GLOSSARY

Active Preference: That portion of the total grazing preference for which grazing use may be authorized.

Activity Plan: Site-specific plan which precedes actual development. This is the most detailed level of BLM planning.

Actual Use: The amount of animal unit months consumed by livestock based on the numbers of livestock and grazing dates submitted by the livestock operator and confirmed by periodic field checks by the BLM.

All-Terrain Vehicle: A wheeled or tracked vehicle, other than a snowmobile or work vehicle, designed primarily for recreational use or for the transportation of property or equipment exclusively on undeveloped road rights of way, marshland, open country or other unprepared surfaces.

Allotment: An area of land where one or more livestock operators graze their livestock. Allotments generally consist of BLM lands but may also include other federally managed, state owned, and private lands. An allotment may include one or more separate pastures. Livestock numbers and periods of use are specified for each allotment.

Allotment Categorization: Grazing allotments and rangeland areas used for livestock grazing are assigned to an allotment category during resource management planning. Allotment categorization is used to establish priorities for distributing available funds and personnel during plan implementation to achieve cost-effective improvement of rangeland resources. Categorization is also used to organize allotments into similar groups for purposes of developing multiple use prescriptions, analyzing site-specific and cumulative impacts, and determining trade-offs.

Animal Unit Month: A standardized measurement of the amount of forage necessary for the sustenance of one cow unit or its equivalent for 1 month. Approximately 800 pounds of forage.

Archaeological Quarry Site: Place where minerals occur which were a source of raw material for prehistoric/historic industries.

Area of Critical Environmental Concern: Areas within the public lands where special management attention is required to: (1) protect and prevent irreparable damage to important historic, cultural, or scenic values, fish and wildlife resources, or other natural systems or processes, or (2) protect life and safety from natural hazards.

Assessment: The act of evaluating and interpreting data and information for a defined purpose.

Authorized Officer: The Federal employee who has the delegated authority to make a specific decision.
Avoidance Areas: Areas with sensitive resource values where rights-of-way and Section 302 permits, leases, and easements would be strongly discouraged. Authorization made in avoidance areas would have to be compatible with the purpose for which the area was designated and not is otherwise feasible on lands outside the avoidance area.

Back Country Byways: Vehicle routes that traverse scenic corridors utilizing secondary or back country road systems. The type of road and vehicle needed to travel the byway designs national backcountry byways.

Best Management Practices: A suite of techniques that guide, or may be applied to, management actions to aid in achieving desired outcomes. Best management practices are often developed in conjunction with land use plans, but they are not considered a land use plan decision unless the land use plan specifies that they are mandatory. They may be updated or modified without a plan amendment if they are not mandatory.

Big Game: Large species of wildlife that are hunted, such as elk, deer, bighorn sheep, and pronghorn antelope.

Browse: To browse (verb) is to graze; also, browse (noun) is the tender shoots, twigs, and leaves and shrubs often used as food by livestock and wildlife.

Buffer Strip: A protective area adjacent to an area of concern requiring special attention or protection. In contrast to riparian zones, which are ecological units, buffer strips can be designed to meet varying management concerns.

Candidate Species: Any species included in the Federal Register notice of review that are being considered for listing as threatened or endangered by the U.S. Fish and Wildlife Service.

Casual Use: Mining activities that only negligibly disturb federal lands and resources. Casual use generally includes the collecting of geochemical, rock, soil, or mineral specimens using hand tools, hand panning, and nonmotorized sluicing. It also generally includes use of metal detectors, gold spears, and other battery-operated devices for sensing the presence of minerals, and hand battery-operated dry washers. Casual use does not include use of mechanized earth-moving equipment, truck-mounted drilling equipment, suction dredges, motorized vehicles in areas designated as closed to off-road vehicles, chemicals, or explosives. It also does not include occupancy or operations where the cumulative effects of the activities result in more than negligible disturbance.

Climax: The culminating stage in plant succession for a given site where vegetation has reached a highly stable condition.

Climax Vegetation: The final vegetation community and highest ecological development of a plant community that emerges after a series of successive vegetational stages. The climax community perpetuates itself indefinitely unless disturbed by outside forces.
Closed: Generally denotes that an area is not available for a particular use or uses; refer to specific definitions found in law, regulations, or policy guidance for application to individual programs.

**Code of Federal Regulations:** The official, legal tabulation or regulations directing federal government activities.

**Collaboration:** A cooperative process in which interested parties, often with widely varied interests, work together to seek solutions with broad support for managing public and other lands. This may or may not involve an agency as a cooperating agency.

**Collaborative Partnership and Collaborative Stewardship:** Refers to people working together, sharing knowledge and resources, to achieve desired outcomes for public lands and communities within statutory and regulatory frameworks.

**Competitive Forage:** Those forage species utilized by two or more animal species.

**Comprehensive Integrated activity plan:**

*Conditions of Approval:* Conditions or provisions (requirements) under which an Application for a Permit to Drill or a Sundry Notice is approved.

**Conformance:** That a proposed action shall be specifically provided for in the land use plan or, if not specifically mentioned, shall be clearly consistent with the goals, objectives, or standards of the approved land use plan.

**Conservation Agreement:** A formal signed agreement between the U.S. Fish and Wildlife Service or National Marine Fisheries Service and other parties that implements specific actions, activities, or programs designed to eliminate or reduce threats or otherwise improve the status of a species. CA’s can be developed at a State, regional, or national level and generally include multiple agencies at both the State and Federal level, as well as tribes. Depending on the types of commitments the BLM makes in a CA and the level of signatory authority, plan revisions or amendments may be required prior to signing the CA, or subsequently in order to implement the CA.

**Conservation Strategy:** A strategy outlining current activities or threats that are contributing to the decline of a species, along with the actions or strategies needed to reverse or eliminate such a decline or threats. Conservation strategies are generally developed for species of plants and animals that are designated as BLM Sensitive species or that have been determined by the Fish and Wildlife Service or National Marine Fisheries Service to be Federal candidates under the Endangered Species Act.

**Contiguous:** Lands or legal subdivisions having a common boundary; lands having only a common corner are not contiguous.
Cooperating Agency: Assists the lead Federal agency in developing an Environmental Analysis or Environmental Impact Statement. The Council on Environmental Quality regulations implementing NEPA defines a cooperating agency as any agency that has jurisdiction by law or special expertise for proposals covered by NEPA. Any tribe of Federal, State, or local government jurisdiction with such qualifications may become a cooperating agency by agreement with the lead agency.

Corridor: A wide strip of land within which a proposed linear facility could be located.

Council on Environmental Quality: An advisory council to the President of the United States established by the national Environmental Policy Act of 1969. It reviews Federal programs for their effect on the environment, conducts environmental studies, and advises the president on environmental matters.

Crypto biotic (Cryptogrammic) Crusts: Biological communities that form a surface layer or crust on some soils. These communities consist of cyanobacteria (blue-green bacteria), micro fungi, mosses, lichens, and green algae and perform many important functions, including fixing nitrogen and carbon, maintaining soil surface stability, and preventing erosion. Crypto biotic crusts also influence the nutrient levels of soils and the status and germination of plants in the desert. These crusts are slow to recover after severe disturbance, requiring 40 years of more to recolonize even small areas.

Cultural Resources: Nonrenewable elements of the physical and human environment including archeological remains (evidence of prehistoric or historic human activities) and sociocultural values traditionally held by ethnic groups (sacred places, traditionally utilized raw materials, etc.).

Cultural Site: Any location that includes prehistoric and/or historic evidence of human use, or that has important sociocultural value.

Cumulative Impact: The impact on the environment that results from the incremental impact of the action when added to other past, present, or reasonably foreseeable future actions regardless of what agency (Federal or non-Federal) or person undertakes such other actions. Cumulative impacts can result from individually minor but collectively significant actions taking place over a period of time.

Deferred Rotation Grazing: Discontinuance of livestock grazing on various parts of a range in succeeding years. Two, but more commonly three or more, separate pastures are required.

Desired Condition: Description of those factors, which should exist within ecosystems both to maintain their survival and to meet social and economic needs.

Development Well: A well drilled within the known or proven productive area of an oil field with expectation of producing oil or gas from the producing reservoir.
Discretionary Closure: Those lands where the BLM has determined that fluid minerals leasing, even with the most restrictive stipulations, would not adequately protect other resources, values, or land uses.

Dispersed/Extensive Recreation: Recreation activities of an unstructured type, which are not confined to specific locations such as recreation sites. Example of these activities may be hunting, fishing, off-road vehicle use, hiking, and sightseeing.

Disturbance Zone: Area of influence around a disturbance causing a change in animal behavior such as: leaving the area, increased stress, abandoning young, not breeding, and aberrant behavior.

Easement: A right afforded a person or agency to make limited use of another’s real property for access or other purposes.

Ecological Balance: The stability of an ecosystem resulting from interacting processes of its components.

Ecological Site Inventory: The basic inventory of present and potential vegetation on BLM rangelands. Ecological sites are differentiated on the basis of significant differences in kind, proportion, or amount of plant species in the plant community. Ecological site inventory utilizes soils, the existing plant community, and ecological site data to determine the appropriate ecological site for a specific area of rangeland and to assign the appropriate ecological status.

Ecological Succession: An ecosystem’s gradual evolution to a stable state or climax. If through the ability of its populations and elements, an ecosystem can absorb changes, it tends to persist and become stable through time.

Endangered Species: A plant or animal species whose prospects for survival and reproduction are in immediate jeopardy, as designated by the Secretary of the Interior, and as is further defined by the Endangered Species Act.

Environmental Assessment: A concise public document that analyzes the environmental impacts of a proposed federal action and provides sufficient evidence to determine the level of significance of the impacts.

Environmental Impact Statement: A detailed written statement required by the National Environmental Policy Act when an agency proposes a major federal action significantly affecting the quality of the human environment.

Erosion: The wearing away of the land surface by running water, wind, ice, or other geological agents.

Exclusion Area: Areas with sensitive resource values where rights-of-way and 302 permits, leases, and easements would not be authorized.
**Exploration Well:** A well drilled in the area where there is no oil or gas production (also known as wildcat well).

**Extensive Recreation Management Area:** Areas where significant recreation opportunities and problems are limited and explicit recreation management is not required. Minimal management actions related to the Bureau’s stewardship responsibilities are adequate in these areas.

**Federal Land Policy and Management Act of 1976:** Public Law 94-579. October 21, 1976, often referred to as the BLM’s “Organic Act,” which provides the majority of the BLM’s legislated authority, direction, policy, and basic management guidance.

**Federal Register:** A daily publication, which reports Presidential and Federal, Agency documents.

**Fire Management Plan:** A strategic plan that defines a program to manage wild land and prescribed fires and documents the fire management program in the approved land use plan; the plan is supplemented by operational procedures such as preparedness plans, preplanned dispatch plans, prescribed fire plans, and prevention plans.

**Flood Plain:** The relatively flat area or lowlands adjoining a body of standing or flowing water, which has been or might be covered by floodwater.

**Fluid Minerals:** Oil, gas, and geothermal resources.

**Fossil:** Mineralized or petrified form from a past geologic age, especially from previously living things.

**Geographic Information System:** A computer system capable of storing, analyzing, and displaying data and describing places on the earth’s surface.

**Goal:** A broad statement of a desired outcome. Goals are usually not quantifiable and may not have established time frames for achievement.

**Grandfather, to:** To exempt groups or individuals from provisions of laws or regulations because of preexisting conditions, such as exempting mining operations existing before new mining regulations are implemented from provisions of those new regulations.

**Grazing System:** The manipulation of livestock grazing to accomplish a desired result.

**Green stripping:** The practice of establishing or using patterns of fire resilient vegetation and/or material to reduce wild land fire occurrence and size. This practice also breaks up monocultures such as cheatgrass areas, and creates some biodiversity.

**Guidelines:** Actions or management practices that may be used to achieve desired outcomes, sometimes expressed as best management practices. Guidelines may be identified during the land
use planning process, but they are not considered a land use plan decision unless the plan specifies that they are mandatory.

**Habitat:** A specific set of physical conditions that surround a species, group of species, or a large community. In wildlife management, the major constituents of habitat are considered to be food, water, cover, and living space.

**Herd Management Area Plan:** An action plan that prescribes measures for the protection, management, and control of wild horses and burros and their habitat on one or more herd management areas, in conformance with decisions made in approved management framework or resource management plans.

**Herd Management Area:** Public land under the jurisdiction of the BLM that has been designated for special management emphasizing the maintenance of an established wild horse herd.

**Impact:** A modification of the existing environment caused by an action (such as construction or operation of facilities).

**Impacts (or Effects):** Environmental consequences (the scientific and analytical basis for comparison of alternatives) as a result of a proposed action. Effects may be either direct, which are caused by the action and occur at the same time and place, or indirect, which are caused by the action and are later in time of farther removed in distance, but are still reasonably foreseeable, or cumulative.

**Implementation Decisions:** Decisions that take action to implement land use plan decisions. They are generally appeal able to Interior Board of Land Appeals.

**Implementation Plan:** A site-specific plan written to implement decisions made in a land use plan. An implementation plans usually selects and applies best management practices to meet land use plan objectives. Implementation plans are synonymous with “activity” plans. Examples of implementation plans include interdisciplinary management plans, habitat management plans, and allotment management plans.

**Indian Tribe:** Any Indian group in the conterminous United States that the Secretary of the Interior recognizes as possessing tribal status.

**Indicator Species:** A species of animal or plant whose presence is a fairly certain indication of a particular set of environmental conditions. Indicator species serve to show the effects of developmental actions on the environment.

**Interdisciplinary Team:** A group of individuals with different training, representing the physical sciences, social sciences, and environmental design arts, assembles to solve a problem or perform a task. The members of the team proceed to a solution with frequent interaction so that each discipline may provide insights to any stage of the problem and disciplines may combine to provide new solutions. The number and disciplines of the members preparing the
plan vary with circumstances. A member may represent one or more discipline or Bureau program interest.

**Land Classification**: A process for determining the suitability of public lands for certain types of disposal or lease under the public land laws or for retention under multiple use management.

**Land Use Allocation**: The identification in a land use plan of the activities and foreseeable development that are allowed, restricted, or excluded for all or part of the planning area, based on desired future conditions.

**Land Use Plan**: A set of decisions that establish management direction for land within an administrative area, as prescribed under the planning provisions of FLPMA; an assimilation of land-use-plan-level decisions developed through the planning process, regardless of the scale at which the decisions were developed.

**Land Use Plan Decision**: Establishes desired outcomes and actions needed to achieve them. Decisions are reached using the BLM planning process. When they are presented to the public as proposed decisions, they can be protested to the BLM Director. They are not appeal able to Interior Board of Land Appeals.

**Leaseable Minerals**: Those minerals or materials designated as leasable under the Mineral Leasing Act of 1920. They include coal, phosphate, asphalt, sulphur, potassium, and sodium minerals, and oil, gas, and geothermal.

**Lease**: (1) A legal document that conveys to an operator the right to drill for oil, gas; (2) the tract of land, on which a lease has been obtained, where producing wells and production equipment are located.

**Lease Notice**: Provides more detailed information concerning limitations that already exist in law, lease terms, regulations, and operational orders. A Lease Notice also addresses special items the lessee would consider when planning operations, but does not impose new or additional restrictions.

**Lease Stipulation**: A modification of the terms and conditions on a standard lease form at the time of the lease sale.

**Lek**: An assembly area where birds, especially sage grouse, carry on display and courtship behavior.

**Limited Areas or Trails**: Designated areas or trails where the use of off-road vehicles is subject to restrictions, such as limiting the number or types or vehicles allowed, dates and times of use (seasonal restrictions), limiting use to existing roads and trails, or limiting use to designated roads and trails. Under the designated roads and trails designation, use would be allowed only on roads and trails that are signed for use. Combinations of restrictions are possible, such as limiting use to certain types of vehicles during certain times of the year.
Locatable Minerals: Minerals subject to exploration, development, and disposal by staking mining claims as authorized by the Mining Law of 1872, as amended. This includes deposits of gold, silver, and other uncommon minerals not subject to lease or sale.

Management Decision: A decision made by the BLM to manage public lands. Management decisions both land use plan decisions and implementation decisions.

Management Opportunities: A component of the analysis of the management situation; actions or management directions that could be taken to resolve issues or management concerns.

Mineral: Any solid or fluid inorganic substance that can be extracted from the earth for profit.

Mineral Entry: The filing of a claim on public land to obtain the right to any minerals it may contain.

Mineral Estate: The ownership of minerals, including rights necessary for access, exploration, development, mining, ore dressing, and transportation operations.

Mineral Materials: Materials such as common varieties of sand, stone, gravel, pumice, pumicite, and clay, that are no obtainable under the mining or leasing laws but that can be acquired under the Mineral Materials Act of 1947, as amended.

Mineral Reserves: Known mineral deposits that is recoverable under present conditions but is as yet undeveloped.

Mineral Rights: Mineral rights outstanding are third-party rights, as interest in minerals not owned by the person or party conveying the land to the United States. It is an exception in a deed that is the result of prior conveyance separating title of certain minerals from the surface estate.

Mineral Withdrawal: A formal order that withholds federal lands and minerals from entry under the Mining Law of 1872 and closes the area to mineral location (staking mining claims) and development.

Minimize: To reduce the adverse impact of an operation to the lowest practical level.

Mining Claim: A parcel of land that a miner takes and holds for mining purposes, having acquired the right of possession by complying with the Mining Law and local laws and rules. A single mining claim may contain as many adjoining locations as the locator may make or buy. There are four categories of mining claims: lode, placer, mill site, and tunnel site.

Mitigation Measures: Methods or procedures that reduce or lessen the impacts of an action.

Multiple Use: The management of the public lands and their various resource values so that they are utilized in the combination that will best meet the present and future needs of the American people; making the most judicious use of the lands for some or all of these resources or related services over areas large enough to provide sufficient latitude for periodic adjustments in use to conform to changing needs and conditions; the use of some lands for less than all of the
resources; a combination of balanced and diverse resource uses that takes into account the long
term needs of future generations for renewable and nonrenewable resources, including but not
limited to, recreation, range, timber, minerals, watershed, wildlife and fish, and natural scenic,
scientific and historical values; and harmonious and coordinated management of the various
resources without permanent impairment of the productivity of the lands and the quality of the
environment with consideration being given to the relative values of the resources and not
necessarily to the combination of uses that will give the greatest economic return or greatest unit
output.

**National Environmental Policy Act of 1969:** An act that encourages productive and enjoyable
harmony between man and his environment and promotes efforts to prevent or eliminate damage
to the environment and biosphere and stimulate the health and welfare of man; enriches the
understanding or the ecological systems and natural resources important to the Nation, and
establishes the Council on Environmental Quality.

**National Wild and Scenic Rivers System:** A system of nationally designated rivers and their
immediate environments that have outstanding scenic, recreational, geologic, fish and wildlife,
historic, cultural, and other similar values and are preserved in a free-flowing condition. The
system consists of three types of streams: (1) recreation-rivers or sections of rivers that are
readily accessible by road or railroad and that may have some development along their shorelines
and may have undergone some impoundments or diversion in the past, (2) scenic-rivers or
sections of rivers free of impoundments with shorelines or watersheds still largely undeveloped
but accessible in places by roads, and (3) wild-rivers or sections of rivers free of impoundments
and generally inaccessible except by trails, with watersheds or shorelines essentially primitive
and waters unpolluted.

**Neotropical Migratory Birds:** Birds that travel to Central America, South America, the
Caribbean, and Mexico during the fall to spend the winter and then return to the United States
and Canada during the spring to breed. These birds include almost half of the bird species that
breed in the United States and Canada.

**No Surface Occupancy:** A fluid minerals leasing constraint that prohibits occupancy or
disturbance on all or part of the lease surface to protect special values or uses. Lessees may
exploit the fluid mineral resources under the leases restricted by this constraint through use of
directional drilling from sites outside the area.

**No Surface Disturbance:** In general, this applies to an area where an activity is allowed so long
as it does not disturb the surface.

**Noxious Weeds:** A plant species designated by Federal or State law as generally possessing one
or more of the following characteristics: aggressive and difficult to manage; parasitic; a carrier or
host of serious insects or disease; or nonnative, new, or not common to the United States.

**Objective:** A description of a desired condition for a resource. Objectives can be quantified and
measured and, where possible, have established time frames for achievement.
Open: Generally denotes that an area is available for a particular use or uses. Refer to specific program definitions found in law, regulations, or policy guidance for application to individual programs.

Off-Highway Vehicle (off-road vehicle): Any motorized vehicle capable of, or designed for, travel on or immediately over land, water, or other natural terrain, excluding: (1) any nonamphibious registered motorboat; (2) any military, fire, emergency, or law enforcement vehicle while being used for emergency purposes; (3) any vehicle whose use is expressly authorized by the authorized officer, or otherwise officially approved; (4) vehicles in official use; and (5) any combat or combat support vehicle when used in times of national defense emergencies.

One-Hundred-Year Flood: A hydrologic event with a magnitude that has a recurrence interval of 100 years.

Open Areas and Trails: Designated areas and trails where off-road vehicles may be operated, subject to operating regulations and vehicle standards or an area where all types of vehicle use is permitted at all times, subject to standards.

Operator: Any person who has taken formal responsibility for the operations conducted on the leased lands.

Outstandingly Remarkable River Values: Values between those listed in Section 1(b) of the Wild and Scenic Rivers Act are “scenic, recreational, geological, fish and wildlife, historical, cultural, or other similar values…” Other similar values, which may be considered, include botanical, hydrological, paleontological, or scientific. Professional judgment is used to determine whether values exist to an outstandingly remarkable degree.

Paleontological Resources (Fossils): The physical remains of plants and animals preserved in soils and sedimentary rock formations. Paleontological resources are important for understanding past environments, environmental change, and the evolution of life.

Paleontology: A science dealing with the life forms of past geological periods as known from fossil remains.

Percentage of Use: Grazing use of current vegetation growth, usually expressed as a percentage of volume removed.

Period of Use: The time of livestock grazing on a range area based on type of vegetation or stage of vegetative growth.

Permitted Use: The forage allocated by, or under the guidance of, an applicable land use plan for livestock grazing in an allotment under a permit or lease; expressed in Animal Unit Months.

Plan of Development: A mandatory plan, developed by an applicant of a mining operation or construction project, that specifies the techniques and measures to be used during construction
and operation of all project facilities on public land. The plan is submitted for approval to the appropriate Federal agency before any construction begins.

**Plan of Operations:** A plan for mining exploration and development that an operation must submit to BLM for approval when more than 5 acres a year will be disturbed or when an operator plans to work in an area of critical environmental concern or a wilderness area. A plan of Operations must document in detail all actions that the operator plans to take from exploration through reclamation.

**Planning Area:** A geographical area for which land use and resource management plans are developed and maintained.

**Planning Criteria:** The standards, rules, and other factors developed by managers and interdisciplinary teams for their use in forming judgments about decision making, analysis, and data collection during planning. Planning criteria streamline and simplify the resource management planning actions.

**Population:** Within a species, a distinct group of individuals that tend to mate only with members of the group. Because of generations of inbreeding, members of a population tend to have similar genetic characteristics.

**Potential Wild and Scenic River:** A flowing body of water or estuary or a section, portion, or tributary thereof, including rivers, streams, creeks, runs, rills, and small lakes.

**Prescribed Fire:** The introduction of fire to an area under regulated conditions for specific management purposes.

**Prey Base:** Populations and types of prey species available to predators.

**Primitive and Unconfined Recreation:** Non-motorized, non-mechanized and undeveloped types of recreational activities.

**Production Well:** A well drilled in a known field that produces oil or gas.

**Project Plan:** Detailed survey and design plan.

**Project Area:** The area of land upon which an operator conducts mining operations, including the area needed for building or maintaining of roads, transmission lines, pipelines, or other means of access.

**Public Land:** Land or interest in land owned by the United States and administered by the Secretary of the Interior through the BLM, except lands located on the Outer Continental Shelf, and land held for the benefit of Indians, Aletus, and Eskimos.

**Quarry:** An open or surface working, usually for the extraction of stone, slate, limestone, etc.
**Range Development:** A structure, excavation, treatment or development to rehabilitate, protect, or improve lands to advance range betterment.

**Range Trend:** The direction of change in range condition.

*Range Improvement Funds (BLM):* A fund established by Congress in FLPMA comprised of 50 percent of the grazing fees collected by the U.S. Treasury. This fund is used for on-the-ground rehabilitation, protection, and improvement of the public lands that will arrest rangeland deterioration and improve forage conditions with resulting benefits to wildlife, watershed protection, and livestock production.

**Rangeland:** Land used for grazing by livestock and big game animals on which vegetation is dominated by grasses, grass-like plants, forbs, or shrubs.

**Raptor:** Bird of prey with sharp talons and strongly curved beaks such as hawks, owls, vultures, and eagles.

**Reasonably Foreseeable Development Scenario:** The prediction of the type and amount of oil and gas activity that would occur in a given area. The prediction is based on geologic factors, past history of drilling, projected demand for oil and gas, and industry interest.

**Record of Decision:** A document signed by a responsible official recording a decision that was preceded by the preparing of an environmental impact statement.

**Recreation Opportunity Spectrum:** A planning process that provides a framework for defining classes of outdoor recreation environments, activities, and experience opportunities. The settings, activities, and opportunities for experiences are arranged along a continuum or spectrum of six classes: primitive, semi-primitive non-motorized, semi-primitive motorized, roaded natural, rural, and urban. The resulting analysis defines specific geographic areas on the ground, each of which encompasses one of the six classes.

**Recreational River Areas:** Those rivers or sections of rivers that are readily accessible by road or railroad, that may have some development along their shorelines, and that may have undergone some impoundment or diversion in the past.

**Relict:** A remnant or fragment of the vegetation of an area that remains from a former period when the vegetation was more widely distributed.

**Research Natural Area:** An area where natural processes predominate and which is preserved for research and education. Research Natural Areas must meet the relevance and importance criteria of Areas of Critical Environmental Concern and are designated as Areas of Critical Environmental Concern.

**Resource Advisory Council:** A council established by the Secretary of the Interior to provide advice or recommendations to BLM management.
Resource Use Level: The level of use allowed within an area. It is based on the desired outcomes and land use allocations in the land use plan. Targets or goals for resource use levels are established on an area-wide or broad watershed level in the land use plan. Site-specific resource use levels are normally determined at the implementation level, based on site-specific resource conditions and needs as determined through resource monitoring and assessments.

Resource Management Plan: A land use plan as prescribed by the Federal Land Policy and Management Act which establishes, for a given area of land, land-use allocations, coordination guidelines for multiple-use, objectives and actions to be achieved.

Right-of-Way: A permit or an easement which authorizes the use of public lands for certain specified purposes, commonly for pipelines, roads, telephone lines, electric lines, reservoirs, etc.; also, the lands covered by such an easement or permit.

Right-of-Way Corridor: A parcel of land that has been identified by law, Secretarial order, through a land use plan or by other management decision as being the preferred location for existing and future right-of-way grants and suitable to accommodate one type of right-of-way or one or more rights-of-way which are similar, identical or compatible.

Riparian Area: A form of wetland transition between permanently saturated wetlands and upland areas. Riparian areas exhibit vegetation or physical characteristics that reflect the influence of permanent surface or subsurface water. Typical riparian areas include lands along, adjacent to, or contiguous with perennially and intermittently flowing rivers and streams, glacial potholes, and the shores of lakes and reservoirs with stable water levels. Excluded are ephemeral streams or washes that lack vegetation and depend on free water in the soil.

Riparian- Properly Functioning Condition (PFC) – Riparian/wetland areas are in PFC when adequate vegetation, landform, or woody debris is present to:

- dissipate high-energy water flow
- filter sediment, capture bedload, and aid floodplain development
- improve floodwater retention and groundwater recharge
- develop root masses that stabilize streambanks
- develop diverse fluvial geomorphology (pool and channel complexes) to provide habitat for wildlife
- support greater biodiversity

Riparian-Functioning at Risk (FAR) – Riparian-wetland areas are considered to be in functioning condition, but an existing soil, water, or vegetation attribute makes them susceptible to degradation.

Riparian-Non-Functioning (NF) – Riparian-wetland areas that are clearly not providing adequate vegetation, landform, or large wood debris to dissipate stream energy associated with high flows, and thus are not reducing erosion, improving water quality, etc. *Though a comprehensive assessment of riparian functioning condition has not been conducted, the Vernal Field Office has identified four major invasive plants that are altering riparian communities. The
BLM has identified tamarisk, Russian olive, tall whitetop, and Russian knapweed as plants that are changing the vegetation composition of the Green River System. Specifically, Russian olive and tamarisk are out-competing native cottonwoods and willows in the riparian zone. Cottonwood stands along the main river systems (the Green and the White) are becoming decadent with low recruitment of new trees.

**Riverine:** A system of wetlands that includes all wetland and deep-water habitats contained within a channel that lacks trees, shrubs, persistent emergents, and emergent mosses or lichens.

**Roadless:** Refers to the absence of roads, which have been improved and maintained by mechanical means to insure relatively regular and continuous use. A way maintained solely by the passage of vehicles does not constitute a road.

**Rock Art:** Petroglyphs or pictographs.

**Saleable Minerals:** Common variety minerals on the public lands, such as sand and gravel, which are used mainly for construction and are disposed of by sales or special permits to local governments.

**Scenic Byways:** Highway routes, which have roadsides or corridors of special aesthetic, cultural, or historic value. An essential part of the highway is its scenic corridor. The corridor may contain outstanding scenic vistas, unusual geologic features, or other natural elements.

**Scoping:** The process of identifying the range of issues, management concerns, preliminary alternatives, and other components of an environmental impact statement or land-use planning document. It involves both internal and public viewpoints.

**Season-long Use:** Grazing throughout the growing period, with little or no effort to control the amount of distribution of livestock use in area/pasture/allotments.

**Seasonal Grazing:** Grazing use throughout a specific season.

**Section 7 Consultation:** The requirement of Section 7 of the Endangered Species Act that all federal agencies consult with the U.S. Fish and Wildlife Service or the National Marine Fisheries Service if a proposed action might affect a federally listed species or its critical habitat.

**Section 106 Compliance:** The requirement of Section 106 of the National Historic Preservation Act that any project funded, licensed, permitted, or assisted by the Federal Government by reviewed for impacts to significant historic properties and that the State Historic Preservation Officer and the Advisory Council on Historic Preservation be allowed to comment on a project.

**Sediment Yield:** The amount of sediment produced in a watershed, expressed in tons, acre feet, or cubic yards, of sediment per unit of drainage are per year.

Selenium: A chemical element of the sulfur group.
**Sensitive Lands**: Any areas recognized in BLM land use or activity plans where BLM has determined that a Plan or Operation to provide detailed review of project effects on unique, irreplaceable, or outstanding historical, cultural, recreational, or natural resource values, such as threatened or endangered species or their critical habitat.

**Sensitive Species**: All species that are under status review, have small or declining populations, live in unique habitats, or need special management. Sensitive species include threatened, endangered, and proposed species as classified by the Fish and Wildlife Service and National Marine Fisheries Service.

**Seral**: Pertaining to the successional stages of biotic communities.

**Seral Community**: A successional plant community that differs in species composition from the climax or potential natural community.

**Significant**: An effect that is analyzed in the context of the proposed action to determine the degree or magnitude of importance of the effect, whether beneficial or adverse. The degree of significance can be related to other actions with individually insignificant but cumulatively significant impacts.

**Slope**: The degree of deviation of a surface from the horizontal.

**Special Recreation Management Area**: Areas, which require explicit recreation management to achieve recreation objectives and provide specific recreation opportunities.

**Special Status Species**: Includes proposed species, listed species, and candidate species under the ESA; State-listed species; and BLM State Director-designated sensitive species (see BLM Manual 6840-Special Status Species Policy).

**Species Diversity**: The number, different kinds of, and relative abundances of species present in a given area.

**Stipulations**: Requirements that are part of the terms of a mineral lease. Some stipulations are standard on all Federal leases. Other stipulations may be applied to the lease at the discretion of the surface management agency to protect valuable surface resources and uses.

**Strategic Plan**: A plan that establishes the overall direction for the BLM. This plan is guided by the requirements of the Government Performance and Results Act of 1993, covers a 5-year period, and is updated every 3 years. It is consistent with FLPMA and other laws affecting the public lands.

**Suspended Nonuse**: Temporary withholding of a grazing preference from active use.

**Sustainability**: The ability of an ecosystem to maintain ecological processes and functions, biological diversity, and productivity over time.
Take: As defined by the Endangered Species Act, “to harass, harm, pursue, hunt, shoot, wound, kill, capture, or collect, or attempt to engage in any such conduct.”

Threatened Species: Any plant or animal species defined under the Endangered Species Act as likely to become endangered within the foreseeable future throughout all or a significant portion of its range; listings are published in the Federal Register.

Timing Limitation (Seasonal Restriction): A fluid minerals leasing constraint that prohibits surface use during specified time periods to protect identified resource values. The constraint does not apply to the operation and maintenance of production facilities unless analysis demonstrates that such constraints are needed and that less stringent, project-specific constraints would be insufficient.

Total Preference: The total number of animal units of livestock grazing on public lands, apportioned and attached to base property owned or controlled by a permittee or lessee. The active preference and suspended preference are combined to make up the total grazing preference.

Unallotted Lands: Public lands open to grazing which currently have no livestock grazing authorized.

User Day: Any calendar day, or portion thereof, for each individual accompanied or serviced by an operator or permittee on the public lands of related waters; synonymous with passenger day or participant day.

Utilization (rangeland): The proportion of the current year’s forage production that is consumed or destroyed by grazing animals. Utilization is usually expressed as a percentage.

Valid Existing Rights: Locatable mineral development rights that existed the Federal Land Policy and Management Act were enacted on October 21, 1976. Some areas are segregated from entry and location under the Mining Law to protect certain values or allow certain uses. Mining claims that existed as of the effective date of the segregation may still be valid if they can meet the test of discovery of a valuable mineral required under the Mining Law. Determining the validity of mining claims located in segregated lands requires BLM to conduct a validity examination and is called a “valid existing rights” determination.

Vegetation Manipulation: Alteration of vegetation by using fire, plowing, or other means.

Vegetation Type: A plant community with distinguishable characteristics described by the dominant vegetation present.

Visual Resources: The visible physical features of a landscape (topography, water, vegetation, animals, structures, and other features) that constitute the scenery of an area.

Waiver: Permanent exemption from a lease stipulation. The stipulation no longer applies anywhere within the leasehold.
**Water Quality:** The chemical, physical, and biological characteristics of water with respect to its suitability for a particular use.

**Watershed:** All lands, which are enclosed by a continuous hydrologic drainage, divide and lay upslope from a specified point on a stream.

**Wild Horses and Burros:** All unbranded and unclaimed horses and burros using public lands as all or part of their habitat.

**Wild, Scenic or Recreational River:** The three classes of what is traditionally referred to as a “Wild and Scenic River.” Designated river segments are classified as wild, scenic and/or recreational, but the segments cannot overlap.

**Wild, and Scenic Study River:** Rivers identified in Section 5 of the Wild and Scenic Rivers Act for study as potential additions to the National Wild and Scenic Rivers System. The rivers shall be studied under the provisions of Section 4 of the Wild and Scenic Rivers Act.

**Wilderness Characteristics:** Key characteristics of a wilderness listed in section 2(C) of the “Wilderness Act” of 1964 and used by BLM in its wilderness inventory. These characteristics include size, naturalness, outstanding opportunities for solitude, outstanding opportunities for primitive and unconfined type of recreation, and special features.

**Wilderness Study Area:** A designation made through the land use planning process of a roadless area found to have wilderness characteristics as described in Section 2C of the Wilderness Act of 1964.

**Wilderness:** A congressionally designated area of undeveloped federal land retaining its primeval character and influence, without permanent improvements or human habitation, that is protected and managed to preserve its natural conditions and that (1) generally appears to have been affected mainly by the forces of nature, with human imprints substantially unnoticeable; (2) has outstanding opportunities for solitude or a primitive and unconfined type of recreation; (3) has at least 5,000 acres or is large enough to make practical its preservation and use in an unimpaired condition; and (4) may also contain ecological, geological, or other features of scientific, educational, scenic, or historic value.

**Wildfire:** Any unwanted wild land fire.

**Wildland Fire:** Any nonstructural fire, other than prescribed fire, that occurs in the wild land.

**Winter Range:** Range that is grazed during winter.

**Withdrawal:** An action that restricts the use of public lands by removing them from the operation of some or all of the public land or mining laws.
**Woodland:** A forest community occupied primarily by noncommercial species such as juniper, mountain mahogany, or quaking aspen groves; all western juniper forestlands are classified as woodlands, since juniper is classified as a noncommercial species.