



# United States Department of the Interior



BUREAU OF LAND MANAGEMENT  
Anchorage Field Office  
4700 BLM Road  
Anchorage, Alaska 99507-2591  
<http://www.blm.gov/ak>

## **DECISION RECORD**

Communication Site Lease Plan of Development Amendment to Global Towers for the Fort Richardson GPT System, JBER

DNA, DOI-BLM-AK-A010-2014-0008-DNA

Case File: AA-82261

### **Background**

The Global Towers Partners, LLC (GTP) is a communication company operated by American Tower Corporation. GTP/American Tower Corporation has a total of 14,000 communications systems throughout the lower 48 states and Alaska that provide cellphone services to the general public via wireless technology.

One of GTP communication systems on Fort Richardson, Army Base and is located on Joint Base Elmendorf-Richardson (JBER) lands withdrawn for military purposes. At this particular site, the Bureau of Land Management (BLM) manages all surface natural resources for non-military uses. The BLM has responsibility for reviewing and authorizing all activities proposed for non-military purposes with concurrence from the military. Communication Lease AA-82261 was authorized by the BLM in August 11, 2000.

### **Decision**

It is my decision to implement the proposed action to install a Kohler generator and fuel tank on BLM-managed lands as described in the attached Decision of NEPA Adequacy, DOI-BLM-AK-A010-2014-0008-DNA, to authorized communication lease AA-82261, GTP Towers II, LLC. Mitigation measures and stipulations included in Lease AA-82261 are attached.

### **Rationale for the Decision**

The proposed action has been reviewed by Anchorage Field Office staff and appropriate project Design Features, as specified, will be incorporated into the project. Based on the NEPA DNA reviewed, I have determined that the proposed action involves no significant impact to the human environment and no further analysis is required. The Lease was authorized under the authority of Title V of the Federal Land Policy Management Act of 1976 (43 U.S.C. 1761) as

amended.

The proposed action is in conformance with the approved BLM Ring of Fire Resource Management Plan, approved March 2008. The project has been considered in the context of public health and safety and consistency with regards to Federal, State, and local laws.

### **Laws, Authorities, and Land Use Plan Conformance**

The Proposed Action is in conformance with the Ring of Fire Approved Resource Management Plan and Record of Decision (March 2008).

#### **I-2n: Rights-of-Way**

The BLM may issue rights-of-way for a variety of uses including but not limited to: roads, water pipelines, electric lines and communication sites under the authority of Title V of FLPMA.

### **Public Involvement, Consultation, and Coordination**

Anchorage Field Office staff coordinated with JBER Real Property personnel in the development of the DNA. As described in the DNA, the public involvement associated with the 2012 EA is adequate for the current Proposed Action at JBER. The 2012 EA was circulated for public review prior to a decision on the requested authorizations. No public comments were received. Given that no new information or circumstances have been identified and the fact that the current Proposed Action is identical to the 2012 EA Proposed Action, no additional public involvement is necessary for the current Proposed Action.

### **Appeal Opportunities**

This decision may be appealed to the Interior Board of Land Appeals, Office of the Secretary, in accordance with the regulations contained in 43 CFR § 4. To appeal you must file a notice of appeal at the BLM Anchorage Field Office, 4700 BLM Road, Anchorage, Alaska 99507, within 30 days from receipt of this decision. The appeal must be in writing and delivered in person, via the United States Postal Service mail system, or other common carrier, to the Anchorage Field Office as noted above. *The BLM does not accept appeals by facsimile, email, or other electronic means.* The appellant has the burden of showing that the decision appealed from is in error.

If you wish to file a petition pursuant to regulation 43 CFR § 4.21 (58 FR 4939, January 19, 1993) for a stay of the effectiveness of this decision during the time that your appeal is being reviewed by the Board, the petition for a stay must accompany your notice of appeal. Except as otherwise provided by law or other pertinent regulation, a petition for a stay of decision pending appeal shall show sufficient justification based on the following standards: (a) The relative harm to the parties if the stay is granted or denied, (b) The likelihood of the appellant's success on the merits, (c) The likelihood of immediate and irreparable harm if the stay is not granted, and (d) Whether the public interest favors granting the stay.

Copies of the notice of appeal and petition for a stay must also be submitted to each party named in this decision and to the Interior Board of Land Appeals and to the Office of the Solicitor (see 43 CFR § 4.413); Office of the Regional Solicitor, Alaska Region, U.S. Department of the Interior, 4230 University Drive, Suite 300, Anchorage, Alaska 99508; at the same time the original documents are filed with this office. If you request a stay, you have the burden of proof to demonstrate that a stay should be granted.

*/s/ Alan Bittner*

*July 10, 2014*

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Alan Bittner  
Anchorage Field Manager

Date

**Attachments**

DNA, DOI-BLM-AK-A010-2014-0008-DNA

AA-82261, GTP Lease