Checklist for Determination of Existing NEPA Adequacy

Document Title: SIERRA CLUB OUTINGS PROGRAM DNA

Document Number: DOI-BLM-AZ-G010-2014-0004 **Case File Number:**

Preparer Name and Title: JON ZIEGLER ACTING OUTDOOR RECREATION PLANNER

Date Scoping Initiated: **Date Scoping CLOSED:**

Thomas J. Schnell, AFM for Non-Renewable Resources

Joe David, AFM for Renewable Resources

Scott C. Cooke, SFO Field Manager

Tim Goodman - Jeff Conn
Biologist Assigned

Schnell
NEPA Coord. Assigned

Critical Elements and Other Issues	Specialists	Affected		Comments		Document Review Signature	Date
		Yes	No	Yes	No		
Air Quality*	Joe David		X		X		1/16/14
ACECs*	Tom Schnell / JON ZIEGLER		✓		✓		1/17/14
Climate Change	Joe David		✓		✓		1/16/14
Cultural Resources*	Dan McGrew		✓		✓		1-14-14
Env. Jus. and Socioeconomics*	Tim Goodman		✓		✓		1/17/14
Floodplains*	Joe David		✓		✓		1/16/14
Hazardous Materials*	RJ Estes		✓		✓		1/13/14
Lands/Realty	Roberta Lopez		✓		✓		2/10/14
NEPA Maps	Sharisse Fisher		✓		✓		2/10/14
Nonnative/Invasive Plants*	Dave Arthun		✓		✓		1-6-14
Native American Rel.*	Dan McGrew		✓		✓		1-17-14
Prime/Unique Farmlands*	Appropriate RMS		✓		✓		1/13/14
Range	Appropriate RMS Estes		✓		✓		1/13/14
Soils	Appropriate RMS Estes		✓		✓		1/13/14
Solid Waste*	RJ Estes		✓		✓		1/13/14
T&E Animal Species*	Tim Goodman		✓		✓		2/17/14
T&E Fish/Fisheries	Heidi Blasius		✓		✓		1/16/14
T&E Plant Species*	Tim Goodman		✓		✓		2/11/14
VRM*	Ron Peru		✓		✓		2/11/14
Water Quality (Grnd. & Srfc.)*	Joe David		✓		✓		1/16/14
Water Rights	Joe David		✓		✓		1/16/14
Wetlands/Riparian*	Joe David		✓		✓		1/16/14
Wild & Scenic River*	Tom Schnell / JON ZIEGLER		✓		✓		2/4/14
Wilderness*	Tom Schnell / JON ZIEGLER		✓		✓		1/17/14
Wilderness Characteristics	Tom Schnell / JON ZIEGLER		✓		✓		1/17/14
Wildlife	Tim Goodman		✓		✓		1/17/14

Other							

*required by law

Attachments:

Planning and Environmental Coordinator: _____ Date: 3/3/14

_____ Date: 3/3/14

Assistant Field Manager - Reviewed/Recommended

AZ-040-1790-2
(Rev. 08/02)

Worksheet
Documentation of Land Use Plan Conformance and NEPA Adequacy (DNA)

U.S. Department of the Interior
Bureau of Land Management (BLM)
NEPA #: DOI-BLM-AZ-G010-2014-0004-DNA

A. BLM Office: Safford Field Office **Lease/Serial/Case File No.**

Project Title/Type: Sierra Club Outings Program

Location of Proposed Action: Graham County/ Redfield Canyon

Description of the Proposed Action and any applicable mitigation measures: Sierra Club Outings provide guided hiking and an outdoor experience. Leave no Trace skills will be applied. Sierra Club is a guided outfitter and provides all necessary provisions. This would be a one year permit. Groups will be limited to 10 participants and 2 guides. Travel will be in Redfield Canyon. Cat hole method will be used to dispose of human waste.

Applicant (if any): David Perry - Sierra Club Land Agency Coordinator
Barry Morenz - Trip Leader
Mark Holcomb – Co-Leader

B. Conformance with the Land Use Plan (LUP) and Consistency with Related Subordinate Implementation Plans

LUP Name* Safford Resource Management Plan Date Approved: ROD Part I Sept, 1992 and ROD Part II July, 1994

LUP Name* Muleshoe Ecosystem Management Plan and Environmental Assessment
Date Approved May, 1998

*List applicable LUPs (e.g., Resource Management Plans or applicable amendments).
**List applicable activity, project, management, water quality restoration, or program plans.

[X] The proposed action is in conformance with the LUP, even though it is not specifically provided for, because it is clearly consistent with the following LUP decisions (objectives, terms, and conditions):

The Safford District will endeavor to provide a variety of recreational opportunities that meets public demand and are compatible with the Bureau's stewardship responsibilities.

C. Identify applicable National Environmental Policy Act (NEPA) documents and other related documents that cover the proposed action.

List by name and date all applicable NEPA documents that cover the proposed action.

Special Recreation Permits for Commercial Recreation Activities on Public Land EA Number AZ-931-93-001

List by name and date other documentation relevant to the proposed action (*e.g.*, biological assessment, biological opinion, watershed assessment, allotment evaluation, and monitoring report).

- Reinitiated Biological and Conference Opinion on the effects of the Safford Resource Management Plan (# 02-21-05-F-0086)

- Muleshoe Ecosystem Management Plan Opinion (# 02-21-94-I-0213)

D. NEPA Adequacy Criteria

1. Is the proposed action substantially the same action (or is a part of that action) as previously analyzed? YES

Documentation of answer and explanation:

The proposed actions are provided in the Muleshoe Management Plan. The exsisting special recreation permit EA for commercial recreation activities on public lands in Arizona explains day use and multiple day trips and camping for commercial recreation operators who propose activities that comply with the EA-931-93-001 attachment A. Leave no Trace ethics will be in place and cat hole methods will be used for disposal of human waste.

2. Is the range of alternatives analyzed in the existing NEPA document(s) appropriate with respect to the current proposed action, given current environmental concerns, interests, resource values, and circumstances? YES

Documentation of answer and explanation: The trip the Sierra Club outings program includes activities analyzed in the 1993 SRP EA for AZ. The EA of 1993 analysis activities proposed by the Sierra Club and are covered by the existing EA. The Muleshoe Management Plan also analysis the size of the group

3. Is the existing analysis adequate and are the conclusions adequate in light of any new

reports; rangeland health standards assessments; Unified Watershed Assessment categorizations; inventory and monitoring data; most recent Fish and Wildlife Service lists of threatened, endangered, proposed, and candidate species; most recent BLM lists of sensitive species)? Can you reasonably conclude that all new information and all new circumstances are insignificant with regard to analysis of the proposed action? YES

Documentation of answer and explanation:

The existing EA analyzes two alternatives, the Proposed Action Alternative (issues a commercial permit with stipulations) and the No Action Alternative (no permitting). That range of alternatives adequately covers the Sierra Club Outing Program proposed hike / trip. There has been no significant change in the circumstances or significant new information germane to the Proposed Action. Additional wildlife species have been listed under the Endangered Species Act since preparation of the existing EA. The Safford Field Office reviewed the current Fish and Wildlife Service; County Species List in relation to the actions specified in the permit request in conjunction with the standard special recreation permit stipulations and concluded that there would be no effect from the proposed action on listed species. There are no issues involving invasive species, water quality, and Environmental Justice.

4. Are the direct, indirect, and cumulative effects that would result from implementation of the new proposed action similar (both quantitatively and qualitatively) to those analyzed in the existing NEPA document? YES

Documentation of answer and explanation:

The proposed actions of the Sierra Club to hike in the Red Field Canyon area is no different than the same activities carried out by thousands of private hunters, hikers, outdoor activist using public lands. The analysis in the existing EA is appropriate to cover the effects of the proposed action of a commercial outdoors program. The environment has not changed substantially since 1993, necessitating further analysis of impacts from commercial recreation users.

5. Are the public involvement and interagency review associated with existing NEPA document(s) adequate for the current proposed action? YES

Documentation of answer and explanation:

The direct and indirect impacts of the proposed guideing business are not significantly different than those identified in the exsisting SRP EA. The impacts of these activities would be less than many of the overnight activities analyzed in the 1993 EA of the state of Arizona. Additional beneficial economica impacts would result from the issuance of a permit for the proposed guiding activity.

E. Persons/Agencies/BLM Staff Consulted

Name	Title	Resource/Agency Represented
Jon Ziegler	Outdoor Recreation Planner (Acting)	Recreation
Tom Schnell	Non-Renewable Assistant Field Manager	ACEC
Dan McGrew	Archaeologist	Cultural
Dave Arthun	Rangeland Management Specialist	Range
Roberta Lopez	Reality Specialist	Lands/Realty
Hiedi Blasius	Fisheries Biologist	Fisheries
Tim Goodman	Wildlife Biologist	Wildlife
Ron Peru	Reality Specialist	VRM

Note: Refer to the EA/EIS for a complete list of the team members participating in the preparation of the original environmental analysis or planning documents.

CONCLUSION

☐ Based on the review documented above, I conclude that this proposal conforms to the applicable land use plan and that the existing NEPA documentation fully covers the proposed action and constitute BLM's compliance with the requirements of NEPA.

Note: If one or more of the criteria are not met, a conclusion of conformance and/or NEPA adequacy cannot be made and this box cannot be checked

2/28/14

Signature of Project Lead

Signature of NEPA Coordinator

Signature of Responsible Official

3/4/14

Date

Note: The signed CONCLUSION on this Worksheet is part of an interim step in the BLM's internal decision process and does not constitute an appealable decision. However, the lease, permit, or other authorization based on this DNA is subject to protest or appeal under 43 CFR Part 4 and the program-specific regulations.

DECISION:

I have reviewed this plan conformance and NEPA compliance record and have determined that the proposed action is either (a) in conformance with or (b) clearly consistent with terms, conditions, and decisions of the approved land use plan and that no further environmental analysis is required. It is my Decision to implement the project, as described, with the mitigation measures identified below.

Mitigation measures or other remarks:

Field Manager

3/4/14

Date

Form 2930-2
(August 2011)

UNITED STATES
DEPARTMENT OF THE INTERIOR
BUREAU OF LAND MANAGEMENT

SPECIAL RECREATION PERMIT

(43 U.S.C. 1201; 43 U.S.C. 1701; 16 U.S.C. 460L-6(a); 16 U.S.C. 6802; and 43 CFR 2930)

Permit No.
AZA036497

BLM Issuing Office
Safford Field Office

Permittee Sierra Club Outing Program

Authorized Representative Tony Rango / David Perry

Address 85 2nd st,Second Fl.
San Francisco, CA 94105

Phone Number 415-977-5690
Email Address Outings.Permits@sierraclub.org
Web Site www.sierraclub.org/outings/national

Permit is for *(check all that apply)*: ☑ Commercial ☐ Competitive ☐ Organized Group ☐ Vending

Effective Date 03/01/2014 Expiration Date 03/01/2015 *(Terms greater than one year subject to annual authorization.)*

Seasonal or other period of use limitations

Permit Fee Formula minimal annual fee or 3% of gross revenue-which ever is greater

Assigned Sites *(commercial only)*: ☑ None No. of Assigned Sites subject to fees

Special Area Fees Apply: ☐ Yes ☑ No Special Area Fee

Minimum insurance coverage requirements $300,000 bodily injury for any 1 person-$600,000 1 occurance-30,000 property Damag

Permit is valid only if a current Certificate of Insurance that meets BLM specifications is on file with the issuing BLM Office.

Post use report due date(s) within 30 days end of use season Bond Requirement: ☑ None Bond Amount

Purpose and activities authorized
Hiking

Approved Area of Operation
Redfield Canyon Wilderness area / Region

Certification of Information: I certify use of this permit will be as per the operations plan on file with BLM. I acknowledge I am required to comply with any conditions or stipulations required by the BLM including the General Terms listed on page two of this form and any additional stipulations which may be attached.

Additional Stipulations are attached: ☐ Yes ☐ No

David Perry (Permittee Signature) 2/28/2014 (Date)

Approved and issued for the conduct of permitted activities and locations shown on this permit and in conformance with the operating plan. Permit is subject to General Terms and any additional stipulations attached.

Scott C. Cooke (BLM Authorized Officer Printed Name) Scott C Cooke (BLM Authorized Officer Signature) 3/17/14 (Date)

(Continued on page 2)

SIERCLU-01 BUCDA1

ACORD

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DATE (MM/DD/YYYY) 2/27/2014

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G2 Insurance Services, LLC
140 New Montgomery, 21st Floor
San Francisco, CA 94105

CONTACT NAME:
PHONE (A/C, No, Ext): (415) 426-6600 FAX (A/C, No): (415) 426-6601
E-MAIL ADDRESS:

INSURER(S) AFFORDING COVERAGE	NAIC #
INSURER A : National Fire & Marine Insurance Company	20079
INSURER B : Hartford Insurance Company of MidW	37478
INSURER C : Liberty Insurance Corporation	42404
INSURER D :	
INSURER E :	
INSURER F :	

INSURED
Sierra Club
85 Second Street
Second Floor
San Francisco, CA 941053441

COVERAGES CERTIFICATE NUMBER: REVISION NUMBER:

THIS IS TO CERTIFY THAT THE POLICIES OF INSURANCE LISTED BELOW HAVE BEEN ISSUED TO THE INSURED NAMED ABOVE FOR THE POLICY PERIOD INDICATED. NOTWITHSTANDING ANY REQUIREMENT, TERM OR CONDITION OF ANY CONTRACT OR OTHER DOCUMENT WITH RESPECT TO WHICH THIS CERTIFICATE MAY BE ISSUED OR MAY PERTAIN, THE INSURANCE AFFORDED BY THE POLICIES DESCRIBED HEREIN IS SUBJECT TO ALL THE TERMS, EXCLUSIONS AND CONDITIONS OF SUCH POLICIES. LIMITS SHOWN MAY HAVE BEEN REDUCED BY PAID CLAIMS.

INSR LTR	TYPE OF INSURANCE	ADDL INSD	SUBR WVD	POLICY NUMBER	POLICY EFF (MM/DD/YYYY)	POLICY EXP (MM/DD/YYYY)	LIMITS	
A	X COMMERCIAL GENERAL LIABILITY						EACH OCCURRENCE	$ 1,000,000
	CLAIMS-MADE X OCCUR	X		42GLO10016201	03/01/2014	03/01/2015	DAMAGE TO RENTED PREMISES (Ea occurrence)	$ 500,000
							MED EXP (Any one person)	$
							PERSONAL & ADV INJURY	$ 1,000,000
	GEN'L AGGREGATE LIMIT APPLIES PER:						GENERAL AGGREGATE	$ 2,000,000
	POLICY PRO-JECT LOC						PRODUCTS - COMP/OP AGG	$ 2,000,000
	OTHER:							$
B	AUTOMOBILE LIABILITY						COMBINED SINGLE LIMIT (Ea accident)	$ 1,000,000
	ANY AUTO			57UECVJ3190SC	03/01/2014	03/01/2015	BODILY INJURY (Per person)	$
	X ALL OWNED AUTOS / SCHEDULED AUTOS						BODILY INJURY (Per accident)	$
	X HIRED AUTOS / X NON-OWNED AUTOS						PROPERTY DAMAGE (Per accident)	$
								$
C	X UMBRELLA LIAB / X OCCUR						EACH OCCURRENCE	$ 15,000,000
	EXCESS LIAB / CLAIMS-MADE			TH7661065782014	03/01/2014	03/01/2015	AGGREGATE	$ 15,000,000
	DED X RETENTION $ 10,000							$
	WORKERS COMPENSATION AND EMPLOYERS' LIABILITY						PER STATUTE / OTH-ER	
	ANY PROPRIETOR/PARTNER/EXECUTIVE OFFICER/MEMBER EXCLUDED? Y / N (Mandatory in NH)	N / A					E.L. EACH ACCIDENT	$
	If yes, describe under DESCRIPTION OF OPERATIONS below						E.L. DISEASE - EA EMPLOYEE	$
							E.L. DISEASE - POLICY LIMIT	$

DESCRIPTION OF OPERATIONS / LOCATIONS / VEHICLES (ACORD 101, Additional Remarks Schedule, may be attached if more space is required)
April - May 2014 Sierra Club Backpacking trip
The United States of America, Bureau of Land Management, Safford Field Office are named as an additional insured.

CERTIFICATE HOLDER

The United States of Government, Bureau of Land Management, Safford Field Office
711 S 14th Ave Ste A
Safford, AZ 85546

CANCELLATION

SHOULD ANY OF THE ABOVE DESCRIBED POLICIES BE CANCELLED BEFORE THE EXPIRATION DATE THEREOF, NOTICE WILL BE DELIVERED IN ACCORDANCE WITH THE POLICY PROVISIONS.

AUTHORIZED REPRESENTATIVE

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G2 Insurance Services, LLC
140 New Montgomery, 21st Floor
San Francisco, CA 94105

CONTACT NAME:
PHONE (A/C, No, Ext): (415) 426-6600 FAX (A/C, No): (415) 426-6601
E-MAIL ADDRESS:

INSURER(S) AFFORDING COVERAGE	NAIC #
INSURER A : National Fire & Marine Insurance Company	20079
INSURER B : Hartford Insurance Company of MidW	37478
INSURER C : Liberty Insurance Corporation	42404
INSURER D :	
INSURER E :	
INSURER F :	

INSURED
Sierra Club
85 Second Street
Second Floor
San Francisco, CA 941053441

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INSR LTR	TYPE OF INSURANCE	ADDL INSD	SUBR WVD	POLICY NUMBER	POLICY EFF (MM/DD/YYYY)	POLICY EXP (MM/DD/YYYY)	LIMITS	
A	X COMMERCIAL GENERAL LIABILITY						EACH OCCURRENCE	$ 1,000,000
	CLAIMS-MADE X OCCUR	X		42GLO10016201	03/01/2014	03/01/2015	DAMAGE TO RENTED PREMISES (Ea occurrence)	$ 500,000
							MED EXP (Any one person)	$
							PERSONAL & ADV INJURY	$ 1,000,000
	GEN'L AGGREGATE LIMIT APPLIES PER:						GENERAL AGGREGATE	$ 2,000,000
	POLICY PRO-JECT LOC						PRODUCTS - COMP/OP AGG	$ 2,000,000
	OTHER:							$
B	AUTOMOBILE LIABILITY						COMBINED SINGLE LIMIT (Ea accident)	$ 1,000,000
	ANY AUTO			57UECVJ3190SC	03/01/2014	03/01/2015	BODILY INJURY (Per person)	$
	X ALL OWNED AUTOS / SCHEDULED AUTOS						BODILY INJURY (Per accident)	$
	X HIRED AUTOS / X NON-OWNED AUTOS						PROPERTY DAMAGE (Per accident)	$
								$
C	X UMBRELLA LIAB X OCCUR			TH7661065782014	03/01/2014	03/01/2015	EACH OCCURRENCE	$ 15,000,000
	EXCESS LIAB CLAIMS-MADE						AGGREGATE	$ 15,000,000
	DED X RETENTION $ 10,000							$
	WORKERS COMPENSATION AND EMPLOYERS' LIABILITY						PER STATUTE / OTH-ER	
	ANY PROPRIETOR/PARTNER/EXECUTIVE OFFICER/MEMBER EXCLUDED? Y / N (Mandatory in NH)	N / A					E.L. EACH ACCIDENT	$
	If yes, describe under DESCRIPTION OF OPERATIONS below						E.L. DISEASE - EA EMPLOYEE	$
							E.L. DISEASE - POLICY LIMIT	$

DESCRIPTION OF OPERATIONS / LOCATIONS / VEHICLES (ACORD 101, Additional Remarks Schedule, may be attached if more space is required)
April - May 2014 Sierra Club Backpacking trip
The United States of America, Bureau of Land Management, Safford Field Office are named as an additional insured.

CERTIFICATE HOLDER

The United States of Government, Bureau of Land Management, Safford Field Office
711 S 14th Ave Ste A
Safford, AZ 85546

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THIS ENDORSEMENT CHANGES THE POLICY. PLEASE READ IT CAREFULLY.

ADDITIONAL INSURED – DESIGNATED PERSON OR ORGANIZATION

This endorsement modifies insurance provided under the following:

COMMERCIAL GENERAL LIABILITY COVERAGE PART

SCHEDULE

Name Of Additional Insured Person(s) Or Organization(s)
Any person or organization whom you have agreed to include as an additional insured under a written contract, provided such contract was executed prior to the date of loss.
Information required to complete this Schedule, if not shown above, will be shown in the Declarations.

Section II – Who Is An Insured is amended to include as an additional insured the person(s) or organization(s) shown in the Schedule, but only with respect to liability for "bodily injury", "property damage" or "personal and advertising injury" caused, in whole or in part, by your acts or omissions or the acts or omissions of those acting on your behalf:

A. In the performance of your ongoing operations; or

B. In connection with your premises owned by or rented to you.

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G2 Insurance Services, LLC
140 New Montgomery, 21st Floor
San Francisco, CA 94105

CONTACT NAME:
PHONE (A/C, No, Ext): (415) 426-6600 6636 FAX (A/C, No): (415) 426-6601
E-MAIL ADDRESS:

INSURER(S) AFFORDING COVERAGE	NAIC #
INSURER A : ACE American Insurance Company	22667
INSURER B :	
INSURER C :	
INSURER D :	
INSURER E :	
INSURER F :	

INSURED
The Sierra Club
85 Second Street
Second Floor
San Francisco, CA 94105-3441

COVERAGES CERTIFICATE NUMBER: REVISION NUMBER:

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INSR LTR	TYPE OF INSURANCE	ADDL INSR	SUBR WVD	POLICY NUMBER	POLICY EFF (MM/DD/YYYY)	POLICY EXP (MM/DD/YYYY)	LIMITS	
	GENERAL LIABILITY							
A	X COMMERCIAL GENERAL LIABILITY	X		PMIG2465204A005	3/1/2013	3/1/2014	EACH OCCURRENCE	$ 1,000,000
	CLAIMS-MADE X OCCUR						DAMAGE TO RENTED PREMISES (Ea occurrence)	$ 500,000
	X Excess of $250,000						MED EXP (Any one person)	$
	X Aggregate Retention						PERSONAL & ADV INJURY	$ 1,000,000
	GEN'L AGGREGATE LIMIT APPLIES PER:						GENERAL AGGREGATE	$ 2,000,000
	POLICY PRO-JECT LOC						PRODUCTS - COMP/OP AGG	$ 2,000,000
								$
	AUTOMOBILE LIABILITY						COMBINED SINGLE LIMIT (Ea accident)	$
	ANY AUTO						BODILY INJURY (Per person)	$
	ALL OWNED AUTOS / SCHEDULED AUTOS						BODILY INJURY (Per accident)	$
	HIRED AUTOS / NON-OWNED AUTOS						PROPERTY DAMAGE (Per accident)	$
								$
	UMBRELLA LIAB / OCCUR						EACH OCCURRENCE	$
	EXCESS LIAB / CLAIMS-MADE						AGGREGATE	$
	DED / RETENTION $							$
	WORKERS COMPENSATION AND EMPLOYERS' LIABILITY						WC STATU-TORY LIMITS / OTH-ER	
	ANY PROPRIETOR/PARTNER/EXECUTIVE OFFICER/MEMBER EXCLUDED? Y / N (Mandatory in NH)	N / A					E.L. EACH ACCIDENT	$
	If yes, describe under DESCRIPTION OF OPERATIONS below						E.L. DISEASE - EA EMPLOYEE	$
							E.L. DISEASE - POLICY LIMIT	$

DESCRIPTION OF OPERATIONS / LOCATIONS / VEHICLES (Attach ACORD 101, Additional Remarks Schedule, if more space is required)
2014 Sierra Club Backpacking trip
The United States of America, Bureau of Land Management, Safford Field Office is named as an additional insured.

CERTIFICATE HOLDER

The United States of America, Bureau of Land Management,
Safford Field Office
711 S 14th Ave Ste A
Safford, AZ 85546

CANCELLATION

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