



United States Department of the Interior  
BUREAU OF LAND MANAGEMENT  
Boise District Office  
Four Rivers Field Office  
3948 Development Avenue  
Boise, Idaho 83705  
<http://www.id.blm.gov/offices/boise>



In Reply Refer To:  
4160 (ID-110)

August 17, 2012

**CERTIFIED MAIL - RETURN RECEIPT REQUESTED**

Frank Shirts Jr.  
PO Box 393  
Wilder, ID 83676

**Notice of Field Manager's Decision**

Dear Mr. Shirts:

I have received your application for a crossing permit to trail livestock across public lands in the Reeds Grove (001365) and West Pine Creek (00268) allotments. Upon review, and in accordance with 43 CFR 4130.6-3 and Section 123 of the Consolidated Appropriations Omnibus Act, 2012 (Public Law 112-74), your application for a crossing permit is approved subject to terms and conditions identified below.

**Background**

On November 3, 2011, you submitted an application for a crossing permit. In response to your application the Bureau of Land Management (BLM) prepared an Environmental Assessment (EA) No. DOI-BLM-ID-B010-2012-0008-EA<sup>1</sup> to analyze the environmental consequences of trailing livestock across those public lands within the jurisdiction of the Four Rivers Field Office. This document incorporates by reference the EA and subsequent Finding of No Significant Impacts (FONSI).

BLM analyzed three alternatives (Alternatives A-C) and considered one additional alternative that was not analyzed in detail (see Chapter 2 of EA No. DOI-BLM-ID-B010-2012-0008-EA). Alternative A

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<sup>1</sup> EA No. DOI-BLM-ID-B010-2012-0008- and its associated Finding of No Significant Impact are available through [https://www.blm.gov/epl-front-office/eplanning/nepa/nepa\\_register.do](https://www.blm.gov/epl-front-office/eplanning/nepa/nepa_register.do). Select State = **Idaho**, Office = **ID-Four Rivers FO**, Document Type = **EA**, Fiscal Year = **2012**, Program = **All**, then click **Search**. Once you arrive here, click on **DOI-BLM-ID-B010-2012-0008-EA**. If you are unable to view the documents on the website, you may request that hard copies be sent to you.

was the No Action Alternative and would have denied all applications for crossing permits. Alternative B included the proposed trailing activities as submitted in your crossing permit application. Alternative C was developed in response to public comments and in consideration of potential environmental consequences of the proposed trailing activities in Alternative B.

### Decision

I have decided to approve your application with additional terms and conditions, and issue you a crossing permit from August 17, 2012 through June 30, 2013. As per 43 CFR 4130.6, this crossing permit has “no priority for renewal and cannot be transferred or assigned,” and contains terms and conditions as deemed necessary by the authorized officer. Specific dates will be shown and final authorization will be granted in a grazing bill. You are authorized to conduct crossing activities in accordance with the following schedule (Table 1) and the listed terms and conditions.

**Table 1.** Approved Livestock Trailing Routes for Frank Shirts Jr.

Route A	Map A	Allotments Crossed	Livestock		Timeframe		No. of Groups B	Days per Group C	% PL	AUMs	Herding Method
			Number	Kind	Begin	End					
03-01	C.2	00268,01365	1,800	S	5/1	6/30	2	1	100	12	non- motorized

A Route and map numbers correspond to routes and maps depicted as Alternative B in EA No. DOI-BLM-ID-B010-2012-0008-EA.  
 B Indicates the number of groups in which the total number of livestock will be split for trailing.  
 C Indicates how long it will take each group of livestock to travel the length of the trailing route.

All terms and conditions described in the temporary crossing permit are incorporated by reference into this decision and must be followed. Terms and conditions that are specifically identified to reduce environmental effects are:

#### Terms and Conditions

- Permittee will submit an application to the Authorized Officer describing the trail route to be followed, the number of livestock to be trailed, and the date(s) on which the trailing event(s) will occur at least seven working days prior to the intended date of initiation. Receipt of payment of the ensuing bill will constitute your authorization to trail livestock across public land via the designated route.
- Trailing livestock will be authorized within 0.125 miles on either side of designated trailing routes, except where subsequent stipulations apply that reduce the width in order to avoid or reduce resource conflicts.
- Trailing will be active, with livestock moving toward their final destination, except at night.
- Trailing will not be authorized during times when soils are saturated (i.e., there will be no evidence of puddles and soils will be firm).
- Bedding will occur only at designated locations as displayed on permit specific maps.
- No bedding will occur within burned and/or treated areas until ESR or other treatment objectives are met or criteria for opening the area to grazing are met.

- Motorized vehicles will remain on existing vehicle routes. Cross-country use of motorized vehicles will not be authorized.
- Livestock trailing on routes in or adjacent to burned areas will be kept within 50' of the identified route centerline until vegetation recovery objectives are met.
- Livestock trailing on routes in or adjacent to vegetation treatments (e.g., fuels projects, restoration treatments, or noxious weed spraying) will be kept within 50' of the identified route centerline until the treatment objectives are met, unless the specific trailing event will not conflict with treatment objectives.
- Trailing livestock will avoid identified priority noxious weed occurrences or stay within 50' of the identified route centerline.
- Temporary water troughs will not be placed in sagebrush habitats; previously disturbed sites will be used, such as areas around stock ponds or troughs, past seedings, or other grassland sites.
- From April 1 to June 15, cattle bedding areas will not be located in sagebrush habitat. If this is not feasible, previously-disturbed sites will be used such as areas around stock ponds or troughs or in past seedings, or other grassland sites.
- Temporary water troughs will not be placed in sagebrush habitats; previously disturbed sites will be used, such as areas around stock ponds or troughs, past seedings, or other grassland sites.
- Areas used for staging vehicles, horse trailers, fence panels, etc. will avoid sagebrush habitats; if this is not possible, previously disturbed sites will be used, such as areas around stock ponds or troughs, past seedings, or other grassland sites.
- Staging, bedding, or portable trough areas will not be placed on known historic property sites.
- Per the Final Supplementary Rules published in the *Federal Register* on July 21, 2011 (76 FR 43706), all supplemental feeding of livestock during trailing, including feeding of horses used for the purposes of herding, must use certified noxious-weed-free forage to prevent the spread of noxious weeds on BLM-administered public lands in Idaho.
- Any conflicts that occur due to livestock mixing will be the responsibility of the trailing applicant, in cooperation with the grazing permittee, to mitigate and resolve.
- Trailing applicant will contact all affected grazing permittees at least 24 hours prior to beginning trailing operations.

### **Rationale**

My decision is in conformance with the 1988 Cascade Resource Management Plan (RMP). My reasons for approving your application with additional terms and conditions are to:

- Provide for the orderly movement of livestock to and from the allotments where you hold an active grazing preference;
- Reduce the potential effect of trailing on vegetation by avoiding burned areas and recent vegetation treatments;
- Reduce the potential effect of trailing on vegetation by staying on roads where possible;
- Reduce the potential risk of introducing or spreading noxious weeds; and
- Reduce the potential effect to sage-grouse and sage-grouse habitat.

The BLM archaeologist determined the impacts to cultural resources from granting a trailing permit and assessing the possible impacts to sites evaluated as eligible to be listed on the National Register of Historic Places (NRHP). The archaeologist recommended permitting this trailing event because it will not adversely impact any known cultural resource sites or historic trail segments that are listed or

eligible to be listed on the NRHP, per Section 3.9 of EA No. DOI-BLM-ID-B010-2012-0008-EA. However, if monitoring and additional inventories find that impacts from trailing livestock are occurring to NRHP-eligible sties, additional mitigation measures will be identified and implemented.

As described in the Finding of No Significant Impact for EA No. DOI-BLM-ID-B010-2012-0008-EA, I found none of the impacts associated with these trailing events to be significant either individually or cumulatively.

### **Authority**

My decision is issued under the authority found in:

Title 43 of the Code of Federal Regulations (CFR) Subpart 4100 Grazing Administration, specifically sections 4100.0-3, 4130.6-3, 4130.3, 4160.1, 4160.3, and 4130.8-1b; the 2012 Appropriations Omnibus Act Sec. 123; and the 1988 Cascade Resource Management Plan (RMP).

### **Protest and/or Appeal**

My decision is not subject to protest or appeal in accordance with Section 123 of the 2012 Appropriations Omnibus Act. If you have any questions, please contact me at (208) 384-3430 or Christina Handy, Rangeland Management Specialist (208) 384-3375.

Sincerely,

*/s/ Terry A Humphrey*

Terry A. Humphrey  
Four Rivers Field Office Manager

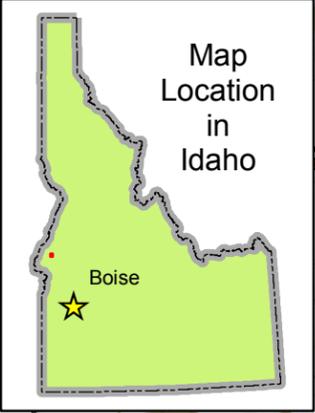
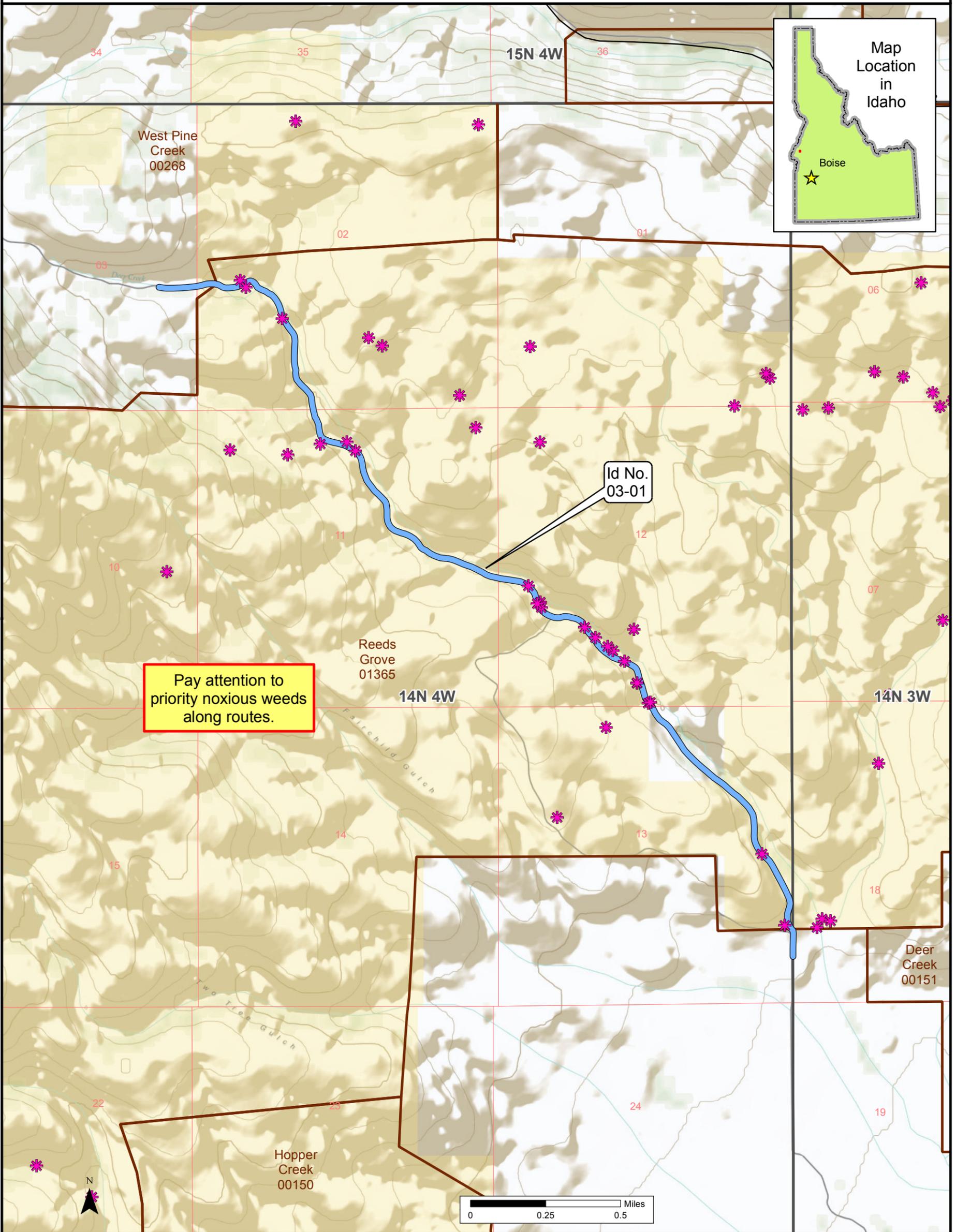
Enclosures:

Map of trailing events

**Crossing Permit Application  
Decision Map**

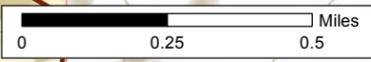
**Operator:  
Frank Shirts**

**Route ID Number(s):  
03-01**



Pay attention to  
priority noxious weeds  
along routes.

Id No.  
03-01



**Legend:**

- Route
  - Priority Noxious Weed
  - Grazing Allotment
  - Township
  - Section
- Surface Management Agency:
- Bureau of Land Management
  - Forest Service
  - Military
  - Other Federal
  - State of Idaho

No warranty is made by the Bureau of Land Management. The accuracy, reliability, or completeness of these data for individual use or aggregate use with other data is not guaranteed. This map cannot be made Section 508 compliant. For help with its data or information, please contact the BLM Idaho State Office webmaster at (208) 373-4000.

Background: "Topographic" basemap, ESRI.



U.S. Department of the Interior  
Bureau of Land Management, Idaho  
Boise District, Four Rivers Field Office  
Map date: August 16, 2012