

Worksheet
Determination of NEPA Adequacy (DNA)
U.S. Department of the Interior
Bureau of Land Management

OFFICE: Black Rock Field Office, Winnemucca District Office

TRACKING NUMBER: DOI-BLM-NV-W030-2013-0015-DNA

CASEFILE/PROJECT NUMBER: Multiple SRP's (See attached list)

PROPOSED ACTION TITLE/TYPE: Burning Man Vendor, Special Recreation Permits

LOCATION/LEGAL DESCRIPTION: Mount Diablo Meridian, Nevada

<p>Unsurveyed T. 33N., R. 24 E.,</p>	<p>sec. 1 portions lying northwesterly of the East Playa Road; sec. 2, portions lying northwesterly of East Playa Road; sec. 3; sec. 4, portion east of Washoe County Road 34; sec. 5; sec. 8, NE¹/₄; sec. 9, N¹/₂; sec. 10, N¹/₂; sec. 11, all that portion lying northwesterly of the East Playa Road and north of east west centerline.</p>
<p>Unsurveyed T. 33½ N., R. 24 E.,</p>	<p>secs. 25, 26 and 27; sec. 28, portion east of Washoe County Road 34; sec. 33, portions east of Washoe County Road 34; secs. 34, 35 and 36.</p>
<p>Unsurveyed T. 34 N., R. 24 E.,</p>	<p>sec. 23, S¹/₂; sec. 24, S¹/₂; sec. 25 & 26; sec. 27, SE¹/₄, E¹/₂ NE¹/₂, E¹/₂ SW¹/₄; sec. 33, SE¹/₄, S¹/₂ NE¹/₄, NE¹/₄ NE¹/₄; secs. 34, 35 and 36.</p>
<p>T. 33 N., R. 25 E.,</p>	<p>sec. 4, portions lying northwesterly of the East Playa Road.</p>
<p>Unsurveyed T. 34 N., R. 25 E.,</p>	<p>sec. 16, S¹/₂; sec. 21; sec. 22, SW¹/₄, W¹/₂ NW¹/₄; sec. 27, W¹/₂; sec. 28; sec. 33, portions lying northwesterly of the East Playa Road sec. 34, portions lying northwest of the East Playa Road and westerly of north south centerline.</p>

APPLICANT (if any): Multiple (See attached list)

A. Description of the Proposed Action with attached map(s) and any applicable mitigation measures.

The Proposed Action would result in BLM issuing Special Recreation Permit(s) (SRP), allowing Recreational Vehicles vendors (RV's and trailers), Air Carrier vendors, and Camp Service vendors to operate at the Burning Man event on public lands in Pershing County, Nevada for a one-year period (2013). The 2013 Burning Man Event (authorized 7/24/2013) is a temporary city, Black Rock City (BRC), 10 miles northeast of Gerlach that will be developed on the Black Rock Desert playa. The city will accommodate a maximum of 68,000 participants. The commencement and ending dates for the 2013 event are proposed to be August 12 through September 13, with the actual event occurring August 26 through September 2, 2013.

Currently there are 11 RV and Trailer vendor applications on file. RV services would include delivery and set up of the RV's and trailers for customers at the event. Reference the attached Special Recreation Stipulations for Recreational Vehicle Vendors.

Currently there are 10 Air Carrier vendor applications on file. Air Carrier services would include the use of a temporary airstrip, and airport parking allowing vendors to shuttle participants to and/or from the event. Reference the attached Special Recreation Stipulations for Air Carrier Vendors at Burning Man 2013 for Air Carrier Vendors.

Currently there are 23 Camp Service vendor applications on file. Camp services would include transportation of equipment rentals, event participants, supplies and towing services; water tenders; generator rentals; and theme camps. Please reference the attached Special Stipulations for the Camp Services Vendors.

B. Land Use Plan (LUP) Conformance

LUP Name: Resource Management Plan for Black Rock Desert-High Rock Canyon Emigrant Trails National Conservation Area and Associated Wilderness, and other Contiguous Lands in Nevada, Record of Decision, July 2004.

The proposed action is in conformance with the applicable LUP because it is specifically provided for the following LUP decisions:

The Proposed Action is in conformance with the BLM LUP for the area. The Resource Management Plan (RMP), approved July, 2004 for the Black Rock Desert-High Rock Canyon Emigrant Trails National Conservation Area and Associated Wilderness, and other Contiguous Lands in Nevada, currently guides management of the Black Rock Desert (BLM, 2004a).

The plan includes an objective “to provide opportunities for a diverse range of permitted activities consistent with the NCA Act while providing public access and solitude for other users.” Recreation decisions REC-21 through REC-27 apply to the issuance of special recreation permits:

REC-21: All recreation permittees will be required to adhere to Tread Lightly! and Leave-No-Trace® principles. Permit stipulations will emphasize the Tread Lightly! and Leave-No-Trace® principles.

REC-22: Permits will be assigned to one of four classes of permitted activities (I through IV). A description of the classification system is provided in Appendix J of the RMP. (The Burning Man event is a Class IV event).

REC-23: SRPs will be limited to certain geographic areas based on the permit class that the proposal is given. (See Table 2-9 and Map 2-15 of the RMP). (Class IV events, which are the largest events, are allowed in the Permit area of the Front Country Zone).

REC-24: To maintain solitude on northern portions of the playa, Class III and IV permitted activities will be concentrated on or near the South Playa. Northern portions of the playa may be made available for Class III and IV permits when playa conditions are unsuitable or public safety or public access may be compromised.

REC-25: Special recreation permits will be authorized at times, in locations and for durations consistent with providing opportunities for solitude and full public access to the playa for at least one-half of the summer season (Memorial Day through Labor Day). The number of Special Recreation Permits issued could be limited to protect resources or the visitor experience.

REC-26: Two Class III and IV events may occur simultaneously, but only one may be a Class IV event.

REC-27: No more than two access points to the playa will be closed on the same weekend in conjunction with permitted events. (Issuance of a permit for the Burning Man event would be consistent with the RMP).

C. Identify applicable National Environmental Policy Act (NEPA) documents and other related documents that cover the proposed action.

- Burning Man 2012-2016 Special Recreation Permit EA, DOI-BLM-NV-W030-2012-0007- EA dated June 2012; DR dated 06/12/2012 and FONSI dated 06/12/2012.

D. NEPA Adequacy Criteria

1. Is the new proposed action a feature of, or essentially similar to, an alternative analyzed in the existing NEPA documents(s)?

Is the project within the same analysis area, or if the project location is different, are the geographic and resource conditions sufficiently similar to those analyzed in the existing NEPA document(s)? If there are differences, can you explain why they are not substantial?

Yes. The proposed action would be held in the same area analyzed in the 2012 EA. There are no potentially substantial differences between the current proposal and the potential impacts analyzed in the 2012 EA.

There are no environmental issues that would cause BLM to determine that the proposal for Recreational Vehicles (RV's and trailers), Air Carrier and Camp Service Vendors from obtaining a one-year SRP constitutes a substantial difference from potential impacts analyzed in 2012 EA.

2. Is the range of alternatives analyzed in the existing NEPA documents(s) appropriate with respect to the new proposed action, given current environmental concerns, interests, and resource values?

Yes.

Environmental Concerns and Resource Values: The alternatives analyzed in 2012 are appropriate for the new proposed action. The Burning Man 2012-2016 SRP EA has already analyzed potential impacts associated with RV camping and Camp Services within the residential portions of the city as well as aircraft use of the designated airstrip. The magnitude and duration of this proposal is well within the scope of the 2012 EA and therefore does not warrant further development of alternatives.

3. Is the existing analysis valid in light of any new information or circumstances (such as, rangeland health standard assessment, recent endangered species listings, updated lists of BLM-sensitive species)? Can you reasonably conclude that new information and new circumstances would not substantially change the analysis of the new proposed action?

Yes. At the present time, there is no new information or changed circumstances that would substantially change the analysis of the new proposed action. The Burning Man 2012-2016 SRP EA has already analyzed potential impacts associated with RV camping and Camp Services within the residential portions of the city as well as aircraft use of the designated airstrip. In addition the EA analyzed also the potential impacts associated with Camp Services Vendors within the residential portions of the city. The information used to support the 2021 EA analysis was conducted in 2011 and 2012 making the information very current.

4. Are the direct, indirect, and cumulative effects that would result from implementation of the new proposed action similar (both quantitatively and qualitatively) to those analyzed in the existing NEPA document?

Yes. At the present time, there is no new information or changed circumstances that would substantially change the direct, indirect or cumulative effects of the new proposed action.

The Burning Man 2012-2016 SRP EA has already analyzed potential impacts associated with RV camping and Camp Services within the residential portions of the city as well as aircraft use of the designated airstrip. The magnitude and duration of this proposal is well within the scope of the 2012 EA and therefore does not warrant further development of alternatives.

5. Are the public involvement and interagency review associated with existing NEPA document(s) adequate for the current proposed action?

Yes, the public involvement and interagency reviews associated with the existing NEPA documents are adequate for the current proposed action.

In late 2010, a 43 day public scoping period was conducted for the Burning Man 2012-2016 SRP EA to solicit issues and other comments from the public and cooperating agencies. The scoping period began on November 1, 2010 and was scheduled to close after 30 days. However, after numerous requests from the public, BLM extended the scoping period until December 13, 2010.

A news release was printed in several local and regional newspapers and letters were sent to individuals and organizations that had participated in the process in past years. Over 260 pages of written comments from nearly 120 commenters were received during the scoping period. Additional comments were also received at the open house meetings held in Lovelock, Gerlach, and Reno on December 7, 8, and 9, 2010, respectively. The issues identified in scoping efforts are listed in Table 1-1 of the EA.

Preliminary EA

On March 16, 2012, the Preliminary EA was posted on the Winnemucca District Office NEPA webpage for a 30-day public review period. In addition, BLM sent out a letter to interested parties requesting substantive comments on the Preliminary EA by April 16, 2012. In response, BLM received 42 comment letters from agencies, organizations, businesses, and individuals. As a result of substantive comments from the applicant, NDOT, Pyramid Lake Paiute Tribe, and individuals, revisions were made to the EA. For a list of notable modifications that were made to the EA in response to substantive comments, see the Decision Record.

E. Persons/Agencies/BLM Staff Consulted

See Attached Section E for Review Signatures

Bureau of Land Management
Winnemucca District Office

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(Continued from DNA form)

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Conclusion *(If you found that one or more of these criteria is not met, you will not be able to check this box.)*

Based on the review documented above, I conclude that this proposal conforms to the applicable land use plan and that the NEPA documentation fully covers the proposed action and constitutes BLM' compliance with the requirements of the NEPA.

____ Greg Page _____
Signature of Project Lead

____ Lynn B Ricci _____
Signature of NEPA Coordinator

____ Gene Seidlitz _____
Signature of the Responsible Official

____ 8/8/13 _____
Date

Note: The signed Conclusion on this Worksheet is part of an interim step in the BLM's internal decision process and does not constitute an appealable decision. However, the lease, permit, or other authorization based on this DNA is subject to protest or appeal under 43 CFR Part 4 and the program-specific regulations.