Recreation	/s/ Matthew Driscoll 2-17-15
	Cultural and Paleontological Resources	
	Wilderness	
	Soils	
	Surface and Groundwater Quality/Water Rights	
	Air Quality	
X	Wildlife	/s/ Rebecca Peck 3-23-15
X	Threatened and Endangered Plants and Animals	/s/ Rebecca Peck 3-23-15
X	Migratory Birds	/s/ Rebecca Peck 3-23-15
	Surface Protection	
	Hazardous Materials	
	Areas of Critical Environmental Concern	
	Visual Resources	
	Socio-Economics/Environmental Justice	
	General Botany/Noxious Weeds	
	Energy Policy	

Writer: /s/ Matthew Driscoll

Date: 2-17-15

Environmental Coordinator: /s/ Daryl Edwards

Date: 3-24-15

Field Manager: /s/ Ruben A. Sanchez

Date: 4-1-15

Categorical Exclusion Documentation Format for Actions Other Than Hazardous Fuels and Fire Rehabilitation Actions

Project Name

NEPA Number DOI- BLM-AZ-C010-2015-0018-CX

A. Background

BLM Office: Kingman Field Office (C010)

Lease/Serial/Case File No.: SRP #AZ-310-15-003

Proposed Action Title/Type: 2015 Kingman Route 66 Rotary Club Mountain Bike Race

Location of Proposed Action: Cerbat Foothills Recreation Area

Description of Proposed Action:

Issue a Special Recreation Permit to conduct organized group mountain bike “fun ride” over a one day period (April 18th, 2015) within the Cerbat Foothills Recreation Area (CFRA). This event would last approximately 6-8 hours and take place on one trail segment within CFRA, the Monolith Gardens non-motorized trail. Approximately 25-75 participants are expected to participate in the event. While the permittee could have 75 participants, the expected number of participants is closer to 50. Approximately 30-50 spectators are expected to partake in the day’s events and would be located at designated areas at the Coyote Pass trailhead. Staging for the event would take place within the previously disturbed portions of public land at the Coyote Pass trailhead. Riders would utilize various sections of Monolith Gardens trail (Exhibit 1). The event course would be marked up to 24 hours before the start of the event. Staff would be located at various locations throughout the event course along the trail. Trash receptacles, portable toilets, and a registration and medical tent (approximately 12’ x 12’) would be set up at Coyote Pass. Portable toilets would be setup at Coyote Pass from April 17th – April 20th in preparation for the event. Upon completion of the event, the courses would be “swept” for any riders or trash left behind and all facilities would be removed from Coyote Pass.

CFRA would remain open to the public for recreational pursuits such as hiking, mountain biking, and equestrian use. The event would be advertised for user’s information at trailheads managed by the Bureau of Land Management to advise recreationists on potential conflicts as a result of the event. The recreating public may be displaced to different trail segments within CFRA as a result of the event, but recreational opportunities would be maintained as the event is of short duration (6-8 hours).

Tortoise handling guidelines would be handed out to all staff and participants prior to the event to increase awareness of proper tortoise handling etiquette and to prevent tortoise injury in case of tortoise encounters during the event. (Exhibit 3)

B. Land Use Plan Conformance

Land Use Plan Name: *Kingman Resource Management Plan/EIS* Date Approved/Amended: March 1995

The proposed action is in conformance with the *Kingman Resource Management Plan* because it is specifically provided for in the following LUP decision(s):

Attachment 1: Extraordinary Circumstances Review

Extraordinary Circumstances	Comment (Yes or No with supporting Rationale)
1. Have significant effects on public health or safety.	No Rationale: No the event proponent would have significant staff and emergency personnel available to handle adverse situations concerning public health and safety.
2. Have significant impacts on such natural resources and unique geographic characteristics as historic or cultural resources; park, recreation or refuge lands; wilderness areas; wild or scenic rivers; national natural landmarks; sole or principal drinking water aquifers; prime farmlands; wetlands (Executive Order 11990); floodplains (Executive Order 11988) national monuments; migratory birds; and other ecologically significant or critical areas.	No Rationale: The event would take place on designated non-motorized trails within CFRA which have been previously evaluated for impacts to natural resources. In addition, no travel off of designated routes would be authorized, therefore impacts to natural and historic resources is not anticipated.
3. Have highly controversial environmental effects or involve unresolved conflicts concerning alternative uses of available resources [NEPA Section 102(2)(E)].	No Rationale: See mitigation measures and supplemental stipulations for biological concerns.
4. Have highly uncertain and potentially significant environmental effects or involve unique or unknown environmental risks.	No Rationale: All travel associated with the event would be on previously designated non-motorized trails within the Cerbat Foothills Recreation Area. These designated non-motorized trails were previously cleared through previous analysis.
5. Establishes a precedent for future action or represents a decision in principle about future actions with significant environmental effects.	No Rationale: The action does not establish a precedent for future action or represent a decision in principle about future actions.
6. Have a direct relationship to other actions with individually insignificant but cumulatively significant environmental effects.	No Rationale: The event could introduce the trail system to new users that may or may not return. This could increase use within the trail system, but would not be a significant environmental effects as trails are established and designated.
7. Have significant impacts on properties listed, or eligible for listing, on the National Register of Historic Places as determined by either the bureau or office.	No Rationale: There are no properties listed or eligible for listing on the National Register of Historic Places within the proposed event course.
8. Have significant impacts on species listed, or proposed to be listed, on the List of Endangered or Threatened Species, or have significant impacts on designated Critical Habitat for these species.	No Rationale: There is no effect to Threatened and Endangered species or to any habitat along the proposed event course.
9. Violate a Federal law, or a State, local, or tribal law or requirement imposed for the protection of the environment.	No Rationale: See mitigation measures for cultural and biological resources
10. Have a disproportionately high and adverse effect on low income or minority populations (Executive Order 12898).	No Rationale: The action would have no impact on low income or minority populations.
11. Limit access to and ceremonial use of Indian	No

<p>sacred sites on Federal lands by Indian religious practitioners or significantly adversely affect the physical integrity of such sacred sites (Executive Order 13007).</p>	<p>Rationale: Previously analyzed and constructed non-motorized trails within Cerbat Foothills Recreation Area were permitted and no known sacred sites were identified. As this event would be on these previously designated non-motorized trails, there would be no effect to sacred sites.</p>
<p>12. Contribute to the introduction, continued existence, or spread of noxious weeds or non-native invasive species known to occur in the area or actions that may promote the introduction, growth, or expansion of the range of such species (Federal Noxious Weed Control Act and Executive Order 13112).</p>	<p>No Rationale: All event participants would have previously washed their bikes prior to the event to avoid the spread of noxious weeds or non-native invasive species. Bureau of Land Management personnel would be present at the event to ensure compliance. Travel would be restricted to designated non-motorized trails within Cerbat Foothills Recreation Area.</p>

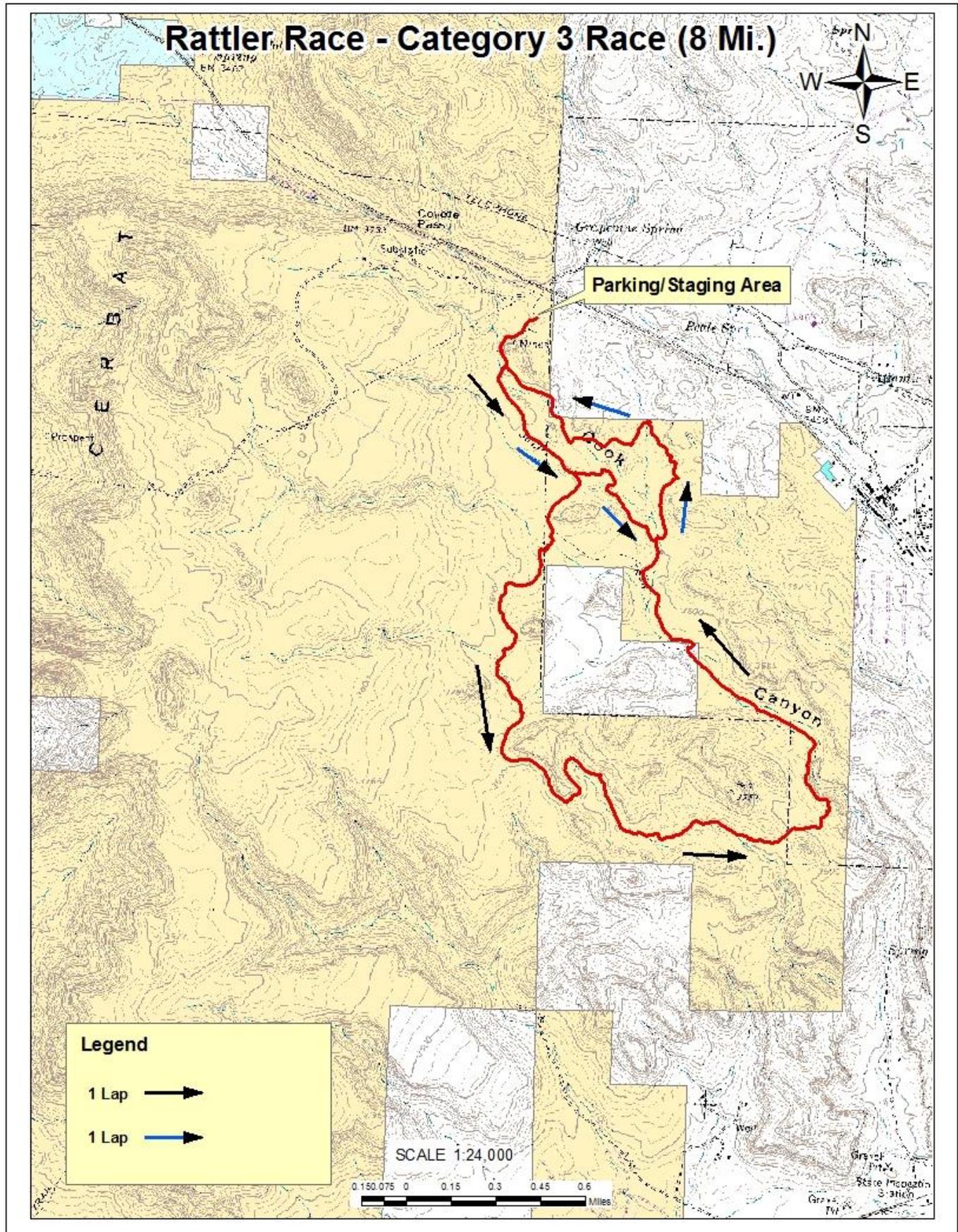
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Decision: Based on a review of the project described above and field office staff recommendations, I have determined that the project is in conformance with the land use plan and is categorically excluded from further environmental analysis. It is my decision to approve the action as proposed, with the following stipulations (if applicable).

Approved By: /s/ Ruben A. Sanchez **Date:** 4-1-2015
Ruben Sanchez
Field Manager, Kingman Field Office

Attachment 1: (course map)



Attachment #2

Supplemental Stipulations:

1. The permittee shall comply with all Federal, State, and local laws; ordinances; regulations; orders; postings; or written requirements applicable to the area or operations covered by the Special Recreation Permit (SRP). The permittee shall ensure that all persons operating under the authorization have obtained all required Federal, State, and local licenses or registrations. The permittee shall make every reasonable effort to ensure compliance with these requirements by all agents of the permittee and by all clients, customers, participants, or spectators under the permittee's supervision.
2. An SRP authorizes special uses of the public lands and related waters and, should circumstances warrant, the permit may be modified by the BLM at any time, including modification of the amount of use. The authorized officer may suspend or terminate a SRP if necessary to protect public resources, health, safety, the environment, or because of noncompliance with permit stipulations.
3. No value shall be assigned to or claimed for the permit, or for the occupancy or use of Federal lands or related waters granted thereupon. The permit privileges are not to be considered property on which the permittee shall be entitled to earn or receive any return, income, price or compensation. The use of a permit as collateral is not recognized by the BLM.
4. Unless expressly stated, the SRP does not create an exclusive right of use of an area by the permittee. The permittee shall not interfere with other valid uses of the Federal land by other users. The United States reserves the right to use any part of the area for any purpose.
5. The permittee or permittee's representative may not assign, contract, or sublease any portion of the permit authorization or interest therein, directly or indirectly, voluntarily or involuntarily. However, contracting of equipment or services may be approved by the authorized officer in advance, if necessary to supplement a permittee's operations. Such contracting should not constitute more than half the required equipment or services for any one trip and the permittee must retain operational control of the permitted activity. If equipment or services are contracted, the permittee shall continue to be responsible for compliance with all stipulations and conditions of the permit.
6. All advertising and representations made to the public and the authorized officer must be accurate. Although the addresses and telephone numbers of the BLM may be included in advertising materials, official agency symbols may not be used. The permittee shall not use advertising that attempts to portray or represent the activities as being conducted by the BLM. The permittee may not portray or represent the permit fee as a special Federal user's tax. The permittee must furnish the authorized officer with any current brochure and price list if requested by the authorized officer.
7. The permittee must assume responsibility for inspecting the permitted area for any existing or new hazardous conditions, e.g., trail and route conditions, landslides, avalanches, rocks, changing water or weather conditions, falling limbs or trees, submerged objects, hazardous flora/fauna, abandoned mines or other hazards that present risks for which the permittee assumes responsibility.
8. In the event of default on any mortgage or other indebtedness, such as bankruptcy, creditors shall not succeed to the operating rights or privileges of the permittee's SRP.
9. The permittee cannot, unless specifically authorized, erect, construct, or place any building, structure, or other fixture on public lands. Upon leaving, the lands must be restored as nearly as possible to pre-existing conditions.

10. The permittee must present or display a copy of the SRP to an authorized officer's representative, or law enforcement personnel upon request. If required, the permittee must display a copy of the permit or other identification tag on equipment used during the period of authorized use.
11. The authorized officer, or other duly authorized representative of the BLM, may examine any of the records or other documents related to the permit, the permittee or the permittee's operator, employee, or agent for up to 3 years after expiration of the permit.
12. The permittee must submit a Post Use Report to the authorized officer for every year the permit is in effect. If the Post Use Report is not received by the established deadline, the permit will be suspended and/or late fees assessed.
13. The permittee shall notify the authorized officer of any accident that occurs while involved in activities authorized by this permit, which result in death, personal injury requiring hospitalization or emergency evacuation, or in property damage greater than \$2,500 (lesser amounts if established by State law). Reports should be submitted within 24 hours.

Cultural and Historic Resources

14. The permittee will immediately bring to the attention of the Authorized Officer any archaeological or historical resources encountered during permitted operations and maintain the integrity of such resources pending subsequent investigation.
15. Actions other than those explicitly approved by the Bureau of Land Management, which result in impacts upon archaeological or historical resources, shall be subject to the provisions of the Archaeological Resources Protection Act of 1979 as amended and the Federal Land Policy and Management Act of 1976. These statutes protect cultural resources for the benefit of all Americans. As property of the United States, no person may, without authorization, excavate, remove, damage or otherwise alter or deface any historic or prehistoric site, artifact or object of antiquity located on public lands.
16. Collection of prehistoric or historic artifacts is prohibited. Disturbance, defacement, or excavation of prehistoric or historic sites is also prohibited.
17. The collection or disturbance of archaeological resources on Federal Lands is prosecutable under the Archaeological Resources Protection Act. Disturbance of human graves of natives is a violation of the Native American Graves Protection and Repatriation Act.

Grazing, Critical Habitat, and Wildlife Resources

18. Harassment of livestock, wildlife, wild horses, or destruction of private and public improvements such as fences, gates and cattle guards is prohibited. The taking of any threatened or endangered plant or animal is prohibited.
19. Permittee will take all reasonable measures to ensure that entrants, spectators and casual users attracted by the event will not harass wildlife or livestock in the vicinity, including publication of notices discouraging such actions in the local news media.

20. The permittee shall understand and practice the Guidelines for Handling Desert Tortoise Encountered on Roads, Vehicle Ways and Project Areas (see exhibit 2). In the event of a desert tortoise encounter, the permittee would notify a BLM authorized officer immediately.
21. Permittee shall notify a BLM authorized officer in the event of any vegetative disturbance as a result of an event participant leaving the authorized route due to a crash or poor course markings.
22. All event vehicle parking, equipment, and sanitation facilities are limited to non-vegetated, previously disturbed parking areas.
23. No cross country travel is authorized under this permit.

Land Use

24. The permit shall not be construed in any way as preventing public use or access on any public lands except as expressly allowed under the permit.
25. Nothing in this permit implies permission to use non-Federal land. It shall be the responsibility of permittee to coordinate the event with private and non-BLM landowners as necessary, to obtain written authorization to cross or utilize non-public lands administered by the BLM.

Event Operations

26. Permittee will mark approved routes, staging areas, parking areas, etc. with non-defacing markers and signs no sooner than 72 hours prior to the event. Permittee is responsible for the prompt removal of these markers and signs immediately upon completion of event.
27. Permittee is responsible for furnishing self-contained chemical sanitation facilities and trash receptacles at locations as necessary, to keep these serviced neat and clean during the event, and to provide for off-site disposal of all refuse and human waste generated from the event, in accordance with all applicable local, state, and federal ordinances, laws, and regulations.
28. At the conclusion of the event, all trash and evidence of the event will be removed by the permittee and inspected by the BLM authorized officer, to meet the specifications established in the environmental document.
29. Permittee is responsible for ensuring that participants do not ride off designated use areas and/or course routes; participant use will be restricted from sensitive areas.
30. Permittee is responsible for reclaiming any event caused resource damage. Reclamation projects would be overseen by the BLM authorized officer and subject to that officer's approval.
31. All cyclists shall maintain a reasonable and prudent speed so as not to present hazardous conditions to other participants or trail users.
32. Cyclists shall stay on authorized routes as provided for under this Special Recreation Permit.
33. The permittee will thoroughly power wash and remove all vegetative material and soil from vehicles, equipment, and mountain bikes prior to the event to help minimize the threat of spreading noxious and

invasive weeds. Likewise, this will be done after the event has concluded to prevent the spread of noxious and invasive weeds to other areas.

34. Permittee is responsible for crowd control, ensuring that the event is orderly, does not endanger bystanders or participants, and is conducted in a peaceable manner to enhance recreation satisfaction and promote the public well-being.
35. Permittee shall protect the scenic and aesthetic values of the area under permit and the adjacent lands while exercising privileges granted during setup, operation, and maintenance of the permitted operation. When facilities for the event are dismantled, the area should be left in a natural state.

Public Health and Safety

36. Permittee will provide the BLM with a medical plan to address response to and transportation of any injured participants or spectators. This plan will include number of emergency response staff, level of training of staff, and type of medical equipment on site (ambulance/air ambulance).
37. Permittee will conduct a mandatory participant meeting where all participants will sign in. If a participant is not signed in, they will not participate in the event. This meeting will be documented. Key personnel and procedures will be identified such as medical, safety and incident command individuals. In case of an incident, permittee will be considered the key contact for Law Enforcement, Sheriff, BLM and event organizers. If the permittee chooses to designate another individual for this duty the operation plan must be amended and signed to reflect this change. This contact will have the authority to stop the race if necessary and will be in radio or phone contact with event organizers.
38. State and local law enforcement will be advised of permitted event. Permittee is required to submit communication and safety plans that include advising the local sheriff, fire, and emergency medical service of the event.
39. The Field Manager reserves the right to postpone the event if environmental conditions develop in which the event would subject the land to substantial resource damage or the public to unacceptable risk. These would include factors such as heavy rains, flooding, snow, early thawing, etc.

Permit Compliance

40. Failure to comply with permit stipulations may result in denial of future permit applications for similar events, or revocation of a permit already issued.
41. The permittee shall post a copy of any competitive Special Recreation Permit where all event participants may read it.

United States Department of the Interior



BUREAU OF LAND MANAGEMENT
Kingman Field Office
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GUIDELINES FOR HANDLING DESERT TORTOISE, ROSY BOA AND CHUCKWALLA ENCOUNTERED ON ROADS AND VEHICLE WAYS

1. Stop your vehicle and allow the tortoise, rosy boa or chuckwalla to move off the road or if possible, drive around the tortoise or other animal.
 2. If the tortoise is not moving, gently** pick up the tortoise and move it approximately 200 feet off the road to a shaded location.
 - a. Do **not** turn the tortoise over.
 - b. Move the tortoise in the direction it was traveling. If it was crossing the road, move it in the direction it was crossing.
 - c. Keep the tortoise within 12-18 inches of the ground, move slowly so as not to cause it to become alarmed.
 - d. Release the tortoise under the shade of a bush or rock.
- ** Tortoise store water in their bladder. If a tortoise becomes alarmed its defense is to void its bladder onto the captor. This could lead to dehydration of the tortoise and potentially to death.
3. Prior to moving any parked vehicles or equipment at the project site, check for tortoise under the vehicles.

