

## **APPENDIX S. CHANGES BETWEEN DEIS AND FEIS**

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This appendix presents the changes that the BLM has made between the Draft RMP/Draft EIS and Proposed RMP/Final EIS. The BLM has prepared this Appendix to document if changes between the Draft RMP/Draft EIS and the Proposed RMP/Final EIS resulted in a significant change in circumstances or conditions, or if the Proposed RMP/Final EIS contains different information from that which was presented to the public in the Draft RMP/Draft EIS. Finally, its purpose is to confirm that all changes made to the Proposed RMP/Final EIS fall within the range of alternatives presented and analyzed in the Draft RMP/Draft EIS.

The regulation controlling whether or not a supplement is required is found at 40 CFR 1502.9(c), which provides that agencies:

- (1) shall prepare supplements to either draft or final environmental impact statements if
  - (i) the agency makes substantial changes in the proposed action that are relevant to environmental concerns, or
  - (ii) there are significant new circumstances or information relevant to environmental concerns and bearing on the proposed action or its impact;
- (2) may also prepare supplements when the agency determines that the purposes of the Act will be furthered by doing so;
- (3) shall adopt procedures for introducing a supplement into its formal administrative record, if such a record exists; and
- (4) shall prepare, circulate, and file a supplement to a statement in the same fashion (exclusive of scoping) as a draft and final statement unless alternative procedures are approved by the Council.

All changes to the Monticello FO Draft RMP/Draft EIS were made in response to public comment and/or internal review. The majority of the changes were editorial changes made to add clarity to the document. In some cases, alternatives presented in the Draft RMP/Draft EIS were modified in the Proposed RMP to reflect technical corrections and data updates. In other cases, such as in Chapter 3, incorporation of updated information was necessary to refine the analysis in Chapter 4 that was incomplete or needed augmentation.

None of the changes detailed in Appendix S meet the regulatory definition for significance in 40 CFR 1508.27(a) and (b). These regulations require an agency preparing a NEPA document to review the changes for significant new circumstances or information relevant to environmental concerns and bearing on the Proposed Plan or its impacts, using context and intensity as the trigger for significance. BLM has reviewed each substantive change through this regulatory standard and has determined that none of the changes, individually or collectively, require a supplement to this Final EIS.

**Table 1. List of Changes Between Draft RMP/EIS and Proposed RMP/Final EIS  
Monticello Field Office Resource Management Plan**

<b>Overreaching/Global Changes</b>		
<b>Resource</b>	<b>Description of Change</b>	<b>Rationale</b>
General	Cover Sheet, Dear Reader and Abstract were adjusted for the Proposed Plan.	Change not substantial to warrant a supplement/new public comment.
Formatting	Adjusted throughout for the Proposed Plan. Insertions and deletions caused page and section numbering changes throughout the document.	Change not substantial to warrant a supplement/new public comment.
T and E Wildlife	Changed "critical" wildlife habitat to "crucial" wildlife habitat for non- Threatened, Endangered, or Candidate species.	USFWS comment and internal review/clarification. Change not substantial to warrant a supplement/new public comment.
GIS Data Layers	GIS data adjustments were to correct overlap, incorporate correct wildlife habitat polygons.	Internal review and clarification. Changes are not substantial to warrant a supplement/new public comment.
Cultural	Replaced Cultural Special Management Area/CSMAs with Special Recreation Management Areas (SRMA) for Comb Ridge, Tank Bench, Beef Basin, McLoyd Canyon-Moon House and Grand Gulch NHD areas.	Response to public comment and internal review/clarification. The term "Cultural Special Recreation Management Area" was confusing. Decisions were not changed. Change not substantial to warrant a supplement/new public comment.
<b>Executive Summary</b>		
<b>Resource</b>	<b>Description of Change</b>	<b>Rationale</b>
General	Section ES.1: added Proposed Plan information.	Internal review and clarification. Distinguishing PRMP. Change not substantial to warrant a supplement/new public comment.
General	Section ES.3: inserted public comment/involvement on Draft EIS.	Internal review and clarification. Distinguishing PRMP. Change not substantial to warrant a supplement/new public comment.
General	Section ES.4: deleted Planning Issues and inserted Proposed Plan and DEIS Alternatives.	Internal review and clarification. Distinguishing PRMP. Change not substantial to warrant a supplement/new public comment.
General	Section ES.4: inserted summary sections for ES4.1 Proposed Plan; ES4.2 Alternative A – No Action; ES 4.3 Alternative B, ES4.4 Alternative C – Preferred; ES4.5 Alternative D; and ES4.6 Alternative E. Clarified Alternative E. Added Proposed Plan columns and corresponding acreages to Tables ES1-ES6.	Internal review and clarification. Distinguishing PRMP. Change not substantial to warrant a supplement/new public comment.

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General	Section ES.7: inserted new section, summarizing changes between the Preferred Alternative and Proposed Plan	Internal review and clarification. Distinguishing PRMP. Change not substantial to warrant a supplement/new public comment.
General	Section ES.8: inserted Next Steps related to the Proposed Plan.	Internal review and clarification. Distinguishing PRMP with information and data. Change not substantial to warrant a supplement/new public comment.
<b>Chapter 1</b>		
<b>Resource</b>	<b>Description of Change</b>	<b>Rationale</b>
General	Revised throughout to correct errors and inconsistencies, eliminate duplications and clarify prescriptions.	Internal review and clarification. Change not substantial to warrant a supplement/new public comment.
General	Section 1.0: inserted "Purpose and Need" into the section title and added explanation regarding the Proposed Plan.	Internal review and clarification. Change not substantial to warrant a supplement/new public comment.
General	Section 1.1.1: added corresponding edits to the text to reflect the FEIS stage.	Internal review and clarification. Change not substantial to warrant a supplement/new public comment.
General	Table 1.1: updated the table to include Ute Reservation acreages.	Internal review and response to public comment. Change not substantial to warrant a supplement/new public comment.
Monitoring	Section 1.3: inserted implementation and effectiveness of monitoring at Step 9.	Internal review and clarification. Change not substantial to warrant a supplement/new public comment.
General	Section 1.3.8: updated the 3 <sup>rd</sup> paragraph to reflect the Proposed Plan.	Internal review and clarification. Change not substantial to warrant a supplement/new public comment.
Cultural	Section 1.3.1.1: deleted the bullet regarding vandalism to cultural resources.	Internal review and clarification. It is also listed under Issues Addressed Through Administrative Policy or Action. Change not substantial to warrant a supplement/new public comment.
ACEC	Section 1.3.1.5: clarified BLM policy on ACEC consideration during the land use planning process.	Internal review and clarification. Change not substantial to warrant a supplement/new public comment.
Wildlife	Section 1.3.1.8: deleted bullet regarding the need to investigate wildlife disease transmission.	Internal review and clarification. This is not a planning decision. Change not substantial to warrant a supplement/new public comment.
WSA	Section 1.3.1.9.1: at the 5 <sup>th</sup> bullet, clarified management of WSAs if released by Congress and deleted DEIS bullets referencing actions inconsistent with the RMP and existing wilderness.	Internal review and clarification. Change not substantial to warrant a supplement/new public comment.

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RS-2477	Section 1.3.1.9.2: clarified that RS-2477 is beyond the scope of this planning effort.	State of Utah comment and internal review/clarification. Change not substantial to warrant a supplement/new public comment.
General	Section 1.3.2: inserted “water rights” at the 1 <sup>st</sup> bullet and elaborated on ensuring consistency with other plans/jurisdictions at the 4 <sup>th</sup> bullet.	Response to public comment and internal review. Change not substantial to warrant a supplement/new public comment.
General	Section 1.3.5: inserted DEIS distribution dates.	Internal review and clarification. Change not substantial to warrant a supplement/new public comment.
General	Section 1.6; Inserted new section titled “Summary of Changes to Decisions Between the Preferred Alternative and the Proposed Plan”	Internal review and clarification. Brings forward public information as part of the NEPA process. Change not substantial to warrant a supplement/new public comment.
General	Section 1.6.2: Inserted new section titled “Clarifications.”	Internal review and clarification. Brings forward public information as part of the NEPA process. Change not substantial to warrant a supplement/new public comment.
General	Section 1.6.3: inserted new section titled “Updates to Data.”	Internal review and clarification. Brings forward public information as part of the NEPA process. Change not substantial to warrant a supplement/new public comment.
General	Section 1.6.4: inserted new section titled “Map Changes.”	Internal review and clarification. Brings forward public information as part of the NEPA process. Change not substantial to warrant a supplement/new public comment.
General	Section 1.6.5: inserted new section titled “Rationale for Changes and Finding of Insignificance” and introduces Appendix S.	Internal review and clarification. Brings forward public information as part of the NEPA process. Change not substantial to warrant a supplement/new public comment.
General	Section 1.5: inserted new section titled “Description of Proposed Plan.”	Internal review and clarification. Brings forward public information as part of the NEPA process. Change not substantial to warrant a supplement/new public comment.
General	Section 1.3.17: inserted new section titled “Next Steps-Complete Record of Decision (ROD) and Approved Plan.”	Internal review and clarification. Brings forward public information as part of the NEPA process. Change not substantial to warrant a supplement/new public comment.

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State of Utah	Section 1.4.1: added several State of Utah Management Plans.	State of Utah comment and internal review/clarification for coordination purposes. Change not substantial to warrant a supplement/new public comment.
General	Section 1.4.3: added management plans for Glen Canyon NRA, Hovenweep, and Canyon of the Ancients and adjacent BLM offices.	NPS comment and internal review/clarification for coordination purposes. Change not substantial to warrant a supplement/new public comment.
Grazing	Section 1.4.7: added the Memorandum of Understanding (MOU) Between the U.S. Dept. of The Interior Bureau of Land Management and National Park Service	NPS comment and internal review/clarification for coordination purposes. Change not substantial to warrant a supplement/new public comment.
T and E	Section 1.4.10: deleted Northern States Bald Eagle Recovery Plan (USFWS 1983)	USFWS comment and internal review/clarification. The Bald Eagle has been delisted since the DEIS was published. Change not substantial to warrant a supplement/new public comment.
Weeds	Section 1.4.11: corrected the vegetation EIS citations.	Internal review and clarification. Change not substantial to warrant a supplement/new public comment.
General	Section 1.4.12: inserted new section identifying existing activity plans.	Internal review and clarification for coordination purposes. Change not substantial to warrant a supplement/new public comment.
<b>Chapter 2</b>		
<b>Resource</b>	<b>Description of Change</b>	<b>Rationale</b>
General	Created a new Proposed Plan that has been added to Table 2.1 with the DEIS alternatives. Revised throughout to correct errors and inconsistencies, eliminate duplications and clarify prescriptions.	Proposed Plan created in response to public comment and internal review. All but four decisions are within the range of alternatives presented in the DEIS. The four decisions are discussed in more detail below. None of the four decisions meet the level of significance to warrant a supplement/new public comment.
Travel	Section 2.1.1.1 clarified implementation level regulation authority for travel plan decisions.	Internal review and clarification. Change not substantial to warrant a supplement/new public comment.
Wild and Scenic Rivers	2.1.1.4.2 clarified the cooperative effort processes and protection of valid existing rights.	Internal review and clarification. Change not substantial to warrant a supplement/new public comment.

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WSA	2.1.1.4.3 clarified that routes within WSAs are only available for use on a conditional basis.	Internal review and clarification in accordance with IMP. Change not substantial to warrant a supplement/new public comment.
Special Status Species	2.1.1.5 updated And species and special status species numbers and adjusted tables 3.54 and 3.55, respectively for the bald eagle.	Based on comment from USFWS. Change not substantial to warrant a supplement/new public comment.
MCA	Table 2.1 clarified common management goals by moving minerals, lands and ACEC components to the appropriate sections through cross-tracking.	Internal review and clarification. Decisions did not change. Change not substantial to warrant a supplement/new public comment.
Air Quality	Table 2.1 clarified cooperative efforts in developing protocols, managing prescribed fire, enforcement, and utilizing BMPs.	Internal review and coordination with the State of Utah. Change not substantial to warrant a supplement/new public comment.
Cultural Resources	Table 2.1 clarified pet and pack stock access and climbing aids in cultural sites, and corrected CFR reference.	Clarification and response to State of Utah and public comment. Decisions did not change. Change not substantial to warrant a supplement/new public comment.
Recreation	Table 2.1 clarified group size limits throughout.	Internal review and clarification. Change not substantial to warrant a supplement/new public comment.
Recreation	Table 2.1, in the Dark Canyon SRMA, provided for 18 people group size instead of 15.	This decision is outside the range of alternatives. It is a minimal change of 3 persons and would have negligible if any impact on the analysis or other decisions in this plan. Change based on industry standards and public comment. Change not substantial to warrant a supplement/new public comment.
Health and Safety	Table 2.1 added health and safety and hazardous materials discussion.	Internal review and clarification. Information only and no change in decisions. Change not substantial to warrant a supplement/new public comment.
Lands and Realty	Table 2.1 clarified reasonable access procedures via the Cotter decision and land tenure adjustments as a priority with the State of Utah.	Internal review and clarification from the State of Utah comment. Change not substantial to warrant a supplement/new public comment.

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Lands and Realty	Table 2.1 deleted Wind, Solar Energy, and Communication Sites from the Rights-of-Way (ROW) title. Created new recommended withdrawal and ROW avoidance/exclusion tables to display these areas.	The title was misleading and decisions were not changed. Withdrawal and ROW avoidance/exclusion tables were necessary to cross-track other decisions and display at one location for clarity purposes. Decisions were not changed. Internal review and clarification. Change not substantial to warrant a supplement/new public comment.
Livestock Grazing	Table 2.1 clarified unavailable acres, permitted grazing use, and season of use.	Internal review and clarification. Change not substantial to warrant a supplement/new public comment.
Riparian	Table 2.1 clarified surface disturbing activities and guidelines for managing riparian areas.	Based on internal review. Changes are not substantial to warrant a supplement/new public comment.
ACEC <i>Alkali Ridge NHL</i>	Table 2.1 corrected No Action alternative acreage.	Internal review and clarification. GIS data layers were corrected. Changes are not substantial to warrant a supplement/new public comment.
ACEC	Table 2.1 cross-tracked all decisions for the ACECs and brought forward prescriptions from other programs as applicable (VRM, OHV, leasing etc). Displayed the relevance and importance values from Appendix H into the titles for the ACECs.	Internal review and clarification. Decisions were not changed. Changes are not substantial to warrant a supplement/new public comment.
ACEC <i>Hovenweep</i>	Table 2.1 clarified coordination responsibilities with SHPO, provided more guidance on cultural mitigation, and changed the VRM classification in the 880 acre Visual Emphasis Zone from VRM III to VRM II.	Internal review and clarification. The VRM change is outside the range of alternatives; however the effect of this change is minimal because this area is small and continues to be under a no surface occupancy (NSO) leasing stipulation where surface disturbing activities are already limited. Changes are not substantial to warrant a supplement/new public comment.

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ACEC <i>Alkali Ridge</i>	Table 2.1 clarified coordination responsibilities with SHPO, provided more guidance on cultural mitigation, and changed the oil and gas leasing category from standard terms and conditions to controlled surface use (CSU - minor constraints).	Internal review and clarification. The oil and gas leasing stipulation change appears to be outside the range of alternatives. However, the No Action alternative (Alternative A) was incorrectly displayed as open with standard lease terms, the existing San Juan RMP maps all show this area as being under a CSU stipulation. This does not affect the analysis because existing laws, rules and regulations would require surface disturbing activities to be mitigated in accordance with Section 106 of the NHPA. The CSU stipulation does not preclude leasing or other surface disturbing activities in this area. Changes are not substantial to warrant a supplement/new public comment.
ACEC <i>San Juan River</i>	Table 2.1 cross-tracked with the San Juan River SRMA section and copied the prescription into Alternative B in order to track into Alternative C and the Proposed Plan.  Available for livestock use October 1–May 31. (Grazing must incorporate rest-rotation and/or deferred management systems. Riparian areas must meet or exceed PFC to the extent affected by grazing.	Internal review and clarification. To correct error and to be consistent with SJ River SRMA. Changes are not substantial to warrant a supplement/new public comment.
Vegetation	Table 2.1 clarified desired future condition and sustainable forage goals.	Internal review and response to Nature Conservancy and County comment. Changes are not substantial to warrant a supplement/new public comment.
Vegetation	Table 2.1 clarified weed and poisonous plant management and SOPs.	Internal review and clarification. Changes are not substantial to warrant a supplement/new public comment.
Wildlife and Fisheries	Table 2.1 added off-site mitigation policy statement.	Internal review and clarification of BLM policy. Decisions were not changed. Changes are not substantial to warrant a supplement/new public comment.
Wildlife and Fisheries	Table 2.1 the Proposed Plan changed big game crucial habitat boundaries to mirror new UDWR data.	Internal review and State of Utah comment. Although habitat boundaries have enlarged when compared to the existing situation, the Proposed Plan boundaries are not outside the range of alternatives when compared to Alternatives B and C. All identified crucial habitat is subject to waivers, exception and modification criteria in Appendix A. Changes are not substantial to warrant a supplement/new public comment.

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General	Table 2.2 comparison of impacts by alternatives was updated to reflect the new analysis in the Proposed Plan/Final EIS.	This is part of the required NEPA process. Changes reflect new analysis in the Proposed Plan and minor clarifications and cross-tracking to the other alternatives.
Special Designations WSA	Clarified WSA IMP requirements and more succinctly described how WSAs would be managed if released by Congress. Presented in table format how VRM and OHV categories would be managed.	Clarification and cross-tracking. Changes to decisions were not made. Changes are not substantial to warrant a supplement/new public comment.
Special Designations Historic Trails	The Historic Trail discussion and management prescriptions were moved from the Cultural section to the Special Designations section.	Internal review and clarification. Historic Trails are appropriately included in the Special Designation section as defined in BLM's planning handbook. Changes to decisions were not made. Change not substantial to warrant a supplement/new public comment.
<b>Chapter 3</b>		
<b>Resource</b>	<b>Description of Change</b>	<b>Rationale</b>
General	Revised throughout to correct errors and inconsistencies, eliminate duplications and update information.	NEPA requirement and based on internal review and public comment.
Air Quality	Section 3.2.5: added new global climate change discussion and corresponding figure.	Internal review and clarification. Changes not substantial to warrant a supplement/new public comment.
Air Quality	Updated emissions in Grand and San Juan County using 2005 data.	Internal review and clarification. Changes not substantial to warrant a supplement/new public comment.
Access	Section 3.6.2.2: clarified State of Utah land access.	Internal review and clarification. Change not substantial to warrant a supplement/new public comment.
Easements	Section 3.6.2.3: inserted Gunnison sage grouse.	Internal review and clarification. Change not substantial to warrant a supplement/new public comment.
Lands and Realty	Section 3.6.2.6.1: replaced SM-class with SPM-class.	Internal review and clarification. Change not substantial to warrant a supplement/new public comment.
Health and Safety	Section 3.5.2.1: clarified work-over activities and control measures.	Internal review and clarification. Changes are not substantial to warrant a supplement/new public comment.
Health and Safety	Section 3.5.2.1: corrected the name Williams, Anadarko Petroleum, and EnCana Oil and Gas (USA) Inc.	Internal review and clarification. Change not substantial to warrant a supplement/new public comment.
Health and Safety	Section 3.5.2.1: at <u>Storage Tanks</u> ; clarified that ASTs on BLM-administered lands include oil, produced water and other chemicals.	Internal review and clarification. Change not substantial to warrant a supplement/new public comment.

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Health and Safety	Section 3.5.2.1: at <u>Landfills and Transfer Stations</u> ; clarified that permitted landfills include those at Monticello and White Mesa (San Juan County Landfill). Transfer stations are located near Bluff, Mexican Hat, Blanding, Monticello and La Sal.	Internal review and clarification. Change not substantial to warrant a supplement/new public comment.
Health and Safety	Section 3.5.2.1: inserted the addition of solid waste and protocol measures identified in the Monticello Field Office Contingency Plan.	Internal review and clarification. Change not substantial to warrant a supplement/new public comment.
Health and Safety	Section 3.5.2.1: replace SR-66 with SR-491.	Internal review and clarification. Change not substantial to warrant a supplement/new public comment.
Health and Safety	Section 3.5.3.1: deleted acid drainage.	Internal review and clarification. Change not substantial to warrant a supplement/new public comment.
Livestock Grazing	Section 3.7.1: inserted introductory section edits to accommodate acreage adjustments.	Internal review and clarification. Changes are not substantial to warrant a supplement/new public comment.
Livestock Grazing	Section 3.7.4: replaced the current authorized active use/total demand AUMs and clarified the court decision on Comb Wash.	Internal review and clarification. Changes are not substantial to warrant a supplement/new public comment.
Recreation	Section 3.11.2.5.1.2: replaced 1998 with 1999.	Internal review and clarification. Changes are not substantial to warrant a supplement/new public comment.
Recreation	Section 3.11.4.5.2: replaced entire section.	Internal review and clarification. Changes are not substantial to warrant a supplement/new public comment.
Riparian	Section 3.12.1: replaced 20,435 acres (1.2 percent) with 28,894 acres (0.1 percent).	Internal review and clarification. Correction to correspond with Table 3.23. Changes are not substantial to warrant a supplement/new public comment.
Riparian	Table 3.23: changed title to "Riparian Functioning Condition, Monticello PA (BLM lands only)"	Internal review and clarification. Changes are not substantial to warrant a supplement/new public comment.
Wildlife	Section 3.16: replaced with 10 federally listed species and 59 BLM Sensitive Species.	USFWS comment and internal review/clarification. Changes are not substantial to warrant a supplement/new public comment.
Wildlife	Table 3.53: removed Bald Eagle	USFWS comment and internal review/clarification. Changes are not substantial to warrant a supplement/new public comment.

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Wildlife	Section 3.16.2: removed Bald Eagle and deleted MSO habitat that includes high canopy closure, high stand density, and multi-layered canopies of uneven-age stands,	USFWS comment and internal review/clarification. Changes are not substantial to warrant a supplement/new public comment.
Wildlife	Section 3.16.3.1: replaced Thirty-seven with Thirty-eight.	USFWS comment and internal review/clarification. Changes are not substantial to warrant a supplement/new public comment.
Wildlife	Table 3.54: inserted Bald Eagle	USFWS comment and internal review/clarification. Changes are not substantial to warrant a supplement/new public comment.
Vegetation	Table 3.57: replaced title with "BLM Acres of Land by SW ReGAP Cover Type."	Internal review and clarification. Changes are not substantial to warrant a supplement/new public comment.
Vegetation	Section 3.18.1.4: replaced with 28,994 acres /1.6 percent of the FO area.	Internal review and clarification. Changes are not substantial to warrant a supplement/new public comment.
Vegetation	Section 3.18.1.6: at <u>Invasive Plants and Noxious Weeds</u> , inserted integrated pest management strategies (combined use of mechanical, cultural, chemical, manual, biological and prevention measures.	Internal review and clarification. Changes are not substantial to warrant a supplement/new public comment.
<b>Chapter 4</b>		
<b>Resource</b>	<b>Description of Change</b>	<b>Rationale</b>
General	Created new impact analysis for decisions within the Proposed Plan. Revised throughout to correct errors and inconsistencies, eliminate duplications and clarify prescriptions.	NEPA requirement, Based on public comment and internal review. Changes are not substantial to warrant a supplement/new public comment.
Air Quality	Emissions to air quality were calculated using standard AP-42 methodology.	Based on internal review. Changes are not substantial to warrant a supplement/new public comment.
ACEC <i>Hovenweep</i>	Tables 4.14, 4.16 and 4.18 identify 277 acres as NSO which is inconsistent with Chapter 2 NSO stipulations. Tables and corresponding map(s) will reflect 880 acres NSO and visual protection zone.	Based on internal review. Changes are not substantial to warrant a supplement/new public comment.
Minerals	Augmented the mineral analysis to describe effects of and to development for other minerals included in the Mineral Potential Report.	Based on internal review. Changes are not substantial to warrant a supplement/new public comment.

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VRM	Changed VRM Class acreages in all applicable sections	Based on internal review and new GIS calculations. Decisions were not changed. Changes are not substantial to warrant a supplement/new public comment.
Wildlife	Changed text to included UDWR-identified crucial habitat under Wildlife	Based on internal review. Changes are not substantial to warrant a supplement/new public comment.
<b>Chapter 5</b>		
<b>Resource</b>	<b>Description of Change</b>	<b>Rationale</b>
General	Chapter 5 was updated to reflect the Proposed Plan and to respond to public comments on the DEIS. Revised throughout to correct errors and inconsistencies, eliminate duplications and clarify prescriptions.	NEPA requirement, Based on public comment and internal review. Changes are not substantial to warrant a supplement/new public comment.
General	Section 5.1: updated the discussion to reflect the FEIS.	Internal review and clarification. Change not substantial to warrant a supplement/new public comment.
General	Section 5.2: added new title "Consultation and Coordination with Tribes, State and Local Governments and Federal Agencies" and inserted corresponding FEIS language organizing the consultation processes.	Internal review and clarification. Change not substantial to warrant a supplement/new public comment.
General	Section 5.2.1: inserted new discussion related to FEIS phase.	Internal review and clarification. Change not substantial to warrant a supplement/new public comment.
Native Americans	Table 5.1: deleted redundant rows. Table 5.2: expanded the content of the table by creating a second (Table 5.3) which clarified Native American participation at meetings on the RMP overall and the DEIS alternatives.	Internal review and clarification. Change not substantial to warrant a supplement/new public comment.
Other Agencies	Section 5.2.2: inserted Cooperating Agency Involvement and moved EAP discussion to Section 5.2.5	Internal review and clarification. Change not substantial to warrant a supplement/new public comment.
State of Utah	Section 5.2.3: inserted State of Utah/SHPO involvement in Alkali Ridge and Hovenweep ACECs and moved the USFWS discussion to Section 5.2.5	Internal review and clarification. Change not substantial to warrant a supplement/new public comment.
County	Section 5.2.4: inserted new section titled "County Coordination."	Internal review and clarification. Change not substantial to warrant a supplement/new public comment.
Other Agencies	Section 5.2.5 (5.2.5.1 to 5.2.5.3): inserted new sections related to consultation/cooperation with the USFWS, EPA and other agencies.	Internal review and clarification. Change not substantial to warrant a supplement/new public comment.

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San Juan County	Section 5.3: added Table 5.4 elaborating on consistency with San Juan County plans and corresponding text related to the FEIS phase.	Internal review and clarification. Change not substantial to warrant a supplement/new public comment.
State of Utah	Section 5.3: added Table 5.5 identifying State of Utah's code 63j-4-401 consistency.	Internal review and clarification. Change not substantial to warrant a supplement/new public comment.
Public Outreach	Section 5.4; Public Outreach and Participation with new NOI discussion (5.4.1) was moved from DEIS Section 5.2.7. Entire section was updated to reflect the FEIS phase, updated website address and discusses the FEIS NOA.	Internal review and clarification. Change not substantial to warrant a supplement/new public comment.
Comments	Section 5.5: inserted new section addressing Public Comments on the DEIS. This section is further divided (5.5.1 – 5.5.4 with Table 5.3). Section 5.5 outlines the process and methodology, comment analysis, summary of public comments, and responses to comments. The table contains a list of organizations and individuals who submitted substantive comments. Other responses to public comments are contained in an attached CD.	Internal review and clarification. Change not substantial to warrant a supplement/new public comment
<b>References, Acronyms, and Glossary</b>		
<b>Resource</b>	<b>Description of Change</b>	<b>Rationale</b>
Grazing and Vegetation	References: inserted new citations for National Park Service, Grazing Management Plan and the final BLM vegetation treatment EISs.	Internal review and clarification. Information provided by NPS comment. Change not substantial to warrant a supplement/new public comment.
Air Quality	References: Trinity Consultants (Trinity). 2003. Draft Air Quality Assessment Report – Moab and Monticello Field Office Planning Areas. Trinity Consultants (Trinity). 2003. Draft Air Quality Assessment Report – Vernal Field Office Planning Areas.	Internal review and clarification. Change not substantial to warrant a supplement/new public comment.
General	Acronyms: changed MFO to refer to Monticello not Moab Field Office; and MPA to refer to Monticello not Moab Planning Area; and Added MZ to refer to Management Zone	Internal review and clarification. Change not substantial to warrant a supplement/new public comment.

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General	Glossary: inserted or replaced definitions for National Wild and Scenic River System, Non-WSA Lands with Wilderness Characteristics, Recreational River, Wilderness Study Area, Wilderness, Wilderness Characteristics, Undertaking, Management Zone, Mechanized and Non-Mechanized Travel, Route.	Internal review and clarification and response to public comment. Changes are not substantial to warrant a supplement/new public comment.
<b>Appendices</b>		
<b>Resource</b>	<b>Description of Change</b>	<b>Rationale</b>
Appendix A	Revised throughout to correct errors and inconsistencies, eliminate duplications and clarify prescriptions.	Internal review and clarification. Change not substantial to warrant a supplement/new public comment. Addresses oversights, corrections based in internal review and public comment.
Appendix C	Updated this list by removing sage grouse habitat parcels and added two parcels that were previously suggested by the public.	Internal review and clarification. Changes are not substantial to warrant a supplement/new public comment.
Appendix E	Deleted Cultural Special Management Area and replaced it with SRMA.	Internal review and clarification. Changes are not substantial to warrant a supplement/new public comment.
Appendix H	Added FOM Signature and Date to the concurrence block and threats to relevance and importance criteria for potential ACECs.	Internal review and clarification. Edits provided to correct an oversight. Change not substantial to warrant a supplement/new public comment.
Appendix I	Verified BMPs and SOPs. Clarified that SOPs can be designed based on ID team review.	Internal review and clarification. Changes are not substantial to warrant a supplement/new public comment.
Appendix M	Clarified that SOPs can be designed based on ID team review.	Internal review and clarification. Changes are not substantial to warrant a supplement/new public comment.
Appendix N	Distinguishes the proposed travel plan and the DEIS alternatives.	Internal review and clarification. Changes are not substantial to warrant a supplement/new public comment.
Appendix O	Added acreages for Indian Creek 3 and White Canyon 17.	Internal review and clarification. Changes are not substantial to warrant a supplement/new public comment.
Appendix Q	Clarified that SOPs can be designed based on ID team review.	Internal review and clarification. Changes are not substantial to warrant a supplement/new public comment.
Appendix R	Added Utah Public Lands Study.	Internal review and clarification. Information provided by State of Utah. Change not substantial to warrant a supplement/new public comment.
Appendix S	Identified changes between DRMP/DEIS and Proposed RMP/FEIS.	Internal review and clarification. Change not substantial to warrant a supplement/new public comment.

**Table 1. List of Changes Between Draft RMP/EIS and Proposed RMP/Final EIS  
Monticello Field Office Resource Management Plan**

Appendix T	Added letter from State of Utah on Air Quality.	Internal review and clarification. Information provided by State of Utah. Change not substantial to warrant a supplement/new public comment.
<b>Maps</b>		
<b>Resource</b>	<b>Description of Change</b>	<b>Rationale</b>
Maps	<p>Map 1: No change</p> <p>Map 2: Added Historic Trails</p> <p>Map 3: No change</p> <p>Map 4: No change</p> <p>Map 5: No change</p> <p>Map 6: No change</p> <p>Map 7: No change</p> <p>Map 8: No change</p> <p>Map 9: No change</p> <p>Map 10 (New Map): Proposed Plan map ; Title change from 'preferred alternative' to ""Proposed Plan""; updated proposed withdrawals data 7/24"</p> <p>Map 11 (New Map): No change</p> <p>Map 12 (DEIS-Map 10): No change</p> <p>Map 13 (DEIS-Map 11): No change</p> <p>Map 14 (DEIS-Map 12): No change</p> <p>Map 15 (DEIS-Map 13): No change</p> <p>Map 16 (DEIS-Map 12): Proposed Plan map; name changed to Grazing Allotments and Exlosures / Restrictions; Change 6 areas (trailing or trailing/emergency) to restrictions from exclusions; Label exclosure areas as areas unavailable for livestock grazing</p> <p>Map 17 (DEIS-Map 14): No change</p> <p>Map 18 (DEIS-Map 15): No change</p> <p>Map 19 (DEIS-Map 16): No change</p> <p>Map 20 (DEIS-Map 17): No change</p> <p>Map 21 (DEIS-Map 18): No change</p> <p>Map 22 (DEIS-Map 19): No change</p> <p>Map 23 (DEIS-Map 20): Updated based on oil and gas changes</p>	Internal review and clarification. Changes are not substantial to warrant a supplement/new public comment.

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Monticello Field Office Resource Management Plan**

	<p>Map 24 (DEIS-Map 21): No change</p> <p>Map 25 (DEIS-Map 22): Deleted RFD</p> <p>Map 26 (New Map): Proposed Plan map; name changed from 'alternative' to 'plan'</p> <p>Map 27 (DEIS-Map 23): Deleted RFD</p> <p>Map 28 (DEIS-Map 24): Deleted RFD</p> <p>Map 29 (DEIS-Map 25): Deleted RFD</p> <p>Map 30 (DEIS-Map 26): Deleted RFD</p> <p>Map 31 (DEIS-Map 27): Deleted RFD</p> <p>Map 32 (New Map): Proposed Plan map; name change from 'alternative' to 'plan'; updated with new data 7/24</p> <p>Map 33 (DEIS-Map 28): added Inventory Baseline, Alternative E.</p> <p>Map 34 (New Map): Proposed Plan map; name change from 'alternative' to 'plan'; Excess labels eliminated and Nokai Dome east and west labeled.</p> <p>Map 35 (DEIS-Map 29): No change</p> <p>Map 36 (DEIS-Map 30): Replaced Cedar Mesa with Grand Gulch Plateau</p> <p>Map 37 (DEIS-Map 31): Replaced Grand Gulch Plateau with Cedar Mesa (CSRMA)</p> <p>Map 38 (DEIS-Map 32): Replaced Grand Gulch Plateau with Cedar Mesa (CSRMA)</p> <p>Map 39 (DEIS-Map 33): Replaced Grand Gulch Plateau with Cedar Mesa (CSRMA)</p> <p>Map 40 (New Map): Proposed Plan map; name change from 'alternative' to 'plan'; changed color scheme to match</p> <p>Map 41 (DEIS-Map 34): No change</p> <p>Map 42 (DEIS-Map 35): No change</p> <p>Map 43 (DEIS-Map 36): No change</p> <p>Map 44 (DEIS-Map 37): No change</p> <p>Map 45 (DEIS-Map 38): No change</p> <p>Map 46 (DEIS-Map 39): No change</p> <p>Map 47 (DEIS-Map 40): No change</p> <p>Map 48 (DEIS-Map 41): No change</p> <p>Map 49 (DEIS-Map 42): No change</p> <p>Map 50 (DEIS-Map 43): Illustrated the Old Spanish Trail, Hole-in-the-Rock Trail, Alkali Ridge NHD, and Hovenweep ACEC.</p> <p>Map 51 (DEIS-Map 44): Illustrated the Old Spanish Trail, Hole-in-the-Rock Trail, Alkali Ridge NHD, and Hovenweep ACEC.</p>	
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**Table 1. List of Changes Between Draft RMP/EIS and Proposed RMP/Final EIS  
Monticello Field Office Resource Management Plan**

	<p>Map 52 (DEIS-Map 45): Illustrated the Old Spanish Trail, Hole-in-the-Rock Trail, Alkali Ridge NHD, and Hovenweep ACEC.</p> <p>Map 53 (New Map): Proposed Plan map; name change from 'alternative' to 'plan'; add space in title</p> <p>Map 54 (DEIS-Map 46): Deleted Dam site locations</p> <p>Map 55 (New Map): Proposed Plan map; name change from 'alternative' to 'plan'</p> <p>Map 56 (DEIS-Map 47): Moved label that was covering polygon</p> <p>Map 57 (DEIS-Map 48): No change</p> <p>Map 58 (DEIS-Map 49): Removed Historic Trails</p> <p>Map 59 (DEIS-Map 50): Removed Historic Trails</p> <p>Map 60 (DEIS-Map 51): Removed Historic Trails</p> <p>Map 61 (DEIS-Map 52): Removed Historic Trails</p> <p>Map 62 (DEIS-Map 53): Removed Historic Trails</p> <p>Map 63 (New Map): Proposed Plan map; name change from 'alternative' to 'plan'; Closed routes added; separate map for proposed travel routes.</p> <p>Map 64 (New Map): Proposed Plan map; name changed from 'alternative' to 'plan' ; separate map for proposed OHV areas</p> <p>Map 65 (DEIS-Map 54): No change</p> <p>Map 66 (DEIS-Map 55): No change</p> <p>Map 67 (DEIS-Map 56): No change</p> <p>Map 68 (DEIS-Map 57): No change</p> <p>Map 69 (DEIS-Map 58): No change</p> <p>Map 70 (DEIS-Map 59): No change</p> <p>Map 71 (New Map): Proposed Plan map; name change from 'alternative' to 'plan'</p> <p>Map 72 (DEIS-Map 60): Added UDWR reference</p> <p>Map 73 (DEIS-Map 65): Added UDWR reference</p> <p>Map 74 (DEIS-Map 66): Added BLM managed sage grouse area, corrected color and added UDWR reference"</p>	
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**Table 1. List of Changes Between Draft RMP/EIS and Proposed RMP/Final EIS  
Monticello Field Office Resource Management Plan**

	<p>Map 75 (DEIS-Map 67): Added BLM managed sage grouse area, corrected color and added UDWR reference"</p> <p>Map 76 (DEIS-Map 68): Added BLM managed sage grouse area, corrected color and added UDWR reference"</p> <p>Map 77 (New Map): Proposed Plan map, name change from 'alternative' to 'plan'; added BLM managed sage grouse area, added UDWR reference"</p> <p>Map 78 (DEIS-Map 73): Added 'lambing and rutting' to title; added UDWR reference</p> <p>Map 79 (DEIS-Map 74): Added 'lambing and rutting' to title; added UDWR reference</p> <p>Map 80 (DEIS-Map 75): Added 'lambing and rutting' to title; added UDWR reference; verified bighorn sheep area west of Goosenecks State Park</p> <p>Map 81 (DEIS-Map 76): Added 'lambing and rutting' to title; added UDWR reference</p> <p>Map 82 (New Map): Proposed Plan map; name change from 'alternative' to 'plan'; added BLM managed sage grouse area, added UDWR reference, and added lambing, rutting, fawning and crucial winter to the legend.</p> <p>Map 83 (DEIS-Map 77): No change</p> <p>Map 84 (DEIS-Map 78): No change</p> <p>Map 85 (DEIS-Map 79): Map changed to C, D, and Proposed Plan; and overlaid Dark Canyon and Mancos Mesa.</p> <p>Map 86 (DEIS-Map 80): Corrected spelling error</p> <p>Map 87 (DEIS-Map 81): No change</p> <p>Map 88 (DEIS-Map 82): No change</p> <p>Map 89 (DEIS-Map 83): No change</p> <p>Map 90 (New Map): No change</p> <p>Map 91 (DEIS-Map 84): Added Yellow-billed Cuckoo</p> <p>Map 92 (DEIS-Map 85): Changed habitat color</p> <p>Map 93 (DEIS-Map 86): No change</p> <p>Map 94 (New Map): New map showing ROWs and developed recreation sites.</p>	
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